

Level 8 / 133 Mary Street Brisbane QLD 4000 Australia

# BIODIVERSITY DEVELOPMENT ASSESSMENT REPORT

October 2018 J156455

Tweed Valley Hospital Health Infrastructure

C107778: DL



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Conflict	of	Interest
Stateme	nt	

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## **Issue Status**

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#### **EXECUTIVE SUMMARY**

On 13 June 2017, the NSW Government announced \$534 million for a new state-of-the-art hospital (Tweed Valley Hospital) on a greenfield site, including an expanded emergency department, inpatient care and enhanced surgical and outpatient services. New services including interventional cardiology and radiotherapy, will also be provided in response to clinical service planning priorities.

The proposed development of the new Tweed Valley Hospital (the Project) will provide for the essential healthcare services required by the rapidly growing population of the Tweed and Byron Local Government Areas (LGAs). Furthermore, the proposed development will provide a net economic and employment benefit to the community.

Following the site selection process, due diligence assessments, public consultation, and input from the Health Infrastructure Site Selection Committee, the proposed site was confirmed and publicly announced in June 2018.

The Project is located at 771 Cudgen Road, Cudgen (Lot 102 DP 870722) (the Site) within the Tweed Local Government Area (LGA).

This State Significant Development is subject to an approval under Part 4 of the *Environmental Planning and Assessment Act 1979* (NSW) that requires the development of an Environmental Impact Statement. Under the *Biodiversity Conservation Act 2016* (NSW), a Biodiversity Development Assessment Report (this report) is required to support the development application.

Greencap Pty Ltd (Greencap) was commissioned by TSA Management (TSA) on behalf of Health Infrastructure NSW to prepare the BDAR. The BDAR has been prepared in accordance with the *Biodiversity Assessment Method* (Office of Environment and Heritage, 2017) (BAM).

In accordance with the BAM, the Project has been located in order to avoid and minimise impacts upon biodiversity. The first phase in avoiding impacts on biodiversity started with the aforementioned site selection and due diligence process. One of the four key criteria for this process was avoiding and minimising impacts on biodiversity.

The Site is defined in this report as the entire Lot 102 DP 870722. It is noted for consistency with the broader Environmental Impact Statement for the Project that the Project Site is defined as a smaller section of the lot and excludes the northern tip based on the successful application of the avoid and minimise strategy. However, as required by the BAM the whole lot must be assessed, thus the focus of this report is the Site as opposed to the Project Site.

The northern section of the Site (approximately 6.8 ha) is located on the Tweed River floodplain and is part of an important local wetland (mapped under State Environmental Planning Policy (Coastal Management) 2018; Coastal Management SEPP). The southern section of the Site is currently a working farm under cultivation (approximately 16.3 ha). Apart from the windrows planted along the Site boundary, most of the southern section of the Site has been cleared of native vegetation. No Areas of Outstanding Biodiversity Value or areas of geological significance are located on the Site.

There are four Plant Community Types (PCTs) in eight vegetation zones located on the Site. Two of these vegetation types (PCT 1064 Paperbark swamp forest of the coastal lowlands of the NSW North Coast Bioregion and Sydney Basin Bioregion and PCT 1302 White Booyong – Fig subtropical rainforest of the NSW North Coast Bioregion) are composed of vegetation zones that can be classified as Endangered Ecological Communities (EEC).



The Project has been located on the Site to avoid direct impacts upon EECs. The development will directly impact 1 ha of derived components of PCT 1302 in two vegetation zones that located in windrows. These two zones do not conform to the Final Determination of the former NSW Scientific Committee for any EEC and the Vegetation Integrity (VI) score for these two zones is below the assessment threshold. Direct impacts on the other six vegetation zones have been avoided and minimised. Consequently, there is no requirement to offset the residual direct impact of the Project.

An assessment of prescribed impacts was undertaken, with a particular focus on any prescribed impact on water quality, water bodies and hydrological processes that sustain threatened species and threatened ecological communities.

Water impacts will be managed during both the construction and operation stages. For example, construction activities will be conducted in accordance with an approved Construction Environmental Management Plan (CEMP). During operations, an integrated stormwater management system will be designed and constructed to convey stormwater runoff from buildings and associated infrastructure, roads, carparks and landscape areas. Additionally, the existing farm dam located at the north of the Site will be filled to return that part of the catchment to a more natural flow regime. On this basis, it is expected that operation of the Project will result in a net improvement in the quality of stormwater that is discharged from the Site and that the adverse impact of the development on water quality, water bodies and hydrological process that sustain threatened species and threatened ecological communities is, on balance, a positive impact. On this basis, the residual prescribed impact of the Project was considered to be negligible. Recommendations for adaptive management were also identified.

After avoiding and minimising the impact of the development on biodiversity it was considered that the residual impact of direct, indirect and prescribed impacts that cannot be avoided and minimised is negligible. Consequently, there is no requirement to retire either ecosystem or species credits to offset the impact of the Project.



# **Biodiversity Development Assessment Report**

# **Tweed Valley Hospital**

# **Table of Contents**

Execu	itive St	ımmary	5
1.	Introd	luction	.11
	1.1	Overview	.11
	1.2	Background	.11
	1.3	The Site	
		1.3.1 Historical Land Use	.12
	1.4	The Project	.13
		1.4.1 Overview	.13
		1.4.2 Concept Proposal and Stage 1 Early and Enabling Works	. 13
		1.4.3 Stage 2: Hospital Delivery - Main Works and Operation	. 15
		1.4.4 Subsequent Stages: Potential Future Expansion	. 15
	1.5	Sources of Information	.15
2.	Stage	1 – Biodiversity Assessment	. 19
	2.1	Biodiversity Values Not Present on the Site	. 19
	2.2	Landscape Context	. 19
		2.2.1 Landscape Features	. 19
		2.2.2 Soil Hazard Features	. 20
	2.3	Native Vegetation	.32
		2.3.1 Vegetation Class	.32
		2.3.2 Vegetation Formations	.37
		2.3.3 Identification of Draft Plant Community Types and Draft Vegetation Zones	.37
		2.3.4 Plot-based Vegetation Surveys	.38
		2.3.5 Confirmation of PCTs, Vegetation Zones and Ecological Communities	.43
		2.3.6 Confirmation of Native Vegetation Extent and Patch Size	.43
		2.3.7 Changes to the mapped native vegetation extent	.43
	2.4	BAM Calculator Results and Habitat Suitability for Threatened Species	.47
		2.4.1 Calculation of Current Vegetation Integrity	.47
		2.4.2 Predicted and Candidate Threatened Species	.49
		2.4.3 Assessment of habitat suitability for Predicted Threatened Species	.49
		2.4.4 Habitat survey for candidate threatened species	.49
		2.4.5 Departures from the BAM method	.51
		2.4.6 Targeted Threatened Flora Surveys	.52



		2.4.7 Targeted Koala Survey	52
		2.4.8 Assessment for Threatened Grey-headed Flying Fox	53
		2.4.9 Assessment for Coastal Raptors	53
		2.4.10Suitable Habitat Assessment	53
		2.4.11Other threatened species	53
3.	Stage	2 – Impact assessment (biodiversity values)	57
	3.1	Avoiding and Minimising Impacts on Biodiversity	57
	3.2	Impact assessment and risk mitigation	67
		3.2.1 Direct impacts	67
		3.2.2 Indirect Impacts	67
		3.2.3 Serious and Irreversible Impacts	69
		3.2.4 Prescribed impacts	69
		3.2.5 Prescribed Impacts on Water	69
	3.3	Adaptive Management for uncertain impacts	71
	3.4	Impact summary	72
		3.4.1 Impacts requiring Offsets	72
		3.4.2 Impacts not requiring Offsets	72
		3.4.3 Areas not requiring Assessment	72
	3.5	Summary of Recommendations	72
	3.6	Credit Summary	72
		3.6.1 Change in Vegetation Integrity Score	72
		3.6.2 Required ecosystem credits	74
		3.6.3 Required species credits	74
		3.6.4 Conclusion	76
4.	Gloss	ary, acronyms and abbreviations	77
5.	Refer	ences	78
Apper	ndix A.	Tweed Valley Hospital MasterPlan (development and construction footprint)	80
Apper	ndix B.	Floristic and vegetation integrity plot survey field records	81
Apper	ndix C.	Floristic vegetation survey summary of results	82
Apper	ndix D.	Vegetation integrity survey summary of results	83
Apper	ndix E.	Predicted threatened species associated on Site habitat and sensitivity classes	84
Apper	ndix F.	Candidate threatened species presence status and biodiversity risk rating	85
Apper	ndix G.	NSW Land Management and Biodiversity Conservation Correspondence	86
Apper	ndix H.	Prescribed Impact Assessment	87
Apper	ndix I.	Indirect Impact Assessment	88
Apper	ndix J.	Risk Matrix	89
Apper	ndix K.	Credit Summary Report	90





Appendix L. Biodiversity Credit Report......91



# **List of Figures**

Figure 1 Site Map	17
Figure 2 Location Map	18
Figure 3 IBRA Regions and Subregions	23
Figure 4 NSW Landscape Regions	24
Figure 5 Rivers, Streams and Estuaries (Site)	25
Figure 6 Rivers, Streams and Estuaries (Location)	26
Figure 7 Wetlands (Site)	27
Figure 8 Wetlands (Location)	28
Figure 9 Habitat Connectivity	29
Figure 10 Soil Hazard Features (Site)	30
Figure 11 Soil Hazard Features (Location)	31
Figure 12 Native Vegetation Extent on the Site	40
Figure 13 Vegetation Zones and Location of BAM Plots	44
Figure 14 Threatened Ecological Communities	45
Figure 15 Native Vegetation Extent	46
Figure 16 Location of Trees Surveyed for the Presence of Koala	54
Figure 17 Species Polygons for Candidate Threatened Species (Fauna)	55
Figure 18 Species Polygons for Candidate Threatened Species (Flora)	56
Figure 19 Direct Impacts on Vegetation	68
List of Tables	
Table 1 Plant Community Types and Threatened Ecological Communities	33
Table 2 Plant Community Types, Vegetation Zones and Number of BAM Plots	41
Table 3 Vegetation Integrity Scores for each Vegetation Zone	48
Table 4 Summary of Predicted and Candidate Threatened Species	49
Table 5 Species Credit Species with Habitat Constraints	50
Table 6 Avoiding and minimising impacts on vegetation, habitat and biodiversity values - and Design	*
Table 7 Direct Impacts to Native Vegetation	
Table 8 Change in Vegetation Integrity	
Table 9 PCTs Requiring Offset and the Number of Ecosystem Credits	
Table 10 Threatened Species Requiring Offset and the Number of Species Credits	



#### 1. INTRODUCTION

#### 1.1 Overview

Greencap Pty Ltd (Greencap) was commissioned by TSA Management (TSA) on behalf of Health Infrastructure to prepare a Biodiversity Development Assessment Report (BDAR) in accordance with the *Biodiversity Assessment Method Order 2017* (Office of Environment and Heritage [OEH], 2017) (BAM), and to address more broadly the requirements in the *Biodiversity Conservation Act 2016* (NSW) (BC Act).

#### 1.2 Background

The Northern Rivers is experiencing one of the fastest rates of population growth in New South Wales (NSW). The existing Tweed Hospital is at capacity and a range of clinical service and master planning studies have determined that the existing site is not able to meet the healthcare needs of a rapidly growing population and in particular the increase in the ageing population. The population of the Tweed and Byron Local Government Areas (LGAs) is expected to grow from some 119,100 people in 2011 to more than 147,000 in 2031, a growth rate of 24%.

Aside from the significant forecast population growth in the Tweed-Byron region, the need for the new hospital is being driven by the need for: local access to health care without having to travel beyond the region; delivery of high quality, modern health care services; capacity constraints at the existing hospital; inadequate land area to develop new facilities at the existing hospital; and access issues at the existing hospital during floods. Consequently, on 13 June 2017, the NSW Government announced \$534 million for a new state-of-the-art Tweed Valley Hospital (the Project). A purpose-built referral hospital on a new site will ensure that the growing and changing healthcare needs of the Tweed-Byron community are provided for in the years to come.

A two-phase site selection process was undertaken by Health Infrastructure to assess the suitability of a range of greenfield and brownfield sites for the development of the new hospital where more than 50 sites were assessed. In the first phase (August 2017 to March 2018), 35 sites were considered, including around 20 submitted by landowners through an Expression of Interest (EOI) process.

In recognition of community concerns raised as a result of the first phase, a second phase (April to June 2018) of the selection process sought feedback from the community. The selected site was announced at the end of June 2018.

### 1.3 The Site

The proposed Site is located at 771 Cudgen Road, Cudgen (Lot 102 DP 870722) (the Site) within the Tweed Shire Council LGA (Figure 1 and Figure 2). The Site is defined in this report as the entire Lot 102 DP 870722. It is noted for consistency with the broader Environmental Impact Statement for the Project that the Project Site is defined as a smaller section of the lot and excludes the northern tip, based on the successful application of the avoid and minimise strategy. However, as required by the BAM the whole lot must be assessed, thus the focus of this report is the Site as opposed to the Project Site. The total area of the lot is 23.2 ha, and it is located between the existing residential areas of Kingscliff and Cudgen, situated opposite Kingscliff TAFE. Critically, 16.4 ha of the Site is above the Probable Maximum Flood (PMF), a legislated requirement for hospital developments. This land area will support the development of the initial stage of the Project and for expansion over multiple stages as outlined in Section 1.2.



#### 1.3.1 Historical Land Use

Prior to European settlement, coastal swamp forests formed part of a mosaic of vegetation communities on coastal plains and flood plains such as the Byron-Tweed Alluvial Plain NSW Landscape of which the north of the Site is a part (Keith, 2004). Rainforest also formed part of this vegetation mosaic on the floodplains of coastal rivers on the north coast of NSW (NSW Scientific Committee, 1999). Given their location many of these vegetation communities were subject and adapted to periodic inundation.

Since European settlement the remnant forested wetland and associated rainforest vegetation located on the floodplain both on and to the north of the Site has experienced a range of significant changes as a result of historic and current land use practices acting singly and in concert. These changes include habitat fragmentation resulting from historic land clearing, draining of the floodplain through construction of agricultural drains and consequent changes in fire regime.

Settlers first arrived in the Tweed in the late 1820s to harvest red cedar *Toona ciliata*. With the aim of encouraging settlement of small freehold farms, historic land clearing across NSW was the direct result of the *Crown Land Acts 1861* (NSW) (Robinson, 1972). Selector farmers were encouraged to 'improve' the land for agriculture in exchange for land tenure. The Tweed region was progressively opened up to selector farmers from 1866 to 1914 and by the 1870s sugar cane became the major crop (Destination Tweed, 2018).

Extensive flooding in the 1850-60s resulted in large agricultural losses across the north coast and community expectation forced the colonial government to enact the *Drainage Promotion Act 1865* (NSW) and later the *Drainage Promotion Act 1901* (NSW) (Tulau, 2002). These Acts provided for the draining of land on coastal floodplains and the establishment of drainage unions. By the early 1900s, activity was undertaken to drain a range of areas including the Cudgen area of which the Site is a part (Tulau 2002).

Fire history records on land that is not part of the NSW National Parks or NSW State Forests estate are largely unavailable for the Tweed region. However, it can be inferred that changes in fire regime resulting from habitat fragmentation and active fire suppression have resulted in reduced fire intensity and frequency in remnant vegetation.

The above land use changes have impacted upon the water-dependent forested wetland and associated rainforest vegetation that is located on and to the north of the Site. However, given the lack of baseline historical data, the result of the above impacts on composition, structure and function of the remnant vegetation on the Site is uncertain.



# 1.4 The Project

#### 1.4.1 Overview

The Project has been established based on the following supporting documentation:

- Tweed Valley Hospital Business Case (TSA Management, 2018);
- Tweed Valley Hospital Masterplan (Bates Smart, 2018) (Appendix A); and
- Tweed Valley Hospital Concept Proposal and Design (TSA Management, 2018).

An Environmental Impact Statement (EIS) will be prepared to accompany a State Significant Development application for the Project which will be assessed under Part 4 of the *Environmental Planning and Assessment Act 1979* (NSW) (EP&A Act). All projects which are classified as State Significant Development also require the preparation of a BDAR in accordance with the requirements of the BC Act.

The Project consists of:

- Delivery of a new Level 5 major referral hospital to provide the health services required to meet the needs of the growing population of the Tweed-Byron region, in conjunction with the other hospitals and community health centres across the region;
- Master planning for additional health, education, training and research facilities to support
  these health services, which will be developed with service partners over time. These areas
  will be used initially for the construction site/ compound and an at-grade car parking facility;
  and
- Delivery of the supporting infrastructure required for the new hospital, including green space and other amenities, campus roads and car parking, external road upgrades and connections, utilities connections, and other supporting infrastructure.

The development application pathway for the Project consists of a State Significant Development application under section 4.22 of the EP&A Act which will consist of:

- A concept development application and detailed proposal for Stage 1 (early and enabling works); and
- A second development application for Stage 2 works which will include detailed design, construction and operation of the Tweed Valley Hospital (Project Application).

The construction and operational footprint for the development is identified in **Appendix A**. A detailed description of the proposed staging of the development is provided in the following sections.

This BDAR has been prepared based on the Project information made available for Stage 1.

# 1.4.2 Concept Proposal and Stage 1 Early and Enabling Works

This component (and EIS) seeks approval for a Concept Proposal of the Project and Stage 1 early and enabling works. The Concept Proposal is informed by service planning to 2031/32 and has an expected gross floor area in the range 55,000 m<sup>2</sup> to 65,000 m<sup>2</sup>. The hospital is expected to include (with more detail to be confirmed/provided at Stage 2) the following components/ services:



- A main entry and retail area
- Administration services
- Ambulatory services
- Acute and sub-acute in-patient units
- Paediatrics
- Intensive care unit
- Close observation unit
- Mental health services
- Maternity unit
- Renal dialysis
- Pathology

- Pharmacy
- Cancer services including day oncology and radiation oncology
- Emergency department
- Integrated interventional services
- Interventional cardiology
- Medical imaging
- Mortuary
- Back of house services
- Car parking
- Future expansion areas



Stage 1 includes early and enabling works (for Site clearance and preparation), generally comprising:

- Construction compound for Stage 1 Works;
- Augmentation and connection of permanent services for the new facility (water, sewer, electricity, telecommunications);
- General clearance of Site vegetation within the footprint of construction works, including tree stumps;
- Chipping of cleared vegetation (excluding weed species) to use on Site for ground stabilisation/ erosion control, or off-site disposal as required;
- Bulk earthworks to establish the required site levels and create a stable landform in preparation for hospital construction;
- Piling and associated works;
- Stormwater and drainage infrastructure for the new facility;
- Rehabilitation and revegetation of part of the wetland area;
- Construction of internal road ways for use during construction and in preparation for final road formations in Stage 2; and
- Retaining walls.

## 1.4.3 Stage 2: Hospital Delivery - Main Works and Operation

Stage 2 will include the detailed design, construction and operation of the Project. Stage 2 will be subject to a separate application following Stage 1.

# 1.4.4 Subsequent Stages: Potential Future Expansion

Any subsequent stages would be subject to separate applications as required and would be related to works for potential future expansion of the facility. Details of this are not confirmed at this stage and would be developed as required.

#### 1.5 Sources of Information

Data and/or resources used or consulted in the assessment include:

- Biodiversity Assessment Method Calculator;
- BioNet Vegetation Classification;
- BioNet Threatened Biodiversity Data Collection (TBDC);
- BioNet Atlas;
- BioNet Web Services;
- OEH Data Portal;
- PlantNET NSW; and
- Biodiversity Offsets and Agreement Management System (BOAMS).

Spatial data used or consulted in the assessment include:

- Cadastre (NSW Department of Finance, Services and Innovation 2018);
- IBRA Regions and Subregions (OEH 2016);
- NSW (Mitchell) Landscapes version 3.1 (OEH 2016);

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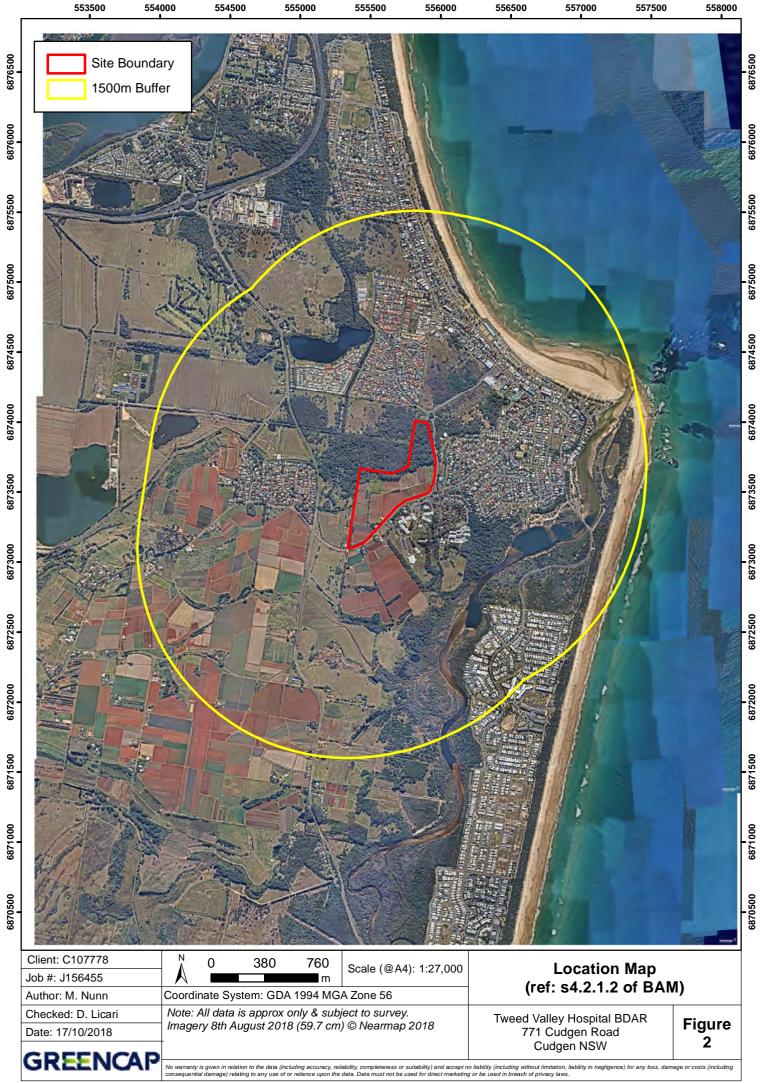


- Tweed Shire Council Vegetation Mapping Tweed LGA Vegetation 2012. VIS\_ID 3912 (Tweed Shire Council 2012);
- SEPP Coastal Management (DPE 2018);
- Directory of Important Wetlands in Australia (Australian Government Department of the Environment, Water, Heritage and the Arts
- Fauna Corridors for North East NSW (OEH 2018);
- Acid Sulfate Soils Risk map (OEH 1998);
- NSW Hydrography (Department of Finance, Services and Innovation 2018); and
- 2018 Aerial imagery (Nearmap 2018).

Consultant reports or advice informing or referenced in the assessment (including those in draft form) include:

- Tweed Valley Hospital MASTERPLAN CONCEPT PLAN AR-SKE-10-006[04] (STH Batessmart)
- Tweed Valley Hospital Noise and Vibration Impact Assessment for State Significant Development (SSD) (Acoustic Studio);
- Aviation SEARS response: Tweed Valley Hospital (AviPro);
- Tweed Valley Hospital Flooding Component DRAFT (BMT);
- Tweed Valley Hospital Development Design Report (Bonacci Group NSW);
- Tweed Valley Hospital Development Stormwater Management Proposal (Bonacci Group NSW);
- Preliminary and Detailed Site Investigation (Octief);
- Preliminary Geotechnical Investigation (Morrison Geotechnic);
- Tweed Valley Hospital Landscape Masterplan Report draft (Turf Design Studio); and
- Tweed Valley Hospital Project Traffic Impact Assessment (Bitzios Consulting).







#### 2. STAGE 1 – BIODIVERSITY ASSESSMENT

#### 2.1 Biodiversity Values Not Present on the Site

The BAM (Section 2.3) identifies that the following biodiversity values are not assessed under the BAM:

- Marine mammals;
- Wandering sea birds;
- Biodiversity that is endemic to Lord Howe Island;
- Biodiversity values associated with the assessment of the impacts of any clearing of native vegetation and loss of habitat on category 1-exempt land (within the meaning of Part 5A) of the LLS Act, other than the additional biodiversity impacts in accordance with clause 6.1 of the Biodiversity Conservation Regulation 2017 (NSW) (BC Reg).

These values are not present on the Site and therefore do not require additional assessment outside of the scope of the BDAR.

# 2.2 Landscape Context

# 2.2.1 Landscape Features

This section addresses the requirements set out in Section 4.2.1.1 to Section 4.2.1.18 of the BAM.

The defining geophysical feature of this region is the Mount Warning shield volcano, associated caldera and the Tweed River floodplain. The Site is in the South-East Queensland IBRA Bioregion and the Burringbar-Conondale Ranges IBRA Subregion (**Figure 3**).

The southern section of the Site is located on the Lamington Volcanic Slopes NSW Landscapes which features extensive hills and ridges forming a generally circular pattern of radial drainage centred on Mount Warning. The northern section of the Site is located on the Byron-Tweed Alluvial Plains NSW Landscapes characterised by the watercourses, floodplain, terraces and estuary of the Tweed River (Department of Environment and Climate Change [DECC], 2002; Figure 4 to Figure 6).

The northern section of the Site (approximately 6.8 ha) is located on the Tweed River floodplain and is part of an important wetland mapped under the State Environmental Planning Policy (Coastal Management) 2018 (Coastal Management SEPP) (Figure 7 and Figure 8). The wetland is not included in the Directory of Important wetlands, and has been mapped with a 50 m riparian corridor as per Table 14 of the BAM. The wetland is part of a mapped regional fauna corridor which may facilitate the movement of threatened species across their range (Department of Environment, Climate Change and Water [DECCW], 2010; Figure 9). At a local scale this forested wetland with associated rainforest components blends eastward into a coastal floodplain wetland (Keith, 2004) that extends to within 200 m of the coast (Figure 7). This area is a significant stepping-stone habitat to the Cudgen Creek estuary located some 800 m to the south-east of the Site. A constructed, east-flowing floodplain drain drains the catchment and strikes roughly north-east through the northernmost portion of the Site (Figure 5). Based on mapping provided in the NSW Hydrography dataset, Strahler stream ordering could not be determined. However, with reference to stream order data for the Nambucca Catchment (Department of Infrastructure, Planning and Natural Resources 2005), it was assumed that the drain would constitute a 1<sup>st</sup> or 2<sup>nd</sup> order stream at most and has been mapped with a conservative 20 m riparian corridor as per Table 14 of the BAM.



The southern section of the Site is substantially a working farm under cultivation (approximately 16.3 ha). Apart from the windrows planted along the Site boundary, most of the southern section of the Site has been cleared of native vegetation. No Areas of Outstanding Biodiversity Value (AOBV), as defined in the BC Act, or areas of geological significance are located on the Site.

#### 2.2.2 Soil Hazard Features

#### **Contaminated Land**

Contaminated land investigations in the form of a Preliminary Site Investigation (PSI) and Detailed Site investigation (DSI) were undertaken at the site by Octief with field work undertaken on 14 June 2018 and between 1 and 3 August 2018 respectively.

The PSI included a desktop assessment to identify potential sources of contamination associated with the Site's current and former land uses, and those of the surrounding land, a site inspection, and the collection of seven surface soil samples, one from next to the shed on Site and one composite sample from each of the paddocks on site, totalling six.

The DSI included the collection of 55 primary soil samples from 50 locations using a hand auger, two sediment samples, one from each of the storage dams on-site, as well as a surface water sample from each dam, and the installation and subsequent sampling for a groundwater monitoring bore.

A summary of sample results is as follows:

- No heavy metals (arsenic, chromium, cadmium, copper, nickel, zinc, lead or mercury) were
  detected in any of the soil samples at concentrations exceeding the nominated health based
  investigation levels.
- Two samples reported zinc concentrations exceeding the ecological investigation levels for residential land use and ecologically sensitive areas.
- None of the soil samples analysed reported OC or OP pesticide concentrations in excess of the nominated human health or ecological guideline levels.
- The copper concentration in the groundwater sample collected from the groundwater well exceeded the Groundwater Investigation Level (GIL) for freshwater.
- Zinc concentrations in both the groundwater sample and two surface water samples from the storage dam onsite exceeded the freshwater GIL.
- One sediment sample reported copper and nickel concentrations exceeding the low sediment quality guidelines (SQG) but below the high-SQG. The copper and nickel concentrations detected were comparable to the surface soil concentrations across the cultivated area of the site and are not considered indicative of any significant contamination in the dam sediments.

The investigations concluded that:

- The site was not listed on the Contaminated Land Record.
- No exceedances of relevant human health investigation levels for chemical contaminants were identified in the soil samples analysed. Exceedances of ecological assessment criteria were relatively minor and isolated, and the Site was considered acceptable for use in the proposed development, from a chemical contamination perspective.
- Anthropogenic wastes were noted in a small farm dump in the north western corner of the
   Site. Visual assessment and soil analytical testing indicated the material in this area is inert

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waste, however some portions of the dump could not be assessed during the PSI/DSI due to vegetation overgrowth.

Based on the conceptual site model contained in the report, exposure pathways of identified soil and groundwater contamination to ecological receptors were unlikely to be complete.

#### **Acid Sulfate Soils**

The potential presence of acid sulfate soils (ASS) was assessed as part of the contaminated land assessment undertaken by Octief.

Mapping indicates that the Site is located within an acid sulfate soil area (Tweed Heads Maps, 2018), with the majority of the site is listed as Class 5 which is defined as "Works within 500 metres of Class 1, 2, 3 or 4 land which are likely to lower the water table below 1 metre AHD in adjacent Class 1, 2, 3 or 4 land". The northernmost point is listed as Class 2 - Works below the ground surface or Works by which the water table is likely to be lowered. The middle length of the site is listed as Class 3 - Works beyond 1 metre below the natural ground surface or Works by which the water table is likely to be lowered beyond 1 metre below the natural ground surface.

The assessment concluded that "based on the subsurface geology of the site and depth to groundwater in the area of the proposed development, A preliminary review of the site indicates the development would not trigger the class 5 provisions and therefore an acid sulphate soil management plan or investigation is not considered to be required".

Acid sulfate soils risk mapping (OEH 1998) confirms this assessment, with the northern tip of the site classified as high risk (1-2 m), and the remainder of the forested area on Site as high risk (2-4 m) (**Figure 10** and **Figure 11**). Additionally, the NSW Environmental Planning Instrument Acid Sulphate Soils mapping (Department of Planning and Environment [DPE], 1995) confirms that there is no ASS risk in the currently cleared portions of the Site where development is proposed. The northern tip of the site in the forested area is a class 2 area, with ASS soils likely to be found below the surface. However, this mapping excluded the remainder of the forested area which corresponds to the deferred matter zoning under Tweed LEP 2014.

# **Slope Stability and Landslide Risk**

A slope stability assessment that included land slide risk was conducted for areas of the site proposed for development as part of preliminary geotechnical investigations undertaken by Wood and Grieve Engineers PTY LTD. No evidence of recent past slope instability involving small-scale or large-scale movements of significant quantities of soil or rock in a short duration event such as slips, slumps, debris slides or a landslide was identified. However, localised areas within the mild sloping terrain which display minor evidence of slope instability in the form of creep movement of the surficial soil. Minor creep movement that was evident is not expected to impact on the proposed development providing management recommendations are followed.

The assessment concluded that the Landslide Risk Ratings for all of the proposed development at the site is assessed to be "Very Low or Low" in its existing condition.

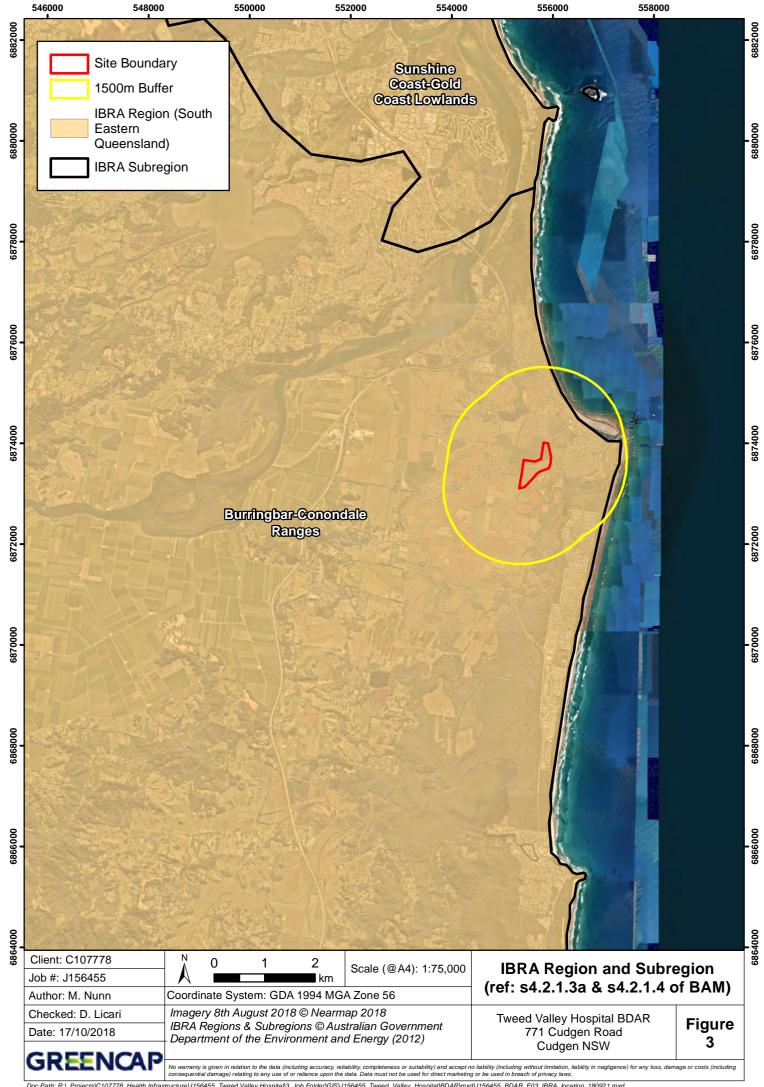
## **Soil Salinity**

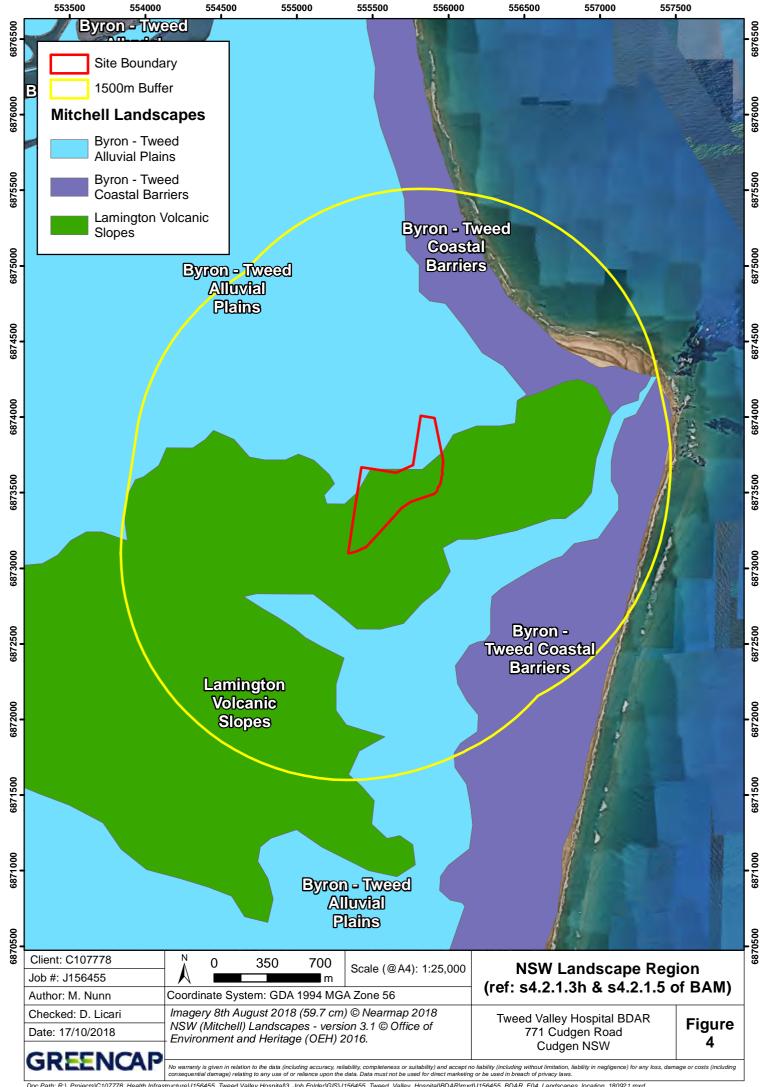
Based on laboratory analysis of five soil samples obtained from depths of between 0.15 m and 1.0m below the ground surfaces as part of contaminated land investigation undertaken on the site by Octief, soil conductivity ranged between 14 and 61  $\mu$ S/cm (0.014 and 0.061 dS/m). Based on soil salinity criteria in the Soil Salinity Handbook, Second Edition. Department of Environment and Resources Management Queensland (2011); the soil salinity rating for soil on the Site taking into account the

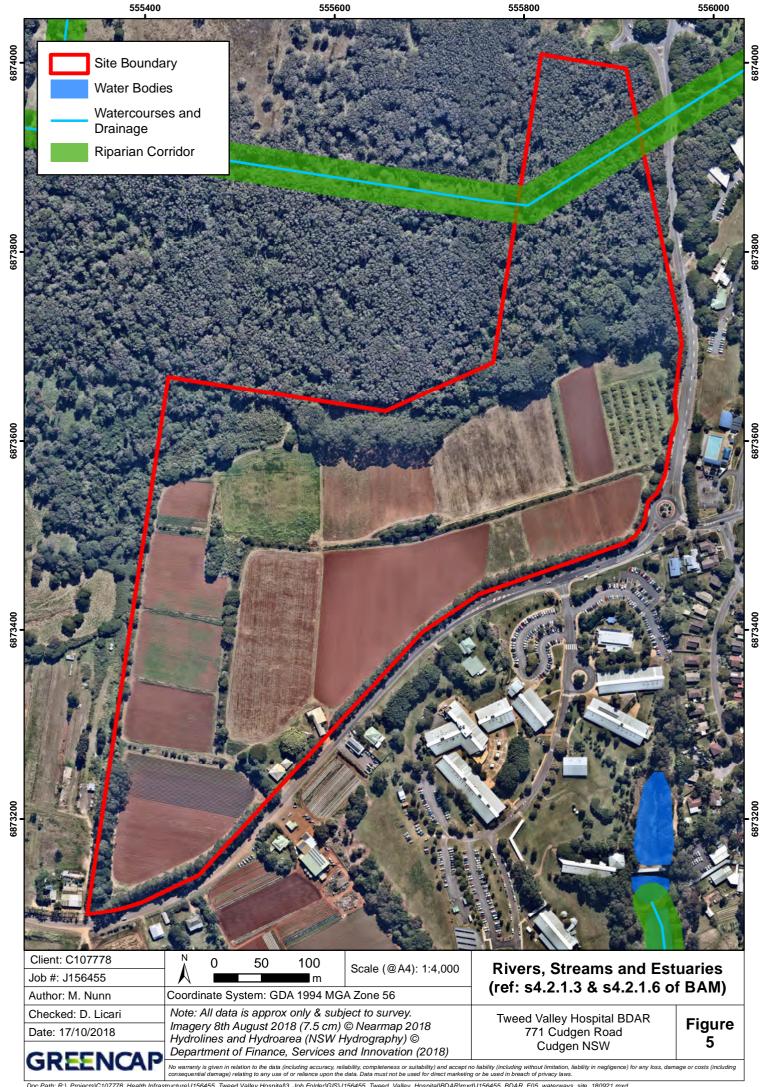


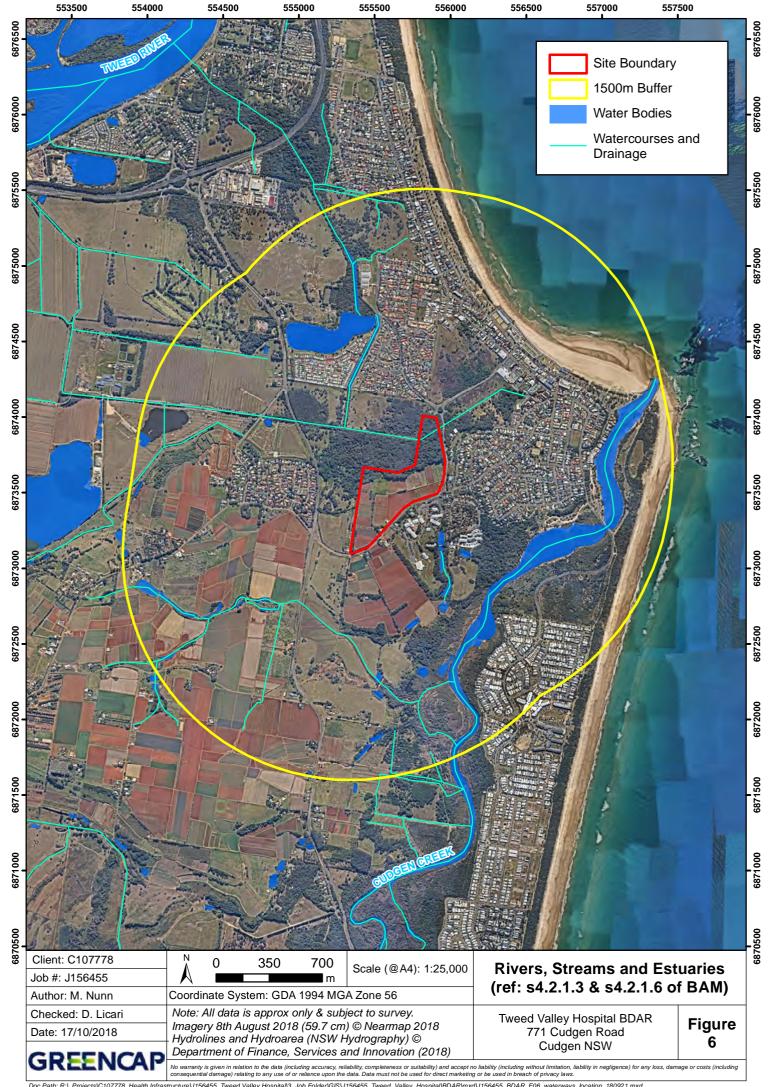
range of clay contents determined from geotechnical investigations (50-87%) would fall into the "very low" category.

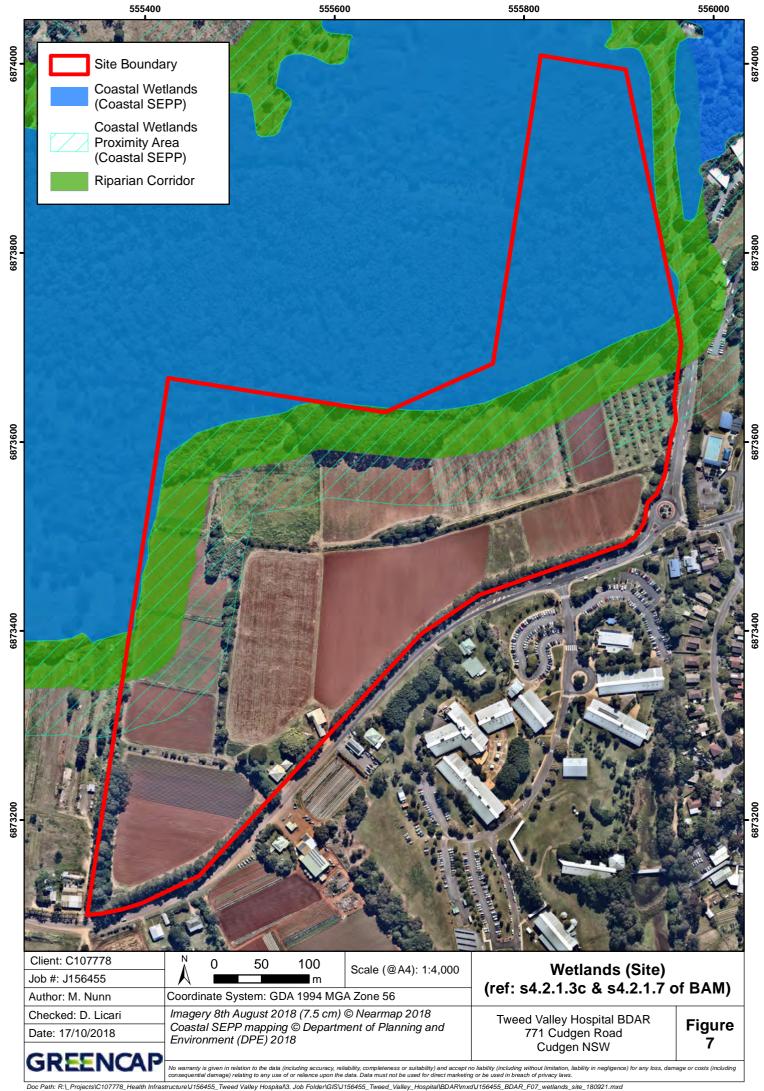
The soil salinities results from the contaminated land investigations infer that soil salinity risks to ecological receptors associated with the proposed development are likely to be low. With respect to potential impacts due to soil-derived saline run-off to the wetlands, the risks are expected to be further reduced through the use of appropriate erosion and sediment control measures during construction. Additionally, a proportion of run-off from the Site currently enters the wetlands, further reducing the likelihood of increases in salinity in run-off from the site during construction and operational phases of the development.

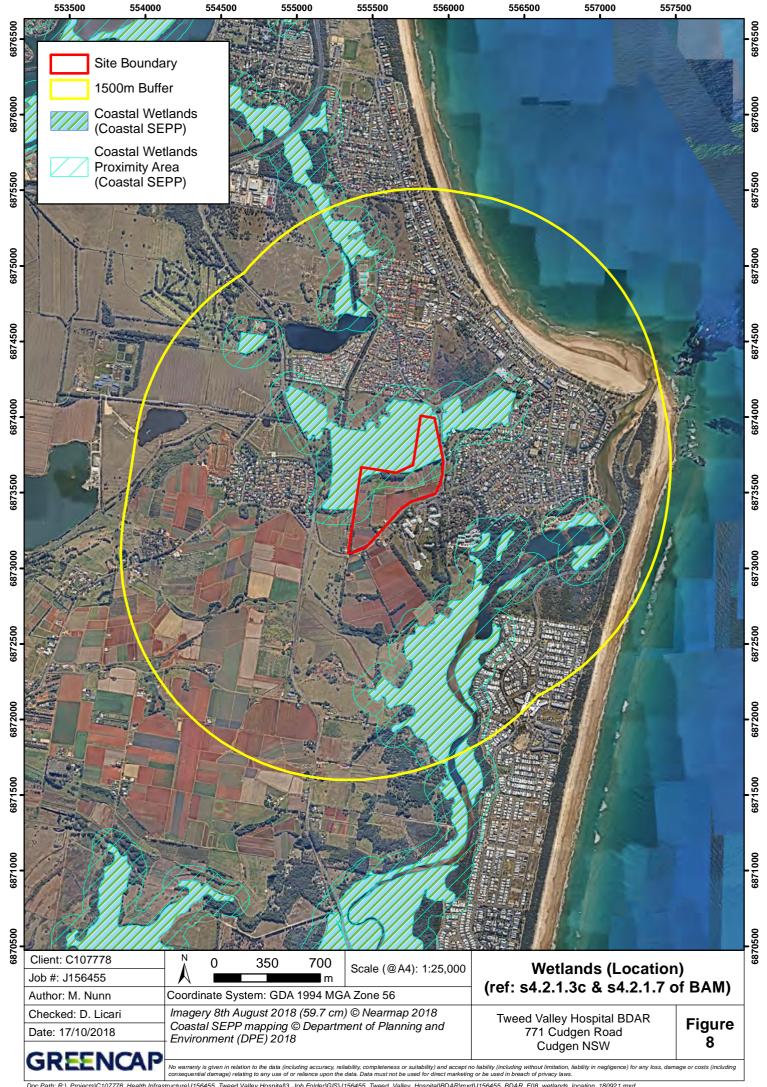


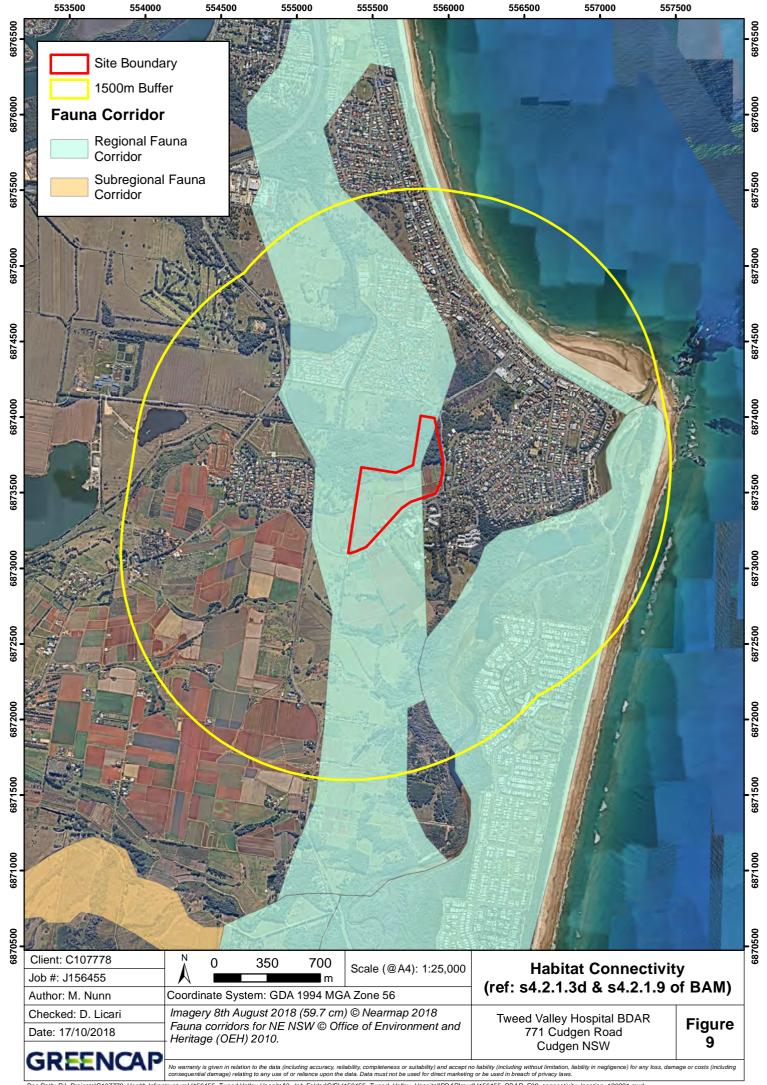


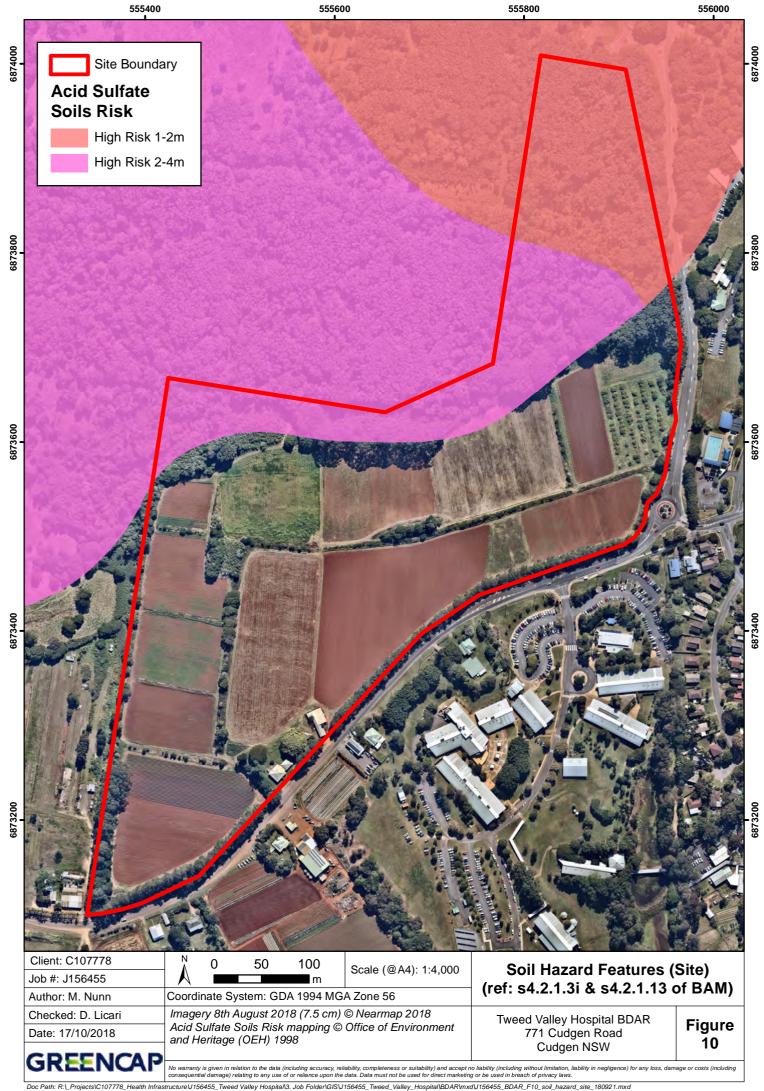


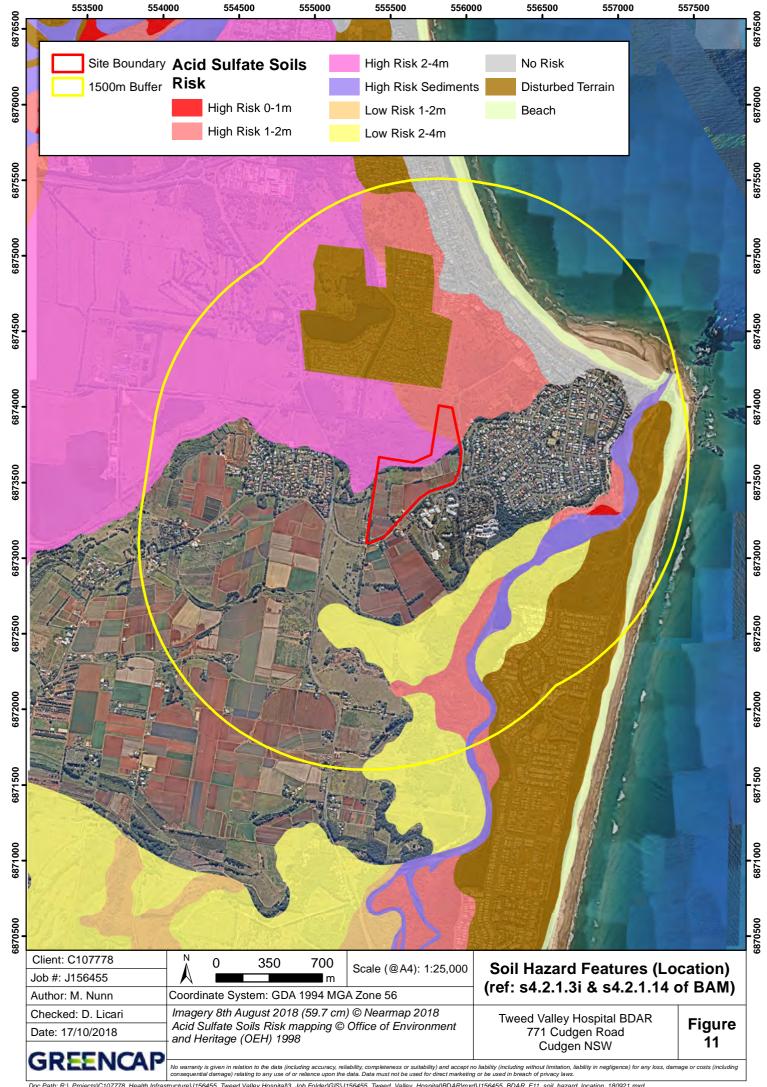














# 2.3 Native Vegetation

In order to address the requirements set out in Section 5.2.1.1 to 5.2.1.5 of the BAM, identifying native plant community types and ecological communities on the subject land, the assessor identified vegetation formations and vegetation class on the Site, as outlined in **Sections 2.3.1** and **Section 2.3.2**.

# 2.3.1 Vegetation Class

Observations of the vegetation formation from field surveys conducted by Greencap (Section 2.3.5) and correlation with the BioNet Vegetation Classification (OEH, 2018) determined four vegetation classes present at the Site: Coastal Swamp Forest, Coastal Floodplain Wetlands, Subtropical Rainforest and North Coast Wet Sclerophyll Forest (Table 1).

The remnant vegetation at the Site is Coastal Swamp Forest and Subtropical Rainforest with North Coast Wet Sclerophyll Forest and Coastal Floodplain Wetlands recorded in planted windrows. Windrow vegetation that has self-sown on the linear rock mounds throughout the Site consists of derived early regrowth native rainforest species and woody weeds classified as High Treat Exotics. An exotic grassland monoculture composed of barner grass *Cenchrus purpureus* is located amongst derived and remnant native vegetation in the northern section of the Site.



**Table 1 Plant Community Types and Threatened Ecological Communities** 

Vegetation	Vegetation	PCT		Threatened	PCT Identification steps		PCT %
formation	class		Name	Ecological Community	Search Term	Selection	cleared
Forested Wetland	Coastal Swamp	1064	Paperbark swamp forest of the coastal	Swamp sclerophyll forest on coastal	1. Vegetation formation	Forested Wetland	75%
wetiand	Forest		lowlands of the NSW North Coast Bioregion	floodplains of the NSW North Coast, Sydney	2. Vegetation class	Coastal Swamp Forest	
			and Sydney Basin Bioregion (Paperbark	Basin and South East Corner bioregions	3. IBRA Bioregion	South Eastern Queensland	
			swamp forest)	Conservation Status – Endangered Ecological	4. IBRA Subregion	Burringbar-Conondale Range	
				Community	Shortlist	Returned a longlist of 3 PCTs – 1064, 1227, 1230	
					5. Upper stratum species	Melaleuca quinquinervia is dominant in the canopy and is the only upper stratum species	
					Selection	Chose 1064 because <i>Melaleuca quinquinervia</i> is dominant and there are no other species present in the upper stratum (i.e. <i>Eucalyptus spp.</i> or <i>Casuarina glauca</i> )	
	Coastal Floodplain	ain	Swamp Oak swamp forest of the coastal	Does not conform to any NSW Scientific	1. Vegetation formation	Forested Wetland	75%
	Wetlands		lowlands of the NSW North Coast Bioregion (Swamp Oak swamp forest)	Committee Final Determination for an	2. IBRA Bioregion	South Eastern Queensland	
				Endangered Ecological Community	3. IBRA Subregion	Burringbar-Conondale Range	
					Longlist	Returned a longlist of 6 PCTs – 780, 1064, 1145, 1227, 1230, 1235	

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Vegetation	Vegetation	PCT	PCT Common	Threatened	•	PCT Identification steps		
formation	class		Name	Ecological Community	Search Term	Selection	cleared	
					4. Upper stratum species	Casuarina glauca is dominant in the canopy and is the only upper stratum species		
					Shortlist	Returned a shortlist of 3 PCTs – 1064, 1230, 1235		
					Selection	Selected 1235 because <i>Casuarina glauca</i> is dominant and there are no other species present in the upper stratum (i.e. <i>Eucalyptus spp. or Melaleuca spp.</i> )		
Rainforest	Subtropical Rainforest	1302	White Booyong – Fig subtropical rainforest	Lowland rainforest on floodplain in the NSW	1. Vegetation formation	Rainforest	75%	
	Raimorest		of the NSW North Coast Bioregion (White Booyong – Fig	North Coast Bioregion  Conservation Status -	2. Vegetation class	Littoral (Littoral Rainforest occur within 2 km of the coast) and Subtropical Rainforest  South Eastern Queensland		
			subtropical rainforest)	Endangered Ecological Community	3. IBRA Bioregion			
				4. IBRA Subregion Burringbar-Conondale Range	Burringbar-Conondale Range			
	classified as this does not confor	Windrow vegetation classified as this PCT does not conform to any NSW Scientific	Longlist	Returned a longlist of 4 PCTs – 751, 1068, 1275, 1302				
		Determination for the first fi	Ficus spp. are dominant in the upper stratum and Archontophoenix cunninghamiana is abundant in the upper stratum					
					Shortlist	Returned a shortlist of 2 PCTs – 1068, 1302		



Vegetation formation	Vegetation	PCT	PCT Common	Threatened	PCT Identification steps			
Tormation	class		Name	Ecological Community	Search Term	Selection	cleared	
					Selection	Selected 1302 because both <i>Ficus spp.</i> and <i>A. cunninghamiana</i> are listed for the upper stratum. Rejected <i>A. cunninghamiana</i> because this species was not listed for the upper stratum of 1068.		
Wet Sclerophyll	North Coast Wet	1569	Flooded Gum – Brush Box – Tallowwood	N/A	1. Vegetation formation	Wet Sclerophyll Forests (Shrubby sub-formation)	43%	
Forests (Shrubby sub-	Sclerophyll Forest		mesic tall open forest on ranges of the		2. IBRA Bioregion	South Eastern Queensland  Burringbar-Conondale Range  Returned a shortlist of 2 PCTs – 693, 749		
formation)			lower North Coast (henceforth, Flooded		3. IBRA Subregion			
			Gum – Brush Box – Tallowwood mesic tall		Shortlist			
			open forest)		4. Upper stratum species	Eucalyptus grandis is dominant in the upper stratum and E. microcorys is co-dominant and are the only upper stratum species. Rejected 693 and 749 as these PCTs do not have either of these species in the upper stratum		
					5. IBRA Bioregion	Expanded search term to include NSW North Coast		
					4. Upper stratum species	E. grandis is dominant in the upper stratum.		
					Shortlist	Returned a longlist of 3 PCTs – 812, 1285, 1569		



Vegetation formation	Vegetation class	PCT	PCT Name	Common	Threatened Ecological	PCT Identification steps		PCT % cleared
Tormution	Cluss		· · · · · · · · · · · · · · · · · · ·		Community	Search Term	Selection	cicarca
						Selection	All PCTs in the shortlist include <i>E. grandis</i> and <i>E. microcorys</i> in the upper stratum. Selected 1569 because <i>E. grandis</i> is dominant in the upper stratum in this windrow and <i>E. mircocorys</i> is co-dominant	



# 2.3.2 Vegetation Formations

Observations from field surveys conducted by Greencap (Section 2.3.5) indicated the presence of two distinct areas of vegetation. The northern section of the Site that is located on the floodplain is substantially remnant native vegetation. Above the level of the floodplain, the southern section of the Site that is located on a ridge is land that has been cleared of native vegetation. Vegetation formations recorded on the site and presented below are classified in accordance with Keith (2004) and are detailed in **Table 1.** 

The northern section of the Site is remnant vegetation classified as forested wetland and rainforest formations. Adjoining the remnant vegetation is a large patch of exotic vegetation near the northwest corner and planted eucalypt windrows classified as wet sclerophyll forest shrubby sub-formation. Along the southern edge of this vegetation and extending roughly west to east across the Site rocks that have been cleared from the cultivated fields have formed a steep slope and in some areas have been fashioned into a dry-stone wall up to 3 m high.

Most of the southern section of the Site is cleared land under cultivation. Rocks that have been cleared from the cultivated fields have been piled into linear mounds composed of loosely consolidated rock and soil throughout the Site. Early regrowth rainforest species and woody weeds that are classified as high threat exotics have self-sown in these areas to form windrows classified as rainforest. Along the Cudgen Road/Turnock Street boundary there is a planted slash pine *Pinus elliottii* windrow with an understory also composed of self-sown early regrowth rainforest species and woody weeds. There is also a planted eucalypt windrow in the south-west corner of the Site classified as wet sclerophyll forest shrubby sub-formation. On the eastern boundary of the Site there is a planted casuarina windrow classified as a forested wetland.

# 2.3.3 Identification of Draft Plant Community Types and Draft Vegetation Zones

This section addresses the requirements set out in Section 5.2.1.1 to 5.2.1.8 (a) of the BAM, identifying native plant community types and ecological communities on the subject land as well as Section 5.3.1, mapping vegetation zones.

Native vegetation communities within the Tweed LGA was mapped in a study commissioned by Tweed Shire Council (Ecograph, 2004) and updated in 2012 (TSC 2012). Originally based on 1996 aerial photography and updated based on 2009 aerial photography, this mapping was conducted at a nominal scale of 1:25000 with a boundary precision of +/-25 m. Consequently remnant vegetation patches of < 1 ha or connections < 25 m wide could not be resolved (Ecograph, 2004; TSC, 2012).

In conjunction with observations from the initial Site inspection, the above vegetation mapping layers were used to conduct an initial assessment of native vegetation extent on the Site, determine draft Plant Community Types (PCT) and then stratify these draft PCTs into draft Vegetation Zones (**Table 1**). In accordance with Section 5.2.1.4 of the BAM, for the derived windrow vegetation, a draft PCT was assigned which was the most likely original PCT as determined by the assessor.

In accordance with Section 5.2.1.2 of the BAM, the entire list of PCTs located on the BioNet Vegetation Classification website (OEH 2018) were exported to facilitate PCT identification. The Data>Filter menu options in Microsoft Excel was used to filter column headings to identify PCTs. The specific steps taken to identify each draft PCT using the above method are detailed in with reference to the relative abundance of plant species that relied upon for the identification of each PCT (**Table 1**).

The TECs identified on the Site are outlined in Section 2.3.5.



# 2.3.4 Plot-based Vegetation Surveys

This section addresses the requirements set out in Section 5.2.1.8 (b) to 5.2.1.11 of the BAM.

A systematic field-based floristic vegetation survey using documented and repeatable methods was employed to collect floristic data at the Site in accordance with Tables 2 to 4, Section 5.2.1.8 (b-e) to 5.2.1.11 and Section 5.3 of the BAM. The vegetation survey was designed to survey the expected environmental variation in each draft PCT, the expected environmental variation in each stratified draft vegetation zone and to fill gaps in existing mapping and site information.

Given the relatively small area of each draft PCT (i.e. PCT 1064 = 3.8 ha; PCT 1302 = 2.6 ha; PCT 1569 = 0.7 ha; and PCT 1235 = 0.4 ha), it was considered that the environmental variation on the Site is minimal. Also, given that much of the native vegetation within the development footprint is either derived, planted or self-sown windrows (**Figure 12**) of small area (0.1 ha to 0.7 ha; **Table 2**), the environmental variation in each stratified draft vegetation zone is also minimal. Accordingly, it was considered that a survey effort for each vegetation zone that is in accordance with the minimum number of plots that is indicated in Table 4 of the BAM was appropriate.

Vegetation integrity was surveyed using both standard and linear nested plots in accordance with Section 5.3.4.1 to 5.3.4.7 of the BAM. Vegetation surveys of Zones 1, 2, 3 and 6 were undertaken using standard nested plots as this plot configuration was considered appropriate for these vegetation zones. The vegetation surveys of the derived and planted windrows in Zones 4, 5, 7 and 8 on the Site were carried out using linear nested plots as this plot configuration was considered appropriate given the linear nature of these vegetation zones. For each vegetation zone the number of BAM plots that were surveyed and the date of the survey for each plot is detailed in **Table 2**.

Floristic composition data was collected for each vascular plant species recorded in a  $400 \text{ m}^2$  plot (standard  $20 \text{ m} \times 20 \text{ m}$  or linear  $10 \text{ m} \times 40 \text{ m}$ ) in accordance with Table 2, Table 3 and Sections 5.3.4.8 to 5.3.4.12 of the BAM and included:

- Species name Scientific (Genus species) and common name (Table 2 of the BAM);
- Status Species status: native, exotic or high threat exotic (Section 5.3.4.11 of the BAM); and
- Growth form Growth form classes: tree, shrub, grass and grass like, forb, fern and other (Table 2 of the BAM).

Floristic structure data for cover, abundance and stratum in a 400  $\text{m}^2$  plot (standard 20 m x 20 m or linear 10 m x 40 m) was collected for the following attributes in accordance with Table 2, Section 5.3.4.8 and Sections 5.3.4.13 to 5.3.4.17 of the BAM and included:

- Cover Percent foliage cover across the plot for each species rooted in or overhanging the plot (Section 5.3.4.13 of the BAM);
- Abundance For species with ≤5% cover an estimate of the number of individuals or shoots of each species was recorded (Table 2 of the BAM); and
- Stratum Vegetation layers: upper, middle and ground stratum (Table 2 of the BAM).

Floristic function data for the number of large trees, stem size class, tree regeneration and length fallen logs in a 1000 m $^2$  plot (standard 20 m x 50 m or linear 10 m x 100 m) in accordance with Table 3, Section 5.3.4.8 and Sections 5.3.4.18 to 5.3.4.30 of the BAM and included:

- Number of large trees With reference to the appropriate large tree benchmark for each PCT;
- Tree regeneration Presence or absence of living trees with < 5 cm diameter at breast height over bark (DBH);
- Tree stem size class 5-9, 10-19, 20-29, 30-49, 50-79 and >80 cm DBH;



- Length of fallen logs Total length in metres of all woody material > 10 cm in diameter and >50 cm in length;
- Litter cover Assessed as the average percentage ground cover of litter recorded in five 1 m<sup>2</sup> plots evenly located along the central transect; and
- Trees with hollows Count of the number of trees with hollows that are visible from the ground.

Plot data was collected in the Fulcrum application on a mobile device with GPS capability or on handwritten field sheets. Data that was collected on handwritten field sheets was immediately entered into Fulcrum. Data that was entered into Fulcrum was then downloaded into Microsoft Excel for ease of data manipulation.

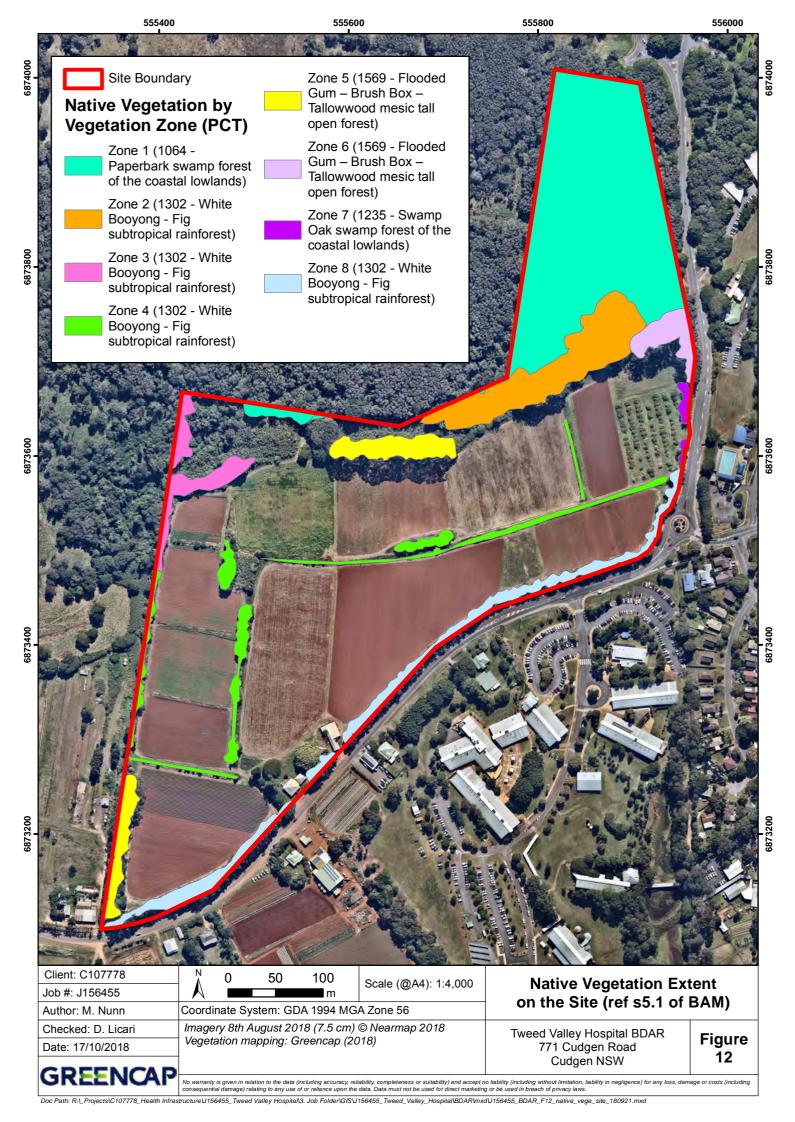
Over the course of the vegetation surveys the boundaries of the draft vegetation zone were confirmed by annotating a paper-based map that indicated the base map and draft vegetation zones with the assistance of the Fulcrum application on a mobile device with GPS capability. This handwritten data was then digitised using a GIS application.

Samples of plant species that were not readily identifiable in the field were identified in the lab with the aid of field guides and botanical keys. Those plant species which could not be identified in the lab were identified by the Queensland Herbarium. Once identified, the plant species that were identified in the lab and by the herbarium were transferred into Microsoft Excel.

The flooded gum *E. grandis* dominated windrow that is located in Zone 5 was planted on the edge of a dry-stone wall. On this basis, it was considered as an unsafe area to work in. Consequently a plot was placed in the windrow in the south-west corner of the Site within the same Vegetation Zone.

The slash pine *Pinus ellioti* windrow is considered to be exotic vegetation and not assessable under the BAM. However, given that derived native vegetation composed of early regrowth rainforest species grows in the understory and the BAM requirement to assess occurrence of threatened species across the Site, a plot based survey was conducted in this area as a precaution (**Table 2**; Zone 8).

Plot based vegetation survey field records are provided in **Appendix B**. A summary of floristic results is provided in **Appendix C** and vegetation integrity assessment results are provided in **Appendix D**.





# **Table 2 Plant Community Types, Vegetation Zones and Number of BAM Plots**

РСТ	PCT Common Name	Vegetation Zone	Description and condition	Condition class	Area (ha)	No. of plots	BAM plot number. and survey date
106 4	Paperbark swamp forest of the coastal lowlands of the NSW North Coast Bioregion and Sydney Basin Bioregion	1	Coastal Swamp Forest in moderate condition	Moderate	3.8	2	16 – 10 July 2018 19 – 15 June 2018
130	White Booyong – Fig subtropical rainforest of the NSW North Coast Bioregion	2	Subtropical Rainforest in moderate condition	Moderate	1.0	1	11 – 11 July 2018
	2 of the NSW North Coast Bioregion		Derived regenerating Subtropical Rainforest in low condition, most likely original PCT.	Low	0.3	1	103 – 3 September 2018
		4	Derived regenerating Subtropical Rainforest in low condition, most likely original PCT.	Derived	0.6	1	99 – 11 July 2018
156 9	Flooded Gum – Brush Box – Tallowwood mesic tall open forest on ranges of the lower North Coast	5	Planted North Coast Wet Sclerophyll Forest in low condition, best matching PCT based on local species present	Derived	0.5	1	102 – 15 August 2018
		6	Planted North Coast Wet Sclerophyll Forest in low condition, best matching PCT based on local species present.	Derived	0.2	1	101 – 15 August 2018
123 5	Swamp Oak swamp forest of the coastal lowlands of the NSW North Coast Bioregion	7	Planted Coastal Swamp Forest in low condition, best matching PCT based on local species present	Derived	0.1	1	100 – 15 August 2018
130 2	White Booyong – Fig subtropical rainforest of the NSW North Coast Bioregion	8	Pinus sp. windrow with understorey of derived regenerating Subtropical Rainforest in low condition, most likely original PCT	Derived	0.7	1	98 – 15 August 2018



РСТ	PCT Common Name	Vegetation Zone	Description and condition	Condition class	Area (ha)	No. of plots	BAM plot number. and survey date
N/A	N/A	9	Cenchrus purpureus grassland +/- High Threat Exotic trees +/- pioneer rainforest trees	N/A	1.2	0	N/A



# 2.3.5 Confirmation of PCTs, Vegetation Zones and Ecological Communities

This section addresses the requirements set out in Sections 5.2.1.12 to 5.2.1.17 of the BAM and Section 5.3.1 of the BAM. A combination of the quantitative data recorded in the plot-based floristic vegetation surveys outlined in **Section 2.3.4**, mapping data and Site observations was then used to confirm the identification of PCTs and Vegetation Zones detailed in **Section 2.3.3**. The evidence and steps taken to identify each confirmed PCT and a justification for the selection of each PCT is detailed in **Table 1**. Following confirmation of PCTs the extent of native vegetation on the Site and the location of vegetation zones was then mapped (**Figure 12**, **Figure 13**).

In accordance with Sections 5.2.1.14 and 5.2.1.15 of the BAM, in addition to the data and information above, the Final Determinations of the former NSW Scientific Committee were then employed to confirm and then map Threatened Ecological Communities that are located on the Site (**Figure 14**). The estimated percent cleared value of the likely PCTs was recorded using data contained in the BioNet Vegetation Classification in accordance with Section 5.2.1.16 of the BAM (**Table 1**).

# 2.3.6 Confirmation of Native Vegetation Extent and Patch Size

This section is designed to address the requirements set out in Section 4.3.1 of the BAM, assessment requirements, to determine the site context of the subject land the native vegetation cover and patch size was assessed in accordance with Sections 4.3.2 and 5.3.2 of the BAM. Percentage vegetation cover and patch size were then used to assess habitat suitability for threatened species on the Site as outlined in **Section 2.4**.

This section addresses the requirements set out in Section 4.3.2 of the BAM, assessing native vegetation cover and Section 5.3.2 of the BAM, assessing the patch size for a vegetation zone. Native vegetation communities within the Tweed LGA was mapped in a study commissioned by Tweed Shire Council and updated in 2012 (TSC 2012). In addition to the PCTs that were recorded on the Site (**Figure 12**), the above mapping layers were used to determine the native vegetation extent within the 1500 m assessment area.

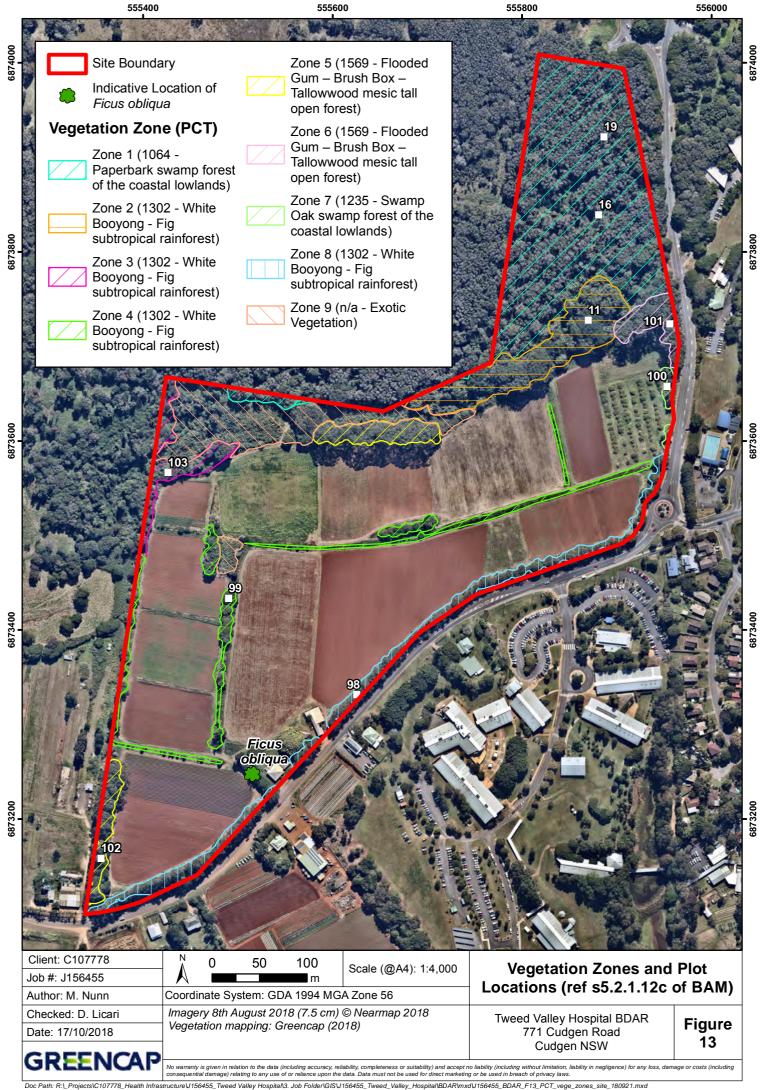
Vegetation woody native vegetation patches separated by  $\leq$ 100 m and non-woody native vegetation patches separated by  $\leq$ 30 m were considered to be part of the same patch of native vegetation.

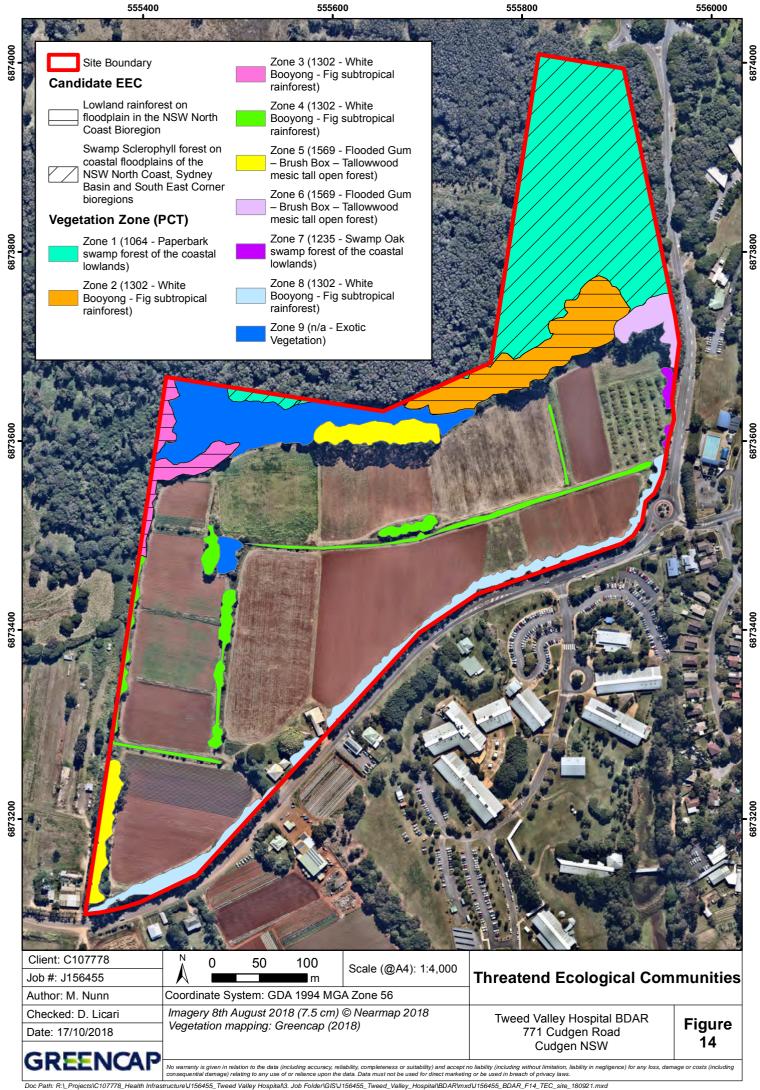
Although several of these vegetation communities mapped in TSC 2012 were considered to be highly degraded or in early regenerative condition, these were included in the patch calculations due to the likelihood of threatened species presence which was ascertained from analysis of threatened species records detailed in Greencap 2018.

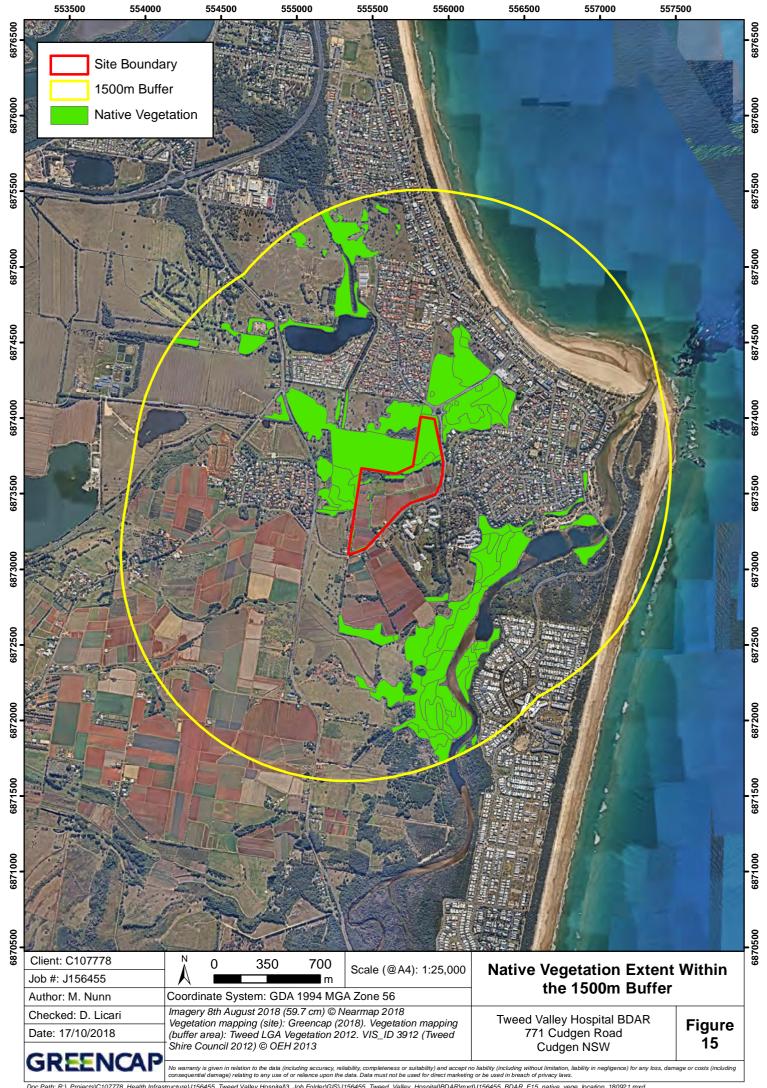
A single continuous patch of native vegetation that extends beyond the Site boundary and within and beyond the 1500 m assessment area and was calculated to be 67.6 ha with a native vegetation cover of 12.2% (Figure 15).

# 2.3.7 Changes to the mapped native vegetation extent

This section addresses changes to native vegetation extent in accordance with Section 5.1.1.6 and 5.1.1.7 of the BAM. Native vegetation on the Site was mapped by Greencap using aerial imagery from 2018 as the base map and matches the outline of vegetation on the base map using the method detailed in **Section 2.3.3**.









# 2.4 BAM Calculator Results and Habitat Suitability for Threatened Species

#### 2.4.1 Calculation of Current Vegetation Integrity

This section addresses the requirements set out in Section 5.4 of the BAM, determining the vegetation integrity score. For Zones 1-8, the plot based vegetation survey data (vegetation composition, structure and function) were entered into the BAM Calculator to determine the current Vegetation Integrity (VI) for each vegetation zone. Vegetation integrity scores including composition condition, structure condition and function condition for each vegetation zone are presented in **Table 3**.

The current VI for Zones 1-3 exceeds the assessment threshold for EECs (i.e.  $VI \ge 15$ ). It is noted that a majority of Zone 1 now falls outside the final Project Site boundary as presented in Figure 1 of the Request for SEARS, after avoid and minimise measures were implemented. The current VI for Zones 5, 6 and 7 exceeds the assessment threshold for PCTs that are associated with threatened species habitat and those PCTs that are not representative of a TEC or associated with threatened species habitat (i.e.  $VI \ge 17$  and  $VI \ge 20$  respectively). The current VI for Zones 4 and 8 fall below the threshold for PCTs that are not representative of a TEC or associated with threatened species habitat (i.e.  $VI \ge 20$ ) and do not require further assessment (**Table 3**).



# **Table 3 Vegetation Integrity Scores for each Vegetation Zone**

РСТ	PCT Common Name	Zone	Condition class	Area (ha)	Threatened Ecological Community	Composition condition score	Structure condition score	Function condition score	VI score
1064	Paperbark swamp forest	1	Moderate	3.8	Swamp sclerophyll forest on coastal floodplains of the NSW North Coast, Sydney Basin and South East Corner bioregions EEC	50.8	43.9	64.7	52.5
1302	White Booyong – Fig subtropical rainforest	2	Moderate	1	Lowland rainforest on floodplain in the NSW North Coast Bioregion EEC	20.9	68.8	94.5	51.4
		3	Low	0.3	Lowland rainforest on floodplain in the NSW North Coast Bioregion EEC	18.8	4.6	64.0	17.7
		4	Derived	0.6	Did not conform to Final Determination	0.5	40.6	59.9	10.6
1569	Flooded Gum – Brush Box – Tallowwood mesic tall open	5	Derived	0.5	This PCT is not a TEC	9.1	55.8	100.0	37.1
	forest	6	Derived	0.2	N/A This PCT is not a TEC	38.0	53.4	48.9	46.3
1235	Swamp Oak swamp forest	7	Derived	0.1	Did not conform to Final Determination	16.9	21.4	63.9	28.5
1302	White Booyong – Fig subtropical rainforest	8	Derived	0.7	Did not conform to Final Determination	11.7	9.3	43.8	16.8



#### 2.4.2 Predicted and Candidate Threatened Species

Following calculation of current Vegetation Integrity the BAM Calculator yielded 26 Predicted (ecosystem credit species) and 99 candidate (species credit species) threatened species. These species are summarised in **Table 4**. Ecosystem credit species predicted to occur at the Site are presented in **Appendix E** and species credit species are presented in **Appendix F**.

# 2.4.3 Assessment of habitat suitability for Predicted Threatened Species

This section addresses the requirements set out in Sections 6.4.1.10 and 6.4.1.17 of the BAM, steps for identifying habitat suitability for threatened species. Assessment of habitat constraints for candidate and predicted species likely to occur at the Site was undertaken to confirm presence of these species based on the occurrence of necessary habitat components or habitat constraints.

Three predicted threatened species were excluded on the basis that none of the habitat constraints detailed in the Threatened Biodiversity Data Collection were applicable: Australasian bittern *Botaurus poiciloptilus*, black-necked stork *Ephippiorhynchus asiaticus* and black bittern *Ixobrychus flavicollis* (**Table 5**). Two candidate species which were also excluded on the basis that none of the habitat constraints applied: giant spear lily *Doryanthes palmeri* and *Harnieria hygrophiloides* (**Table 5**).

# 2.4.4 Habitat survey for candidate threatened species

This section addresses the requirements set out in Sections 6.5 of the BAM, undertaking a threatened species survey. Following the habitat constraints assessment an assessment of species presence for candidate threatened species was conducted. Over the course of this BAM assessment a range of technical difficulties with the BAM calculator were encountered. In order to avoid perverse credit outcomes a number of work-arounds were undertaken and are detailed below.

**Table 4 Summary of Predicted and Candidate Threatened Species** 

Таха	Predicted threatened species (Ecosystem Credits)	Candidate threatened species (Species Credits)
Plants	0	69
Marsupials	3	5
Bats	7	4
Birds	16	10
Amphibians	0	4
Reptiles	0	3
Gastropods	0	1
Insects	0	3



**Table 5 Species Credit Species with Habitat Constraints** 

Threatened species	Common name	Туре	PCT	Zone	Habitat constraint	Justification for exclusion
Botaurus poiciloptilus	Australasian Bittern	Predicted	1235	4	<ul><li>Waterbodies</li><li>Brackish or freshwater wetlands</li></ul>	Zone 4 does not have any of the listed habitat constraints
Ephippiorhynchu s asiaticus	Black-necked Stork	Predicted	1235	7	Swamps     Shallow, open freshwater or saline wetlands or shallow edges of deeper wetlands within 300m of these swamps     Waterbodies shallow lakes, lake margins and estuaries within 300m of these waterbodies	Zone 7 is not associated with any of the listed habitat constraints
Ixobrychus flavicollis	Black Bittern	Predicted	1235	7	Waterbodies     Land within     40 m of     freshwater     and estuarine     wetlands, in     areas of     permanent     water and     dense     vegetation	Zone 7 is not associated with any of the listed habitat constraints
Doryanthes palmeri	Giant spear lily	Candidate	N/A	N/A	Cliffs     Cliff tops, steep cliff faces or rocky outcrops	There are no cliffs, cliff tops, steep cliff faces or rocky outcrops on the Site
Harnieria hygrophiloides	N/A	Candidate	N/A	N/A	Within 5 km of Brunswick Heads township	The Site is > 5 km distance from Brunswick Heads



In accordance with section 6.4.1.21 of the BAM, species presence was determined by:

- Assumed present species credit species which were outside of the survey timing requirements in accordance with the BAM;
- Present species credit species for which a survey was conducted and were not recorded;
   and
- Not present species credit species for which a survey was conducted and were not recorded.

Apart from the koala *Phascolarctos cinereus* all fauna species were assumed present. Targeted surveys for flora species that were able to be surveyed in August and September as indicated in the BAM calculator survey timetable were conducted as per the method detailed below.

Species credit species presence status, associated habitat component (vegetation zone), value (area or count) and biodiversity risk weighting is presented in **Appendix F**.

# 2.4.5 Departures from the BAM method

Over the course of this assessment, limitations of the current version of the BAM calculator (Version 1.2.500 last updated 19 July 2018) were identified and are detailed below. Correspondence with the NSW Land Management and Biodiversity Conservation (LMBC) support service regarding issues encountered with the BAM calculator are provided in **Appendix G**.

## **Assignment of PCTs to multiple EECs**

Once a PCT has been identified as an EEC for one vegetation zone on a Site, the BAM calculator does not allow other vegetation zones to be assigned a different EEC listing status. For this assessment PCT 1302 White Booyong – Fig subtropical rainforest in Zone 1 was assigned to the Lowland Rainforest on Floodplain in the New South Wales North Coast Bioregion EEC. This PCT could potentially be assigned to Lowland Rainforest in the NSW North Coast and Sydney Basin Bioregions or the PCT may not conform to the Final Determination of the former NSW Scientific Committee. The consequence of this undocumented system feature has meant that windrows within Zone 4 and 8 have been assigned the status of the EEC. The threshold for under which an assessor is not required to determine an offset requirement for an EEC is VI  $\geq$  15. In the case of Zone 4 (VI = 10.6) no further assessment is required and Zone 8 (VI = 16.8) further assessment of impacts on threatened species and there is a resultant potential offset requirement, particularly if a species is assumed present.

Consequently, different vegetation zones within the same PCT to be assigned a different TEC status. The outcome of this limitation was that the derived windrows such as Zone 8 that is dominated by high treat exotic Pinus species were assigned TEC status by the BAM calculator, resulting in an impractical approach to the species credit species determination and assessment.

# <u>Calculation of offset requirement for PCTs not directly impact by development</u>

Also, the BAM calculator calculates a credit offset requirement for PCTs which will not be directly impacted by the development. For this assessment the BAM calculator calculates an offset requirement for: PCT 1064 1064 Paperbark swamp forest, PCT 1235 Swamp Oak swamp forest and PCT 1569 Flooded Gum – Brush Box – Tallowwood mesic tall open forest. Refer to **Section 3.6.2** for how this has been dealt with by the assessor.



#### **Exclusion of unsuitable habitat for threatened species**

A process was undertaken to exclude a range of threatened species from vegetation zones that are associated with windrows that are not considered to be suitable habitat. For example, in this assessment the white-crowned snake *Cacophis harriettae* is a candidate threatened species for Zones 1 to 8. Zones 4, 7 and 8 are been identified as derived vegetation with marginal habitat value. However, in strict accordance with the BAM this species cannot be excluded from the assessment without reference to habitat constraints for this species identified in the Threatened Species Data Collection (TSDC). This species and most species in the TSDC do not have habitat constraints identified. Assuming presence for this species may then have subsequent credit requirement. Otherwise a habitat survey is required to determine presence which has subsequent costs.

In this assessment, predicted threatened species that the BAM calculator has identified the windrows in Zones 4 to 8 to be suitable habitat. For this assessment the assessor has in general selected 'No' for predicted threatened species that the BAM Calculator has identified as having suitable habitat in Zones 4 to 8 and are not identified to have habitat constraints that have been identified in the TSDC. These exclusions were undertaken with the justification that inclusion of these species in habitat considered to be unsuitable by the assessor was not an accurate representation of species presence across the Site.

# 2.4.6 Targeted Threatened Flora Surveys

This section addresses the requirements set out in Sections 6.5 of the BAM, undertaking a threatened species survey. Targeted flora species surveys were undertaken on the 16 August 2018 by Dr Damian Licari and Annette McKinley and again on 3 September 2018 by Annette McKinley and Christina Maloney, under the direction of Dr Licari, with a survey effort of four field days. Targeted flora surveys were undertaken by assessing all areas of native vegetation on the Site.

In Zones 1 to 3 parallel traverses were walked at 10 m intervals in accordance with published guidelines (OEH 2016). The length of each windrow in Zones 4 to 8 were inspected from an edge and in cases where a portion of a windrow was too wide for effective inspection from an edge, these areas were inspected from within the windrow.

With the exception of an observation of one three-veined laurel *Cryptocarya foetida* plant there were no threatened flora species recorded during the targeted surveys.

#### 2.4.7 Targeted Koala Survey

A targeted koala *Phascolarctos cinereus* survey was undertaken in a small 0.2ha area of preferred koala habitat located in Zone 6. This vegetation meets the definition of 'Secondary (Class A) Habitat' as defined in the Tweed Coast Comprehensive Koala Plan of Management (CKPOM) and 'Potential Koala Habitat' as defined in State Environmental Planning Policy 44 – Koala habitat protection 44.

The survey was conducted in broad accordance with the SAT method (Allen & Phillips 2008) on the 13 July 2018 by Dr Damian Licari. Scat searches were undertaken in a 1m buffer area around the base of 30 trees for two person minutes per tree and no koala *Phascolarctos cinereus* scats were recorded. Whilst undertaking the survey, it was also observed that weedy vegetation and growth of vines would be challenging for koala *Phascolarctos cinereus* to utilise the trees. The location of the 30 trees that were searched during the scat survey are presented in **Figure 16**.

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#### 2.4.8 Assessment for Threatened Grey-headed Flying Fox

Desktop assessment determined that there were two flying-fox camps located within a 1 km radius of the Site (Greencap, 2018). One camp was located east of the Kingscliff Library adjacent to the Cudgen Road/Herford Street intersection. Up to 100 black flying-fox *Pteropus alecto* have been recorded during quarterly monitoring events, however visibility at this camp is limited and the actual number is likely to be higher (Ecosure 2018). Furthermore, recent reports suggest that black flying-fox *Pteropus alecto* numbers at this camp may have increased to 2000-3000 animals in May-June 2018. However the most recent census on 16 August 2018 did not record any animals at the Kingscliff Library camp (Scott Hetherington, Tweed Shire Council, pers. com., 3 September2018).

The second camp is located to the west of Elrond Drive, Chinderah. The camp is generally occupied by small numbers of black flying-fox *Pteropus alecto*, peaking at around 440 individuals (May 2015). Around 150 threatened grey-headed flying-fox *Pteropus poliocephalus* (listed as vulnerable under both the BC Act and the EPBC Act) were recorded during surveys in November 2017 (Ecosure 2018).

## 2.4.9 Assessment for Coastal Raptors

Coastal raptors such as the eastern osprey *Pandion cristatus* have been identified in the Tweed LGA. No coastal raptor nests were recorded on the Site, however, two known osprey nests have been recorded within the 1500m assessment area (TSC, 2018).

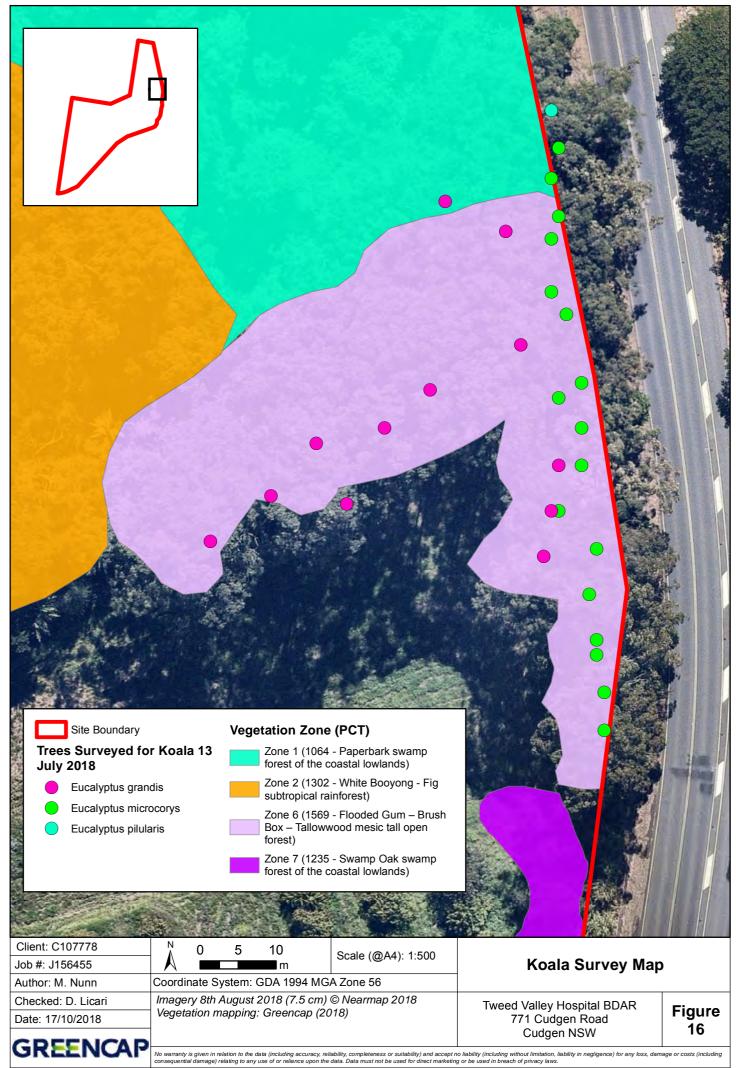
#### 2.4.10 Suitable Habitat Assessment

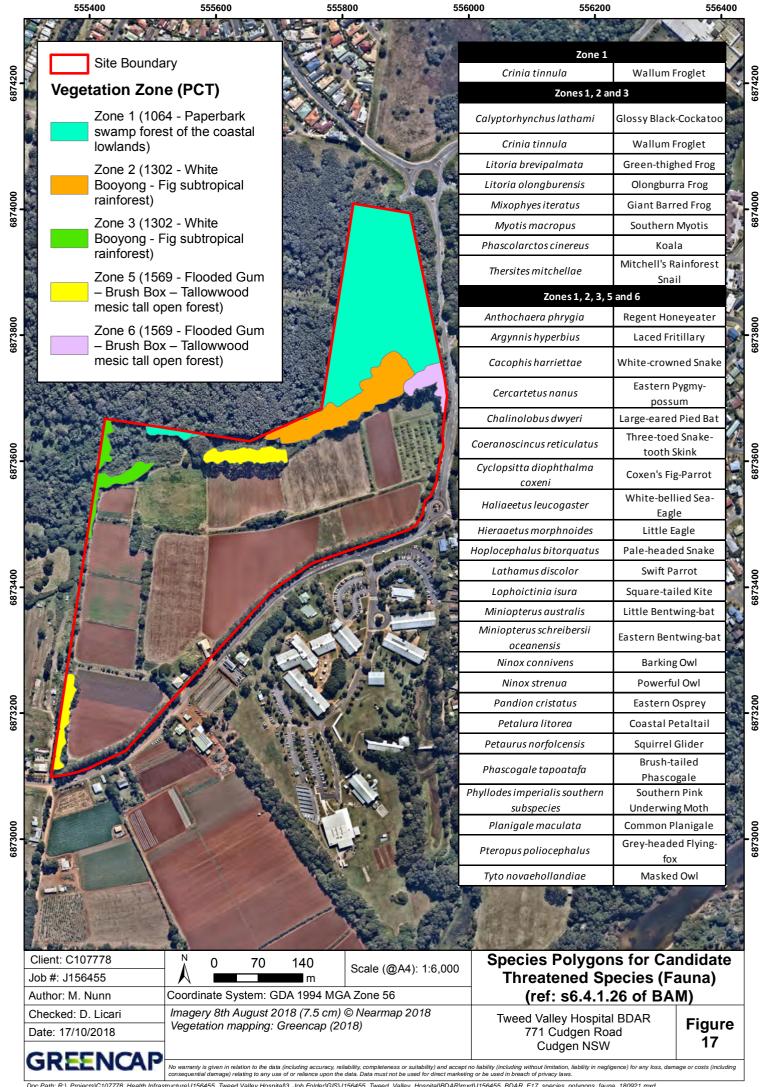
Presence of predicted and candidate potential threatened species was further assessed based on their likelihood to occur in particular vegetation zones. Predicted threatened species were not excluded from Zones 1 to 3 because these zones were identified as remnant vegetation and considered to be in moderate condition. These zones are therefore more likely to provide threatened species habitat. And 'Yes' was selected. For predicted species identified as occurring in Zones 4 to 8 that are associated with windrows and were considered to be unsuitable habitat for threatened species by the assessor, 'No' was selected.

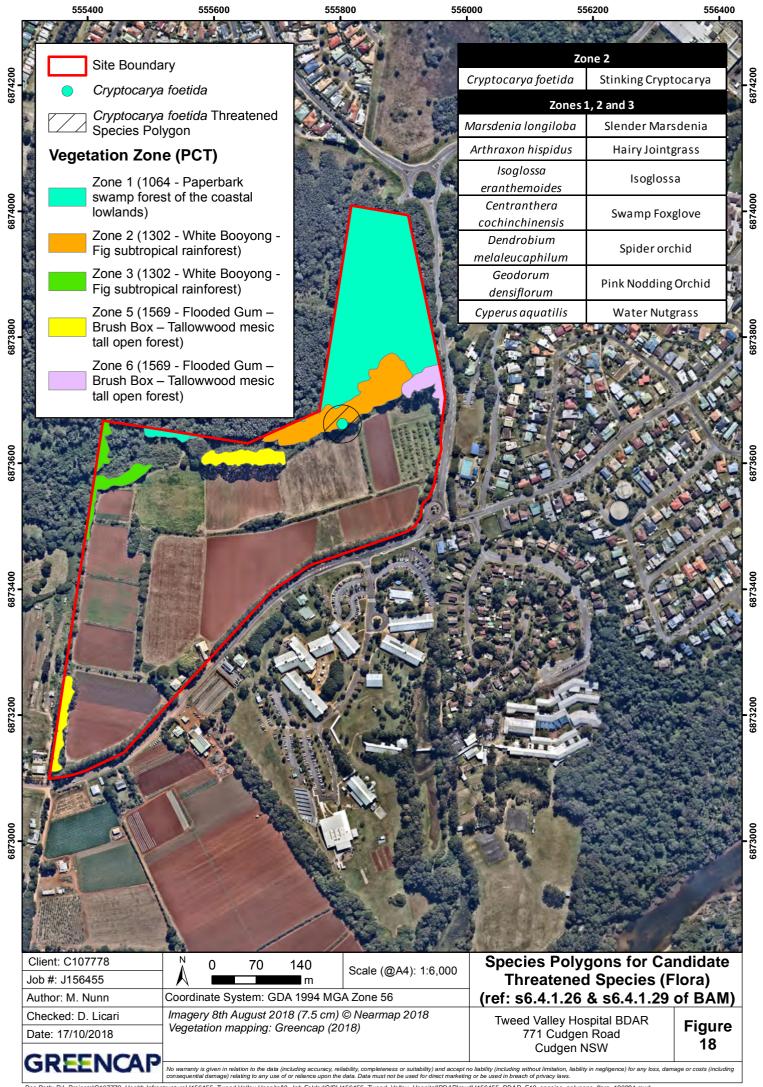
In some instances vegetation zones were removed due to particular attributes of the zone. For instance, the red legged pademelon *Thylogale stigmatica* was excluded from Zones 2 and 3. With a total area of 1.3 ha for these zones the carrying capacity of these zones for this species is nil. Also, the koala *Phascolarctos cinereus* was removed from Zone 6 based on the result of the habitat survey that was conducted (see **Section 2.4.7**). Assessment of habitat suitability by vegetation zone for predicted threatened species is outlined in **Appendix E** and for candidate threatened species it is outlined in **Appendix F**. Species credit species assumed present or confirmed present (surveyed) on Site are shown in **Figure 17**.

#### 2.4.11 Other threatened species

Several species that were not identified by the BAM calculator as predicted or candidate species but have been recorded within the 1500m assessment area (Ecosure 2018) and in other areas proximal to the Site (TSC, 2018), namely: pale-vented bush-hen *Amaurornis moluccana*, bush stone-curlew *Burhinus grallarius*; common blossom-bat *Syconycteris australis*; and yellow-bellied sheathtail-bat *Saccolaimus flaviventris*. In order to determine presence of these species on the Site a fauna ecologist, David Milledge, was consulted and advised that it was not the ideal time to survey for these species during August and September when targeted surveys were being undertaken. Although these species are not species credit species they are locally significant threatened species and therefore any potential indirect impacts which may affect these species will be addressed accordingly in Stage 2.









#### 3. STAGE 2 – IMPACT ASSESSMENT (BIODIVERSITY VALUES)

This section of the BDAR has been prepared to address the requirements of Stage 2 of the BAM. For alignment with the broader EIS for the Project, it is noted that the impacts discussed in this section relate to both the Concept Proposal and Stage 1 works.

## 3.1 Avoiding and Minimising Impacts on Biodiversity

This component of the BDAR has been prepared to address the requirements in Section 8.1 of the BAM.

The impacts of the Project have been avoided and minimised by using the following principles to situate the development footprint in areas:

- Where there are no biodiversity values;
- Where the existing native vegetation or threatened species habitat is in poor condition;
- That avoid habitat for species with a high biodiversity risk weighting or ecological communities that are either critically endangered or endangered; and
- That maintain connectivity, enabling movement of species and genetic material between areas of adjacent or nearby habitat is maintained.

The Project's avoid and minimise strategy is set out in **Table 6** below. The key features of the Project's avoid and minimise strategy are summarised as follows:

- The Site was selected after an extensive due diligence that assessed the biodiversity values of
  a significant number of potential project locations. Other locations were disregarded in favour
  of the Project's proposed location due to the significant biodiversity values of those sites. This
  Site was selected because it is currently operated as an agricultural enterprise, and therefore
  the majority of remnant vegetation has already been cleared.
- Those smaller parts of Site which represent areas of higher biodiversity value, for example where remnant vegetation has been retained, were identified and removed from the Project's development footprint. On this basis, the Project footprint has been located in an area that avoids directly impacting threatened species and TECs.
- Those areas of the Site which are critical for connectivity, such as the northern section of the Site which falls within a mapped fauna corridor, will be maintained for their contribution to biodiversity values.
- Generally, the Project footprint will be situated in areas which have already been cleared. The
  only areas of native vegetation to be cleared are parts of the windrows in the southern section
  of the Site.

The Project design incorporating the avoid and minimise strategy is provided in **Appendix A**.

Further to this, the success application of the avoid and minimise strategy means that there are no residual impacts which will require offsetting, as no ecosystem or species credits are required for the Project.



# Table 6 Avoiding and minimising impacts on vegetation, habitat and biodiversity values - Project Location and Design

Point	Approach	Mitigation	Description					
Locating th	Locating the project to avoid and minimise impacts on native vegetation							
1	Locating a project in areas where there are no biodiversity values	The Project has been located in areas on cleared land where there are no biodiversity values.	<ul> <li>A two-phase site selection process was undertaken by Health Infrastructure to assess the suitability of a range of greenfield and brownfield sites for the development of the new hospital where more than 50 sites were assessed. Assessment of impacts on biodiversity was an important component of this due diligence assessment.</li> <li>Following the site selection process, due diligence assessments, public consultation, and input from the Health Infrastructure Site Selection Committee, the Site was confirmed and publicly announced in June 2018. An ecological constraints analysis was then undertaken for the chosen Site (Greencap 2018).</li> <li>The ecological constraints analysis recommended that the areas of the Site that have been identified with high ecological constraint are considered to be areas where development should be avoided and afforded an appropriate level of protection. Moreover, consideration should be given to undertake ecological restoration and management activity that improves the quality of remnant habitat on the Site (Greencap 2018).</li> <li>The project footprint has been located in an area on the Site that avoids directly impacting threatened species and Endangered Ecological Communities.</li> <li>No Areas of Outstanding Biodiversity Value or areas of geological significance are located on the Site.</li> </ul>					
2	Locating the project in areas where the native vegetation is in the poorest condition (i.e. low VI score)	The Project has been located in an area where the project footprint will only impact areas of native vegetation that is in the	• The northern section of the Site is located on the Tweed River floodplain and is part of an important local wetland (mapped under State Environmental Planning Policy (Coastal Management) 2018; Coastal Management SEPP). This section of the site is also mapped regional fauna corridor. The entire northern section of the Site will be retained and maintained for its biodiversity values.					

greencap.com.au



Point	Approach	Mitigation	Description
		poorest condition where the potential for impacting threatened species is low	<ul> <li>The project development will occur in the southern section of the Site which is currently a working farm under cultivation. Apart from the windrows planted along the Site boundary, most of the southern section of the Site has been cleared of native vegetation.</li> <li>All areas of remnant native vegetation on Site (Zones 1, 3 and 3) and derived or low condition vegetation at the Site (Zones 5, 6 and 7) will be retained and managed in accordance with the vegetation management performance criteria to be set out in an approved Biodiversity Management Plan in order to preserve and enhance current biodiversity values.</li> <li>Some areas of native vegetation in windrows (Zones 4 and 8) will be cleared, with the remaining vegetation in these windrows regenerated to remove woody weeds and regenerated with native species and woody weeds that are classified as High Threat Exotics in accordance with a Landscape Plan. Relevant components of this Landscape Plan will be incorporated into the approved Biodiversity Management Plan.</li> <li>The current VI for Zones 4 and 8 fall below the threshold for PCTs that are not representative of an Endangered Ecological Communities and are of negligible value as threatened species habitat (i.e. VI ≤ 20).</li> <li>Based on the above results, there will be no decrease in the overall condition of the potential TECs identified on Site remaining in the IBRA sub region due to impact from the Projects construction or operation.</li> </ul>



Point	Approach	Mitigation	Description					
3	Locating the project in areas that avoid habitat for species that have a high biodiversity risk rating and vegetation that is a CEEC or an EEC, indicated by the biodiversity risk weighting for the species	The Project has been located in an area that avoids impacting on threatened species and vegetation in high threat categories (i.e. Endangered Ecological Communities).	<ul> <li>No Endangered Ecological Community or associated threatened species habitat will be directly impacted by the Project.</li> <li>The Site contains candidate SAII entities, however, there are no direct impacts on associated areas of potential habitat. Therefore are no SAIIs which are likely to contribute significantly to the risk of extinction of any threatened species or ecological community. There are no hollow bearing trees located in areas to be cleared (Zones 4 and 8).</li> <li>A detailed site selection process and due diligence assessment as outlined above was undertaken to assess any ecological constraints present at the chosen Site. It was assessed that the Stage 1 project design and the location of the projects ancillary features will avoid direct impact on any potential high biodiversity risk rated threatened species.</li> </ul>					
4	Locating the project such that connectivity enabling movement of species and genetic material between areas of adjacent or nearby habitat is maintained	The Project does not impact on regional connectivity values	<ul> <li>The project will have negligible impact on connectivity values surrounding the development Site. The Site is located within mapped regional fauna corridor, however, the development will not directly impact any areas of intact remnant vegetation or areas of habitat connectivity.</li> <li>Sections of derived windrow vegetation (Zones 4 and 8) will be cleared for the development (1 ha). These windrows may offer marginal foraging habitat and stepping-stone connectivity for some threatened species. However, the fauna species which may potentially utilise these windrows are highly mobile.</li> <li>Furthermore, regeneration and revegetation of areas detailed in the Landscape Masterplan Report (TURF 2018) will enhance connectivity within the site when compared to the existing land use.</li> </ul>					
Designing a	Designing a project to avoid and minimise impacts on native vegetation and habitat							
5	Reducing the clearing footprint of the project	The clearing footprint will be reduced to a minimum in vegetation zones with low	<ul> <li>Incorporating a multi-level building design for the main hospital building has avoided impacts on habitat, by allowing for a smaller site area to be considered during the site selection process.</li> </ul>					



Point	Approach	Mitigation	Description
		vegetation integrity and no remnant native vegetation will be cleared	<ul> <li>All areas of the Site that have been identified with high ecological constraint are located in areas where development will be avoided. No remnant native vegetation, Endangered Ecological Community or associated threatened species habitat will be cleared.</li> </ul>
6	Locating ancillary facilities in areas where there are no biodiversity values	Ancillary facilities will be located on land that has been cleared for cultivation	Ancillary facilities will be located occur in the southern section of the Site which is currently a working farm under cultivation. Apart from derived vegetation located in self-sown and planted windrows, most of the southern section of the Site has been previously cleared of native vegetation.
7	Locating ancillary facilities in areas where the native vegetation or threatened species habitat is in the poorest condition	Ancillary facilities will be located on land where native vegetation has low VI	
8	Locating ancillary facilities in areas that avoid habitat for species that have a high biodiversity risk rating and vegetation that is a CEEC or an EEC, indicated by the biodiversity risk weighting for the species	The proposed ancillary facilities have been located in an area that avoids impacting on threatened species and vegetation in high threat categories (i.e. EECs)	See point 5.
9	Providing structures to enable species and genetic material to move across barriers or hostile gaps	Where possible structures will be provided to enable connectivity for species	It is recommended that a wildlife crossing is established to the north-east of the Site where the Turnock Street roadway passes through the remnant vegetation. Fauna management guidelines will be detailed in the Biodiversity Management Plan.
10	Making provision for the demarcation, ecological	All remnant native vegetation outside of	All areas of intact remnant native vegetation on Site and remaining areas of derived or low condition vegetation at the Site will be retained and managed in



Point	Approach	Mitigation	Description
	restoration, rehabilitation and/or ongoing maintenance of retained native vegetation habitat on the development site	the development footprint will be protected and maintained	accordance with the vegetation management performance criteria to be set out in the Biodiversity Management Plan in order to preserve and enhance current biodiversity values.
Avoiding a	nd minimising prescribed biodi	versity impacts during pro	ject planning
1	Impacts of development on the habitat of threatened species or ecological communities associated with karst, caves, crevices, cliffs and other geological features of significance;	These habitat features have not been identified as present on the Site, impacts are avoided.	While not specific to a particular habitat feature, habitat constraints were considered as part of the site selection process* during project planning, with a preference for sites where known habitat of threatened species or ecological communities could be avoided, and where impacts could not be avoided, where they could be minimised.
2	Impacts of development on the habitat of threatened species or ecological communities associated with rocks.	As part of the current use of the Site, rocks have been moved to form walled areas in the windrows	<ul> <li>While not specific to a particular habitat feature, habitat constraints were considered as part of the site selection process during project planning, with a preference for sites where known habitat of threatened species or ecological communities could be avoided, and where impacts could not be avoided, where they could be minimised.</li> <li>Threatened species were not identified as present in the walled areas of the windrows.</li> </ul>
3	Impacts of development on the habitat of threatened species or ecological communities associated with human made structures	Human made structures present on the development site including buildings, stonewalls, and dams have not been identified as habitat for	• NA



Point	Approach	Mitigation	Description
		threatened species or ecological communities	
4	Impacts of development on the habitat of threatened species or ecological communities associated with non-native vegetation.	Impacts will be minimised by retaining some windrow vegetation	<ul> <li>Sections of derived windrow vegetation (Zones 4 and 8) containing non-natives will be cleared for the development (1 ha). These windrows may offer marginal foraging habitat and stepping-stone connectivity for some threatened species. However, the fauna species which may potentially utilise these windrows are highly mobile.</li> </ul>
5	Impacts of development on connectivity of different areas of habitat of threatened species that facilitates the movement of those species across their range.	<ul> <li>Site selection processes sought to avoid areas of habitat connectivity of threatened species and avoid the potential to cause habitat fragmentation.</li> <li>Location of the envelope of surface works will avoid direct impacts on connectivity of different areas of habitat.</li> </ul>	<ul> <li>Habitat connectivity and the potential for fragmentation were included in the site selection criteria.</li> <li>The location of the development area on the site has been selected to avoid clearing of habitat areas of threatened species, including those that facilitate the movement of those species across their range.</li> </ul>
6	Impacts of development on movement of	Locating the project development area	The location of the development area on the site has been selected to avoid clearing of habitat areas of threatened species, including those that facilitate the movement that maintains their life cycle.



Point	Approach	Mitigation	Description
	threatened species that maintains their life cycle.	away from threatened species habitat areas and establishing a vegetated buffer will minimise impacts on the movement of threatened species that maintains their life cycle.	
7	Impacts of development on water quality, water bodies and hydrological processes that sustain threatened species and threatened ecological communities (including from subsidence or upsidence resulting from underground mining)	<ul> <li>Selection of a site that avoids the direct impacts to water bodies or water quality.</li> <li>Avoiding locating the development footprint in areas of the site that directly impact water bodies, or significantly interfere with hydrological processes.</li> <li>Water quality impacts will be avoided during construction through the use of</li> </ul>	<ul> <li>Direct impacts to water quality, water bodies and hydrological processes that sustain threatened species and ecological communities were avoided through the site selection process by including constraints on sites that would require the development footprint to impede on water bodies.</li> <li>The location of the development footprint on the Site seeks to minimise interference with hydrological flows through the wetlands including contributions from groundwater. Other than what may be required for piling, subsurface excavations will be at a shallower depth than measured groundwater depths on the site. Piles will be between 800 mm and 1200 mm in diameter and will typically be spaced 8.4 m apart, except under lift and/or stairwell cores where they will be not less than 2m apart. As the piles are not continuous, it is not anticipated that they will create a barrier to any shallow or perched groundwater flow that currently occurs within the development footprint, minimising the potential for the development to impact groundwater contributions to baseflow in the wetlands.</li> <li>Water quality impacts to the wetlands will be avoided by employing effective and properly designed erosion and sediment control measures at prior to the commencement of other construction activities, including adequately sized retention basins that are appropriately monitored and managed. The stormwater management system for operation of the Project will be designed</li> </ul>



Point	Approach	Mitigation	Description
		erosion and sediment control measures.  Impacts to water quality and hydrological processes during operation will be minimised through the use of WSUD measures that maintain flows to the wetlands and maintain or improve water quality.	<ul> <li>in accordance with the locally appropriate standard (TSC 2016), and it is expected that operation of the Project will result in a net improvement in the quality of stormwater that is discharged from the Site.</li> <li>The water quality strategy for the site will incorporate swales, enviropods, bioretention basins and extended detention basins. The roof runoff will be directed into the bioretention basin by a pit and pipe system while hardstand runoff will be first treated by enviropods, and then either swales that discharge to the bioretention system or directly into the bioretention systems. Ultimately the bulk of the stormwater will end up in an extended detention basin where it will settle and discharge to the receiving waters in a controlled manner.</li> </ul>
8	Impacts of wind turbine strikes on protected animals	<ul> <li>No wind turbines are planned as part of this project</li> </ul>	• N/A
9	Impacts of vehicle strikes on threatened species or animals that are part of a TEC	<ul> <li>Impacts will be minimised by locating the main site entrances on alternative routes than those adjacent to TECs</li> <li>Where possible impacts will be minimised by providing</li> </ul>	<ul> <li>Main site entrances provided off Cudgen Road</li> <li>It is recommended that a wildlife crossing is established to the north-east of the Site where the Turnock Street roadway passes through the remnant vegetation. Fauna management guidelines will be detailed in the Biodiversity Management Plan.</li> </ul>



Point	Approach	Mitigation	Description
		structures to	
		enable connectivity	
		for species that	
		prevent or avoid	
		crossing roads.	

<sup>\*</sup> As part of the site selection process, a comprehensive list of constraints from a variety of disciplines were assessed for each proposed site to ensure project needs could be met, and to short list sites for further evaluation to determine the most suitable site overall. Criteria used in this process included:

- Location, Access and Traffic ease of site access for cars and pedestrians; travel time to existing health facilities; travel time from population growth areas; equitable travel accessibility, population distributions; existing road networks and planned road network upgrades; time of day, day of week traffic conditions; access to and number of public transport service within a day; ability to divert existing bus routes through the site; commercial centre proximity and availability of helicopter access.
- **Urban Context** development issues; consideration of locality, suburban/urban context compatibility; impact on neighbouring properties/land uses; planning controls/approvals; displacement of existing facilities; location of communal open space; and proximity to other community facilities
- **Built Forms and Landscaping** existing buildings/structures; desired future character; built form controls; building envelope; aesthetics, orientation and access to sunlight; views and vistas; privacy and security; existing vegetation; and meeting ESD objectives.
- **Environment, Heritage and Cultural** geotechnical considerations, contamination potential; site boundary configuration; topography; flood prone land; bushfire prone land; coastal protection zone/wetlands/riparian zone; views, vistas and panoramas; acoustics; air quality; heritage Items; preservation of cultural artefacts; wellness precinct opportunity; and the perceived therapeutic benefits of the site.

Not all criteria held equal weighting with some criteria such as flood risk, travel times within the catchment area, accessibility, available land area, and ecological constraints having a higher value than some of the other constraints.



# 3.2 Impact assessment and risk mitigation

This component of the BDAR addresses the requirements in Section 9.1 of the BAM.

Mitigation measures (including timing, frequency and responsibility) proposed to mitigate or manage prescribed impacts are outlined in **Appendix H** and indirect impacts are outlined in **Appendix I**.

Risk of any residual impacts likely to remain after the mitigation measures have been applied is evaluated in **Appendix H** and **Appendix I**. Risk assessment criteria for likelihood, consequence and risk level are provided in **Appendix J**.

#### 3.2.1 Direct impacts

A total of 1 ha of native vegetation on the Site will be directly impacted by the Project during the construction stage. Direct impacts (ha) on native vegetation are outlined in **Table 7** and shown in **Figure 19**. There will be no direct impact on TECs.

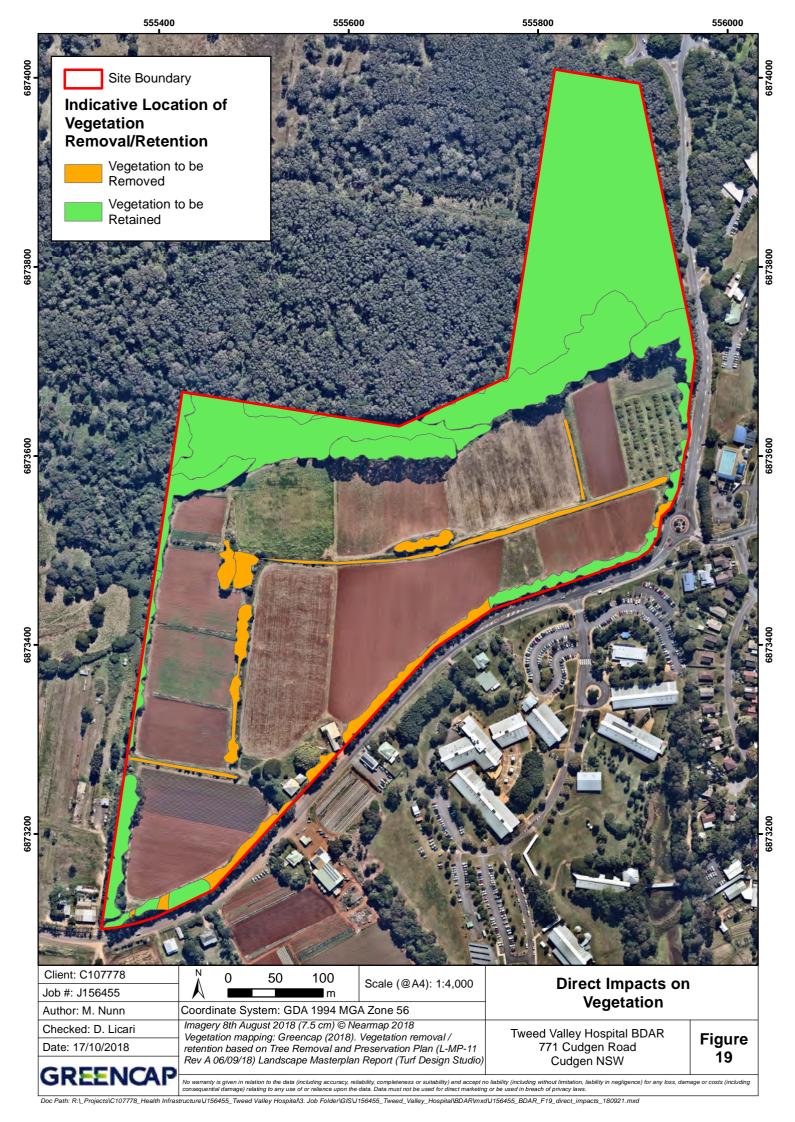
**Table 7 Direct Impacts to Native Vegetation** 

Zone	PCT ID	PCT Name	Condition Class	Management Zone	Area (ha)
4	1302	White Booyong- Fig subtropical rainforest	Derived	Remove	0.5
8	1302	White Booyong- Fig subtropical rainforest	Derived	Remove	0.5

#### 3.2.2 Indirect Impacts

A total of approximately 6.2 ha of native vegetation on the Site may be indirectly impacted by the Project, including approximately 5.1 ha of Endangered Ecological Communities in Zones 1, 2 and 3. Vegetation condition is moderate, low and derived and vegetation integrity will not decrease (**Table 8**). Indirect impacts are addressed in **Appendix H** and generally relate to:

- Noise and vibration;
- Light spill and visual amenity;
- Dust;
- Bushfire and changing fire regimes;
- Damage or removal of retained native vegetation; and
- Weeds.
- As a result of the indirect risk assessment, it was identified that the residual risk following the application of mitigation measures was very low.





#### 3.2.3 Serious and Irreversible Impacts

The Credit Summary Report (**Appendix K**) and Biodiversity Credit Report (**Appendix L**) for the assessment identify whether candidate Serious and Irreversible Impact (SAII) entities are present on the Site.

These reports indicate that there are no SAII entities associated with the development.

#### 3.2.4 Prescribed impacts

The Project has the potential to result in prescribed biodiversity impacts that are detailed in the *Biodiversity Conservation Regulation 2017* (NSW) (BC Regulation). Potential prescribed impacts on biodiversity are addressed in **Appendix H** and include:

- Impacts of development on water quality, water bodies and hydrological processes that sustain threatened species and threatened ecological communities. Note, these impacts are also identified as uncertain impacts;
- Impacts of development on the connectivity of different areas of habitat of threatened species that facilitates the movement of those species across their range
- Impacts on movement of threatened species that maintains their lifecycle;
- Impacts of vehicle strikes (including aircraft) on threatened species of animals or on animals that are part of a threatened ecological community; and
- Impacts of development on habitat of threatened species or ecological communities through removal of rocks.

# 3.2.5 Prescribed Impacts on Water

# **Stormwater Management under the Existing Land Use**

The existing land use is a working farm and site observations indicate that the cultivated fields are ploughed across the topographic contours. Under this ploughing regime, sediment-laden stormwater is encouraged to run downhill through ploughed furrows. Observation of the landholder at work during site inspections also indicate the frequent use of pesticides on the crops.

Apart from a bund that has been constructed along the western boundary of the Site which adjoins an open drain, there is currently no stormwater management system in place. In the western section of the Site the aspect of the land is roughly west to north-west and the bund currently directs untreated stormwater flows to three discharge points that have been bulldozed through the bund wall. The aspect of the rest of the Site is roughly north and the ploughing regime directs sediment-laden stormwater to discharge directly into the receiving catchment and wetland located to the north of the Site. Furthermore, a Council owned drain carrying untreated stormwater flows from Turnock Street discharges directly into the receiving catchment.



#### **Stormwater Management during Construction**

Soil erosion and stormwater quality will be managed during construction of the Project in accordance with current industry standards (Landcom, 2004). During construction, mitigation measures will be undertaken to minimise the risk of erosion and of sediment-laden stormwater being discharged into the receiving catchment and wetland located to the north of the site. These measures will include:

- A sediment fence/catch drain (or diversion bund) around the Site;
- Temporary access to Site with shaker pad;
- Sediment fencing around stockpile areas. Stockpiles will be located out of water flow paths and will be protected by earth banks/drains as required; and
- A sediment basin of minimum 7126 m³ volume will be constructed to capture flows. The receiving catchment will be protected by providing diversion stormwater drainage lines that bypass the construction site.

For details of how soil and stormwater quality will be managed refer to Bonacci 2018 (drawings C0005 Soil and Water Management Details and C0007 Soil and Water Management Calculations).

All construction works will be delivered in accordance with a Construction Environmental Management Plan (CEMP) and will incorporate the aforementioned Soil and Water Management Plan as a sub-plan and will include relevant performance criteria. The CEMP will incorporate all relevant safeguards and mitigation measures detailed in the Environmental Impact Statement and any requirements detailed in the development consent. All construction staff and site personnel will be made aware of their environmental responsibilities and safeguard measures within the CEMP to avoid and minimise environmental impacts. The CEMP will be submitted to the Department of Environment and Planning for review and approval prior to commencement of works.

#### **Stormwater Management during Operation**

During operation of the Project, an integrated stormwater management system will be designed and constructed to convey stormwater runoff from buildings and associated infrastructure, roads, carparks and landscape areas. Additionally, the existing farm dam located at the north of the site will be filled to return that part of the catchment to a more natural flow regime. At the time of lodgement, the stormwater management system is at a concept development stage.

At the concept development stage of the stormwater management system, the design will cater for water volume discharges associated with design storms up to and including 100-year ARI (1% AEP) storm events as detailed in local development design specifications (TSC, 2016). In regards to water quality, the system will also be designed to meet water quality performance criteria detailed in TSC 2016, namely:

- Reduction of Mean Annual Load of Gross Pollutants 90% (greater than 5mm).
- Reduction of Mean Annual Load of Total Suspended Solids 80%.
- Reduction of Mean Annual Load of Total Phosphorous 60%.
- Reduction of Mean Annual Load of Total Nitrogen 45%.

As part of Stage 1 of the Project, the detailed design of the stormwater management system will be designed and constructed to mimic natural flows to minimise indirect impacts on the floodplain EECs in the receiving catchment and wetland located to the north of the Site.

The detailed design of the stormwater management system will incorporate swales, enviropods, bioretention basins and extended detention basins. The roof runoff will be directed into the bio-retention basin



via a pit and pipe system. Hardstand runoff will be first treated by enviropods, and then either swales that discharge to the bio-retention system or directly into the bio-retention systems. Ultimately the bulk of the stormwater will end up in an extended detention basin where it will settle and discharge to the receiving catchment in a controlled manner. The details of the discharge characteristics will be determined at detail design stage, guided by advice from the Accredited Person.

# **Assessment of Prescribed Impacts during Construction**

Soil erosion and stormwater quality will be managed during construction of the development in accordance with current industry standards (Landcom, 2004) and in accordance with an approved CEMP.

To manage discharges from sediment basins employed during construction it is a standard industry practice to use gypsum as a flocculant to quickly settle sediment-laden stormwater runoff. However, the use of gypsum may raise the pH water discharged from gypsum-treated sediment basins. Two pH dependent amphibians have been identified by the BAM Calculator as candidate threatened species (i.e. Wallum froglet *Crinia tinnula* and Olongburra frog *Litoria olongburensis*).

There are records for these species within the 1500 m assessment area (Greencap 2018; Figure 7) and within the receiving catchment. Consequently, the use of gypsum in the sediment basins may have an impact upon the above threatened amphibian species. There are other commercially available flocculants that work effectively as a gypsum replacement that do not create the large increases in pH that can be associated with the use of gypsum and this will mitigate this potential impact (see **Section 3.5**).

#### **Assessment of Prescribed Impacts during Operation**

The stormwater management system for operation of the Project will be designed in accordance with the locally appropriate standard (TSC 2016). Given application of this standard, it is expected that operation of the Project will result in a net improvement in the quality of stormwater that is discharged from the Site.

On this basis it is considered that the adverse impact of the development on water quality, water bodies and hydrological process that sustain threatened species and threatened ecological communities is, on balance, a positive impact. Consequently, it is considered that there is no requirement to offset the residual impact of the development on water quality, water bodies and hydrological processes.

To date, no water quality monitoring program has been conducted to establish baseline water quality data for the development site and associated catchment. Without baseline data the impact on water quality during operation of the development is uncertain. As a result of these uncertain impacts, recommendations for adaptive management are detailed in (see **Section 3.5**).

As a result of the prescribed impact risk assessment, it was identified that the residual risk following the application of mitigation measures for stormwater management was very low.

#### 3.3 Adaptive Management for uncertain impacts

The approved Biodiversity Management Plan will set out the adaptive management strategy proposed to monitor and respond to impacts on biodiversity values that are uncertain in accordance with section 9.4 of the BAM. Uncertain impacts include impacts related to vehicle and aircraft strikes (Section 3.2.5).



#### 3.4 Impact summary

#### 3.4.1 Impacts requiring Offsets

This Project will not result in any direct impacts requiring offset. Measures to be implemented to avoid and minimise direct impacts on biodiversity are outlined in **Section 3.1** and **Table 6.** 

# 3.4.2 Impacts not requiring Offsets

The Project will result in the removal of a total 1 ha of vegetation in PCT 1302 Zones 4 and 8 as described in **Section 3.2.1**. However, the VI scores for Zone 4 (10.6) and Zone 8 (16.8) fall below the threshold for PCTs that are not representative of a TEC or associated with threatened species habitat (i.e.  $VI \ge 20$ ), therefore in accordance with subsection 3.1.1.3 of the BAM, no further assessment was required for these vegetation zones and these areas do not require offsetting.

The Project has the potential to cause prescribed impacts as detailed in **Section 3.2.4**. However, mitigation measures which are outlined in **Appendix H** will reduce the likelihood and consequence to acceptably low levels. Consequently, it is considered that the residual impact does not generate an offset requirement.

#### 3.4.3 Areas not requiring Assessment

Areas that did not require assessment comprise of approximately 16 ha of cleared farm land currently under cultivation, the custard apple tree orchard, unsealed roadways, the house and other areas of non-native vegetation that have no biodiversity values present. Areas that did not require assessment constituted approximately 70% of the entire Site.

## 3.5 Summary of Recommendations

The Project will monitor and manage potential impacts which shall be outlined in a Biodiversity Management Plan and its sub plans:

- Vegetation Management Plan that incorporates associated components of the Landscape Plan;
- Water Quality Management Plan; and
- Fauna Management Plan.

The Biodiversity Management Plan will include adaptive management for impacts on biodiversity that are uncertain in accordance with section 9.4.2 of the BAM and will include details of measures to monitor predicted impacts, guidelines and thresholds which will trigger adaptive management actions and other measures proposed to mitigate potential impacts.

#### 3.6 Credit Summary

# 3.6.1 Change in Vegetation Integrity Score

The change in vegetation integrity as a result of the project development is outlined in **Table 8.** The future VI score of zero for the two 0.5 ha portions in Zone 4 and 8 is due to the clearing of native vegetation within these vegetation zones. A very small increase of 0.1 VI at Zone 1 is considered to be attributed to the proposed removal of high treat exotics (e.g. morning glory *Ipomoea cairica*, camphor laurel *Cinnamomum camphora* and umbrella tree *Schefflera actinophylla*).



# **Table 8 Change in Vegetation Integrity**

Zone	PCT ID	PCT Name	Condition class	Management zone	Area (ha)	Current (VI)	Future (VI)	Total Change (VI)
1	1064	Paperbark swamp forest	Moderate	Retain	3.8	52.5	52.6	0.1
2	1302	White Booyong- Fig subtropical rainforest	Moderate	Retain	1	51.4	51.4	0
3	1302	White Booyong- Fig subtropical rainforest	Low	Retain	0.3	17.7	17.7	0
4	1302	White Booyong- Fig subtropical rainforest	Derived	Remove	0.5	10.6	0	-8.8
		rainiorest		Retain	0.1	10.6	10.6	
5	1569	Flooded Gum- Brush Box - Tallowwood mesic tall open forest	Derived	Retain	0.5	37.1	37.1	0
6	1569	Flooded Gum- Brush Box - Tallowwood mesic tall open forest	Derived	Retain	0.2	46.3	43.2	-3
7	1235	Swamp Oak swamp forest	Derived	Retain	0.1	28.5	28.5	0
8	1302	White Booyong- Fig subtropical	Derived	Remove	0.5	16.8	0	42
		rainforest		Retain	0.2	16.8	16.8	12



# 3.6.2 Required ecosystem credits

A summary of the Biodiversity Credit Report (**Appendix K**) is outlined in **Table 9.** A total of nine ecosystem credits were generated by the BAM calculator, however it was determined that no ecosystem credits are required to offset the development based upon the following justification:

- The current VI for Zones 1-3 exceed the assessment threshold for Endangered Ecological Communities (i.e. VI ≥ 15). However, given the development does not directly impact these areas, it is proposed that no ecosystem credits are required to offset the residual impact of development (Table 9);
- The current VI for Zones 5, 6 and 7 exceed the assessment threshold for PCTs that are associated with threatened species habitat and those PCTs that are not representative of a Threatened Ecological Community or associated with threatened species habitat (i.e. VI ≥ 17 and VI ≥ 20 respectively). However, given the development does not directly impact these areas, it is proposed no ecosystem credits are required to offset the residual impact of development (**Table 9**); and
- The current VI for Zones 4 and 8 fall below the threshold for PCTs that are not representative of a Threatened Ecological Community or associated with threatened species habitat (i.e. VI ≥ 20). Consequently, no further assessment was required for these vegetation zones and no ecosystem credits area required to offset the residual impact of development.

# 3.6.3 Required species credits

A summary of the Biodiversity Credit Report (**Appendix L**) is outlined in **Table 10**. One candidate credit species was recorded on the Site which generated two species credits. However, this species is located Zone 2 and there will be no direct impact on this species. Consequently species credits are not required to offset the residual impact of development.



# **Table 9 PCTs Requiring Offset and the Number of Ecosystem Credits**

PCT ID	PCT Name	Vegetation Zone	Area (ha)	Sensitivity to gain	Biodiversity Risk rating	Ecosystem credits requirement identified by the BAM calculator	Proposed ecosystem credit requirement
1064	Paperbark swamp forest of the coastal lowlands of the NSW North Coast Bioregion and Sydney Basin Bioregion	Z1_Moderate	3.8	High Sensitivity to Potential Gain	2.00	1	0
1302	White Booyong - Fig subtropical rainforest of the NSW North Coast Bioregion	Z2_Moderate	1.0	High Sensitivity to Potential Gain	2.00	1	0
		Z3_Low	0.3	High Sensitivity to Potential Gain	2.00	1	0
		Z4_Derived	0.6	-	1.50	0	0
		Z8_Derived	0.7	-	1.50	3	0
1569	Flooded Gum - Brush Box - Tallowwood mesic tall open forest on ranges of the lower North Coast	Z5_Derived	0.5	-	1.00	1	0
		Z6_Derived	0.2	-	1.00	1	0
1064	Swamp Oak swamp forest of the coastal lowlands of the NSW North Coast Bioregion	Z7_Derived	0.1	Moderate Sensitivity to Potential Gain	1.75	1	0
TOTAL (Revised)							0



**Table 10 Threatened Species Requiring Offset and the Number of Species Credits** 

Species name	Common name	Vegetation Zone	Direct impact (ha)	Count	Biodiversity risk	BAM calculator species credits	Proposed species credits
Cryptocarya foetida	Stinking Cryptocarya	Zone 2 _Moderate	0	1	1.5	2	0
TOTAL (Proposed)						0	

#### 3.6.4 Conclusion

A total of nine ecosystem credits and two species credits were generated by the BAM calculator. However after further assessment it was determined that no ecosystem or species credits are required to offset the development.

A decrease in vegetation integrity score as a result of the project development for the two 0.5 ha portions in Zone 4 and 8 is due to the proposed clearing of native vegetation within these vegetation zones. However, the current VI scores for Zone 4 and 8 fall below the threshold for PCTs that are not representative of a TEC or associated with threatened species habitat (i.e.  $VI \ge 20$ ), therefore in accordance with the BAM, no further assessment was required for these vegetation zones and it does not require offsetting.

The Project has the potential to cause some prescribed impacts, however, mitigation measures including adaptive management strategies will reduce the likelihood and consequence to of any residual impacts to low levels that do require an offset.

The successful application of the avoid and minimise strategy means that there are no residual impacts which will require offsetting, as no ecosystem or species credits are required for the Project.



# 4. GLOSSARY, ACRONYMS AND ABBREVIATIONS

Abbreviation	Definition				
BC Act	Biodiversity Conservation Act 2016				
BC Regulation	Biodiversity Conservation Regulation 2016				
BAM	Biodiversity Assessment Method Order 2017				
Coastal Management SEPP	State Environmental Planning Policy (Coastal Management) 2018				
СКРоМ	Tweed Coast Comprehensive Koala Plan of Management 2015				
EEC	Ecological communities that are listed as 'endangered' under the <i>Biodiversity Conservation Act 2016</i> .				
EP&A Act	Environmental Planning and Assessment Act 1979				
EPBC Act	Environmental Protection and Biodiversity Conservation Act 1999 (Cth)				
LGA	Local Government Area				
OEH	Office of Environment and Heritage				
PCT	Plant Community Type				
PMF	Probable Maximum Flood				
SAII	Serious and Irreversible Impact				
VI	Vegetation Integrity				
TEC	Ecological communities that are listed as 'threatened' under the <i>Environment</i> Protection and Biodiversity Conservation Act 1999 and the Biodiversity Conservation  Act 2016.				
TSC	Tweed Shire Council				



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# **Biodiversity Development Assessment Report**

**Tweed Valley Hospital** 

**APPENDIX A.** TWEED VALLEY HOSPITAL MASTERPLAN (DEVELOPMENT AND CONSTRUCTION FOOTPRINT)







#### FIXTURES, FITTINGS & EQUIPMENT SPECIFICATIONS

# SERVICE POINTS DISCLAIMER

# **ISSUED FOR INFORMATION**







Health

Health
Infrastructure
Northern NSW
Local Health District

# TWEED VALLEY HOSPITAL 771 Cudgen Road, Cudgen

MASTERPLAN CONCEPT PLAN

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