# **CONSOLIDATED CONSENT – SSD 6281 MOD 1**

# **Development Consent**

Section 89E of the Environmental Planning and Assessment Act 1979

As delegate for the Minister for Planning under delegation executed on 14 September 2011, I approve the Development Application referred to in Schedule A, subject to the conditions in Schedules B to D.

These conditions are required to:

- prevent, minimise, and/or offset adverse environmental impacts;
- set standards and performance measures for acceptable environmental performance;
- require regular monitoring and reporting; and
- provide for the ongoing environmental management of the Development.

#### Anthea Sargeant Executive Director Key Sites and Industry Assessments

Sydney	2016
	SCHEDULE A
Application No.:	SSD 6281
Applicant:	Deniliquin Ethanol Plant Pty Ltd
Consent Authority:	Minister for Planning
Land:	Lot 234, 272 and 273 DP 756325, Barham Road, Deniliquin
Development:	Construction and operation of an ethanol production plant

MOD 1

Change of Name of Applicant

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## DEFINITIONS

Applicant, the	Deniliquin Ethanol Plant Pty Ltd, or any person carrying out any development to which this consent applies			
B-Double	A combination consisting of a prime mover towing 2 semi-trailers where the first semi- trailer is connected to the prime mover by a fifth wheel coupling and the second semi- trailer is connected to the first semi-trailer by a fifth wheel coupling			
BCA	Building Code of Australia			
CEMP	Construction Environmental Management Plan			
Certifying Authority	Means a person who is authorised by or under section 109D of the <i>Environmental Planning and Assessment Act</i> 1979 to issue certificates			
Construction	The demolition of buildings or works, the carrying out of works, including bulk earthworks, and erection of buildings and other infrastructure covered by this consent			
Council	Edward River Council			
Day	The period from 7am to 6pm on Monday to Saturday, and 8am to 6pm on Sundays and Public Holidays			
Department	Department of Planning and Environment or its successors			
Development	The Development to which this consent applies, as described in Schedule A, being for the construction and operation of an ethanol production plant			
DPI	NSW Department of Primary Industries			
EEC	Endangered Ecological Communities			
EIS	Environmental Impact Statement titled, <i>"Deniliquin Ethanol Plant Environmental Impact Statement</i> ", prepared by AECOM, dated 2 October 2015			
ENM	Excavated natural material			
EPA	Environment Protection Authority			
EP&A Act	Environmental Planning and Assessment Act 1979			
EP&A Regulation	Environmental Planning and Assessment Regulation 2000			
EPL	Environment Protection Licence under the <i>Protection of the Environment Operations Act</i> 1997			
Evening	The period from 6pm to 10pm			
Feasible	Feasible relates to engineering considerations and what is practical to build			
Heavy vehicle	Any vehicle with a gross vehicle mass of 5 tonnes or more			
Heritage	Encompasses both Aboriginal and historic heritage including sites that predate European settlement, and a shared history since European settlement such as a shared associations in pastoral landscapes as well as associations linked with the mission period			
Heritage Item	An item as defined under the <i>Heritage Act</i> 1977, and assessed as being of local, State and/ or National heritage significance, and/or an Aboriginal Object or Aboriginal Place as defined under the <i>National Parks and Wildlife Act</i> 1974			
ICNG	NSW Interim Construction Noise Guideline, DECC 2009			
Incident	A set of circumstances that:			
	<ul> <li>causes or threatens to cause material harm to the environment; and/or</li> </ul>			
	breaches or exceeds the limits or performance measures/criteria in this consent			
INP	NSW Industrial Noise Policy, EPA 2000			
Management and Mitigation Measures	The Management and Mitigation Measures at Appendix 1 of this consent			

Minister	Minister for Planning (or delegate)
Mitigation	Activities associated with reducing the impacts of the Development prior to or during those impacts occurring
Night	The period from 10pm to 7am on Monday to Saturday, and 10pm to 8am on Sundays and Public Holidays
OEH	Office of Environment and Heritage
OEMP	Operational Environmental Management Plan
POEO Act	Protection of the Environment Operations Act 1997
Reasonable	Reasonable relates to the application of judgement in arriving at a decision, taking into account: mitigation benefits, cost of mitigation versus benefits provided, community views and the nature and extent of potential improvements
RMS	Roads and Maritime Services
RTS	Response to Submissions titled, " <i>Deniliquin Ethanol Plant Response to Submissions</i> ", prepared by AECOM, dated 12 May 2016
Secretary	Secretary of the Department of Planning and Environment, or nominee
Site	Land referred to in Schedule A
VENM	Virgin excavated natural material

## SCHEDULE B

## ADMINISTRATIVE CONDITIONS

## **OBLIGATION TO MINIMISE HARM TO THE ENVIRONMENT**

B1. In addition to meeting the specific performance criteria established under this consent, the Applicant shall implement all reasonable and feasible measures to prevent and/or minimise any harm to the environment that may result from the Development.

## **TERMS OF CONSENT**

- B2. The Applicant shall carry out the Development in accordance with the:
  - (a) State Significant Development Application SSD 6281;
  - (b) the EIS and RTS;
  - (c) the Management and Mitigation Measures located at Appendix 1; and
  - (d) the plans and drawings located at Appendix 2.
- B3. If there is any inconsistency between the plans and documentation referred to in Condition B2 above, the most recent document shall prevail to the extent of the inconsistency. However, conditions of this consent prevail to the extent of any inconsistency.
- B4. The Applicant shall comply with any reasonable requirement(s) of the Secretary arising from the Department's assessment of:
  - (a) any reports, plans or correspondence that are submitted in accordance with this consent; and
  - (b) the implementation of any actions or measures contained within these documents.

## LIMITS OF CONSENT

- B5. This consent lapses five years after the date from which it operates, unless the Development has physically commenced on the land to which the consent applies before the date on which the consent would otherwise lapse under Section 95 of the Act.
- B6. The Applicant shall not produce on site more than 115 million litres of ethanol per year.
- B7. With the exception of traffic movements between the site and the Deniliquin Rice Growers Rail Siding, the Applicant shall ensure that no more than 30 percent of raw materials and output products are transported by road.

**Note:** Any increase in road traffic above 30 percent as a result of the Development shall be subject to further assessment as part of a modification to the consent.

## STATUTORY REQUIREMENTS

B8. The Applicant shall ensure that all licences, permits and approvals are obtained and kept up to date as required throughout the life of the Development. No condition of this consent removes the obligation the Applicant to obtain, renew or comply with such licences, permits or approvals.

## STRUCTURAL ADEQUACY

B9. The Applicant shall ensure all new buildings and structures on the site are constructed in accordance with the relevant requirements of the *Building Code of Australia* (BCA).

## Notes:

- Under Part 4A of the EP&A Act, the Applicant is required to obtain construction and occupation certificates for the proposed building works.
- Part 8 of the EP&A Regulation sets out the requirements for the certification of the project.

## STAGED SUBMISSION OF PLANS AND PROGRAMS

B10. With the approval of the Secretary, the Applicant may:

- (a) submit any strategy, plan or program required by this consent on a progressive basis; and/or
- (b) combine any strategy, plan or program required by this consent.

## DISPUTE RESOLUTION

B11. In the event of a dispute between the Applicant and a public authority, in relation to an applicable requirement in this consent or relevant matter relating to the Development, either party may refer the matter to the Secretary for resolution. The Secretary's determination of any such dispute shall be final and binding on the parties.

## UTILITIES AND SERVICES

B12. Utilities, services and other infrastructure potentially affected by the construction and operation of the Development shall be identified prior to construction to determine requirements for access to, diversion, protection, and/or support. Consultation with the relevant owner and/or provider of services that are likely to be affected by the Development shall be undertaken to make suitable arrangements for access to, diversion, protection, and/or support of the affected infrastructure as required. The cost of any such arrangements shall be borne by the Applicant.

## OPERATION OF PLANT AND EQUIPMENT

B13. The Applicant must ensure that any plant and equipment used on site, or in connection with the Development is operated and maintained in a proper and efficient manner.

## HEADWORKS

B14. Prior to the issue of a construction certificate headworks charges must be paid to Council pursuant to Section 306 of the *Water Management Act 2000* and the Council's '*Water and Sewer Demand Assessment Policy*', '*Development Servicing Plan for the Deniliquin Sewerage Scheme*' and '*Development Servicing Plan for the Deniliquin Water Supply Scheme*' of headworks charges.

Determination of the number of equivalent tenements to be paid will be determined upon submission by the Applicant of an estimation of the equivalent tenements for water consumption and volumes to be discharged to Council's sewer.

The headworks charges are those that apply at the date of issue of this consent. Rates are adjusted annually on 1 July. Contributions will only be accepted at the rate applying at the date of payment. Council's Technical Services should be contacted to confirm the contribution amount.

If Council is to construct the water and sewer services to the subject site, headworks will be required to be paid prior to the commencement of any works.

## PROTECTION OF PUBLIC INFRASTRUCTURE

- B15. The Applicant shall:
  - (a) prepare a dilapidation report of the public infrastructure in the vicinity of the site (including roads, gutters, footpaths), in consultation with Council, and submit a copy of this report to the Department prior to the commencement of construction;
  - (b) repair, or pay the full costs associated with repairing, any public infrastructure that is damaged by the Development; and
  - (c) relocate, or pay the full costs associated with relocating, any public infrastructure that needs to be relocated as a result of the Development.

## POSITIVE COVENANTS – NON-RESIDENTIAL LOW PRESSURE SEWER

B16. A positive covenant over the site is to be created stating the following:

- (a) any buildings erected on the site containing fixtures required to be connected to the sewerage system are to be connected to a low pressure sewerage system;
- (b) the registered proprietor must enter into a formal and ongoing maintenance agreement with Council regarding operation of the system;
- (c) the registered proprietor will be responsible to pay for the power used by the pumping unit;

- (d) any buildings incorporating a liquid waste disposal system erected on the site are to be connected to the low pressure sewerage system, or such other system; and
- (e) the pumping unit associated fittings and the pipe from the unit to the sewer main will remain the property of Council or its successors.

## MAINTENANCE BOND

B17. Prior to the issue of an Occupation Certificate a maintenance bond is to be lodged with Council which is five percent of the total contract price of the engineering works associated with the development or \$500, whichever is the greater. The bond covers works for which Council shall have responsibility for following construction. The Applicant is to submit a copy of the successful quote(s) for the works in order for Council to calculate the cost of the maintenance bond. Council has the right to review the submitted quotes if they do not appear to be a realistic value.

## SCHEDULE C

## ENVIRONMENTAL PERFORMANCE

#### AIR QUALITY AND ODOUR

#### Air Quality Discharges

C1. The Applicant shall install and operate equipment in line with best practice to ensure that the Development complies with all load limits, air quality criteria and air quality monitoring requirements as specified in the EPL for the site.

### Odour

C2. The Applicant shall ensure the Development does not cause or permit the emission of any offensive odour (as defined in the POEO Act).

#### Post-Commissioning Air Emissions Report

- C3. Within 12 months of the completion of commissioning, the Applicant must undertake a postcommissioning air emissions report to verify the major emission sources assessed in the air quality impact assessment report (*Deniliquin Ethanol Plant - Revised Air Quality Assessment*, prepared by AECOM dated 20 April 2016). The post-commissioning air emissions report must include:
  - (a) post-commissioning sampling and analysis of all pollutants from the steam boiler discharge point, waste heat boiler discharge point and CO2 scrubber. Sampling must be undertaken by a suitably qualified person and in accordance with the requirements specified in the *Approved Methods for the Sampling and Analysis of Air Pollutants in NSW;*
  - (b) records of the operating capacity and process rate of the activity at the time of sampling;
  - (c) a comparison of the results of the post-commissioning sampling and analysis with the modelled emissions in the air quality impact assessment and demonstrate compliance with the ground level criteria in the *Approved Methods for Modelling and Assessment of Air Pollutants in NSW*;
  - (d) an assessment of the results of the post-commissioning sampling and analysis with the EPL limit conditions; and
  - (e) if necessary, recommend, prioritise and implement measures to improve air quality controls on site to ensure the Development meets relevant criteria and protects off-site receivers from nuisance emissions.

#### **Dust Management**

- C4. The Applicant shall carry out all reasonable and feasible measures to minimise dust generated by the Development.
- C5. During construction and operation of the Development, the Applicant shall ensure that:
  - (a) all vehicles on-site do not exceed a speed limit of 60 kilometres per hour;
  - (b) all loaded vehicles entering or leaving the site have their loads covered;
  - (c) all loaded vehicles leaving the site are cleaned of dirt, sand and other materials before they leave the site, to avoid tracking these materials on public roads; and
  - (d) all heavy vehicles do not use engine brakes.

## BIODIVERSITY

#### **Pre-Clearance Surveys**

C6. Prior to commencement of construction or any clearing works, pre-clearance flora and fauna surveys shall be undertaken by a suitably qualified person in accordance with the Management Measures FF1 and FF2 specified in Table 13.1 of the RTS. The pre-clearance survey area will include site access roads and Line Road intersection, waste storage areas and any other area

where vegetation will be disturbed or cleared during construction and operation of the Development.

## Biodiversity Management Plan

- C7. Prior to clearing for construction, the Applicant shall prepare a **Biodiversity Management Plan** (BMP) for the Development in collaboration with the OEH to the satisfaction of the Secretary. The Biodiversity Management Plan will be in place prior to clearing for construction and shall form part of the CEMP in Condition D1 and include the following:
  - (a) results of pre-clearance surveys for threatened fauna and ecological communities (as required by Condition C6);
  - (b) results of pre-clearance surveys for flora (including threatened species) (as required by Condition C6);
  - (c) a Plains Wanderer Habitat Management protocol, including maintaining grassland habitats by not planting native trees and shrubs in native grassland or Plains-wanderer habitat;
  - (d) details of vegetation clearing, including staging and season of hollow-bearing tree removal to consider requirements of bats hibernating in winter and bird breeding in spring, topsoil handling and storage and fauna rescue;
  - (e) weed management protocol;
  - (f) details of revegetation and a vegetation management protocol;
  - (g) a fauna management plan incorporating biodiversity management actions (based on results of pre-clearance surveys);
  - (h) a biodiversity offset strategy in accordance with the Framework for Biodiversity Assessment (OEH 2014) and the NSW Biodiversity Offsets Policy for Major Projects (OEH 2014);
  - (i) a monitoring and reporting program; and
  - (j) a process for evaluating the effectiveness of biodiversity management actions.

## TRAFFIC AND TRANSPORT

## Site Access, Internal Roads and Parking

- C8. The Applicant shall ensure that:
  - (a) internal roads, driveways and parking (including grades, turn paths, sight distance requirements, aisle widths, aisle lengths and parking bay dimensions) associated with the Development are constructed and maintained in accordance with the latest versions of AS 2890.1 and AS 2890.2;
  - (b) at least one carparking space per 100 carparking spaces or part thereof is provided onsite for people with disabilities, and designed in accordance with AS 2890.6 – 2009;
  - (c) access for people with disabilities is provided in accordance with AS 1428.1 2009;
  - (d) the number of and design of any access driveway(s) to the site is to the satisfaction of Council, in accordance with the Austroads *Guide to Road Design* and is to include the sealing of the access driveway from the edge of the road seal/driveway crossover to the front boundary;
  - the location of any access driveway is located, constructed and maintained to provide Safe Intersection Sight Distance (SISD) in either direction along the carriageway of Barham Road;
  - (f) the swept path of the longest vehicle entering and exiting the subject site, as well as manoeuvrability through the site, is in accordance with Austroads guidelines;
  - (g) the Development does not result in any vehicles queuing on the public road network;
  - (h) heavy vehicles and bins associated with the Development do not park or stand on local roads or footpaths in the vicinity of the site;
  - (i) all vehicles are wholly contained on site before being required to stop;
  - (j) all vehicles shall enter and exit the site in a forward direction;
  - (k) all loading and unloading of materials is carried out on site;
  - (I) the proposed turning areas in the car park are kept clear of any obstacles, including parked cars, at all times;
  - (m) all trucks entering or leaving the site with loads have their loads covered;
  - (n) trucks associated with the Development do not track dirt onto the public road network; and

- (o) entry and exit signs are erected within the site boundaries clearly identifying each driveway to the users of the site.
- C9. Prior to the commencement of operation, the Applicant is to obtain appropriate approval from Council under the Heavy Vehicle National Law for the use of Leetham Road by B-Double trucks or road trains.

#### **Road Works**

- C10. Prior to the commencement of construction, the Applicant shall prepare a road condition report to the satisfaction of Council to identify the existing condition of local roads and intersections used during construction and operation of the Development. For the purposes of preparing this report, and for the purposes of Condition C11, the Applicant shall establish the condition of roads and intersections by field surveys and regular site inspections during construction and operation.
- C11. Prior to the commencement of construction, the Applicant shall enter into a road maintenance agreement with Council to repair damage to the road network caused by heavy vehicle movements associated with the construction and operation of the Development. Rehabilitation of the pavement and/or edges of seal, shoulders and verges shall be carried out in accordance with the road maintenance agreement. All costs of rehabilitation and repairs shall be borne by the Applicant.
- C12. Prior to the commencement of construction, the Applicant shall obtain a road opening permit shall be obtained for any works being undertaken within the road reserve.
- C13. Prior to the commencement of operation, the Applicant is to construct Leetham Road from its intersection with Barham Road and along the frontage of the site and extending a distance of 20 metres past the south eastern boundary of the site, including a full road seal and drainage in accordance with the specifications outlined in Council's Development Manual.
- C14. Works associated with the Development shall be at no cost to the RMS.

## **Traffic Management Plan**

- C15. Prior to the commencement of construction, the Applicant shall prepare a **Traffic Management Plan** (TMP) for the Development in consultation with Council and to the satisfaction of the Secretary. The plan shall form part of the CEMP required under Condition D1. The TMP shall:
  - (a) describe the number, type and duration of the vehicle movements;
  - (b) include a swept path analysis for construction vehicles, where appropriate;
  - (c) detail the measures that would be implemented to ensure road safety, network efficiency and access during construction;
  - (d) identify any hazards and risks associated with the movement of construction vehicles through and along the railway corridor, including at level crossings;
  - (e) identify appropriate controls to address any hazards and risks identified in (d) above;
  - (f) focus on the management of light and heavy vehicle traffic generated by the construction activity of the Development, the potential impacts, the measures to be implemented, and the procedures to monitor and ensure compliance;
  - (g) contain a drivers code of conduct to:
    - (i) minimise the impacts of construction on the local and regional road network; and
    - (ii) minimise conflicts with other road users.
  - (h) detail heavy vehicle routes, access and parking arrangements; and
  - (i) if necessary, detail procedures for notifying any nearby residents of any potential disruptions to routes.

## Pre-Construction Traffic and Transport Study

- C16. Prior to the commencement of construction, the Applicant shall undertake a traffic and transport study in consultation with the RMS and to the satisfaction of the Secretary. The study shall verify the predicted traffic and transport impacts in the *Traffic and Transport Technical Report*, prepared by AECOM dated 2 October 2015. The study shall:
  - (a) detail the number and type of vehicles to be generated by the proposed development;
  - (b) identify transport / haulage routes to be utilised by traffic generated by the proposed development;
  - (c) determine mode share between road and rail;
  - (d) include SIDRA modelling to demonstrate that traffic generated by the proposed development and any other development on site could be safely accommodated by the road network;
  - (e) detail any necessary road and infrastructure upgrades and interim access arrangements;
  - (f) include details of parking provision; and
  - (g) provide evidence from the rail infrastructure and Rice Growers Rail Siding owner, manager and operator that sufficient capacity and infrastructure requirements will be provided.

Note: Any increase in the 30 percent mode share for transportation of raw materials and products by road shall be subject to a separate modification application to the Minister.

#### **Operational Traffic Movements**

- C17. The Applicant shall keep accurate records of the volume of inputs and processed goods transported via rail and on public roads and the associated traffic movement numbers on a monthly basis. These records shall be made available at the request of either Council or the RMS.
- C18. Prior to the commencement of operation, the Applicant shall prepare a **Transport Management Plan**, prepared in consultation with Council and RMS, and to the satisfaction of the Secretary. The Plan shall form part of the OEMP required by Condition D4 and be prepared in accordance with Condition D6. The Plan shall:
  - (a) outline measures to manage traffic related issues associated with the operation of the ethanol plant;
  - (b) focus on the management of light and heavy vehicle traffic generated by the Development, the potential impacts, the measures to be implemented, and procedures to monitor and ensure compliance;
  - (c) detail measures to minimise queuing and stacking at the level crossing on Ricemill Road to reduce impact on other road users;
  - (d) include a Transport Protocol for heavy vehicle drivers in the transportation of goods and measures to ensure compliance with and enforcement of the Protocol;
  - (e) identify any hazards and risks associated with the movement of operational vehicles through and along the railway corridor, including at level crossings; and
  - (f) identify appropriate controls to address any hazards and risks identified in (e) above.

## WASTE MANAGEMENT

- C19. All waste materials generated by the Development shall be removed from the site on a daily basis and shall only be directed to a waste management facility or premises lawfully permitted to accept the materials.
- C20. Waste generated outside the site shall not be received at the site for storage, treatment, processing, reprocessing, or disposal on the site, except as expressly permitted by a licence under the *Protection of the Environment Operations Act 1997*, if such a licence is required in relation to that waste.
- C21. On site waste bins shall be provided for waste materials generated during construction and a bin(s) with a tight fitting lid for food scraps.

#### HAZARD AND RISK

#### **Pre-construction**

- C22. At least one month prior to the commencement of construction of the Development (except for construction of those preliminary works that are outside the scope of the hazard studies), or within such further period as the Secretary may agree, the Applicant shall prepare and submit for the approval of the Secretary the studies set out under subsections (a) to (c) (the pre-construction studies). Construction, other than of preliminary works, shall not commence until approval has been given by the Secretary and, with respect to the Fire Safety Study, approval has also been given by the Commissioner of the NSW Fire Brigades.
  - (a) A Fire Safety Study for the Development. This study shall cover the relevant aspects of the Department's Hazardous Industry Planning Advisory Paper No. 2, 'Fire Safety Study Guidelines' and the New South Wales Government's 'Best Practice Guidelines for Contaminated Water Retention and Treatment Systems'. The study shall also be submitted to the NSW Fire Brigades.
  - (b) A Hazard and Operability Study for the Development, chaired by an independent qualified person approved by the Secretary prior to the commencement of the study. The study shall be carried out in accordance with the Department's Hazardous Industry Planning Advisory Paper No. 8, 'HAZOP Guidelines'. The study report must be accompanied by a program for the implementation of all recommendations made in the report. If the Applicant intends to defer the implementation of a recommendation, justification must be included.
  - (c) A Final Hazard Analysis of the Development prepared in accordance with the Department's Hazardous Industry Planning Advisory Paper No. 6, 'Guidelines for Hazard Analysis'. The Final Hazard Analysis shall report on the implementation of the safeguards at the site.

## Pre-commissioning

- C23. The Applicant shall develop and implement the plans and systems set out under subsections (a) to (c) below. No later than two months prior to the commencement of commissioning of the Development, or within such further period as the Secretary may agree, the Applicant shall submit for the approval of the Secretary documentation describing those plans and systems. Commissioning shall not commence until approval has been given by Secretary.
  - (a) Arrangements covering the transport of hazardous materials including details of routes to be used for the movement of vehicles carrying hazardous materials to or from the Development. The routes shall be selected in accordance with the Department's draft 'Route Selection' guidelines. Suitable routes identified in the study shall be used except where departures are necessary for local deliveries or emergencies.
  - (b) A comprehensive Emergency Plan and detailed emergency procedures for the Development. This plan shall include detailed procedures for the safety of all people outside of the Development who may be at risk from the Development. The plan shall be prepared in accordance with the Department's Hazardous Industry Planning Advisory Paper No. 1, 'Industry Emergency Planning Guidelines'.
  - (c) A document setting out a comprehensive Safety Management System, covering all on-site operations and associated transport activities involving hazardous materials. The document shall clearly specify all safety related procedures, responsibilities and policies, along with details of mechanisms for ensuring adherence to the procedures. Records shall be kept on-site and shall be available for inspection by Secretary upon request. The Safety Management System shall be developed in accordance with the Department's Hazardous Industry Planning Advisory Paper No. 9, 'Safety Management'.

#### Pre-startup

- C24. One month prior to the commencement of operation of the Development, the Applicant shall submit to the Secretary, a **Pre-Startup Compliance Report** detailing compliance with conditions C22 and C23, including:
  - (a) dates of study/plan/system submission, approval, commencement of construction and commissioning;
  - (b) actions taken or proposed, to implement recommendations made in the studies/plans/systems; and
  - (c) responses to any requirement imposed by the Secretary under Condition B4.

#### Post-startup

- C25. Three months after the commencement of operation of the Development, the Applicant shall submit to the Secretary, a **Post-Startup Compliance Report** verifying that:
  - (a) transport routes specified under condition C23(a) are being followed;
  - (b) the Emergency Plan required under condition C23(b) is effectively in place and that at least one emergency exercise has been conducted; and
  - (c) the Safety Management System required under condition C23(c) has been fully implemented and that records required by the system are being kept.

### NOISE

#### **Construction Noise**

C26. The Applicant shall comply with the hours detailed in Table 1, unless otherwise agreed in writing by Council and the Secretary.

Table 1: Hours of Work

Activity	Day Night		
Earthworks and construction	Monday – Friday	7:00am to 6:00pm	
	Saturday	8:00am to 1:00pm	

C27. The Development shall be constructed with the aim of achieving the construction noise management levels detailed in the ICNG. All feasible and reasonable noise mitigation measures shall be implemented and any activities that could exceed the construction noise management levels shall be identified and managed in accordance with the CEMP.

**Note**: The ICNG identifies 'particularly annoying' activities that require the addition of 5dB(A) to the predicted level before comparing to the construction NML.

C28. Where feasible and reasonable, operation noise mitigation measures shall be implemented at the start of construction (or at other times during construction) to minimise construction noise impacts.

#### **Construction Noise Management Plan**

- C29. Prior to the commencement of construction, the Applicant shall prepare a **Construction Noise Management Plan** (CNMP) for the Development in consultation with Council, to the satisfaction of the Secretary. The plan shall form part of the CEMP required under Condition D1. The CNMP shall:
  - (a) identify each work area, site compound and access routes (both public and private);
  - (b) identify the specific activities that will be carried out and associated noise sources at the premises and access routes;
  - (c) identify all potentially affected sensitive receivers;
  - (d) include the construction noise objectives identified in accordance with the NSW Interim Construction Noise Guideline;
  - (e) details of potential noise and vibration from the proposed construction methods (including noise from construction traffic) against the objectives identified in (d);
  - (f) include an analysis of feasible and reasonable noise mitigation measures that can be implemented to reduce construction noise impacts where the objectives are predicted to be exceeded; and
  - (g) detail the management measures and specific noise mitigation treatments that will be implemented to control noise and vibration during construction.

#### **Operational Noise Limits**

C30. The Applicant shall ensure that noise from the operation of the Development does not exceed the limits specified in Table 2 below at all privately owned residential premises:

Table 2: Noise Limits dB(A)

Location	Day	Evening	Night	Night
	L <sub>Aeq(15 minute)</sub>	L <sub>Aeq(15 minute)</sub>	L <sub>Aeq(15 minute)</sub>	L <sub>A1(1 minute)</sub>
All privately owned residential premises	35	35	35	45

**Note:** Noise generated by the Development is to be measured in accordance with the relevant procedures and exemptions (including certain meteorological conditions) of the INP. Appendix 9 of the INP sets out the meteorological conditions under which this criterion applies.

### Post-Commissioning Noise Compliance Report

- C31. A noise compliance report must be submitted to the EPA within three months of the completion of commissioning. The report must be prepared by a suitably qualified and experienced acoustical consultant and include:
  - (a) an analysis of compliance with noise limits specified in Condition C30; and
  - (b) an outline of management actions to be taken to address any exceedances of the limits specified in Condition C30.

#### SOIL, WATER QUALITY AND HYDROLOGY

#### **Construction Soil and Water Management**

- C32. Prior to the commencement of construction, the Applicant shall prepare a **Soil and Water Management Plan** for the Development to the satisfaction of the Secretary. The plan shall form part of the CEMP required under Condition D1.
- C33. Soil and water management measures consistent with Managing Urban Stormwater Soils and Construction Vol. 1 (Landcom, 2004) (the Blue Book) shall be employed during the construction of the Development to minimise soil erosion and the discharge of sediment and other pollutants to land and/or waters.
- C34. The Applicant shall provide evidence to the Secretary stating where the soil used for any filling of the land has been sourced from and that the soil is VENM/ENM.

#### Surface Water Discharge Limits

C35. The Applicant shall ensure that all licensed surface water discharges from the site comply with the discharge limits (volume and quality) set for the Development in any EPL or relevant provisions of the POEO Act.

#### Stormwater

- C36. Prior to the commencement of operation, the Applicant shall prepare a **Stormwater Management Plan** for the Development to the satisfaction of the Secretary. The plan shall form part of the OEMP required under Condition D4 and be prepared in accordance with Condition D6. The plan must effectively mitigate the impacts of stormwater runoff from the site during operations and should be consistent with *Managing Urban Stormwater: Council Handbook* and the Applicant's Management and Mitigation Measures in Table 13.1 of the RTS.
- C37. All stormwater from the roof of the proposed buildings and all hardstand areas including the overflow from any rainwater tanks shall be disposed of to an on-site detention dam designed in accordance with AS3500.3 2003 Plumbing and Drainage.

#### Bunding

C38. The Applicant shall store all chemicals, fuels and oils used on-site in appropriately bunded areas in accordance with the requirements of all relevant Australian Standards, and/or EPA's *Storing and Handling Liquids: Environmental Protection – Participants Handbook*.

### Water Management Plan

- C39. Prior to the commencement of operation, the Applicant shall prepare a **Water Management Plan** to the satisfaction of Council that:
  - (a) addresses the impact of the Development's water consumption on the Council town water supply;
  - (b) includes modelling of the proposed reservoir to be built in the industrial area to the east of the subject site; and
  - (c) contains a contingency plan for the operation of the facility during extreme weather events such as heat wave or drought. Examples of contingency options may include (but are not limited to) securing sufficient water access licences to service the facility during inclement conditions, or adjusting the scale of the operation to meet the available water supply.

#### Groundwater Management Plan

- C40. Prior to the commencement of operation, the Applicant shall prepare a **Groundwater Management Plan** in consultation with the Department of Primary Industries. The plan shall form part of the OEMP in Condition D4 and be prepared in accordance with Condition D6. The plan shall include:
  - (a) an outline of all risks to groundwater quality due to the leakage of fuels, chemicals and onsite stored wastewater;
  - (b) baseline data on groundwater levels and quality;
  - (c) a program to monitor groundwater levels and quality;
  - (d) groundwater impact assessment criteria, including trigger levels for investigating any potentially adverse groundwater impacts; and
  - (e) a protocol for the investigation and mitigation of identified exceedances of the groundwater impact assessment criteria.

## UTILITIES AND SERVICES

#### Approvals

- C41. Prior to the commencement of construction, the Applicant shall obtain the relevant license/approval from Council under section 68 of the *Local Government Act 1993* for all water supply, stormwater and sewerage works associated with the Development.
- C42. Prior to construction of any utility works, the Applicant must obtain relevant approvals from service providers.

## Water Supply

- C43. Prior to the commencement of operation, Council's water main is to be extended to service the development including the installation of the required water meter(s).
- C44. All taps to fittings for drinking water are to be connected to the Council mains water supply once connected to the site. Alternatively, if town mains water supply is not connected to the site, the Applicant must develop and implement a Quality Assurance Program in accordance with the NSW Private Water Supply Guidelines to the satisfaction of Council.
- C45. A backflow prevention device is to be installed in accordance with AS3500 and Council requirements in order to prevent any process water / recycled water or tank water syphoning back to Council's water mains.

#### Low Pressure Sewer System

- C46. Prior to the commencement of operation, the Applicant must sign an owner's maintenance agreement and obtain an owner's manual outlining their responsibilities with regard to the low pressure sewer pump.
- C47. The sewer line is to be extended to the site, including the installation of a low pressure sewer unit.
- C48. Wastewater to be disposed to Council's sewer via the low pressure sewer system shall be limited to kitchen, toilet, shower and hand wash basic waste fixtures. No trade waste fittings or laboratory sinks or the like are to be connected to Council's sewer main unless a trade waste approval is obtained from Council.

## **Gas Supply**

C49. Prior to the commencement of construction, the Applicant must provide evidence to the Secretary that connection to an appropriate and adequate gas supply for operation of the Development can be provided.

## LANDSCAPE

## External Lighting

C50. All external lighting associated with the Development shall be mounted, screened, and directed in such a manner so as not to create a nuisance to the surrounding environment, properties and roadways. The lighting shall be the minimum level of illumination necessary and shall comply with Australian Standard *AS4282 1997 – Control of the Obtrusive Effects of Outdoor Lighting*.

## Landscape Management Plan

- C51. Prior to the commencement of operation, the Applicant shall prepare a Landscape Management **Plan** to manage the revegetation and landscaping works on-site, to the satisfaction of the Secretary. The plan shall form part of the OEMP in Condition D4 and be prepared in accordance with Condition D6. The plan shall:
  - (a) include a vegetated buffer of endemic species along the north, west and southern site boundaries;
  - (b) detail the species to be planted on-site;
  - (c) describe the monitoring and maintenance measures to manage revegetation and landscaping works; and
  - (d) be consistent with the Applicant's Management and Mitigation Measures LV1 to LV17 at Appendix 1.

## **GREENHOUSE GAS**

C52. The Applicant shall implement all reasonable and feasible measures to minimise energy use on site and greenhouse gas emissions produced on-site.

## HERITAGE

## Aboriginal Cultural Heritage Management Plan

- C53. Prior to the commencement of clearing for construction, the Applicant shall prepare an **Aboriginal Cultural Heritage Management Plan** in collaboration with the OEH and RAPs to the satisfaction of the Secretary. The plan shall form part of the CEMP in Condition D1 and be prepared in accordance with Section 3.7.1 of the Response to Submissions and shall include:
  - (a) archaeological salvage program for unidentified sites including surface collection and test excavation;
  - (b) salvage excavation (if warranted by results of test excavation);
  - (c) scarred tree management, including reassessment of scarred trees by a qualified arborist, and recording and removal of trees (if warranted by reassessment);
  - (d) management of non-impacted sites, including protective fencing, and annual monitoring;

- (e) management actions for the six known Aboriginal sites (234-1, 234-2, 234-3, 234-4, 272-1 and DQ-15-AS1) during construction and operation;
- (f) incorporation and management of any additional sites found during pre-clearance surveys;
- (g) site reporting and registration requirements for Aboriginal heritage sites;
- (h) describe Aboriginal heritage induction & cultural awareness training; and
- (i) development of procedures for accidental and chance finds in relation to cultural heritage items, including Aboriginal archaeological sites/materials and human remains.

### Protection of Aboriginal Heritage Items

C54. Any subsequent alterations to the Development footprint that are outside the study areas of the Aboriginal Heritage Impact assessment (prepared by AECOM, dated October 2015 at Appendix R of the EIS) should be assessed in accordance with the *Due Diligence Code of Practice for the Protection of Aboriginal Objects in New South Wales* (OEH, 2010), as amended.

Note: Any change to the approved Development footprint shall be the subject of a modification to the consent.

- C55. The two known Aboriginal sites to remain *in situ* (234-4 and 272-1) shall be fenced during construction and operation of the Development to exclude vehicles, people and animals from the sites.
- C56. Prior to the commencement of construction, re-evaluation of scarred trees on the site shall be undertaken by a qualified arborist to determine if the trees are Aboriginal in origin. Registered Aboriginal Parties must be invited to inspect the trees and inform the development of recommended management actions in the Aboriginal Cultural Heritage Management Plan (required by Condition C53).

#### Unexpected Finds Protocol

- C57. If any historical (European) archaeological relics are uncovered during the course of construction of the Development, then all works shall stop immediately in that area and contact the OEH on 131555.
- C58. In the event that human remains are unexpectedly encountered during the activity, work must stop immediately, the area secured to prevent unauthorised access and NSW Police and OEH contacted.
- C59. If any Aboriginal object is discovered and/or harmed in, or under the land in any other portions of the proposed works, the proponent must: not further harm the Aboriginal object; immediately cease all work at the particular location; secure the area so as to avoid further harm to the Aboriginal object; notify the OEH as soon as practicable on 131 555, providing any details of the Aboriginal object and its location; and not recommence any work at the particular location unless authorised in writing by OEH. A detailed unexpected finds protocol will be developed as part of the Aboriginal Cultural Heritage Management Plan in Condition C53.

## **Consultation with Registered Aboriginal Parties**

C60. Additional Registered Aboriginal Parties identified in Table A1 in the RTS shall be provided with copies of project reports and invited to register interest prior to development of the Aboriginal Cultural Heritage Management Plan. Registered Aboriginal Parties shall be provided with the opportunity for visual inspection of the site.

## SCHEDULE D

## ENVIRONMENTAL MANAGEMENT, REPORTING AND AUDITING

## CONSTRUCTION ENVIRONMENTAL MANAGEMENT PLAN

- D1. The Applicant shall prepare a **Construction Environmental Management Plan** (CEMP) to the satisfaction of the Secretary. The Plan shall:
  - (a) be approved by the Secretary prior to the commencement of construction;
  - (b) identify the statutory approvals that apply to the Development;
  - (c) outline all environmental management practices and procedures to be followed during construction works associated with the Development;
  - (d) describe all activities to be undertaken on the site during construction of the Development, including a clear indication of construction stages;
  - (e) detail how the environmental performance of the construction works will be monitored, and what actions will be taken to address identified adverse environmental impacts;
  - (f) describe the roles and responsibilities for all relevant employees involved in construction works associated with the Development; and
  - (g) include the management plans under Condition D2 of this consent.
- D2. As part of the CEMP for the Development, required under Condition C1 of this consent, the Applicant shall address the following:
  - (a) Dust Management;
  - (b) Biodiversity (see Condition C7)
  - (c) Traffic Management (see Condition C15);
  - (d) Noise Management (see Condition C29);
  - (e) Construction Soil and Water Management (see Condition C32);
  - (f) Aboriginal Cultural Heritage (see Condition C53);
  - (g) Community Consultation and Complaints Handling; and
  - (h) Landscape and visual impact management.
- D3. The Applicant shall carry out the construction of the Development in accordance with the CEMP approved by the Secretary (and as revised and approved by the Secretary from time to time), unless otherwise agreed by the Secretary.

## OPERATIONAL ENVIRONMENTAL MANAGEMENT PLAN

- D4. The Applicant shall prepare an **Operational Environmental Management Plan** (OEMP) for the Development to the satisfaction of the Secretary. The OEMP shall:
  - (a) be submitted to the Secretary for approval prior to the commencement of operation;
  - (b) be prepared by a suitably qualified and experienced expert;
  - (c) provide the strategic framework for environmental management of the Development;
  - (d) identify the statutory approvals that apply to the Development;
  - (e) describe the role, responsibility, authority and accountability of all key personnel involved in the environmental management of the Development;
  - (f) describe the procedures that would be implemented to:
    - (i) keep the local community and relevant agencies informed about the operation and environmental performance of the Development;
    - (ii) receive, handle, respond to, and record complaints;
    - (iii) resolve any disputes that may arise;
    - (iv) respond to any non-compliance;
    - (v) respond to emergencies; and
  - (g) include the following environmental management plans:
    - (i) Biodiversity (see Condition C7);
    - (ii) Stormwater (see Condition C36);
    - (iii) Groundwater (see Condition C40);
    - (iv) Landscaping (see Condition C51); and
    - (v) Aboriginal Cultural Heritage (see Condition C53).
- D5. The Applicant shall operate the Development in accordance with the OEMP approved by the Secretary (and as revised and approved by the Secretary from time to time), unless otherwise agreed by the Secretary.

## MANAGEMENT PLAN REQUIREMENTS

- D6. The Applicant shall ensure that the environmental management plans required under Condition D4 of this consent are prepared by a suitably qualified person or persons in accordance with best practice and include:
  - (a) detailed baseline data;
  - (b) a description of:
    - (i) the relevant statutory requirements (including any relevant approval, licence or lease conditions);
    - (ii) any relevant limits or performance measures/criteria; and
    - the specific performance indicators that are proposed to be used to judge the performance of, or guide the implementation of, the Development or any management measures;
  - (c) a description of the measures that would be implemented to comply with the relevant statutory requirements, limits, or performance measures/criteria;
  - (d) a program to monitor and report on the:
    - (i) impacts and environmental performance of the Development;
    - (ii) effectiveness of any management measures (see (c) above);
  - (e) a contingency plan to manage any unpredicted impacts and their consequences;
  - (f) a program to investigate and implement ways to improve the environmental performance of the Development over time;
  - (g) a protocol for managing and reporting any:
    - (i) incidents;
    - (ii) complaints;
    - (iii) non-compliances with statutory requirements; and
    - (iv) exceedances of the impact assessment criteria and/or performance criteria; and
  - (h) a protocol for periodic review of the plan.

## **Revision of Strategies, Plans and Programs**

- D7. Within three months of the submission of an:
  - (a) annual review under Condition D8;
  - (b) incident report under Condition D9;
  - (c) audit under Condition D12; or
  - (d) modification to this consent,

the Applicant shall review, and if necessary revise, the strategies, plans, and programs required under this consent to the satisfaction of the Secretary.

Notes: This is to ensure the strategies, plans and programs are updated on a regular basis, and incorporate any recommended measures to improve the environmental performance of the Development.

## ANNUAL REVIEW

- D8. Each year for the first three years and then as directed by the Secretary, the Applicant shall review the environmental performance of the Development to the satisfaction of the Secretary. This review must:
  - (a) describe the Development that was carried out in the previous reporting year, and the Development that is proposed to be carried out over the next year;
  - (b) include a comprehensive review of the monitoring results and complaints records of the Development over the previous reporting year, which includes a comparison of these results against the:
    - (i) the relevant statutory requirements, limits or performance measures/criteria;
    - (ii) requirements of any plan or program required under this consent;
    - (iii) the monitoring results of previous years; and
    - (iv) the relevant predictions in the EIS;
  - (c) identify any non-compliance over the last reporting period, and describe what actions were (or are being) taken to ensure compliance;
  - (d) identify any trends in the monitoring data over the life of the Development;

- (e) identify any discrepancies between the predicted and actual impacts of the Development, and analyse the potential cause of any significant discrepancies; and
- (f) describe what measures will be implemented over the next reporting period to improve the environmental performance of the Development.

## REPORTING

#### **Incident Reporting**

- D9. Upon detecting an exceedance of the limits/performance criteria in this consent or the occurrence of an incident that causes (or may cause) material harm to the environment, the Applicant shall immediately (or as soon as practical thereafter) notify the Secretary and other relevant agencies of the exceedance/incident. Within seven days of the date of the incident, the Applicant shall provide the Secretary and any relevant agencies with a detailed report on the incident, and such further reports as may be requested.
- D10. The Applicant shall maintain a register of accidents, incidents and potential incidents. The register shall be made available for inspection at any time by the independent auditor and the Secretary.

#### **Regular Reporting**

D11. The Applicant shall provide regular reporting on the environmental performance of the Development on its website, in accordance with the reporting arrangements in any plans or programs approved under the conditions of this consent.

### AUDITING

#### Independent Environmental Audit

- D12. Within one year of the commencement of operation, and every three years thereafter, unless the Secretary directs otherwise, the Applicant shall commission and pay the full cost of an Independent Environmental Audit of the Development. This audit must:
  - (a) be conducted by a suitably qualified, experienced and independent team of experts whose appointment has been endorsed by the Secretary;
  - (b) include consultation with the relevant government agencies;
  - (c) assess the environmental performance of the Development and assess whether it is complying with the requirements in this consent, and any other relevant approvals (including any assessment, plan or program required under these approvals);
  - (d) review the adequacy of any approved strategy, plan or program required under the abovementioned consents; and
  - (e) recommend measures or actions to improve the environmental performance of the Development, and/or any strategy, plan or program required under these consents.

**Note**: This audit team must be led by a suitably qualified auditor, and include relevant experts in any other fields specified by the Secretary.

D13. Within three months of commissioning this audit, or as otherwise agreed by the Secretary, the Applicant shall submit a copy of the audit report to the Secretary, together with its response to any recommendations contained in the audit report.

#### **Hazard Audit**

- D14. Twelve months after the commencement of operations of the Development or within such further period as the Secretary may agree, the Applicant shall carry out a comprehensive Hazard Audit of the Development. The audit must:
  - (a) be carried out at the Applicant's expense by a duly qualified independent person or team approved by Secretary prior to commencement of the audit. Further audits shall be carried out every five years or as determined by the Secretary;
  - (b) be carried out in accordance with the Department's Hazardous Industry Planning Advisory Paper No. 5, 'Hazard Audit Guidelines'; and
  - (c) include a review of the site Safety Management System and a review of all entries made in the incident register since the previous audit.

D15. Within one month of an audit required under Condition D14, the Applicant shall submit a report to the Secretary accompanied by a program for the implementation of all recommendations made in the audit report. If the Applicant intends to defer the implementation of a recommendation, justification must be included.

## ACCESS TO INFORMATION

- D16. The Applicant shall:
  - (a) make copies of the following publicly available on its website:
    - (i) the documents referred to in Condition B2;
    - (ii) all current statutory approvals for the Development;
    - (iii) all approved strategies, plans and programs required under the conditions of this consent;
    - (iv) a comprehensive summary of the monitoring results of the Development, reported in accordance with the specifications in any conditions of this consent, or any approved plans and programs;
    - (v) a complaints register updated on a monthly basis;
    - (vi) the annual reviews of the Development;
    - (vii) any independent environmental or hazard audit of the Development, and the Applicant's response to the recommendations in any audit;
    - (viii) any other matter required by the Secretary; and
  - (b) keep this information up to date,

to the satisfaction of the Secretary.

## APPENDIX 1: MANAGEMENT AND MITIGATION MEASURES (Source: RTS)

NSW Government

Department

of

Planning

and

Deniliquin Ethanol Plant Environment

# APPENDIX 2: SITE PLANS (Source: EIS)

NSW Government

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Department

of

Planning

and

Deniliquin Ethanol Plant Environment



