

BUSHFIRE PROTECTION ASSESSMENT

Special Fire Protection Purpose Development Campbelltown Hospital Stage 1 Redevelopment

Prepared for Health Infrastructure NSW

25 January 2012









Bushfire Protection Assessment

Special Fire Protection Purpose Development Campbelltown Hospital Stage 1 Redevelopment

PREPARED FOR	Health Infrastructure		
PROJECT NO	11SGBBUS-0047		
DATE	January 2012		

DOCUMENT TRACKING

ITEM	DETAIL
Project Name	Campbelltown Hospital - Stage 1 Redevelopment
Project Number	11SGBBUS-0047
File location	T:\Projects\11SGBBUS\11SGBBUS-0047 Campbelltown Hospital - Stage 1 Redevelopment\Report\Final\11SGBBUS-0047 Campbelltown Hospital Stage 1 Redevelopment FINAL v2.doc
Prepared by	Julie Holden
Reviewed by	Rod Rose
Approved by	Model Rose
Status	Final
Version Number	3
Last saved on	25 January 2012

ACKNOWLEDGEMENTS

This document has been prepared by Eco Logical Australia Pty Ltd with assistance from Capitol Insight JBA Planning and BVN.

Disclaimer

This document may only be used for the purpose for which it was commissioned and in accordance with the contract between Eco Logical Australia Pty Ltd and Health Infrastructure (NSW Health). The scope of services was defined in consultation with Health Infrastructure (NSW Health), by time and budgetary constraints imposed by the client, and the availability of reports and other data on the subject area. Changes to available information, legislation and schedules are made on an ongoing basis and readers should obtain up to date information.

Eco Logical Australia Pty Ltd accepts no liability or responsibility whatsoever for or in respect of any use of or reliance upon this report and its supporting material by any third party. Information provided is not intended to be a substitute for site specific assessment or legal advice in relation to any matter. Unauthorised use of this report in any form is prohibited.

Contents

Content	ıts	ii
List of F	Figures	iii
1	Property and Proposal	4
Desc	cription of proposal	4
Loca	ation and description of subject land	4
2	Bushfire Threat Assessment	9
2.1	Assessment requirements	9
2.2	Vegetation types and slope	9
3	Asset Protection Zones (APZ)	10
4	Asset Protection Zone Maintenance	11
5	Construction Standards	12
6	Water Supply	12
7	Gas and Electricity Supplies	12
8	Access	13
9	Environmental and Cultural Issues	14
10	Emergency and Evacuation Management Plan	14
11	Summary of protection provisions	15
12	Conclusion and Recommendations	15
13	References	16
14	Photographs	17

List of Figures

Figure 1: Aerial photograph locating subject land	.5
Figure 2: Campbelltown Council Bush Fire Prone Land Map	.6
Figure 3: Development proposal (new buildings shown in brown)	.7
Figure 4: Proposal showing APZ	.8

Property and Proposal

Name:	Health Infrastructure NSW c/- Capital Insight Pty Ltd		
Postal address:	77 Berry St, North Sydney, NSW, 2060		
Street or property	Campbelltown Hospital		
Name:			
Suburb, town or	Therry Rd, Campbelltown	Postcode:	2560
locality:			
Local Government Area:	Campbelltown City Council		
Type of area:	Urban		
Type of development:	Hospital Redevelopment	·	

DESCRIPTION OF PROPOSAL

Health Infrastructure NSW commissioned Eco Logical Australia Pty Ltd (ELA) to prepare a bushfire protection assessment (BPA) for the redevelopment of a portion of the Campbelltown Hospital site, (hereafter referred to as the subject land). The proposal includes the construction of a new 6 storey AHS building on the western extent of the site, along with refurbishment of existing buildings and associated site works.

The subject land and bush fire prone vegetation were inspected on 28 April 2011 by Rod Rose (Director) and this report was prepared by Julie Holden (Manager – NSW South Coast).

LOCATION AND DESCRIPTION OF SUBJECT LAND

The subject land is located on the western side of the intersection of Appin Road and Narellan Road on the grounds of the current Campbelltown Hospital.

The nearest bush fire prone vegetation is an artificial landscaped corridor on the edge of a water storage basin to the west of the existing hospital site. Site investigation shows that this vegetation is unlikely to be bushfire prone as it is <1 ha in area, however the report uses a low risk approach, treating it as bushfire prone. The Bush Fire Prone Land map is shown in Figure 2 and photographs of the vegetation as shown in Section 14.

Figure 1: Aerial photograph locating subject land

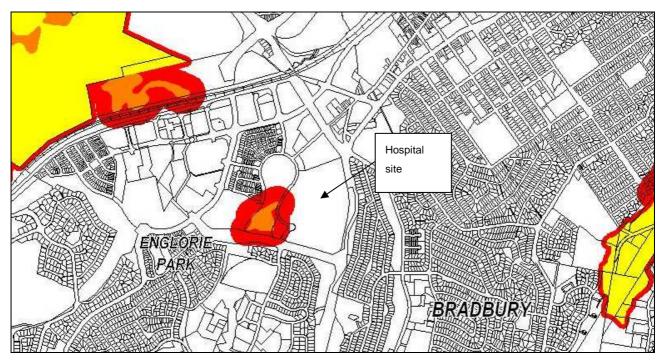


Figure 2: Campbelltown Council Bush Fire Prone Land Map

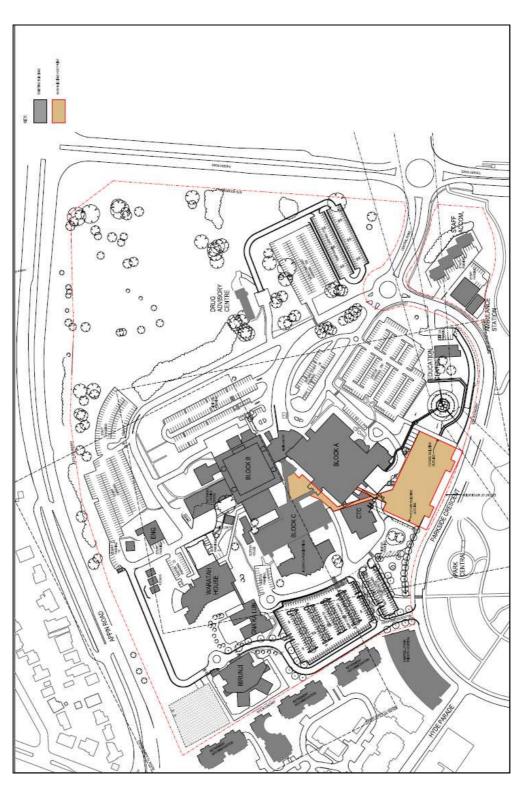


Figure 3: Development proposal (new buildings shown in brown)

Special Fire Protection Purposes Development Campbelltown Hospital Stage 1 Redevelopment

Bushfire Protection Assessment

Figure 4: Proposal showing APZ

2 Bushfire Threat Assessment

2.1 ASSESSMENT REQUIREMENTS

The subject land is identified as bush fire prone land by Campbelltown City Council and the proposed development is defined as a 'Special Fire Protection Purpose' (SFPP) development under Section 91 of the *Environmental Planning and Assessment Act 1979*, Section 100B of the *Rural Fires Act 1997* and Planning for Bushfire Protection (PBP). SFPP developments within Bush Fire Prone Land require a Bushfire Safety Authority (BSA) from the NSW Rural Fire Service (RFS) under Section 100B of the *Rural Fires Act 1997* prior to Development Consent. The proposed development is also classified an infill development under PBP as evident in Figures 1 and 2.

This Bushfire Protection Assessment has been prepared using current legislative requirements and associated guidelines for assessment of bushfire protection:

- Section 100B of the Rural Fires Act 1997; and
- NSW Rural Fire Service (2006) Planning for Bushfire Protection, A guide for Councils, Planners, Fire Authorities and Developers" (herein called PBP).

The nature of SFPPs is such that the occupants may be more vulnerable to bushfire attack for a variety of reasons including a reduced capacity to evaluate risk and to respond to the bush fire threat, and the fact that the logistical arrangements for the numbers of occupants may be complicated. Consequently, SFPPs need to meet a more stringent set of bushfire protection requirements than residential development.

2.2 VEGETATION TYPES AND SLOPE

The vegetation and slope has been assessed in four directions from the development site. In accord with the PBP guidelines the predominant vegetation class has been calculated for a distance of at least 140 m out from each proposed building and the slope class "most significantly affecting fire behaviour having regard for vegetation found [on it]" for a distance of at least 100 m. The predominant vegetation and effective slope assessments are shown in Table 1 (p.11).

This adjoining vegetation is either mown grass or managed as amenity landscaping as shown in the photographs of the site in section 14 of this report.

The vegetation type and the PBP slope category affecting the proposed development are summarised in Table 1.

3 Asset Protection Zones (APZ)

PBP has been used to determine the width of Asset Protection Zones (APZ) for the building envelope of the AHS building proposed using the vegetation and slope data identified in Table 1 below. The proposed APZ are also shown in Table 1.

Table 1: Threat assessment, APZ and category of bushfire attack

Direction from envelope	Slope ¹	Vegetation ²	PBP required APZ ³	Proposed APZ	AS3959 Construction Standard ⁴	Comment
South- east	Upslope/flat	Managed lands (carpark)	n/a r			
North- East	Upslope/flat	Managed lands (hospital buildings)		n/a	BAL12.5	
South- west	Upslope/flat	Managed lands (helipad)		nds		
North- west	Upslope/flat	Rainforest (Remnant)	30 m	>30 m	BAL12.5	APZ in place and includes existing dual lane Parkside Crescent roadway.

¹ Slope most significantly influencing the fire behaviour of the site having regard to vegetation found. Slope classes are according to PBP.

² Predominant vegetation is identified, according to PBP and "Where a mix of vegetation types exist the type providing the greater hazard is said to be predominate".

³ Assessment according to PBP.

⁴ Assessment according to AS 3959-2009.

Asset Protection Zone Maintenance

The required APZ is in place and no further vegetation clearance or tree removal is required to support the proposed development. Fuel management within the APZ is to be as follows:

- No tree or tree canopy is to occur within 2 m of the building roofline;
- The presence of a few shrubs or trees in the APZ is acceptable provided that they:
 - o are well spread out and do not form a continuous canopy;
 - are not species that retain dead material or deposit excessive quantities of ground fuel in a short period or in a danger period; and
 - o are located far enough away from the building so that they will not ignite the building by direct flame contact or radiant heat emission.
- Any landscaping or plantings should preferably be local endemic mesic species or other low flammability species;
- A minimal ground fuel is to be maintained to include less than 4 tonnes per hectare of fine fuel (fine fuel means ANY dead or living vegetation of <6 mm in diameter e.g. twigs less than a pencil in thickness. 4 t/ha is equivalent to a 1 cm thick layer of leaf litter); and
- Any structures storing combustible materials such as firewood (e.g. sheds) must be sealed to prevent entry of burning debris.

An annual audit of the APZ and landscaping, and compliance of external components of the building is required by a BPAD qualified bushfire consultant; this should be conducted prior to August each year and any deficiencies corrected prior to September each year.

5 Construction Standards

The proposed development is required to be constructed to BAL-12.5 under Australian Standard AS 3959-2009 'Construction of buildings in bushfire-prone areas' (Standards Australia 2009).

Furthermore, the provisions of Section 3 'Construction General' of AS3959-2009 and the ember protection provisions outlined on Page 10 of the 2010 Appendix 3 Addendum to PBP are also required for the proposed building where applicable.

6 Water Supply

The subject land is serviced by reticulated water and proposed internal fire hydrant spacing, sizing and pressures are to comply with AS 2419.1-2005 Fire hydrant installations - System design, installation and commissioning (2005).

7 Gas and Electricity Supplies

In accordance with PBP, electricity should be underground wherever practicable. Where overhead electrical transmission lines are installed:

- lines are to be installed with short pole spacing, unless crossing gullies, and
- no part of a tree should be closer to a powerline than the distance specified in "Vegetation Safety Clearances" issued by Energy Australia (NS179 December 2010).

Any gas services are to be installed and maintained in accordance with AS/NZS 1596:2008 (Standards Australia 2008).

8 Access

The proposed development is serviced by the existing Parkside Crescent and internal road network of the hospital site. These are all public roads and comply with all of the PBP design requirements as outlined below.

Table 2: Performance criteria for proposed public roads*1

Performance Criteria	Acceptable Solutions	Complies
The intent may be achieved where:		
firefighters are provided with safe all weather access to structures (thus allowing more efficient use of firefighting resources)	public roads are two-wheel drive, all weather roads	Yes
public road widths and design that allows safe access for firefighters while residents are evacuating an area	 urban perimeter roads are two-way, that is, at least two traffic lane widths (carriageway 8 metres minimum kerb to kerb), allowing traffic to pass in opposite directions. Non perimeter roads comply with Table 4.1 – Road widths for Category 1 Tanker (Medium Rigid Vehicle) 	Yes
	 the perimeter road is linked to the internal road system at an interval of no greater than 500 metres in urban areas 	Yes
	 traffic management devices are constructed to facilitate access by emergency services vehicles 	Yes
	 public roads have a cross fall not exceeding 3 degrees 	Yes
	public roads are through roads. Dead end roads are not recommended, but if unavoidable, dead ends are not more than 200 metres in length, incorporate a minimum 12 metres outer radius turning circle, and are clearly sign posted as a dead end and direct traffic away from the hazard	All roads comply.
	 curves of roads (other than perimeter roads) are a minimum inner radius of six metres 	
	 maximum grades for sealed roads do not exceed 15 degrees and an average grade of not more than 10 degrees or other gradient specified by road design standards, whichever is the lesser gradient 	Yes
	 there is a minimum vertical clearance to a height of four metres above the road at all times. 	Yes
the capacity of road surfaces and bridges is sufficient to carry fully loaded firefighting vehicles	 the capacity of road surfaces and bridges is sufficient to carry fully loaded firefighting vehicles (approximately 15 tonnes for areas with reticulated water, 28 tonnes or 9 tonnes per axle for all other areas). Bridges clearly indicated load rating 	Yes
 roads that are clearly sign posted (with easy distinguishable names) and buildings / properties that are 	 public roads greater than 6.5 metres wide to locate hydrants outside of parking reserves to ensure accessibility to reticulated water for fire suppression 	Yes
clearly numbered	 public roads between 6.5 metres and 8 metres wide are No Parking on one side with the services (hydrants) located on this side to ensure accessibility to reticulated water for fire suppression 	Yes

Performance Criteria		Acceptable Solutions		Complies
•	there is clear access to reticulated	•	public roads up to 6.5 metres wide provide parking within parking bays and located services outside of the parking bays to ensure accessibility to	Yes
	water supply		reticulated water for fire suppression	
		•	one way only public access roads are no less than 3.5 metres wide and provide parking within parking bays and located services outside of the parking bays to ensure accessibility to reticulated water for fire suppression	Yes
•	parking does not obstruct the minimum paved width	•	parking bays are a minimum of 2.6 metres wide from kerb to kerb edge to road pavement . No services or hydrants are located within the parking	Yes
		•	bays public roads directly interfacing the bush fire hazard vegetation provide roll top kerbing to the hazard side of the road	Yes

^{*1} PBP page 21

9 Environmental and Cultural Issues

At the time of assessment, there were no known significant environmental features, threatened species or Aboriginal relics identified under the *Threatened Species Conservation Act 1995* or the *National Parks Act 1974* that will affect or be affected by the bushfire protection proposals in this report.

10 Emergency and Evacuation Management Plan

The assessment does not provide an Emergency Response or an Evacuation Plan. These will be submitted for approval prior to the occupation of buildings and will be prepared consistent with the RFS document *A Guide to Developing a Bushfire Evacuation Plan* (2004). These Plans are to be prepared by a BPAD qualified bushfire consultancy.

11 Summary of protection provisions

Table 3 summarises the bushfire protection proposed and its conformity with the PBP guidelines.

Table 3: Assessment of conformity with PBP guidelines

Bushfire protection provision	Proposal	Conformity with PBP guidelines		
Asset Protection Zones	Asset Protection Zones Table 1 identifies the size of proposed APZ.			
Construction Standards	BAL 12.5 construction standard under AS 3959.	Yes		
Access	This is considered appropriate to meet the performance criteria for an infill SFPP development.	Yes		
Water supply	Reticulated water exists	Yes		

12 Conclusion and Recommendations

In the author's professional opinion, the bushfire protection measures discussed and recommended in this assessment provide an adequate standard of bushfire protection for the proposed development, and at a standard that is consistent with 'Planning for Bushfire Protection 2006' requirements for Special Fire Protection Purpose development.

Julie Holden

Manager - NSW South Coast

13 References

NSW Rural Fire Service (RFS). 2006. *Planning for Bushfire Protection: A Guide for Councils, Planners, Fire Authorities, Developers and Home Owners*. Australian Government Publishing Service, Canberra.

Energy Australia. 2010. Network Standard NS 179 (Vegetation Safety Clearances), Sydney.

Standards Australia. 2005. Fire hydrant installations - System design, installation and commissioning, AS2419.1, Fourth edition 2005, Standards Australia International Ltd, Sydney.

Standards Australia. 2008. *The storage and handling of LP Gas*, AS/NZS 1596:2008, Fourth edition 2005, Standards Australia International Ltd, Sydney

Standards Australia. 2009. Construction of buildings in bushfire-prone areas, AS 3959-2009, Standards Australia International Ltd, Sydney

14 Photographs

Photo 1: Narrow band of trees adjoining the northern side of the waterbody



Photo 2: Narrow band of trees adjoining the eastern side of the waterbody



Photo 3: Grassed areas north-east of the proposed building (existing hospital buildings in background)



Photo 4: Existing APZ west of Parkside Crescent

