

REVISED PRELIMINARY HAZARD ANALYSIS, CARBON DIOXIDE PLANT, (ALTERATIONS AND ADDITIONS), SUPAGAS, BOMADERRY, NSW

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Preliminary Hazard Analysis, Carbon Dioxide Plant, Bomaderry

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EXECUTIVE SUMMARY

Supagas are proposing to modify their carbon dioxide (CO₂) plant at Bomaderry, NSW.

The plant is located on the Shoalhaven Starches site, i.e. adjacent to the former Dairy Farmers factory that now belongs to the Manildra Group of companies and which Shoalhaven Starches forms part. The site is located at 220 Bolong Road, Bomaderry.

The modifications will include:

- Two new storage tanks;
- A carbon dioxide vaporiser; and
- A new NOx removal vessel.

As part of the project requirements, a revised Preliminary Hazard Analysis is required. This report details the results from the analysis.

The risks associated with the revised Supagas carbon dioxide plant at Bomaderry have been assessed and compared against the DoP risk criteria.

The results are as follows and show compliance with all risk criteria.

Description	Risk Criteria	Risk Acceptable?
Fatality risk to sensitive uses, including hospitals, schools, aged care	0.5 x 10 ⁻⁶ per year	Y
Fatality risk to residential and hotels	1 x 10 ⁻⁶ per year	Y
Fatality risk to commercial areas, including offices, retail centres, warehouses	5 x 10 ⁻⁶ per year	Y
Fatality risk to sporting complexes and active open spaces	10 x 10 ⁻⁶ per year	Y
Fatality risk to be contained within the boundary of an industrial site	50 x 10 ⁻⁶ per year	Y
Injury risk – incident heat flux radiation at residential areas should not exceed 4.7 kW/m ² at frequencies of more than 50 chances in a million per year or incident explosion overpressure at residential areas should not exceed 7 kPa at frequencies of more than 50 chances in a million per year	50 x 10 ⁻⁶ per year	Y
Toxic exposure - Toxic concentrations in residential areas which would be seriously injurious to sensitive members of the community following a relatively short period of exposure	10 x 10 ^{.6} per year	Y

Description	Risk Criteria	Risk Acceptable?
Toxic exposure - Toxic concentrations in residential areas which should cause irritation to eyes or throat, coughing or other acute physiological responses in sensitive members of the community	50 x 10 ⁻⁶ per year	Y
Propagation due to Fire and Explosion – exceed radiant heat levels of 23 kW/m ² or explosion overpressures of 14 kPa in adjacent industrial facilities	50 x 10 ⁻⁶ per year	Y

Societal risk, area cumulative risk, propagation risk, transport risk and environmental risk are also concluded to be acceptable.

The primary reasons for the low risk levels from the site are the separation distances between the hazards the nearest place of residence and that high levels of carbon dioxide are required to cause fatality.

There are no further recommendations made for the modified plant.

All modified text in this report is highlighted blue for ease of reviewing the changes to the original PHA.

GLOSSARY

AEGL	Acute Exposure Guideline Levels	
AS	Australian Standard	
САТОХ	Catalytic Oxidation	
CCPS	Centre for Chemical Process Safety	
CCTV	Closed Circuit Television	
CO ₂	Carbon Dioxide	
DG	Dangerous Good	
DoP	NSW Department of Planning	
ERPG	Emergency Response Planning Guidelines	
HAZOP	Hazard and Operability Study	
НІРАР	Hazardous Industry Planning Advisory Paper	
HSE	Health and Safety Executive (UK)	
IDLH	Immediately Dangerous to Life and Health	
LPM	Litres Per Minute	
NOx	Nitrogen Oxides	
РНА	Preliminary Hazard Analysis	
ppm	Parts Per Million	
QRA	Quantitative Risk Analysis	
SEPP	State Environmental Planning Policy	
SFARP	So Far As Reasonably Practicable	
SLOT	Specified Level of Toxicity	
STEL	Short Term Exposure Limit	
TPD	Tonnes Per Day	
TWA	Time Weighted Average	
VIE	Vacuum Insulated Expander	

REPORT

1 INTRODUCTION

1.1 BACKGROUND

Supagas own and operate a 50 TPD carbon dioxide (CO₂) plant at Bomaderry, NSW.

The plant is located on the Shoalhaven Starches site, i.e. adjacent to the former Dairy Farmers factory that now belongs to the Manildra Group of companies and which Shoalhaven Starches forms part. The site is located at 220 Bolong Road, Bomaderry.

The carbon dioxide feed to the plant is from the fermentation process on the Shoalhaven Starches site. The carbon dioxide is purified and liquefied to food grade quality for the food and beverage market.

The plant was initially design to produce up to 50 tonnes per day of carbon dioxide and then up to 100 tonnes per day when fully operational.

Supagas now wish to install additional storage vessels and associated plant on the site to increase storage capability to enable:

- Improved storage volume capacity of liquid CO₂ product during planned and unplanned outages;
- Better batching / quarantining of product and quality control; and
- > Better availability of product during high demand periods.

As part of the Project requirements, a revised Preliminary Hazard Analysis (PHA) is required. Supagas have requested that Pinnacle Risk Management prepare the revised PHA. The approved PHA was issued in 2017 (Ref 1).

This revised PHA has been prepared in accordance with the guidelines published by the Department of Planning (DoP) Hazardous Industry Planning Advisory Paper (HIPAP) No 6 (Ref 2).

1.2 OBJECTIVES

The main aims of this revised PHA study are to:

- Identify the credible, potential hazardous events associated with the carbon dioxide facility including the proposed modifications;
- Evaluate the level of risk associated with the identified potential hazardous events to surrounding land users and compare the calculated risk levels with the risk criteria published by the DoP in HIPAP No 4 (Ref 3);
- Review the adequacy of the proposed safeguards to prevent and mitigate the potential hazardous events; and
- Where necessary, submit recommendations to Supagas to ensure that the proposed facility and modifications are operated and maintained at

acceptable levels of process safety and effective safety management systems are used.

1.3 SCOPE

This revised PHA assesses the credible, potential hazardous events and corresponding risks associated with the modified Supagas carbon dioxide facility at Bomaderry with the potential for off-site impacts only.

Off-site transport risks were separately assessed as part of this Project's environmental assessments. The transport of the main hazardous materials, e.g. carbon dioxide, are included in this PHA.

1.4 METHODOLOGY

In accordance with the approach recommended by the DoP in HIPAP 6 (Ref 2) the underlying methodology of the PHA is <u>risk-based</u>, that is, the risk of a particular potentially hazardous event is assessed as the outcome of its consequences and likelihood.

This revised PHA has been conducted as follows:

- Initially, the facility, the location and the modifications were reviewed to identify credible, potential hazardous events, their causes and consequences. Proposed safeguards were also included in this review;
- The consequences of the potential hazardous events that could have offsite impact were estimated;
- Where the consequential impacts can exceed the criteria in HIPAP 4 (Ref 3) then the likelihood and hence risk were estimated;
- Included in the analysis is the risk of propagation within the site; and
- Assess the risk levels to check if they are within the HIPAP 4 criteria (Ref 3).

1.5 RISK CRITERIA

The assessment of risks to both the public as well as to operating personnel from a potentially hazardous development requires the application of the basic steps outlined above. As per SEPP 33 (Ref 4) and HIPAP 6 (Ref 2), the chosen analysis technique should be commensurate with the nature of the risks involved.

The typical risk analysis methodology attempts to take account of all credible hazardous situations that may arise from the operation of processing plants etc. Specific incidents, identified by a variety of techniques, are assessed in terms of consequences and likelihood.

Having assembled data on the credible incidents, risk analysis requires the following general approach for individual incidents (which are then summated for all potential recognised incidents to get cumulative risk):

Risk = Likelihood x Consequence

For QRA and hazard analysis, the consequences of an incident are calculated using standard correlations and probit-type methods which assess the effect of fire radiation, explosion overpressure and toxicity to an individual, depending on the type of hazard.

In this PHA, however, the approach adopted to assess the risk of the identified hazardous events is scenario-based risk assessment. The reason for this approach is the limited hazardous events with the potential for off-site harm, i.e. there are generous separation distances involved to sensitive receptors.

Therefore, appropriate analysis of credible scenarios is performed in this PHA. Typically, the consequences of the potential events with off-site impact are assessed first. For the events which do not contribute to off-site risk, as determined by the risk criteria in HIPAP No. 4 (Ref 3), then no further risk analysis is warranted. When the consequence of an event does have the potential to impact people off-site, the likelihood and hence risk is then analysed as required.

The NSW DoP risk criteria applying to developments are summarised in Table 1 below (from Ref 3).

Description	Risk Criteria
Fatality risk to sensitive uses, including hospitals, schools, aged care	0.5 x 10 ⁻⁶ per year
Fatality risk to residential and hotels	1 x 10 ⁻⁶ per year
Fatality risk to commercial areas, including offices, retail centres, warehouses	5 x 10⁻ ⁶ per year
Fatality risk to sporting complexes and active open spaces	10 x 10 ⁻⁶ per year
Fatality risk to be contained within the boundary of an industrial site	50 x 10 ⁻⁶ per year
Injury risk – incident heat flux radiation at residential areas should not exceed 4.7 kW/m ² at frequencies of more than 50 chances in a million per year or incident explosion overpressure at residential areas should not exceed 7 kPa at frequencies of more than 50 chances in a million per year	50 x 10 ⁻⁶ per year
Toxic exposure - Toxic concentrations in residential areas which would be seriously injurious to sensitive members of the community following a relatively short period of exposure	10 x 10 ⁻⁶ per year
Toxic exposure - Toxic concentrations in residential areas which should cause irritation to eyes or throat, coughing or other acute physiological responses in sensitive members of the community	50 x 10 ⁻⁶ per year
Propagation due to Fire and Explosion – exceed radiant heat levels of 23 kW/m ² or explosion overpressures of 14 kPa in adjacent industrial facilities	50 x 10 ⁻⁶ per year

Table 1 - Risk Criteria, New Plants

2 SITE DESCRIPTION

The works associated with this modification application are all located at 220 Bolong Road, Bomaderry (Lot 143 DP 1069758) on the former Dairy Farmers' factory site (see Figure 1). This parcel of land comprises an area of 5.777 ha.

The subject site contains a factory complex previously occupied by the Dairy Farmers dairy factory. The Manildra Group of Companies now own this land. The factory building has subsequently been used as a meat works by Argyle Meats, although this use has subsequently ceased operations.

The existing CO2 Plant has been established in accordance with Mod 15 adjacent to the former Dairy Farmers' factory on a patch of land located between the eastern property boundary and the paved truck circulation area which adjoins the eastern side of the former meat processing plant.

The town of Bomaderry is located approximately 1.1 km to the west of the carbon dioxide plant site and the Nowra urban area is situated 2.1 km to the south west of the site. The suburb Terara is situated approximately 1.3 km to the south of the site across the Shoalhaven River. Pig Island is situated between the factory site and the village of Terara and is currently used for cattle grazing.

There are a number of industrial land uses, which have developed on the strip of land between Bolong Road and the Shoalhaven River. Industrial activities include a metal fabrication factory, the Shoalhaven Starches site, Shoalhaven Dairy Co-op (formerly Australian Co-operative Foods Ltd – now owned by the Manildra Group) and the Shoalhaven Paper Mill (also now owned by the Manildra Group). The nearest industrial neighbour to the proposed carbon dioxide plant is IMEEC (electrical contractors) immediately to the east.

Security of the site is achieved by a number of means. This includes site personnel and security patrols by an external security company (this includes weekends and night patrols). The site operates 7 days per week (24 hours per day). Also, the site is fully fenced and non-operating gates are locked. Security cameras are installed for staff to view visitors and site activities.

There are normally 2 people on site during standard business hours. Outside of standard business hours the plant is monitored via remote login as well as a remote control room.

The main natural hazard for the site is flooding. No other significant external events are considered high risk for this site.

Location and layout drawings showing the site and the proposed modifications are shown in Figure 2 and Figure 3.

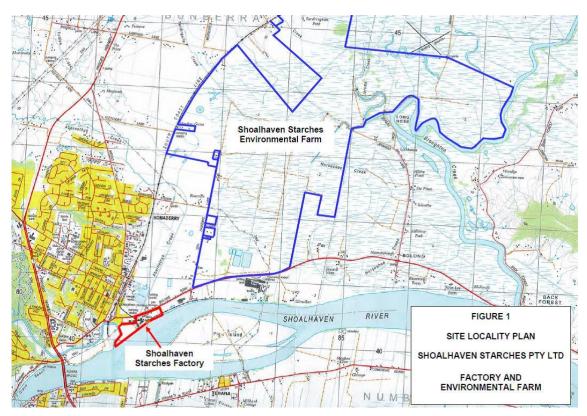


Figure 1 – Shoalhaven Starches Location



Figure 2 – Carbon Dioxide Plant Location

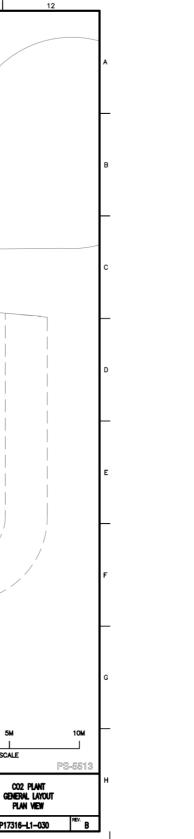
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Figure 3 – Plant Layout with Proposed Modifications



3 PROCESS DESCRIPTION

3.1 EXISTING PROCESS

Supagas takes carbon dioxide with a purity of approximately 92 % from the Shoalhaven Starches fermentation system and processes this gas into food grade carbon dioxide (>99.99% purity) suitable for food and hospitality markets around Australia.

The plant has an initial maximum capacity of 50 tonne per day, i.e. Stage 1. The plant capacity will be increased to 100 tonne per day in the future.

The plant feed stream has the following approximate composition:

\triangleright	Carbon dioxide	91.7 vol%;
\triangleright	Oxygen	1.2 vol%;
\triangleright	Nitrogen	4.3 vol%;
\triangleright	Water	2.45 vol%;
\triangleright	Total sulphur	10 ppmv;
\triangleright	Hydrocarbons	3,120 ppmv; and
\triangleright	NOx	50 ppmv.

Supagas have installed the following equipment at the site to enable the carbon dioxide to be purified and liquefied. A process flow diagram is provided in Appendix 1.

- Cold Water Scrubber. This dehumidifies the warm, moist carbon dioxide exiting the Shoalhaven Starches fermentation process and primarily removes water and alcohol from the feed stream. The scrubber waste stream is captured and reused by Shoalhaven Starches. The cold water scrubber is located on the Shoalhaven Starches site. The resulting carbon dioxide feed stream is piped (underground) to the Supagas plant. This pipe is approximately 690 m long and 200 mm nominal diameter.
- Carbon Dioxide Compressor. The carbon dioxide compressor takes the carbon dioxide from the cold water scrubber and raises the pressure to approximately 1,950 kPag.
- Sulphide Removal Unit. Carbon dioxide is fed into the beds that contain an active ingredient which removes any organic sulphides. This active ingredient is removed when spent and sent for disposal at an authorised facility.
- CATOX System. The carbon dioxide is fed through a CATOX system (catalytic oxidation reactor) where the remaining hydrocarbons are oxidised into moisture and carbon dioxide. This system runs at approximately 330 degrees. The reaction process occurs with oxygen in a catalyst filled vessel.
- Carbon Dioxide Driers. The carbon dioxide is further dried to a point where its moisture content is reduced to less than 20 parts per million.

This occurs within one of two driers containing molecular sieves, i.e. one drier is on-line whilst the other drier is being regenerated.

- Carbon Dioxide Liquefier. The dried, gaseous carbon dioxide at approximately 1,800 kPag is liquefied in a distillation column and condenser. An ammonia refrigeration system is used to condense the carbon dioxide (total ammonia capacity of approximately 700 kg).
- Carbon Dioxide NOx Removal Vessel. Liquid carbon dioxide flows through a bed of molecular sieve. The molecular sieves adsorb any NOx. The molecular sieves are replaced as required and disposed of in accordance with statutory requirements.
- Carbon Dioxide Tanks. The carbon dioxide is then stored in one 100 tonne tank and one 200 tonne tank (providing total storage of 300 tonnes) awaiting despatch. The 100 tonne tank is an insulated pressure vessel. The 200 tonne tank has a stainless steel inner tank and a low temperature carbon steel outer tank, i.e. if the inner tank fails then the carbon dioxide would be contained by the outer tank.

The carbon dioxide is transferred (as required) from the tanks into road tankers and then distributed to the market. There will be two types of road transport:

- A B-double capable of carrying a 30 tonne payload; and
- A single tanker that has a capacity of 20 tonnes.

Stage 1 (i.e the 50 tonne per day plant) involves a maximum of 2 truck movements per day and stage 2 (i.e the 100 tonne per day plant) will involve a maximum of 5 truck movements per day.

If the oxygen content in the carbon dioxide feed stream falls below 0.3 vol% then the CATOX system will not work effectively and the carbon dioxide purity will be off-specification.

Therefore, there are back-up high pressure cylinder packs on site. Potentially, there could be 5 x 12 cylinder packs of oxygen at 124 m³ per pack. Approximately 3 oxygen packs are delivered to site per week. The empty packs are picked up from site with the same delivery vehicle.

There is also provision for a liquid oxygen vacuum insulated vessel with a capacity of 4,000 litres as part of the future capacity upgrade of 100 te per day of carbon dioxide production. This was specified as part of the original Development Application.

Wastes from the plant includes:

- Waste water (blowdown) from the cooling towers is sent to the Shoalhaven Starches waste water treatment plant. This comes from the sump of the cooling tower and is undertaken to prevent total dissolved solids from building up that are naturally present in the water;
- The sulphide beds and NOx removal beds contain absorbents that when spent are sent as trade waste and replaced with new absorbent; and
- The cold water scrubber remove any residual alcohol and this is captured and reused by Shoalhaven Starches.

3.2 PROPOSED MODIFICATIONS

Supagas propose to install additional storage vessels and associated plant on the site to increase storage capability. The proposal will involve the following additional storage vessels and equipment:

- Installation of two 150 kL (165 tonne) capacity liquid CO₂ storage tanks. Each tank is 17.2 m high and 3.8 m diameter. These storage tanks will be designed similarly to the existing 200 tonne tank, i.e. there will be an inner and outer tank with the outer tank being designed to contain the carbon dioxide if the inner tank fails;
- Installation of the above liquid CO₂ storage vessels will require the relocation of a set of existing ambient vaporisers; and
- Installation of an additional NOx removal bed to accommodate the expected longer running period of the plant.

The following are the primary objectives of the proposed works:

- Improved storage volume capacity of liquid CO₂ product during planned and unplanned outages as well as seasonal market variations;
- The existing plant requires scheduled maintenance to be undertaken to equipment such as compressors, refrigeration system, valves, absorption media changeover and vessel inspections. The company's experience to date has been that such scheduled maintenance activities require the plant to cease operations for up to seven (7) consecutive days. During this period production ceases;
- In addition to the above the plant has also experienced unexpected breakdowns which have also caused production to cease;
- The additional storage would provide buffer storage of finished product enabling improved supply to customers to continue when planned and unplanned stoppages to production occur; and
- Better batching / quarantining of product and quality control.

At present, the existing 100 tonne storage tank operates as a 'Production Vessel', i.e. product CO_2 is initially stored in this tank until the purity is checked. The 200 tonne storage tank operates as the 'Certified Product Vessel', i.e. only product that is on-specification is transferred to and stored within this tank. The additional tanks will provide more flexibility for how the product is batched and stored.

Under the Mod 15 approval, the Supagas operation was envisaged to produce up to 100 tonnes per day of liquid CO_2 product. At present, production is within the order of 35 to 40 tonnes per day. The proposed works will enable improved efficiencies to operations from the site but will not result in operations exceeding the approved production rates from the subject site envisaged under Mod 15.

4 HAZARD IDENTIFICATION

4.1 HAZARDOUS MATERIALS

The main hazardous materials involved with the proposed process are:

- Carbon dioxide;
- Oxygen; and
- > Ammonia.

There are low concentrations of hydrocarbons in the feed gas (insufficient to make the feed gas flammable though).

4.1.1 Carbon Dioxide

Carbon dioxide is a colourless gas with a slightly noticeable odour. It is not flammable or acutely toxic. At high concentrations, it can displace air and is therefore an asphyxiant.

It has a sublimation point of -78°C. In either a liquid or solid form, it has the potential for cold burns.

Carbon dioxide is slightly soluble in water and results in an acidic solution of approximate pH of 4. At elevated temperatures, this solution is corrosive towards some steels, e.g. carbon steel.

Carbon dioxide is a greenhouse gas. It is used in the food industry, e.g. bubbles in soft drinks and beer. The gas is heavier than air and hence may accumulate in confined spaces and pose asphyxiation risks.

The following information on the health impacts from carbon dioxide is from AS2885 (the Australian Standard for Pipelines—Gas and Liquid Petroleum).

CO ₂ Concentration	Health Impacts		
0.5%	Long-term exposure limit in major jurisdictions		
1%	Slightly increased breathing rate		
2%	Doubled breathing rate, headache, tiredness		
5%	Very rapid breathing, confusion, vision impairment		
8 – 10%	Loss of consciousness after 5 to 10 minutes		
>10%	More rapid loss of consciousness, death if not promptly rescued		

Table 2 – Carbon Dioxide Health Impacts

4.1.2 Oxygen

Oxygen is not flammable but it strongly supports combustion (i.e. when concentrations are greater than 25%). This includes the combustion of steels as well as soft goods such as some plastics and rubbers.

In summary, oxygen promoted fires can occur due to the following main circumstances:

- > The presence of hydrocarbons within oxygen systems;
- Adiabatic heat of compression; and
- Velocity related ignitions such as particle impact generating local hot spots.

To minimise the risk of oxygen promoted fires, good design (e.g. choosing the correct materials of construction and restricting velocities through pipes) and good maintenance practices (e.g. dedicated clean rooms for valve and equipment maintenance) are necessary.

Another risk of oxygen involves workers who are exposed to large quantities of the gas. It is possible that clothing can become saturated with oxygen. On ignition, the clothing can spontaneously burn.

Oxygen poses on-site hazards only.

4.1.3 Ammonia

Anhydrous ammonia is toxic and flammable (Dangerous Good (DG) Class 2.3 toxic gas). It is a gas at normal temperature and pressure but may be liquefied under moderate pressure (630 kPag at 15°C) or at temperatures below -33°C at atmospheric pressure.

At low concentrations in air, ammonia vapour irritates the eyes, nose and throat. Ammonia is very soluble in water, therefore as it enters the body, it is readily absorbed. Irritation is immediate and local to the point of entry. Inhalation of high concentrations produces a sensation of suffocation and quickly causes burning of the respiratory tract and may result in death.

Anhydrous liquid ammonia causes severe burns on contact with the skin and if swallowed, it will cause very severe corrosive in the mouth, throat and stomach. Severe eye damage may result from direct contact with the liquid or exposure to high gas concentrations. Long term disability is mainly due to corneal and respiratory injuries.

The exposure limits for ammonia are summarised in the following table.

Material	Odour Threshold	Exposure Limit (ppm)		IDLH (ppm)	Injury mechanism
		TWA	STEL		
Ammonia	5 to 53 ppm	25	35	300	Irritant

Table 3 – Ammonia Exposure Limits

Ammonia is flammable in air in a concentration range of 16 - 25% by volume but it does not readily ignite (the minimum ignition energy is 100 mJ, compared with 0.29 mJ for methane). Ignition is therefore difficult and the probability of an explosion in the open air is low. The auto-ignition temperature of ammonia is 651°C (relatively high compared to hydrocarbon materials).

Ammonia decomposes into flammable hydrogen gas at approximately 450°C.

Given the difficulty of ignition, the relatively narrow flammability range and typical operating conditions, ammonia storage and handling installations are not generally regarded as significant fire or unconfined explosion hazards.

Water spray can be used to absorb vapour releases but should not be sprayed on pools of liquid ammonia as this will cause the liquid to rapidly vaporise (ammonia dissolves exothermically in water). If water is used for vapour absorption, a minimum of 100 volumes of water must be available for each volume of ammonia.

The transport of liquefied ammonia in a tank or bulk container made of quenched and tempered steel is prohibited unless the liquefied ammonia contains not less than 0.2wt% water. Stress corrosion cracking can occur, e.g. due to the presence of oxygen in ppm, if water is not present for these materials of construction.

4.2 POTENTIAL HAZARDOUS INCIDENTS REVIEW

In accordance with the requirements of *Guidelines for Hazard Analysis*, (Ref 2), it is necessary to identify hazardous events associated with the facility's operations. As recommended in HIPAP 6, the PHA focuses on "atypical and abnormal events and conditions. It is not intended to apply to continuous or normal operating emissions to air or water".

In keeping with the principles of risk assessments, credible, hazardous events with *the potential for off-site effects* have been identified. That is, local events with limited impact or "slips, trips and falls" type events are not included nor are non-credible situations such as an aircraft crash occurring at the same time as an earthquake.

The identified credible, significant incidents with the potential for off-site impacts for the proposed facility are summarised in the Hazard Identification Word Diagram following (Table 4). This diagram presents the causes and consequences of the events, together with major preventative and protective features that are to be included as part of the design.

Event Number	Hazardous Event	Causes	Consequences	Proposed Safeguards - Prevention Detection Mitigation
1	Loss of containment of carbon dioxide	Catastrophic pipe failures. Catastrophic equipment failures	A large release is required to adversely impact people given the data in Table 2. Smaller releases, when mixed with air in the turbulent jet, result in concentrations at the tip of the jet below 10% and hence unlikely to cause off-site impact or fatality	Piping and equipment to be constructed from Stainless Steel. Inspections and test plans for all major equipment items. Preventative maintenance of the piping and equipment items
2	Loss of containment of oxygen	Pipe or equipment failures, adiabatic heat of compression, incompatible materials used within the oxygen system	Potential for enhanced oxygen fires (local impact only). Cylinders (if used) may rocket	The oxygen system is to be designed and maintained to AS4041. All maintenance work on the oxygen system to be performed by oxygen trained personnel.
3	Loss of containment of ammonia	Piping or equipment failures, e.g. corrosion, impact, poor weld, fabrication fault Procedural errors, e.g. valve left open	Release of gaseous and/or liquid ammonia. Ammonia, being a toxic gas, can affect people. Firewater used to absorb gaseous ammonia will form aqueous ammonia and hence there is a risk to the environment from the alkaline liquid	The ammonia refrigeration system is to be designed to AS1677. Equipment maintenance. Operating procedures for the refrigeration system. Firewater can be used, e.g. via the hydrants, to absorb ammonia gas. Ammonia vessels are to be only isolated for maintenance periods. The ammonia vessels are to be located in an area with low fire hazards

Table 4 – Hazard Identification Word Diagram

Given the types of hazardous materials with the potential for off-site impact, i.e. carbon dioxide and ammonia, the main risk is toxic exposure. This is assessed in the following section.

5 HAZARDOUS EVENTS ASSESSMENT

5.1 CARBON DIOXIDE RELEASES

The impact of concern from carbon dioxide exposure is health; it is not a flammable material. For the risk criteria in Table 1, health impacts of concern are irritation, injury and fatality.

Irritation and injury impacts in residential areas (the closest being 1.1 km away, i.e. Bomaderry) are usually estimated with the AEGL (acute exposure guideline levels) or ERPG (emergency response planning guidelines) values. However, AEGLs and ERPGs are not published for carbon dioxide. This is partly due to the relatively high concentrations required to cause impacts of these types (see Table 2) and hence the relatively short impact distances from a release to these levels. Therefore, irritation and injury impacts from carbon dioxide are not assessed in this PHA.

The important criterion from Table 1 is that the risk of fatality at 50 x 10^{-6} per year must remain on the site.

One level of fatal toxicity used by UK HSE (Health and Safety Executive) in relation to the provision of land use planning advice is termed the Specified Level of Toxicity (SLOT). The HSE has defined the SLOT as:

- Severe distress to almost everyone in the area;
- Substantial fraction of exposed population requiring medical attention;
- Some people seriously injured, requiring prolonged treatment; and
- > Highly susceptible people possibly being killed.

The SLOT value for carbon dioxide is 1.5×10^{40} ppm⁸.min (provisional value). Hence, for a 1 minute exposure, the required average concentration is 105,200 ppm (or 10.5 vol%), or for a 15 minute exposure, the required average concentration is 75,000 ppm (or 7.5 vol%). The SLOT values are used to determine if fatality at the nearest place of residence and site boundary from a release is possible.

The above SLOT values are consistent with the data in Table 2, i.e. a high carbon dioxide concentration is required to cause fatality.

A 15 minute release duration is taken in this PHA to allow for manual shutdown if a large release occurs. This can involve the Manildra operators who are onsite 24/7, i.e. they can stop the carbon dioxide supply at the fermenters if there is a problem with the carbon dioxide plant.

Scenarios that can cause high carbon dioxide concentrations downwind are:

- 1. Releases from the 690 m supply pipe to the plant;
- 2. Releases from the process piping and equipment downstream of the compressors;
- 3. Catastrophic failure of the storage vessels; and
- 4. Releases during road tanker transfers.

5.1.1 Low Pressure Pipe Releases

Data for long pipeline failures is available from a number of sources but one of the most recent, comparable data set for long underground pipelines is from the UK's Health and Safety Executive (HSE) (Ref 5).

The HSE have researched pipeline releases in the UK over a 45 year period and determined a current failure rate of approximately 2.8x10⁻⁵/yr.km. This is for small, medium and large releases. Note that it is assumed in the HSE data that the pipelines are in use 100% of the time.

Hence, for a 0.69 km pipeline, the failure rate is approximately 1.9×10^{-5} /yr. As 20 to 60% of pipeline failures are due to third party activities (Ref 6), e.g. construction or farm workers using excavators, and the pipe is to remain on Manildra property then the likelihood of failure is expected to be lower, i.e. in the order of 1×10^{-5} /yr (or lower).

When the pipe is aboveground at the plant and fed to the compressors, failures can also occur here.

The 100 tpd plant design rate (2,560 sm/hr at 91.7 vol%) is equivalent to 1.2 kg/s of carbon dioxide. This release rate was modelled in TNO's EFFECTS program using the meteorological data shown in Appendix 2 and a ground terrain of regular large obstacles.

The minimum distance to the site's closest boundary is approximately 12 m.

As can be seen from the results in Table 5 (page 18), only the F1.5 condition results in the potential for off-site fatality. The risk associated with this scenario is included in Section 6.

Given the low potential impact from catastrophic low pressure pipe failures at full plant rates then modelling of smaller release sizes is not warranted.

5.1.2 Plant (High Pressure) Releases

There are various scenarios for high pressure releases, i.e.:

- Hole in a vessel or pipe with the pressure remaining high; and
- Catastrophic vessel failure, i.e. an instantaneous release.

If the plant continues to run after a catastrophic failure then the release will essentially be the compressor rate, i.e. approximately 1.2 kg/s carbon dioxide, with a low pressure driving force, i.e. the results in Section 5.1.1 will apply. The risk associated with these scenarios are included in Section 6.

High Pressure Release through a Hole:

When gases or vapours are released at high pressure, a turbulent jet is formed. This jet draws in a significant quantity of air and hence the concentration within the jet decreases. A good rule-of-thumb is that a turbulent jet draws in at least 10 volumes of air.

This scenario was modelled in EFFECTS using the Turbulent Free Jet model. The distance to 7.5% carbon dioxide is approximately 8.5 m from the point of the release (along the axis). This is for a 50 mm hole at 20 bara (20 C). The release rate is estimated to be approximately 7 kg/s, i.e. higher than the compressor capacity, and hence the plant will depressurise.

Therefore, fatality risk at 12 m or further, i.e. the distance to the site's boundary, is not predicted.

Instantaneous Release from a Pressure Vessel Catastrophic Failure:

To potentially cause fatality off-site, the amount of carbon dioxide vapour released instantaneously will need to be approximately 400 kg or larger (i.e. 10 m³ or larger). Other than the storage tanks (assessed separately below), the only vessels likely to contain or generate this quantity of carbon dioxide vapour is the non-condensable stripper column and the new NOx vessel if it catastrophically fails and carbon dioxide vapour is generated. The results of the instantaneous release modelling are shown in Table 5.

The risk associated with this scenario is included in Section 6.

5.1.3 Carbon Dioxide Storage Tank Failures

The existing plant stores liquid carbon dioxide within two tanks (100 and 200 te capacities). The pressure is approximately 18 barg (saturation temperature of approximately -22 C). The tanks' volumes are approximately 91 and 182 m³. The two new tanks will each stored approximately 165 te.

When liquid carbon dioxide at saturated conditions is depressurised to ambient pressure, it forms solid carbon dioxide (dry ice) and vapour. The solid carbon dioxide will sublime, over time, with heat ingress.

Given the storage conditions, the percentage of vapour formation when the liquid carbon dioxide is flashed to ambient pressure is approximately 56 wt% (carbon dioxide Mollier Diagram, Planck and Kuprianoff). This flash vapour will combine with the vapour within the tank's ullage to then disperse downwind as a heavy gas.

If average tank level conditions are initially taken for the 100 te tank, i.e. 50% full, then the tank ullage vapour is approximately 0.5 x 91 m³ x 50 kg/m³ = 2,275 kg. When this is combined with the flash vapour, i.e. 50 te x 0.56 = 28 te, then the total cold carbon dioxide vapour instantaneously released is approximately 31 te.

The modelling results of instantaneously releasing 31 te of cold carbon dioxide vapour are shown in Table 5.

As the closest point of the southern tank is approximately 26 m from the nearest site boundary in this analysis then off-site fatality risk is possible for all weather / wind conditions. This conclusion will also be true for releases from the larger tanks, i.e. the existing 200 te tanks and the proposed 165 te tanks.

The risks associated with these scenarios are included in Section 6.

Releases from potential holes in the tanks will form turbulent jets with the same conclusions made in Section 5.1.2, i.e. rapid dilution within the jet and no expected off-site fatality risk.

5.1.4 Road Tanker Transfer Releases

There are two main sources of releases during road tanker transfers:

- 1. Releases from the liquid transfer system; and
- 2. Vapour releases from the vapour recovery system.

The main causes for these potential releases are failures of the transfer hoses and connections.

A typical transfer rate of 1,500 LPM (approximately 26 kg/s) is used for these calculations. As the transfers are supervised by the drivers, emergency response to isolate the leak is expected to be immediate. However, a 10 minute response time is used. This allows for remote as well as local isolation.

Liquid Releases:

As discussed in Section 5.1.3, liquid carbon dioxide will flash to dry ice and vapour when released to ambient pressure. The flash vapour is approximately 56 wt%. This equates to 26 kg/s x 0.56 = 15 kg/s vapour for 10 minutes. This is modelled as a dense gas within EFFECTS and the results are shown in Table 5.

The distance from the road tanker transfer point to the nearest property boundary in this analysis is approximately 30 m. Therefore, off-site fatality is not expected.

Vapour Releases:

Releases from potential vapour transfer system failures for road tanker loading will form turbulent jets with the same conclusions made in Section 5.1.2, i.e. rapid dilution within the jet and no expected off-site fatality risk.

	Fatality Risk Off-Site (Y/N) (Distance to 7.5%)			
Stability Class:	Low Pressure Pipe Catastrophic Failures	Catastrophic Vessel Failures (10 m ³)	Tank Catastrophic Failures	Liquid Release during Road Tanker Transfers
A2	Ν	Ν	Y (70 m)	Ν
B3	Ν	Y (13 m)	Y (79 m)	Ν
C5	Ν	Y (16 m)	Y (104 m)	Ν
D5	Ν	Y (16 m)	Y (113 m)	Ν
E3	Ν	Y (13 m)	Y (109 m)	Ν
F1.5	Y (22 m)	Ν	Y (101 m)	Ν

Table 5 – Carbon Dioxide Release Modelling Results

Notes for Table 5:

1. The minimum distance from the plant to the nearest property boundary is 12 m (future stage 02-2).

2. The distance from the road tanker transfer point to the same nearest property boundary is approximately 30 m. This point has been chosen as a worst case taking into consideration the probability of wind direction as well as the shortest distance to the plant, i.e. maximum cumulative risk exists at this point.

5.2 AMMONIA RELEASES

The proposed changes do not impact the ammonia system and correspondingly there are no changes to this Section as part of this revised PHA.

The impact of concern from ammonia exposure is health. Whilst it is also flammable, it is difficult to ignite in the open. For the risk criteria in Table 1, health impacts of concern are irritation, injury and fatality.

The ammonia refrigeration system at the process plant will hold a relatively small quantity of 700 kg (typically, large industrial refrigeration systems hold an order of magnitude or more ammonia).

During normal operation, the majority of the ammonia will be in liquid form held within the ammonia receiver (approximately 14.5 barg) and the noncondensable stripper column condenser and supply surge drum (approximately ambient pressure, i.e. -33 degrees Celsius). For modelling purposes, it is assumed that approximately 300 kg of liquid ammonia is within each system.

The major potential losses of containment of ammonia can be from:

- Vessel failures; and
- Piping failures.

Smaller releases can also occur from seal or gasket failures and losses of containment when topping up the ammonia charge. The relatively small release diameters for these releases do not pose significant off-site risks.

Ammonia is normally a heavy gas when modelled due to cooling when flashed and also absorption of water from the atmosphere. Therefore, it is modelled with the heavy gas model (SLAB) within EFFECTS.

Toxic Impact of Ammonia

The toxicity effects of ammonia are summarised in Table 6

Exposure Level (ppm)	Duration (mins)	Effects
25	60	ERPG 1
150		ERPG 2
1,500		ERPG 3

Table 6 - Effects of Ammonia

The three ERPG (emergency response planning guidelines) tiers are defined as follows:

- ERPG-3 is the maximum airborne concentration below which nearly all individuals could be exposed for up to 1 hour without experiencing or developing life-threatening health effects.
- ERPG-2 is the maximum airborne concentration below which nearly all individuals could be exposed for up to 1 hour without experiencing or developing irreversible or other serious health effects or symptoms which could impair an individual's ability to take protective action.
- ERPG-1 is the maximum airborne concentration below which nearly all individuals could be exposed for up to 1 hour without experiencing more than mild, transient adverse health effects or without perceiving a clearly defined objectionable odour.

ERPG 1 (25 ppm) and 2 (150 ppm) are taken as the limits for irritation and injury, respectively.

The above exposure limits are quite conservative given the following information from the Australian Standard (AS2022) for ammonia (Ref 7):

Up to 100 ppm – no adverse effect for the average worker with no deliberate exposure for long periods permitted

400 ppm – immediate nose and throat irritation with no serious effect after 30 minutes to one hour

700 ppm – immediate eye irritation with no serious effect after 30 minutes to one hour

1,700 ppm – convulsive coughing, severe eye, nose, and throat irritation; could be fatal after 30 minutes

2,000-5,000 ppm – convulsive coughing, severe eye, nose, and throat irritation; could be fatal after 15 minutes

Over 5,000 ppm – respiratory spasm, rapid asphyxia and fatal within minutes

The SLOT value for ammonia is 3.78×10^8 ppm².min. Hence, for a 1 minute exposure, the required average concentration is 19,440 ppm, or for a 15 minute exposure, the required average concentration is 5,020 ppm. The SLOT values are used to determine if fatality at the nearest site boundary from a release is possible.

Ammonia Release Cases Modelled

The following scenarios involving ammonia releases were modelled for the six dominant stability classes and wind speeds in Appendix 2. Concentrations at the nearest residential area and the site boundary are calculated.

1. Catastrophic vessel failures. The release quantity is taken as 300 kg of liquid ammonia (instantaneous release, i.e. exposure time up to 1 minute).

2. Liquid releases from piping and vessel failures corresponding to the various hole sizes (15 minutes duration).

3. Vapour releases from piping and vessel failures corresponding to the various hole sizes (15 minutes duration).

Scenario 1 – Catastrophic Vessel Failures:

The results for Scenario 1 above are shown in Table 7. The modelling is performed based on low obstacles as the ammonia plume will largely travel through open country.

The suburb of Terara (situated approximately 1.3 km to the south of the site across the Shoalhaven River) is taken as the residential area of interest as the wind is more dominant from the north when compared to an easterly wind that blows towards the township of Bomaderry, i.e. the results are worst case.

Stability Class / Wind Speed	Concentration (ppm) at Residential Area (1.3 km)	Concentration (ppm) at the Boundary (12 m)
A2	10	400
B3	28	4,000
C5	75	40,000
D5	20	21,000
E3	-	1,500
F1.5	-	45

 Table 7 – Ammonia Release Modelling – Catastrophic Failures

For the E3 and F1.5 conditions, the vapour will layer without dispersing as far as the other weather / wind combinations. This has been observed with historical releases of liquid ammonia.

Given the results in Table 7 then irritation but not injury is possible at residential areas (B3 and C5 conditions).

For a 1 minute exposure, the required average concentration (SLOT) is 19,440 ppm. This value is exceeded for the C5 and D5 conditions and hence off-site fatality is possible.

The corresponding risks are analysed in Section 6 of this PHA.

Scenario 2 – Liquid Releases:

Liquid ammonia releases can occur from the ammonia receiver, the intercooler drum and the ammonia low stage surge drum / CO₂ condenser.

The liquid ammonia flowrate to the CO_2 condenser is approximately 1,226 kg/hr (0.34 kg/s). This is the highest liquid flowrate within the refrigeration system and requires a relatively small pipe size, e.g. 25 mm or smaller. It is initially assumed that a leak is restricted by this flowrate. The modelling results for this scenario are shown in Table 8.

Stability Class / Wind Speed	Concentration (ppm) at Residential Area (1.3 km)	Concentration (ppm) at the Boundary (12 m)
A2	1.5	260
B3	2	260
C5	3	260
D5	5	260
E3	8	260
F1.5	8	255

Table 8 – Ammonia Liquid Release Modelling

From the results shown in Table 8, off-site irritation and injury are not expected at residential areas and also there is no off-site fatality risk.

However, large hole diameter liquid releases could (for a short time) exceed the design flowrate through the ammonia refrigeration system. These releases could rapidly drain the liquid ammonia from the system.

The estimated leak rates (using EFFECTS) are shown in Table 9.

 Table 9 – Ammonia Liquid Release Rates

	Liquid Ammonia Flowrate, kg/s	
	50 mm Hole	25 mm Hole
Ammonia Receiver (14.6 barg)	50	12
Intercooler Drum (3.5 barg)	25	6.4
Ammonia Low Stage Surge Drum (approximately 0 barg)	4	1

As the inventory of the two main vessels containing liquid ammonia is approximately 300 kg, the 50 mm and 25 mm hole diameter scenarios for the ammonia receiver and intercooler drum are essentially instantaneous failures (normally taken to be a release of 1 minute or less). The results from Table 7 can be used for these scenarios.

As the liquid piping is expected to be relatively small diameter, e.g. 25 mm, then catastrophic pipe failures will yield the same results as a 25 mm hole in a vessel.

The corresponding risks are analysed in Section 6 of this PHA.

Modelling of a 1 kg/s ammonia release (Table 10) shows that off-site impact, i.e. irritation and injury at residential areas and fatality beyond the boundary, are not expected. The results in Table 12 are indicative for the 4 kg/s release rate with the same conclusion, i.e. no significant off-site impacts.

Stability Class / Wind Speed	Concentration (ppm) at Residential Area (1.3 km)	Concentration (ppm) at the Boundary (12 m)
A2	4	260
B3	4	260
C5	5	260
D5	6	260
E3	7	260
F1.5	7	258

Table 10 – Ammonia Liquid (1 kg/s) Release Modelling

Scenario 3 – Vapour Releases:

Ammonia vapour releases can occur from any of the piping or equipment at the three pressure levels within the refrigeration system, i.e. the ammonia receiver, the intercooler drum and the ammonia low stage surge drum.

The estimated vapour leak rates (using EFFECTS) are shown in Table 11.

Table 11 – Ammonia Vapour Release Rates

	Ammonia Vapour Flowrate, kg/s	
	50 mm Hole	25 mm Hole
Ammonia Receiver (14.6 barg)	3.1	0.8
Intercooler Drum (3.5 barg)	1	0.2
Ammonia Low Stage Surge Drum (approximately 0 barg)	Note 1	Note 1

Note 1: Flowrate is less than 1 kg/s which has been shown to not cause off-site irritation, injury or fatality risk.

From the modelling in Table 10 for a 1 kg/s ammonia release, off-site impacts, i.e. irritation and injury at residential areas and fatality beyond the boundary, are not expected. Therefore, the corresponding vapour releases can be ignored in the analysis.

Modelling of a 3.1 kg/s ammonia release (Table 12) shows that off-site impact, i.e. irritation and injury at residential areas and fatality beyond the boundary, are not expected.

Stability Class / Wind Speed	Concentration (ppm) at Residential Area (1.3 km)	Concentration (ppm) at the Boundary (12 m)
A2	5	260
B3	5	260
C5	6	260
D5	6	260
E3	6	260
F1.5	7	255

Table 12 – Ammonia Vapour (3.1 kg/s) Release Modelling

5.3 ROAD TRANSPORT INCIDENTS

Chemicals transported by road will, where relevant, be transported in accordance with the Australian Code for the Transport of Dangerous Goods by Road and Rail.

The expected frequency and quantity of deliveries of the bulk Dangerous Goods to the site is given in Table 13.

 Table 13 – Bulk Chemicals Road Transport Frequencies

Material Transported	Approximate Number of Transport Movements
Carbon Dioxide (DG 2.2)	5 per day
Ammonia (DG 2.3, 8)	Note 1
Oxygen (DG 2.2, 5.1)	Note 2

Notes:

1. Ammonia deliveries will be infrequent as once the refrigeration is filled, only occasional charging will be required, i.e. to make up for losses.

2. Approximately three oxygen packs (x12 cylinders at 124 m^3 per pack) are delivered to site per week.

If a road tanker carrying carbon dioxide is involved in an accident and the vessel integrity is lost then there is the potential for serious injury and fatality for people involved in the accident or those nearby due to asphyxiation.

Causes for road tanker accidents are summarised in Table 14 (Ref 8).

Human Error	Equipment Failures	System or Procedural Failures	External Events
 driver impairment, e.g. alcohol or drugs speeding driver overtired driver exceeding safe working hours enroute inspection contamination overfilling other vehicle's driver taking tight turns/ramps too quickly (overturns) unsecured loads 	 non-dedicated trailer rail road crossing guard failure leaking valve leaking fitting brake failure relief device failure tyre failure soft shoulder overpressure material defect steering failure sloshing high centre of gravity corrosion bad weld excessive grade poor intersection design road chamber/width suspension system tyre fire caused by friction, brakes overheating or exploding tyres give sparks due to metal in the rubber) fuel tank fire (diesel) 	 driver incentives to work longer hours driver training carrier selection container specification route selection emergency response training speed enforcement driver rest periods maintenance inspection time of the day restrictions 	 vandalism/sabotage rain fog/visibility wind flood/washout fire at rest area/parking areas earthquake existing accident animals on road

Table 14 – Causes for Road Tanker Accidents

The CCPS guidelines (Ref 8) quote a figure of approximately 2 accidents/year (for all causes) per 10⁶ miles, i.e. 1.2x10⁻⁶ accidents per kilometre per year.

Transport studies for NSW roads, e.g. Ref 9, has found the following typical heavy vehicle accident rates for similar road routes:

0.016 - 2.96 Heavy Vehicle Accidents/Annual Million km of Heavy Vehicle Travel

In the event of an accident involving a heavy vehicle, the carried goods may or may not be released. The probability of release is dependent on factors such as speed, shipping conditions (i.e. pressurised versus non-pressurised), inadequate load securing, and strength and integrity of the container.

Various studies of release probabilities from heavy vehicles involved in an accident have been undertaken. The *Guidelines for Chemical Transportation Risk Analysis* (Ref 8) indicates that the release probability for various road types is between 5 and 10% (i.e. approximately one heavy vehicle accident in every 10 to 20 will result in a release of the material). The probability of fatality then has to be taken into account but this will depend on factors such as the leak size.

Given the history of road tanker transport in NSW, compliance with the Australian Dangerous Goods Code (an indicator of achieving SFARP (so far as reasonably practicable)) and the above representative data then the risk of an

accident involving a vehicle transporting a hazardous material such as carbon dioxide resulting in a release of material is therefore relatively low.

5.4 NATURAL AND OTHER EXTERNAL HAZARDOUS EVENTS

The site has been assessed with regard to exposure to the following external hazards:

Subsidence	Landslide
Burst dam	Earthquake
Storm and high winds	Rising water courses
Flood	Storm water runoff
Lightning	Forest fire
Vermin/insect infestation	Security

Given the proposed location of the site, the significant hazard is flooding. The plant is to be built with to the relevant Australian Standards to mitigate the impact of flooding.

6 **RISK ANALYSIS**

6.1 HIPAP 4 RISK CRITERIA

As discussed in Section 5, the DoP risk criteria of importance for this site are:

- Irritation, injury and fatality risk at a place of residence; and
- Fatality risk to be contained within the boundary of an industrial site, i.e. no more than 50×10^{-6} /yr.

Given there are a minimal number of materials and events that can cause offsite impact, the analysis in this revised PHA was done by modelling the carbon dioxide and ammonia release cases for the six dominant stability class / wind directions to determine which events can contribute to off-site risk. The results are shown in Section 5.

These results are then analysed using event likelihoods (HSE UK 2012 data used, Ref 10) and the probability that the stability class / wind direction exists. The analysis is shown in Appendix 3 along with further explanation of the assumptions and data sources. The total estimated risks at the worst case residential area and the nearest site boundary are compared to the HIPAP 4 risk criteria (Ref 3) in Table 15.

Risk Type	HIPAP 4 Criteria	Estimated Risk or Likelihood	Comments		
Irritation	50x10 ⁻⁶ /yr	2.6x10 ⁻⁶ /yr	Compliant		
Injury	10x10 ⁻⁶ /yr	-	Compliant		
Fatality	50x10 ⁻⁶ /yr	7.3x10 ⁻⁶ /yr	Compliant		

Table 15 – Comparison to HIPAP 4 Risk Criteria

The assessment was done on a conservative use of stability class / wind direction data. Therefore, the above estimated risk values are likely to be conservatively high.

6.2 CUMULATIVE AND PROPAGATION RISK

Given the rural location, the separation distances and that significant consequential impacts largely remain on-site then it is reasonable to conclude that the modified plant does not make a significant contribution to the existing cumulative risk in the area. Compliance with the HIPAP 4 risk criteria (Table 15) is an indicator of a facility having limited cumulative risk impacts.

There is limited potential for on-site propagation events as the main hazardous events are releases of gas. As carbon dioxide is non-flammable (it is used to extinguish fires), releases will have limited impact (if any) on the adjacent equipment.

6.3 SOCIETAL RISK

Societal risk results are usually presented as F-N curves which show the frequency of events (F) resulting in N or more fatalities. To determine societal risk, it is necessary to quantify the population within each zone of risk surrounding a facility. By combining the results for different risk levels, a societal risk curve can be produced.

Societal risk is normally calculated where the 1 pmpy contour (or calculated risk level) approaches closely to residential areas or sensitive land uses or when events with very large consequence distances are being assessed. Hence, the potential exists for multiple fatalities as a result of a single accident.

The societal risk curve from HIPAP 4 (Ref 3) is shown below.

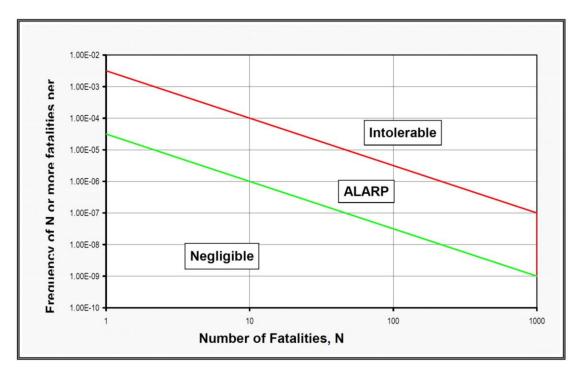


Figure 4 – Societal Risk Curve

From the analysis in Appendix 3, the cumulative frequency for off-site risk is approximately 1 x 10^{-5} /yr. Given the criteria shown in the above figure, more than 70 fatalities would be required for the risk to be intolerable for all events. Whilst there are industrial facilities to the east and west of the proposed plant, it is not credible that this number of fatalities will occur due to the identified events in this study. Therefore, societal risk is concluded to be acceptable.

Certainly, societal risk at residential and other sensitive types of land users is acceptable.

6.4 RISK TO THE BIOPHYSICAL ENVIRONMENT

The main concern for risk to the biophysical environment is generally with effects on whole systems or populations. Whereas any adverse effect on the environment is obviously undesirable, to have an incident with such consequences requires exposure of a sensitive area to either large effect, short term releases or smaller effect, long term releases.

Given the limited number of events that can occur at this site with off-site impacts, the quantity and/or nature of the gases and their relatively low release likelihoods, the risk to biophysical environment is low. This has been shown by analysis in Section 6.1.

In summary, whilst off-site effects can be expected if a major release were to occur, there are no identified whole systems or populations which are at unacceptable levels of risk due to the potentially hazardous events reviewed in this PHA.

6.5 CONCLUSION AND RECOMMENDATIONS

The risks associated with the modified Supagas carbon dioxide plant at Bomaderry have been assessed and compared against the DoP risk criteria.

The results are as follows and show compliance with all risk criteria.

Description	Risk Criteria	Risk Acceptable?		
Fatality risk to sensitive uses, including hospitals, schools, aged care	0.5 x 10 ⁻⁶ per year	Y		
Fatality risk to residential and hotels	1 x 10 ⁻⁶ per year	Y		
Fatality risk to commercial areas, including offices, retail centres, warehouses	5 x 10 ⁻⁶ per year	Y		
Fatality risk to sporting complexes and active open spaces	10 x 10 ⁻⁶ per year	Y		
Fatality risk to be contained within the boundary of an industrial site	50 x 10 ⁻⁶ per year	Y		
Injury risk – incident heat flux radiation at residential areas should not exceed 4.7 kW/m ² at frequencies of more than 50 chances in a million per year or incident explosion overpressure at residential areas should not exceed 7 kPa at frequencies of more than 50 chances in a million per year	50 x 10 ⁻⁶ per year	Y		
Toxic exposure - Toxic concentrations in residential areas which would be seriously injurious to sensitive members of the community following a relatively short period of exposure	10 x 10 ^{.6} per year	Y		
Toxic exposure - Toxic concentrations in residential areas which should cause irritation to eyes or throat, coughing or other acute physiological responses in sensitive members of the community	50 x 10 ^{.6} per year	Y		
Propagation due to Fire and Explosion – exceed radiant heat levels of 23 kW/m ² or explosion overpressures of 14 kPa in adjacent industrial facilities	50 x 10 ^{.6} per year	Y		

Societal risk, area cumulative risk, propagation risk, transport risk and environmental risk are also concluded to be acceptable.

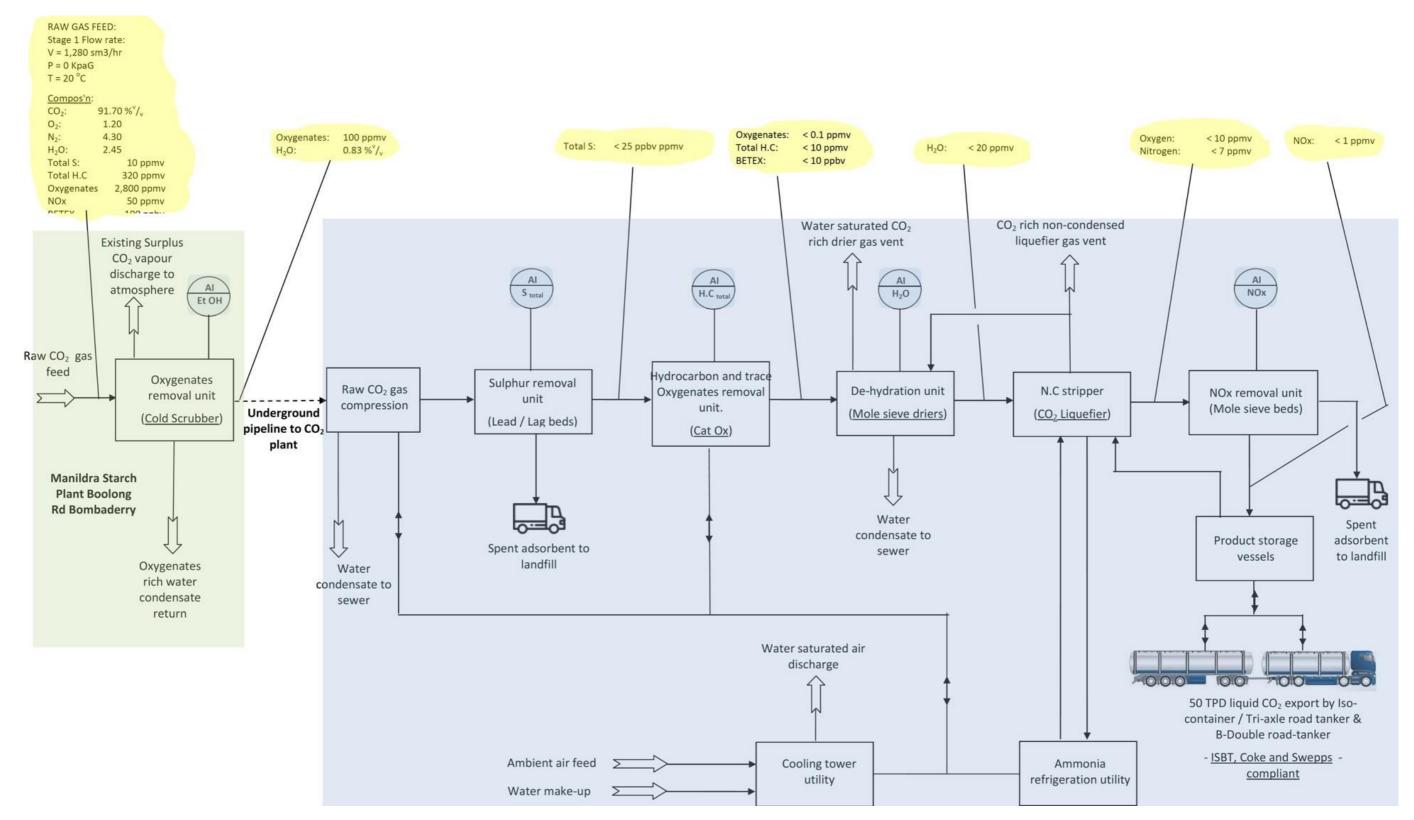
The primary reasons for the low risk levels from the site are the separation distances between the hazards the nearest place of residence and that high levels of carbon dioxide are required to cause fatality.

There are no further recommendations made for the modified plant.

Appendix 1

Process Flow Diagram

Preliminary Hazard Analysis, Carbon Dioxide Plant, Bomaderry



Appendix 1 – Process Flow Diagram.

Appendix 2

Meteorological Data

Preliminary Hazard Analysis, Carbon Dioxide Plant, Bomaderry

Appendix 2 – Meteorological Data

The following data is a summary of climate data obtained from the Bureau of Meteorology. The data summarises the local weather / wind conditions for various atmospheric stability classes and wind directions from 2010 to 2017.

Wind Direction							
	A2	B3	C5	D5	E3	F1.5	Totals:
Ν	1.5	2.2	1.4	3.9	0.5	5.8	15.4
NE	0.5	0.7	1.4	2.7	0.2	0.2	5.6
Е	0.4	0.7	2.4	3.4	0.2	0.3	7.4
SE	0.3	0.6	1.6	3.6	0.2	0.5	6.8
S	0.2	0.6	2.4	10.8	0.5	0.8	15.4
SW	0.1	0.2	0.7	4.5	0.8	1.2	7.6
W	0.2	0.8	3.8	9.9	2.0	3.8	20.6
NW	0.6	2.0	3.9	9.3	2.3	2.9	21.1
Totals:	3.9	8.0	17.7	48.1	6.9	15.5	

Appendix 3

Risk Analysis

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Appendix 3 – Risk Analysis

The risk analysis performed for this PHA is shown on the table below (pages A3.3 and A3.4)

The notes associated with the calculations and shown in the table are:

1. The assumed 30 m low pressure (LP) and 200 m high pressure (HP) pipe lengths are for the 100 tpd option.

2. HSE UK data used for all likelihoods.

3. The number of pressure vessels includes the fixed bed vessels, heat exchangers and the columns for the 100 tpd option.

4. The number of vessels holding up to 300 kg of liquid ammonia is assumed to be two, i.e. there is one ammonia receiver and one ammonia low stage surge drum for the 100 tpd plant.

5. 50 mm and 25 mm holes can occur in the ammonia receiver and intercooler drum in the 100 tpd plant, i.e. two vessels in total, that can result in exceeding the HIPAP 4 criteria.

6. 50 m of piping (containing liquid ammonia) is assumed for the 100 tpd plant.

7. The widths of the plumes were estimated in ALOHA. The probability that the wind is blowing towards the nearest residential area or site boundary is taken to be the plume angle divided by 45 degrees times the probability values for the wind blowing from the direction of interest. Outside of this arc, the plume is not expected to impact the point of interest.

8. Double-walled storage tank failure rate from HSE, Failure Rate and Event Data for use within Risk Assessments, 28/06/2012 (for failure of both the inner and outer tanks).

Risk Analysis:

Scenario	Stability Class Wind Speed	Pipe Length, m	Pipe Failure Likelihood, times/yr.m	Vessels Failure Likelihood, times/yr	Number of Vessels	Event Likelihood, times/yr	Probability of Wind Direction	Contribution to the Following Risks:			
								Irritation	Injury	Fatality	
		Note 1:	Note 2:				Note 7:				
Carbon Dioxide - LP Pipe Failures	F1.5	30	2.00E-07			6.00E-06	0.008			4.80E-08	
		Note 1:		Note 2:	Note 3:						
HP Release Through a Hole (with subsequent LP release)	F1.5	200	5.00E-07	4.00E-06	36	2.44E-04	0.008			1.95E-06	
Stripper Column and NOx	B3			4.00E-06	3	1.20E-05	0.005			6.00E-08	
Vessel - Catastrophic Failure	05			1.005.00		4 205 05	0.010			0.005.07	
	C5			4.00E-06	3	1.20E-05	0.019			2.28E-07	
	D5			4.00E-06	3	1.20E-05	0.035			4.20E-07	
	E3			4.00E-06	3	1.20E-05	0.004			4.80E-08	
Carbon Dioxide 100 te Tank - Catastrophic Failure	A2			4.00E-06	1	4.00E-06	0.002			8.00E-09	
	B3			4.00E-06	1	4.00E-06	0.005			2.00E-08	
	C5			4.00E-06	1	4.00E-06	0.019			7.60E-08	
	D5			4.00E-06	1	4.00E-06	0.035			1.40E-07	
	E3			4.00E-06	1	4.00E-06	0.004			1.60E-08	
	F1.5			4.00E-06	1	4.00E-06	0.008			3.20E-08	
				Note 8							
Carbon Dioxide 200 and 2x165 te Tanks - Catastrophic Failures	A2			5.00E-08	3	1.50E-07	0.002			3.00E-10	
	B3			5.00E-08	3	1.50E-07	0.005			7.50E-10	
	C5			5.00E-08	3	1.50E-07	0.019			2.85E-09	
	D5			5.00E-08	3	1.50E-07	0.035			5.25E-09	
	E3			5.00E-08	3	1.50E-07	0.004			6.00E-10	
	F1.5			5.00E-08	3	1.50E-07	0.008			1.20E-09	
					Note 4						
Ammonia Vessels - Catastrophic Failures	B3			4.00E-06	2	8.00E-06	0.014	1.12E-07			
	C5			4.00E-06	2	8.00E-06	0.019	1.52E-07		1.52E-07	
	D5			4.00E-06	2	8.00E-06	0.035			2.80E-07	
					Note 5:						
Ammonia (liquid) - 50 mm Holes	B3			5.00E-06	2	1.00E-05	0.014	1.40E-07			
	C5			5.00E-06	2	1.00E-05	0.019	1.90E-07		1.90E-07	
	D5			5.00E-06	2	1.00E-05	0.035			3.50E-07	

Scenario	Stability Class Wind Speed	Pipe Length, m	Pipe Failure Likelihood, times/yr.m	Vessels Failure Likelihood, times/yr	Number of Vessels	Event Likelihood, times/yr	Probability of Wind Direction	Contribution to the Followin		owing Risk
								Irritation	Injury	Fatality
					Note 5:					
Ammonia (liquid) - 25 mm Holes	B3			5.00E-06	2	1.00E-05	0.014	1.40E-07		
	C5			5.00E-06	2	1.00E-05	0.019	1.90E-07		1.90E-0
	D5			5.00E-06	2	1.00E-05	0.035			3.50E-0
		Note 6:								
Ammonia (liquid) - 25mm Pipe Failures	B3	50	1.00E-06			5.00E-05	0.014	7.00E-07		
	C5	50	1.00E-06			5.00E-05	0.019	9.50E-07		9.50E-0
	D5	50	1.00E-06			5.00E-05	0.035			1.75E-(
Totals:								2.57E-06	0.00E+00	7.27E-0

7 **REFERENCES**

- 1 Pinnacle Risk Management, *Preliminary Hazard Analysis, Carbon Dioxide Plant, Supagas, Bomaderry, NSW*, 10 December 2017
- 2 Department of Planning and Infrastructure (NSW) Hazardous Industry Planning Advisory Paper No 6 – Hazard Analysis, January, 2011
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- 4 Department of Planning, *Hazardous and Offensive Development* Application Guidelines, Applying SEPP 33, January 2011
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- 6 Lees, F. P., Loss Prevention in the Process Industries, Third Edition
- 7 AS2022 (2003) *The Storage and Handling of Anhydrous Ammonia*, Standards Australia
- 8 Centre for Chemical Process Safety (CCPS), Guidelines for Chemical Transportation Risk Analysis, 1995
- 9 Resource Strategies, *Cowal Gold Project, Transport of Hazardous Materials Study*, June 2010
- 10 United Kingdom Health and Safety Executive, *Failure Rate and Event* Data for use within Risk Assessments, 28/06/2012