



11 March 2009 Our Ref: 6376C.22DK

town planning economic & retail assessment

The Director-General Department of Planning GPO Box 39 SYDNEY 2001

Attention: Caitlin Bennett

By email: caitlin.bennett@planning.nsw.gov.au

Dear Caitlin,

Section 75W Modification Major Project Application No 06\_0025 Vincentia District Centre

#### INTRODUCTION

Further to our letter of 30 January 2009, the purpose of this letter is to formally apply to the Department of Planning for an amendment to the District Centre Project approval dated 7 January 2009 in accordance with the provisions of Section 75W of the Environmental Planning and Assessment Act 1979.

Attachments to this letter include:

- Attachment A S.75W application form including owners consent from Stockland Development Pty Ltd.
- Attachment B A letter from RIM Property Group dated 25 February 2009 providing their agreement to the making of the application. This letter has been obtained given that RIM property Group has entered into a conditional contract to acquire the District Centre site from Stockland.
- Attachment C Political Disclosure Statements from Stockland Development Pty Ltd and RIM Property Group Pty Ltd as required under Section 147(3) of the Environmental Planning and Assessment Act 1979.

#### PROPOSED MODIFICATION

Schedule 2 of the Instrument of Approval for the District Centre (the "District Centre Approval") contains two conditions relating to the provision of a pedestrian underpass/cycleway under Naval College Road. Upon reviewing Condition 2.17 and 2.18 potential conflicts have been identified with the terms and conditions of the Project Approval for MP06-0058 for the residential component of the Vincentia Coastal Village development (the "Residential Approval").

II Dartford Road Thornleigh NSW 2120 ABN 24 551 441 566

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Conditions 2.17 and 2.18 of the District Centre Approval provide:

- 2.17 If Council is willing to pay the 50% contribution for the pedestrian/cycleway underpass or this contribution can be recouped from a lawful source, then the underpass shall be constructed prior to occupation of Stage 1 of the district Centre in conjunction with the approved road upgrades to Naval College Road. The design of the underpass shall suitably incorporate urban design measures to maximise safety and accessibility for users, and maximise integration into adjoining pedestrian/cycleway networks.
- 2.18 In the event that Shoalhaven Council cannot fund the 50% contribution from a lawful source for the pedestrian/cycleway underpass, the Proponent shall provide an alternative at-grade pedestrian crossing (such as a refuge island or zebra crossing) at the Proponent's expense and the design and location of the crossing shall be determined in consultation with Council and the Sydney Anglican Schools Corporation.

For the reasons outlined in the balance of this letter, this Section 75W Modification proposes to delete Conditions 2.17 and 2.18 contained in Schedule 2 of the Instrument of Approval dated 7 January 2009.

We understand that Conditions 2.17 and 2.18 have been imposed to address a submission made by the Sydney Anglican Schools Corporation which raised concerns regarding the viability of the school if they are required to fund 50% of the cost of the underpass (\$125,000) as well as the need for the underpass and safety concerns.

#### **RESIDENTIAL APPROVAL – MP06-0058**

The Residential Approval contains the following Statement of Commitment (No. 59):

Stockland will design and construct the Naval College Road pedestrian/cycleway underpass with a 50% contribution from Council as Section 94 offset in accordance with Appendix B of the Don Fox Planning Report: Review of Developer Contributions and Associated Works Proposed Residential and Commercial Development Vincentia District Centre, February 2006 and as modified in October 2006 as part of the Preferred Project Report.

#### REASONS FOR THE PROPOSED MODIFICATION

#### Concerns with Conditions 2.17 and 2.18

#### 1. Relationship between Approvals

Conditions 2.17 and 2.18 of the *District Centre Approval* conflict with the approved Statement of Commitment No. 59 for the *Residential Approval*. This could create a compliance problem.

If Condition 2.17 cannot be satisfied then Condition 2.18 becomes relevant. In this event, the Statement of Commitments for the *Residential Approval* cannot be fulfilled, potentially exposing Stockland to a breach of the *Residential Approval*.

# dfp

#### 2. Timing differences between Approvals

The construction of the road works including the underpass is the responsibility of Stockland as per the *Residential Project Approval*. The *Residential Project Approval* has been acted upon and construction has commenced.

The timing for commencement of the *District Centre Approval* is not aligned with the *Residential Approval* which is well advanced. Commencement of the District Centre project will be dependent upon the program for construction of RIM Property Group who has recently entered into a conditional contract to acquire the District Centre site from Stockland. The time lag between the works program for the Residential project and the District Centre is likely to see the underpass constructed under the *Residential Approval* before the *District Centre Approval* could reasonably be acted upon.

The different Proponents for the Residential and District Centre components of the development make it more critical for the Residential and District Centre Approvals to be consistent and to avoid any conflicts in their terms and timing.

#### 3. Purpose of conditions

In effect Conditions 2.17 and 2.18 are seeking to resolve an issue between Council and the Sydney Anglican Schools Corporation in relation to the conditions imposed on a development consent issued by Shoalhaven Council. We understand that the development consent issued for the School required a contribution of \$125,000 towards the funding of the underpass. The School submitted a Section 96 modification application to Council seeking to amend this condition. We understand that this Section 96 modification has been refused by Council.

Conditions 2.17 and 2.18 do not alter the fact that Sydney Anglican Schools Corporation has a development consent with a condition which we understand is unsatisfactory to them. Further, Conditions 2.17 and 2.18 will not necessarily persuade Council to amend the condition requiring a contribution of \$125,000. Accordingly, the Project Approval cannot influence the outcome of a separate development application.

Whilst we understand that the Department is attempting to resolve the School's concerns, the resultant implications and inconsistencies between the conditions between the *Residential Approval* and *District Centre Approval* should be given overriding weight.

#### 4. Terms of Conditions 2.17 and 2.18

Condition 2.17 does not nominate who is responsible for determining if Council is not willing to pay the 50% or it cannot be recouped from a lawful source. Further, the condition does not provide a time frame for this to occur. These issues pose a timing risk as Council could indefinitely argue that all avenues have not been exhausted and it is seeking to recoup the money through other lawful means. This would delay construction of the underpass and therefore completion of the Naval College Road upgrades and completion of subsequent stages of the development. The timing is essentially left open ended.

The decision as to an underpass or at grade crossing needs to be determined well in advance because the timing of its provision is linked to the occupation of Stage 1 of the District Centre. If it is left unresolved, then it could prevent an accredited certifier from issuing an occupation certificate for the District Centre.

Condition 2.18 requires the design of the at-grade crossing to be developed in consultation with the School and Council. This is also likely to lead to further delays in the construction program.

#### CONCLUSION

Conditions 2.17 and 2.18 of the *District Centre Approval* conflict with the *Residential Approval*. Both approvals should be consistent in their terms. Owing to the timing differences (and ownership differences) between the District Centre and Residential components of the development, the *District Centre Approval* should be amended to reflect the *Residential Approval* which has already been acted upon. The *District Centre Approval* should therefore be amended to be consistent with the *Residential Approval*. Accordingly, we recommend that Schedule 2 of Major Project Approval 06\_0025 for the District Centre be amended by deleting Condition 2.17 and Condition 2.18.

The requirement for Stockland to construct the underpass will remain as a Statement of Commitment forming part of the *Residential Approval* and will ensure that the requirement for this work is contained in one approval only. Further given the very recent ownership change of the District Centre this amendment will also ensure that the responsibility for the construction of the underpass rests with Stockland, not the future owner of the District Centre.

The District Centre development will remain consistent with the application as originally made. The Section 75W Modification does not alter the remainder of the District Centre Project Approval. We are therefore of the opinion that the proposed deletion of Conditions 2.17 and 2.18 can be approved in accordance with Section 75W of the Environmental Planning and Assessment Act.

Should you have any further questions, please do not hesitate to contact David Kettle.

Yours faithfully DON FOX PLANNING PTY LIMITED

DAVID KETTLE SENIOR TOWN PLANNER

Reviewed:

Encs.



### ATTACHMENT A

## Request to modify a major project



NSW GOVERNMENT

Date duly made: \_\_\_/\_\_/\_

Modification No.

#### 1. Before you lodge

This form is required under section 75W of the *Environmental Planning and Assessment Act* 1979 (the Act) in order to request the Minister to modify the Minister's approval to carry out a project or concept plan to which Part 3A of the Act applies.

Before making this request, it is recommended that you first consult with the Department of Planning (the Department) concerning your modification. The Director-General may issue environmental assessment requirements that must be complied with before your request will be considered by the Minister. If the changes proposed by the modification will result in a project that is consistent with the existing approval, the Minister's approval for a modification is not required.

#### Disclosure Statement

Persons making a request to modify a project or concept plan are required to declare reportable political donations (including donations of or more than \$1,000) made in the previous two years.

Note: For more details about political donations disclosure requirements, including a disclosure form, go to www.planning.nsw.gov.au/donations.

#### Lodgement

All modification requests must be lodged with the Director-General of the Department of Planning, by couner or mail. An electronic copy should also be e-mailed to the assessment contact officer assigned to the project.

NSW Department of Planning

Ground floor, 23-33 Bridge Street, SYDNEY NSW 2000 GPO Box 39 SYDNEY NSW 2001 Phone 1300 305 695

Details of the pr	oponent				
Company/organisation/	agency		ABN		
Stockland Deve	elopment Pty Ltd		71000064835		
🕅 Mr 🔲 Ms 🛄	Mrs 🔲 Dr 🔲 Other 🗌				
First name	Fa	amily name			
Kelly	N	liller			
Position					
Dev. Manager,	Dev. & Capital Trans	sactions			
STREET ADDRESS					
Unit/street no.	Street name				
133	Castlereagh Street	Castlereagh Street			
Suburb or town		State	Postcode		
Sydney		NSW	2000		
POSTAL ADDRESS (o	r mark 'as above')				
as above			I OMERICAN KETARA KATALAN KATA		
Suburb or town		State	Postcode		
Daytime telephone	Fax	Mobile			
9035 2986	8988 2986	0413	420 569		
Email					
kelly.miller@sto	ockland.com.au				

Unitistered no       Street or property name         Vincentia District Town Centre         Suburb, form or locally       Pestcode         Vincentia	3. Identify the land	oventi
Suburb, town or locality       Postcode         Vincentia		Street or property name
Shoalhaven City Council         REAL PROPERTY DESCRIPTION         Lot 802 DP 1022286, Lot 73 DP 874040         Note: The real property description is found on a map of the land or on the title documents for the land. If you are unsure of the real property description, you should contact the Department of Lands.         Please around that you ploce a stack () to clashigue between the lot. Section, DP and strata numbers. If the proposed modification applies to more than one piece of land, please use a comma to distinguish between each real property description.         OR: detailed description of land attached:		
REAL PROPERTY DESCRIPTION         Lot 802 DP 1022286, Lot 73 DP 874040         Note: The real property description is found on a map of the land or on the title documents for the land. If you are unsure of the real property description, you should contact the Department of Lands.         Please ensure that you ploce a suber (1) to distinguish between the tot, section, DP and strata numbers. If the proposed modification applies to more than one place of land, please use a comma to distinguish between each real property description.         OR: detailed description of land attached: □         MAP: A map of the site and locality should also be submitted with this request. <b>21</b> Details of the original major project or concept plan         Breedy describe what the original approval allows         MP 06_0025 \         Project approval was issued for Stage 1 of the Vincentia District Centre, including:         subdivision;         approx 14,000m2 of floor area comprising 10,000m2 of retail space and 4,000m2 of commercial/community space;         fit out and occupation of the Woolworths and Aldi supermarkets;         roads and access/public domain works within the District Centre;         683 parking spaces, two loading docks and trolley storage;         infrastructure for water, sewerage, electricity and telecommunications;         water sensitive urban design; and associated works         water sensitive urban design; and associated works		
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<ul> <li>5. Describe the modification you propose to make to the approval</li> </ul>	the maximum fee for a request for r	nodification.

from Schedule 2 of the Instrument	of Approval dated 7 January 2009.
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Your modification request may need to be a An electronic and hard copy of this docume	accompanied by an Environmental Assessment, including pla ent will be required.
ESTIMATED CAPITAL INVESTMENT VAL	LUE
Please indicate the estimated capital invest concept plan (excluding GST).	tment value (CIV) of the modification to the project approval c
\$Nil	
proportion of full time equivalent (FTE) jobs	
Construction jobs (FTE)	Operational jobs (FTE) N/A
Landowner's consent (where i	required) sent to this request being made by the proponent:
Land LOT 73 DP 8-	79090 Land
Land LOT 73 OP 8- LOT 802 0A 1022286 Signature	79090 Land Signature
LOT 802 0A 1022286	
LOT 802 00 1023286 Signature	Signature
Lor 802 bp 1023286 Signature	Signature Name
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Signature	In what capacity are you signing if you are not the proponent		
PSRO	DEVELOPMENT MANAGER		
Name	Name, if you are not the proponent		
Kary MILLER			

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### **ATTACHMENT B**

PROPERTY GROUP

RIM Property Group Pty Ltd ACN 113 484 478

25 February 2009

Suite 3001 Level 30 Northpoint 100 Miller Street North Sydney NSW 2059 AUSTRALIA

PH: +61 (2) 9460-1805 FAX: +61 (2) 9460-4090

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The Director General Department of Planning GPO Box 39 SYDNEY NSW 2001

Major Project Application No. 06\_0025 Vincentia District Centre

Attention: Caitlin Bennet By email: caitlin.bennett@planning.nsw.gov.au

Dear Caitlin,

On 24 December 2008 RIM Property Group Pty Ltd entered into a conditional contract to acquire the Vincentia District Centre site from Stockland Development Pty Ltd.

As purchaser of this site we have been asked to comment on the proposed amendment of conditions 2.17 and 2.18 of the District Centre Approval MP 06\_0058 to reflect the Residential Approval (Statement of Commitment No. 59) which has already been acted upon.

We agree with the proposed amendment and the deletion of the conditions 2.17 and 2.18 in the District Centre Approval as outlined in the letter from Don Fox Planning dated 30 January 2009.

Should you have any further questions, please do not hesitate to contact me on (02) 9460 1805.

Yours faithfully,

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Ben Isaac Director

> PRIVATE & CONFIDENTIAL RIM PROPERTY GROUP PTY LTD



### ATTACHMENT C

Level 25, 
 133 Castlereagh Street
 T
 02 9035 2695

 SYDNEY NSW 2000
 F
 02 8988 2695
 SYDNEY NSW 2000

F 02 8988 2695

www.stockland.com.au



GPO Box 998 Sydney NSW 1041

#### S.147 DISCLOSURE STATEMENT **ENVIRONMENTAL PLANNING AND ASSESSMENT ACT 1979**

- Name of recipient See attached Schedule
- Date of gift/donation See attached Schedule
- Name of donor entity See attached Schedule
- Address of donor See attached Schedule entity
- Value of gift/donation See attached Schedule (\$)

Signed for and on behalf of Stockland Development Pty/Limited

..... Benjamin Phillip Dodwell as Attorney under Power of Attorney Book 4541 No. 461

Date:

			Stockland Group			$\bigcirc$
	Stockla	<b>1st</b> and has not donated at the NSW local level du	July 2006 to 30 Jun uring this period and ceas		<mark>S</mark> 1 2008 uly	tockland
Date		Political Party	Description	Address		ation \$
	Party	Fontical Faily	Description	Address	Incl	631
		Australian Labor Party (NSW)	LBD Associate Partner	PO Box K408, Haymarket		19,250.0
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	2/03/2007	Australian Labor Party (NSW)	Donation	PO Box K408, Haymarket		20,000.0
3	3/09/2007	Australian Labor Party (NSW)	LBD Associate Partner		\$	21,450.00
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	1/03/2007	Liberal Party Of Australia (NSW Div)	Membership	Locked Bag 2, Kings Cross		20.000.0
2	8/06/2007	Liberal Party Of Australia (NSW Div)	Donation	Locked Bag 2, Kings Cross		11,000.0
		Liberal Party Of Australia (NSW Div) Property Council of Australia (Peter Costello	N Greiner Lunch	Locked Bag 2, Kings Cross		250.0
	1/03/2008	Dinner)	2007 Advocacy Fund	Lvl 1, 11 Barack St, Sydney		5,500.0
2	8/03/2008	Liberal Party Of Australia (NSW Div)	Millenium Forum	Locked Bag 2, Kings Cross		20,000.0
				NSW Division Total		58,249.0
1				Australian Liberal Party Total	inder on	58,249.0
10.00				Total Payment		121,199.0

ABN 71 000 064 835 133 Castlereagh St, Sydney, NSW 2000

### Political Donations Disclosure Statement to Minister or the Director-General

If you are required under section 147(3) of the Environmental Planning and Assessment Act 1979 to disclose any political donations (see Page 1 for details), please fill in this form and sign below.

Disclosure statement details								
Name of person making this disclosure Planning application title or reference, property								
JOHN ANTHONY ISAAC			address or other description)					
Your interest in the planning application (cir	cle relevant option below)							
You are the APPLICANT YES / NO OR YOU are a PERSON MAKING A SUBMISSION IN RELATION TO AN APPLICATION (YES) / NO								
Reportable political donations made by	person making this declaration or by other relev	vant persons						
* State below any reportable political donations you have	re made over the 'relevant period' (see glossary on page 2). If the	e donation was mad	e by an entity (and not by you as an individual) include the Austri	alian Business Number (A	BN).			
* If you are the applicant of a relevant planning applicat	tion state below any reportable political donations that you know, i	or ought reasonably	to know, were made by any persons with a financial interest in t	he planning application, C	R			
* If you are the applicant of a relevant plenning application state below any reportable political donations that you know, or ought reasonably to know, were made by any persons with a financial interest in the planning application, OR * If you are a person making a submission in relation to an application, state below any reportable political donations that you know, or ought reasonably to know, were made by an associate.								
Name of donor (or ABN if an entity)	Donor's residential address or entity's registered , other official office of the donor	address or	Name of party or person for whose benefit the donation was made	Date donation made	Amount/ value of donation			
RIM PROPERTY								
GROUP PAY LIMITES								
GROWP PAY LIMITES ATT 971134844478 ACN 1134844478	NIL							
		<del>_</del>	<u> </u>		<u> </u>			
Please list all reportable political donations—additional space is provided overleaf if required.								
By signing below, I/we hereby declare that all information contained within this statement is accurate at the time of signing.								
Signature(s) and Date John 11:03:09 Name(s) John Anothenny ISANC SIRECTOR								
Name(s) JOAPA ANTHONY ISAAC SIRELFOR								

11. MAR. 2009 11:20

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