



AVIATION IMPACT ASSESSMENT REPORT



AIRSPACE IMPLICATIONS DUE TO THE CONSTRUCTION OF 10 MISSENDEN ROAD PRIVATE HOSPITAL

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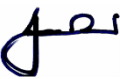
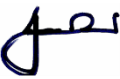
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This Report on the airspace implications, at the conceptual planning stage, of a proposed private hospital development at 10 Missenden Rd, Camperdown is prepared for Pier Property Corporation and ISPT Pty Ltd by Resolution Response Pty. Ltd. ABN: 94 154 052 883, trading as 'AviPro'.

The Report relates to the coordination aspects associated with prescribed/protected airspace at Sydney (Kingsford-Smith) Aerodrome and the Helicopter Landing Site (HLS) at Royal Prince Alfred Hospital (RPAH) due to the establishment and site design of the proposed private hospital development at 10 Missenden Rd, Camperdown. It is intended to inform design and planning.

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1. EXECUTIVE SUMMARY

This Aviation Impact Assessment (AIA) Report has been prepared by AviPro on behalf of the Pier Property Corporation and ISPT Pty Ltd to accompany a Concept State Significant Development Application (SSDA) for a **private hospital and associated ancillary uses** located at 10 Missenden Road, Camperdown. The legal description of the site is outlined in [Table 1](#).

Site Address	Title Description
10 Missenden Road, Camperdown NSW 2050	Lot 2 in DP 1124852

Table 1: Legal Description

For abundant clarity, when referring to **the site** this is reference to the legal property allotment for 10 Missenden Road, Camperdown. Separately, when referring to the “**Concept Development Area**” this is reference to part of the allotment to which the concept proposal relates. This report has been prepared to address the Secretary’s Environmental Assessment Requirements (**SEARs**) issued for the project (SSD-79888213). This report concludes that the proposed Concept Proposal relevant to the private hospital and associated uses is suitable and warrants approval subject to the implementation of the following mitigation measures:

- At Stage 2 SSDA, a crane elevation management strategy will be required to protect the RPAH temporary HLS whilst it is in operation.
- At Stage 2 SSDA, the construction crane(s) will require NSW MoH HLS-specific aviation obstacle lighting which exceeds the CASA standard.

This report provides insights into the impacts of constructing the proposed 10 Missenden Road Private Hospital (10MRPH) development on the aviation operations into and out of Sydney (Kingsford-Smith) Aerodrome and the Royal Prince Alfred Hospital (RPAH) HLS. The report analyses the likely impact of the completed building and any associated construction crane(s) on aviation activities. The following key outcomes arose from the analysis:

- The proposed 10MRPH development, once constructed, will not intrude into the:
 - Sydney Aerodrome PANS-OPS surfaces; or
 - Sydney RTCC.
- The proposed 10MRPH development, once constructed, **will** intrude into the Sydney Aerodrome OLS.
- The proposed 10MRPH development, once constructed, will not impact the approach and departure path the RPAH HLS.
- The proposed 10MRPH development construction crane(s) will not intrude into the Sydney Aerodrome PANS-OPS surfaces.
- The proposed 10MRPH development construction crane(s) will not intrude into the Sydney RTCC.
- The proposed 10MRPH development construction crane(s) **will** intrude into the Sydney Aerodrome OLS.
- The proposed 10MRPH development construction crane(s) will not intrude into the approach and departure paths of the new, permanent RPAH HLS.
- The proposed 10MRPH development construction crane(s), at full elevation, **will** intrude into one approach and departure path of the RPAH temporary HLS and must be constrained in elevation to a level that is agreed by NSW Ambulance and its HEMS contractors while the temporary HLS is in operation.
- The proposed 10MRPH development, once constructed, **will** require aviation-standard obstacle lighting.
- The proposed 10MRPH development construction crane(s) **will** require NSW MoH HLS-standard obstacle lighting (due to HLS proximity).
- The proposed 10MRPH development construction crane(s) **will** require formal assessment by CASA and Airservices Australia.
- The proposed 10MRPH development, once constructed, **will** need to be advised to Airservices Australia as being in excess of 45m above ground level.

The proposed 10MRPH development, including its construction crane(s), will not adversely impact aviation safety in relation to either Sydney (Kingsford-Smith) Aerodrome or the new, permanent RPAH HLS. Approvals will be required for both the proposed 10MRPH development building and the construction crane(s) to intrude into the Sydney (Kingsford-Smith) Aerodrome OLS if it/they are planned to be above approximately 80 AHD, which is obviously going to be the case. The completed building will be notifiable to Airservices Australia as a building in excess of 45m above ground level.

The cumulative impacts of this proposed development on aviation operations to Sydney Airport are negligible. The cumulative impacts of this proposed development on aviation operations to the temporary HLS at RPAH are potentially significant, and will require close management. This is one of several developments on or adjacent to the RPAH or USYD campuses that will be underway simultaneously. The simultaneity issue is well understood by all of the relevant stakeholders.

The proposed 10MRPH building is of a similar elevation to the new RPAH east tower. The new RPAH east tower will effectively “shield” the proposed 10MRPH from being a hazard to Sydney Airport’s air traffic. Because the proposed 10MRPH development is behind the lift core and overrun for the new RPAH HLS, helicopters will not approach or depart to or from the direction of the proposed 10MRPH.

2. BACKGROUND

2.1. Introduction

This Concept SSDA seeks development consent for a Concept Proposal for:

- Development of a private hospital, including the provision of ancillary health and research uses, ancillary retail and commercial office space and carparking;
- A building envelope comprising a stepped building form, with dual setbacks and cantilevered elements which responds to the surrounding heritage and context.
- A building envelope which includes:
 - Three (3) basement levels to a maximum depth of RL 13;
 - Five (5) storey terraced podium with a maximum height of RL 56.4; and
 - A 10-storey tower, plus roof plant level, with a maximum elevation of RL 85.5.

The concept proposal anticipates the private hospital development will provide:

- Vehicular access from Missenden Road;
- 33,253m² gross floor area;
- A maximum of 264 basement car parking spaces and three (3) ground floor, hospital drop-off parking spaces;
- Associated tree removal and tree transplanting, site landscaping, public art and public domain upgrades within and adjacent to the site; and
- Accommodation of approximately 90 ward beds, 26 ICU/CCU beds and 8 Theatre rooms. Additionally, spaces for ancillary uses, such as:
 - Radiology,
 - Pathology,
 - Clinical suites,
 - Research / technology,
 - Education,
 - Retail food and beverage, and
 - Pharmacy.

This Concept SSDA is being sought pursuant to Division 4.4 of the EP&A Act. No physical works are proposed as part of this Concept SSDA. The Concept SSDA seeks development consent for the proposed concept envelope and private hospital land use only. Further detailed design in the submission of staged DAs will determine the exact use and operation of these spaces.

All physical works will be the subject of detailed proposals as part of a future required detailed DA. An indicative reference scheme has been prepared by Architectus which provides a proof of concept that the proposed built form outcome is able to sensitively respond and integrate within the existing heritage fabric of the surrounding sites while accommodating the intended land use operations.

The proposal will provide a private hospital that is co-located to the RPA and supports the broader Camperdown Health, Education and Research Precinct ecosystem by providing for contributory health and life science land uses.

This report has been prepared in response to the requirements contained within the Secretary's Environmental Assessment Requirements (SEARs) dated 5 March 2025 and issued for the SSDA (SSD-79888213). Specifically, this report has been prepared to respond to the SEARs requirement issued below.

Item	SEARS Requirement	Section Reference
22.1	If the development proposes a helicopter landing site (HLS), assess its potential impacts on the flight paths of any nearby airport, airfield or HLS.	N/A
22.2	If the site contains or is adjacent to an HLS, assess the impacts of the development on that HLS.	See Section 4.13

Table 2: Secretary's Environmental Assessment Requirements – Aviation

2.2. The Site

The site is located at 10 Missenden Road, Camperdown, within the Sydney Local Government Area (LGA), outlined in red in [Figure 1](#) and [Figure 2](#). The site is legally described in [Table 3](#) below:

Lot	Address	Site Area
Lot 2 in DP 1124852	10 Missenden Road, Camperdown NSW 2050	4.79ha

Table 3: Site Legal Description

For abundant clarity, when referring to **the site** this is reference to the legal property allotment for 10 Missenden Road, Camperdown. Separately, when referring to the **“Concept Development Area”** this is reference to part of the allotment to which the concept proposal relates. The “Concept Development Area” comprises 7,329m². The bulk of the “Concept Development Area” is currently comprised of at-grade, outdoor carparking (public paid car park) with scattered tree plantings and a driveway/access point from Missenden Road. At the south-west corner, fronting Missenden Road, is a single-storey retail building, known as the Benning Building, which currently accommodates three retail tenancies, a post-office, a “7/11” convenience store and an office.

The “Concept Development Area” has a prevailing topography characterised by a moderate slope from Missenden Road to the east of the site located along Johns Hopkins Drive.

The site is located within the Camperdown Health, Education and Research Precinct (CHERP), which contains a mixture of healthcare services, medical research and education institutions. Surrounding land uses include the Royal Prince Alfred Hospital (RPAH), University of Sydney (USYD) and ancillary student accommodation, and mixed-use buildings comprising commercial and residential activity.

St Johns College is identified under the Sydney Local Environmental Plan 2012 (SLEP 2012) as a local heritage item (no. 67). The “Concept Development Area” has been assessed as having medium to low archaeological significance, with a potential for Aboriginal archaeological materials to be present in the area. However, it is noted by the St Johns College Conservation Management Plan 2020 that based on the level of continued site disturbance, it is highly unlikely that any deposits or materials would be in situ or undisturbed. The “Concept Development Area” is also situated within the “University of Sydney” Heritage Conservation Area, which is listed under the SLEP 2012 (C5), and is within the curtilage of the State Heritage Register listing for the Sydney University campus (SHR #01974). Further, the “Concept Development Area” is located in proximity to the “Admission Block” and “Victoria & Albert Pavilions” of the RPAH to the south of the area, which are listed on the state heritage register (listing numbers 00830 and 00829, respectively).

See below [Figure 1](#) and [Figure 2](#).

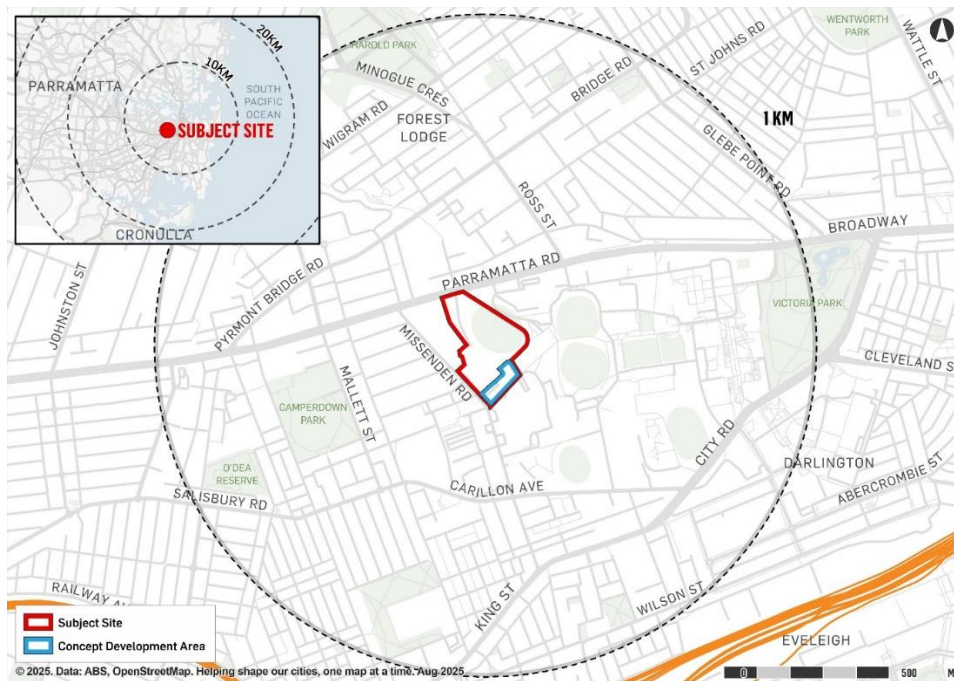


Figure 1: Location Plan



Figure 2: Aerial Photograph

2.3. Background Material

Reference material drawn and provided by Architectus in support of the report include reference plans incorporating concept drawings and the presentation to St John's College dated 14 May 2025.

2.4. Methodology

Criteria from all relevant references were assessed, with the Sydney Airport airspace overlays and the Royal Prince Alfred Hospital HLS approach and departure path design used as the primary tools.

2.5. Explanation of Terms

Aircraft. Refers to both aeroplanes (fixed wing) and helicopters (rotorcraft).

Approach and Departure Path (IFR). The flight track helicopters follow when landing at or departing from the FATO of an HLS under the Instrument Flight Rules. The IFR approach and departure path extends upwards and outwards from the edge of the FATO safety area with an obstacle free gradient of 2.6°/4.5%/ 1:22.2 (22.2 units horizontal in 1 unit vertical), to a height of 152m above the FATO at a distance of ~3,386 m. The approach and departure path commences at the forward edge of the FATO safety area at a width of 34m, and increases in width uniformly to 152m m above the elevation of FATO surface at a distance of ~3,386 m.

Approach/Departure Path (VFR). The flight track helicopters follow when landing at or departing from the FATO of an HLS. Updated standards to align with ICAO requirements now has the VFR (day and) night approach and departure path extending upwards from the forward edge of the FATO safety area with an obstacle free gradient of 2.6°/4.5%/ 1:22.2 (22.2 units horizontal in 1 unit vertical), to a height of 152m above the FATO at a distance of ~3,386 m. The approach and departure path commences at the forward edge of the FATO safety area at a width of 34m, and expands uniformly, laterally at an angle of 8.7°/15%/1:12.8 to a total width of 140 m, then remains parallel to a distance of ~3,386m, where the height is 152 m above the elevation of FATO surface.

Design Helicopter. The Agusta AW139 contracted to the NSW Ambulance. The type reflects the latest generation Performance Class 1 capable helicopters used in HEMS and reflects the maximum weight and maximum contact load/minimum contact area. The design helicopter has a maximum all up mass of 7 tonnes, however for HLS design purposes it is assumed the helicopter will never exceed 6.8 tonnes on the HLS.

D Value (Overall Length). The distance from the tip of the main rotor tip plane path to the tip of the tail rotor tip plane path or the fin if further aft, of the Design Helicopter.

Elevated Helicopter Landing Site. An HLS located on a roof top or some other elevated structure where the Ground Effect Area/Touchdown and Lift-off Area (TLOF) is at least 2.5m above ground level.

Final Approach. The reduction of height and airspeed to arrive over a predetermined point above the FATO of an HLS.

Final Approach and Takeoff Area (FATO). A defined area over which the final phase of the approach to a hover, or a landing is completed and from which the takeoff is initiated. For the purposes of these guidelines, the specification of 1.5 x D Value or Overall Length of the Design Helicopter is used and equates to 25m. diameter. Area to be load bearing.

Ground Taxi. The surface movement of a wheeled helicopter under its own power with wheels touching the ground.

Hazard to Air Navigation. Any object having a substantial adverse effect upon the safe and efficient use of the navigable airspace by aircraft, upon the operation of air navigation facilities, or upon existing or planned airport/heliport capacity.

Helicopter Landing Site (HLS). One or more may also be known as a **Heliport**. The area of land, water or a structure used or intended to be used for the landing and takeoff of helicopters, together with appurtenant buildings and facilities.

Helicopter Landing Site Elevation. At an HLS without a precision approach, the HLS elevation is the highest point of the FATO expressed as the distance above mean sea level.

Helicopter Landing Site PC1 Survey Reference Point. A position at the forward edge of the FATO safety area in the centre of the approach and departure path, from which the PC1 survey at 2.6° (4.5%) is initiated.

Helicopter Landing Site Reference Point (HRP). The geographic position of the HLS expressed as the latitude and longitude at the centre of the FATO.

Hospital Helicopter Landing Site. HLS limited to serving helicopters engaged in air ambulance, or other hospital related functions.

Note:

*A designated HLS located at a hospital or medical facility is an emergency services HLS and **not** a medical emergency site.*

Heliport. Two or more co-existing helicopter landing sites (HLS). There are no implications for operating a heliport as opposed to an HLS, other than having a “Heliport Operations Manual” rather than an “HLS Operations Manual” which would address the various interactions and interoperability (aviation, clinical etc) at the dual sites.

Hover Taxi. The movement of a helicopter above the surface, generally at a wheel/skid height of approximately one metre. For facility design purposes, a skid-equipped helicopter is assumed to hover-taxi.

Landing and Lift Off Area (LLA). A load-bearing, nominally paved area, normally located in the centre of the TLOF, on which helicopters land and lift off. Minimum dimensions are based upon a 1 x metre clearance around the undercarriage contact points of the Design Helicopter.

Lift Off. To raise the helicopter into the air.

Movement. A landing or a lift off of a helicopter.

Object Identification Surface. The OIS are a set of imaginary surfaces associated with a heliport. They define the volume of airspace that should ideally be kept free from obstacles in order to minimise the danger to a helicopter during an entirely visual approach.

Obstacle Limitation Surface. The OLS are a set of imaginary surfaces associated with an aerodrome. They define the volume of airspace that should ideally be kept free from obstacles in order to minimise the danger to aircraft during an entirely visual approach.

Obstruction to Air Navigation. Any fixed or mobile object, including a parked helicopter, which impinges the approach/departure surface or the transitional surfaces.

Parking Pad. The paved centre portion of a parking position, normally adjacent to an HLS.

Performance Class 1 (PC1). Similar to Category A requirements. For a rotorcraft, means the class of rotorcraft operations where, in the event of failure of the critical power unit, performance is available to enable the rotorcraft to land within the rejected take-off distance available, or safely continue the flight to an appropriate landing area, depending on when the failure occurs. For an elevated HLS, the reject area is that area within the FATO (25 m. diameter) and therefore this area is to be load bearing. PC1 also requires Civil Aviation Safety Authority (CASA) approved flight path surveys to/from the HLS.

Performance Class 2 (PC2). For a rotorcraft, means the class of rotorcraft operations where, in the event of failure of the critical power unit, performance is available to enable the rotorcraft to safely continue the flight, except when the failure occurs early during the take-off manoeuvres, in which case a forced landing may be required. PC2 also requires CASA approved flight path surveys to/from the HLS.

Performance Class 2 With Exposure (PC2WE). PC2WE is very similar to PC2 as mentioned above. The primary difference is that there need not be any provision for a suitable forced landing area during the take-off and landing phases of flight, within the designated exposure period for the rotorcraft. PC2WE offers operators alternative mitigation strategies based on: a defined exposure time limit, demonstrated engine reliability, engine maintenance standards, pilot procedures and training, and operator risk assessments. Specific approval to operate with exposure is required from CASA and will require a number of mitigation strategies from the operator to gain that approval.

Performance Class 3 (PC3). For a rotorcraft, means the class of rotorcraft operations where, in the event of failure of the critical power unit at any time during the flight, a forced landing:

- in the case of multi-engine rotorcraft – may be required; or
- in the case of single-engine rotorcraft – will be required.

Pilot Activated Lighting (PAL). A PAL system utilises a hospital-based VHF radio and timed switching device, activated by the pilot via a radio transmission on a pre-set frequency, to turn on the associated HLS lighting.

Prior Permission Required (PPR) HLSs. An HLS developed for exclusive use of the owner and persons authorized by the owner, i.e. a hospital-based emergency services HLS.

Note:

The HLS owner and the HEMS operator are to ensure that all pilots are thoroughly knowledgeable with the HLS (including such features as approach/departure path characteristics, preferred heading, facility limitations, lighting, obstacles in the area, size of the facility, etc.). This is addressed as part of the HLS commissioning process.

Rotor Downwash. The volume of air moved downward by the action of the rotating main rotor blades. When this air strikes the ground or some other surface, it causes a turbulent outflow of air from beneath the helicopter.

Safety Area. A defined area on an HLS surrounding the FATO intended to reduce the risk of damage to helicopters accidentally diverging from the FATO. This area should be free of objects, other than those frangible mounted objects required for air navigation purposes. The Safety Area for the Design Helicopter extends 4.5 m. beyond the FATO perimeter forming a 34 m. X 34 m. square or a 34m. diameter circle.

Safety Net. Surrounds the outer edge of a rooftop HLS. It is to be a minimum of 1.5 m. wide and have a load carrying capacity of not less than 122 kg/m². The outer edge is not to project above the HLS deck, and slope back and down to the deck edge at approximately 10 degrees, and not more than 20 degrees. Both the inside and outside edges of the safety net are to be secured to a solid structure.

Shielded Obstruction. A proposed or existing obstruction that does **not** need to be marked or lit due to its close proximity to another obstruction whose highest point is at the same or higher elevation.

Take off. To accelerate and commence climb at the relevant climb speed.

Take off Position. A load bearing, generally paved area, normally located on the centreline and at the edge of the TLOF, from which the helicopter takes off. Typically, there are two such positions at the edge of the TLOF, one for each of two takeoff or arrival directions.

Touchdown and Lift-off Area (TLOF). A load bearing, generally paved area, normally centred in the FATO, on which the helicopter lands or takes off, and that provides ground effect for a helicopter rotor system. Size is based on 1 x main rotor diameter of Design Helicopter, and is 14m diameter.

Transitional Surfaces. Starts from the side edges of the FATO safety area parallel to the approach and departure path centre line, and extends upwards and outwards (to the sides) at a slope of 2:1 (two-units horizontal in one-unit vertical or 26.6°) to a height of 45m above the elevation of the FATO surface. Further, from the forward edge of the side transitional surfaces, the transitional surface joins the outer edges of the approach and departure surface, and proceeds upwards and outwards until the outer edges are 152m wide at ~3386m which corresponds with the end of the approach and departure surface.

Unshielded Obstruction. A proposed or existing obstruction that may need to be marked or lit since it is **not** in close proximity to another marked and lit obstruction whose highest point is at the same or higher elevation.

2.6. Applicable Abbreviations

Acronym	Meaning
10MRPH	10 Missenden Rd Private Hospital
AC	Advisory Circular (from Aviation Regulator)
ACC	Aeromedical Control Centre (HQ Eveleigh). Responsible for control and tasking of HEMS
CASA	Civil Aviation Safety Authority (Australia)
CASRs	Civil Aviation Safety Regulations (1998) Australia
CBD	Central Business District
CTR	Control Zone (Air Traffic)
DCP	Development Control Plan
DDO	Design and Development Overlay
ERSA	Enroute Supplement Australia
FAA	Federal Aviation Administration, USA
FATO	Final approach and Take-Off Area (1.5 x helicopter length)
FARA	Final Approach Reference Area
GPS	Global Positioning System
HEMS	Helicopter Emergency Medical Service
HLS	Helicopter Landing Site
HLSRO	HLS Reporting Officer (Airservices requirement)
ICAO	International Civil Aviation Organisation
IFR	Instrument Flight Rules
IMC	Instrument Meteorological Conditions - requiring flight under IFR
L	Length (also referred to as Overall Length), in relation to a helicopter, the total distance between the main rotor and tail rotor tip plane paths when rotating
LDP	Landing Decision Point (Category A/Performance Class 1 operations)
LEP	Local Environment Plan
LLA	Landing and Lift Off Area. Solid surface meeting dynamic loading requirements, with undercarriage contact points + 1 metre in all directions
MoH	Ministry of Health NSW
MRI	Magnetic Resonance Imagers
MTOW	Maximum Take Off Weight
NOTAM	Notice to Airmen. Issued by Airservices in relation to airspace and navigation warnings
NVG	Night Vision Goggle(s)
OIS	Object Identification Surface(s) (Heliport/HLS)
OLS	Obstacle Limitation Surface(s) (Aerodrome)
PC1	Performance Class 1

Acronym	Meaning
PC2	Performance Class 2
PC2(WE)	Performance Class 2 (With Exposure)
PC3	Performance Class 3
RD	Main Rotor Diameter
RPA	Royal Prince Alfred
RPAH	Royal Prince Alfred Hospital
RTCC	Radar Terrain Clearance Chart
SACL	Sydney Airport Corporation Limited
SARPS	Standards and Recommended Practices developed by ICAO and promulgated in the Annexes to the Convention of International Civil Aviation
SJC	St John's College
TDP	Takeoff Decision Point (Category A/Performance Class 1 operations)
TLOF	Touch Down and Lift Off Area. Load bearing min. 1 x main rotor diameter.
USYD	University of Sydney
VFR	Visual Flight Rules
VHF	Very High Frequency radio
VMC	Visual Meteorological Conditions - allowing flight under VFR
V _{TOSS}	Take off Safety Speed

2.7. List of Figures

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3. GENERAL AIRSPACE REQUIREMENTS AND CONSIDERATIONS

3.1. Purpose of this Section

It is important that the reader has a good understanding of the fundamentals of airspace protection for aerodromes and heliports/HLSs in order to be able to understand the analysis later in this report. Section 3 provides this general overview.

3.2. Airspace Regulation in Australia – Federally-Leased Aerodromes

At Australia's 21 Federally-leased aerodromes, approvals will be required if prescribed or protected airspace could be impinged. The normal contact for this process is through the owner or operator of the relevant aerodrome upon which the airspace is centred.

Prescribed airspace includes an airport's Obstacle Limitation Surfaces (OLS) involving a set of imaginary surfaces associated with an aerodrome that should be kept free of obstacles. Additionally, the Procedures for Air Navigation Services – Aircraft Operations (PANS-OPS) surfaces that takes account of the airspace associated with aircraft instrument procedures, and the airspace associated with the Radar Terrain Clearance Chart (RTCC) must be considered.

The Airports (Protection of Airspace) Regulations (APARs) 1996 differentiate between "short-term" (less than 3 months) and "long-term" controlled activities. The APARs provide for the airport operator to approve short-term controlled activities that penetrate the OLS, and for the Commonwealth Department of Infrastructure, Transport, Regional Development, Communications and the Arts for approval of long-term controlled activities and those short-term controlled activities referred to it by the airport operator. However, the airport operator must refer short-term PANS-OPS infringements to the Department for approval. Long term intrusions of the PANS-OPS surface are prohibited.

3.3. Airspace Regulation in Australia – Non-Federally-Leased Aerodromes

A similar but more abbreviated system applies at all Australian aerodromes that are not Federally-leased. CASA and Airservices Australia still make assessments of the impacts on protected airspace, but the aerodrome owner/operator is the sole decision-maker (with advice from the two agencies/authorities).

3.4. Civil Aviation (Buildings Control) Regulations 1988

The Civil Aviation (Buildings Control) Regulations 1988, known as the BCRs, have been largely superseded by the APARs in the guidance they provide, however they still exist and any building that is planned to be erected in the vicinity of Sydney, Bankstown, Melbourne, Moorabbin, Essendon or Adelaide aerodromes is subject to them. The BCRs provide three different levels for which notifications must be made – 25 ft (7.5m) above ground level, 50 ft (15m) above ground level and 150ft (45m) above ground level.

3.5. Airspace Management in Australia – Heliports and Helicopter Landing Sites

Rules or regulations applicable to the design, construction or placement of HLSs within Australia are contained in Advisory Circular (AC) 139.R-01 Guidelines for heliports - design and operation and AC 91-29 Guidelines for helicopters – suitable places to takeoff and land. These ACs work in tandem with Civil Aviation Safety Regulation (CASR) 91.410 which places the onus on the helicopter pilot to determine the suitability of a landing site. CASA continues to aim towards publishing CASR Sub-part 139.R which will eventually regulate heliports and HLS' in Australia.

Because no Federal or State (NSW) legislation is in place to protect VFR approach and departure paths and the transitional surfaces associated with hospital HLSs, in May 2018, the Commonwealth Department of Infrastructure, Transport, Regional Development and Communications issued Guideline H: Protecting Strategically Important Helicopter Landing Sites under the National Airports Safeguarding Framework (NASF). Whilst this publication has no legal effect in NSW as yet, its content is gradually being aligned within the NSW MoH Guidelines for Hospital Helicopter Landing Sites in NSW.

3.6. Helicopter Routes

In addition to considering the impacts on heliports, HLSs and their associated approach and departure paths (see [paragraph 3.5](#)) it is also necessary to consider special routes designed for, and used by, helicopters to navigate the complex airspace around major aerodromes. These routes are typically associated with key destinations such as aerodromes, heliports and hospitals. Details of these routes can be found in the Sydney (Kingsford-Smith) Aerodrome entry of the Enroute Supplement Australia (ERSA).

3.7. Tall Structures

CASA Advisory Circular (AC) 139.E-01 Reporting of Tall Structures provides guidance on what needs to be reported.

Regulation 139.165 (Notifying CASA of certain proposed objects or structures) of Civil Aviation Safety Regulations Part 139 states: “This regulation applies if a person proposes to construct or erect an object or structure that...will have a height of 100 metres or more above ground level...or is of a kind prescribed by the Part 139 Manual of Standards.” This is done through Airservices Australia.

3.8. State Government Requirements

There are no specific articles of legislation for aerodromes in NSW. Matters pertaining to aerodromes are governed under the guise of State environmental legislation. The various legislative/regulatory requirements relating to HLSs in NSW are complex. Current regulation excludes emergency service landing sites from the definition of “designated development” in the Environmental Planning and Assessment Regulation (which otherwise includes most HLSs). Generally, hospital HLSs are considered “ancillary-uses” to hospital purposes and are thus not separate “development”. The same cannot necessarily be said about off-site emergency medical HLSs, e.g. local sports fields.

Whilst not an aviation requirement, cranes may need access to airspace above neighbouring properties in which case the NSW Access to Neighbouring Land Act 2000 may apply.

3.9. Local Government Requirements

For Federally-leased aerodromes, requirements emanate from the Airports Act 1996 and the Airports (Protection of Airspace) Regulations 1996.

The Airports (Protection of Airspace) Regulations 1996 differentiate between short-term (less than 3 months) and long-term controlled activities. The Regulations provide for the airport operator to approve short-term controlled activities that penetrate the OLS, and for the Commonwealth Department of Infrastructure, Transport, Regional Development and Communications for approval of long-term controlled activities and those short-term controlled activities referred to it by the airport operator. However, the airport operator must refer short-term PANS-OPS intrusions to the Department for approval. Long term intrusions of the PANS-OPS surface are prohibited.

Where an aerodrome is owned or operated by a Local Government Authority (LGA) or other entity, local government requirements for airspace protection are normally included in a Local Environment Plan (LEP), Development Control Plan (DCP) or similar document.

3.10. Obstacle Limitation Surfaces

The objective of the OLS is to define a volume of airspace in proximity to the airport which should be kept free of obstacles that may endanger aircraft in visual operations, or during the visual stages of an instrument approach.

The intention is not to restrict or prohibit all obstacles, but to ensure that either existing or potential obstacles are examined for their impact on aircraft operations and that their presence is properly taken into account. Since they are relevant to visual operations, it may sometimes be sufficient to ensure that the obstacle is conspicuous to pilots, and this may require that the obstacle be marked or lit.

In reality, there is little issue with breaching the OLS as pilots will be visual with the obstruction and can work on “see and avoid” principles. OLS at a multi-runway aerodrome look akin to [Figure 3](#) below:

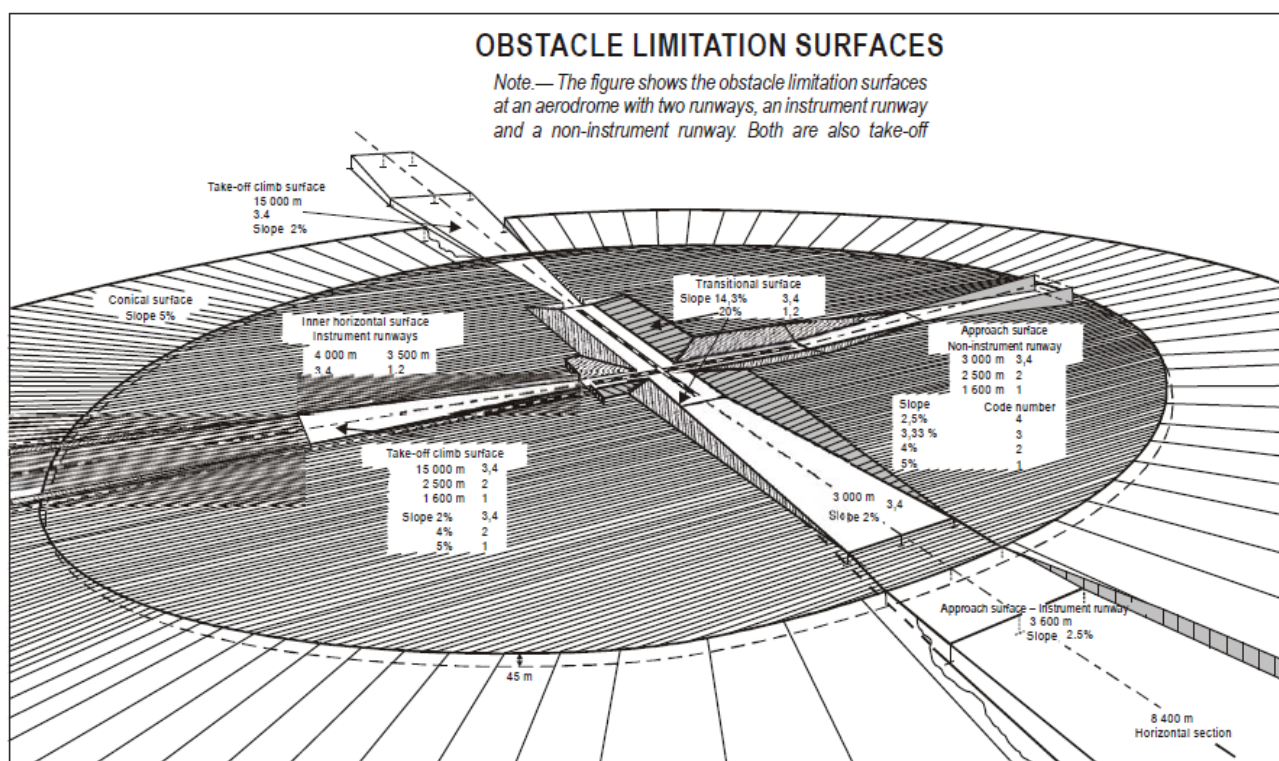


Figure 3: Example of Obstacle Limitation Surfaces

3.11. Procedures for Air Navigation – Aircraft Operations (PANS-OPS) Surfaces

PANS-OPS surfaces detail essential areas and obstacle clearance requirements for the achievement of safe, regular instrument flight operations.

The instrument flight procedures enable pilots to either descend from the high enroute environment of cruise type flight to establish visual contact with the landing runway, or climb from the runway to the enroute environment, with a prescribed safe margin above terrain and obstacles, by use of aircraft instruments and radio navigation aids or GPS in conditions where the pilot cannot maintain visual contact with the terrain and obstacles due to inclement weather conditions.

Pilots must be protected against protrusions into the PANS-OPS surfaces as they have no way of avoiding obstructions if they get off track and they cannot see such obstructions.

PANS-OPS surfaces are constructed differently to OLS however they serve a similar purpose. An example of PANS-OPS surfaces is in [Figure 4](#) below:

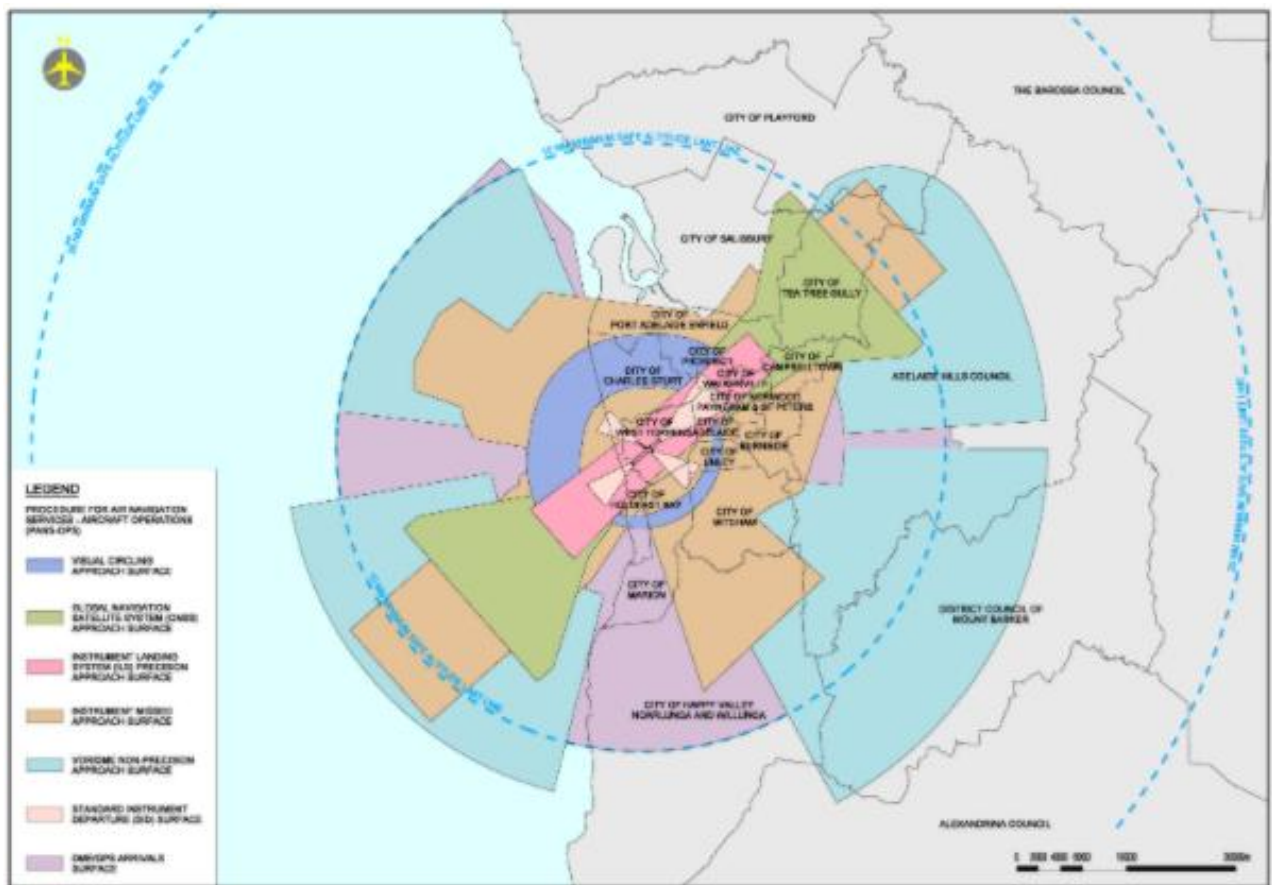


Figure 4: Example of PANS-OPS Surfaces

3.12. Radar Terrain Clearance Charts

The Radar Terrain Clearance Chart defines an area in the vicinity of an aerodrome, in which the minimum safe levels allocated by an Air Traffic Controller (ATC) vectoring Instrument Flight Rules (IFR) flights with Primary and/or Secondary Surveillance Radar equipment have been predetermined. The figure shown on the chart is the lowest altitude which an ATC may assign to a pilot. An example of an RTCC is in [Figure 5](#) below:

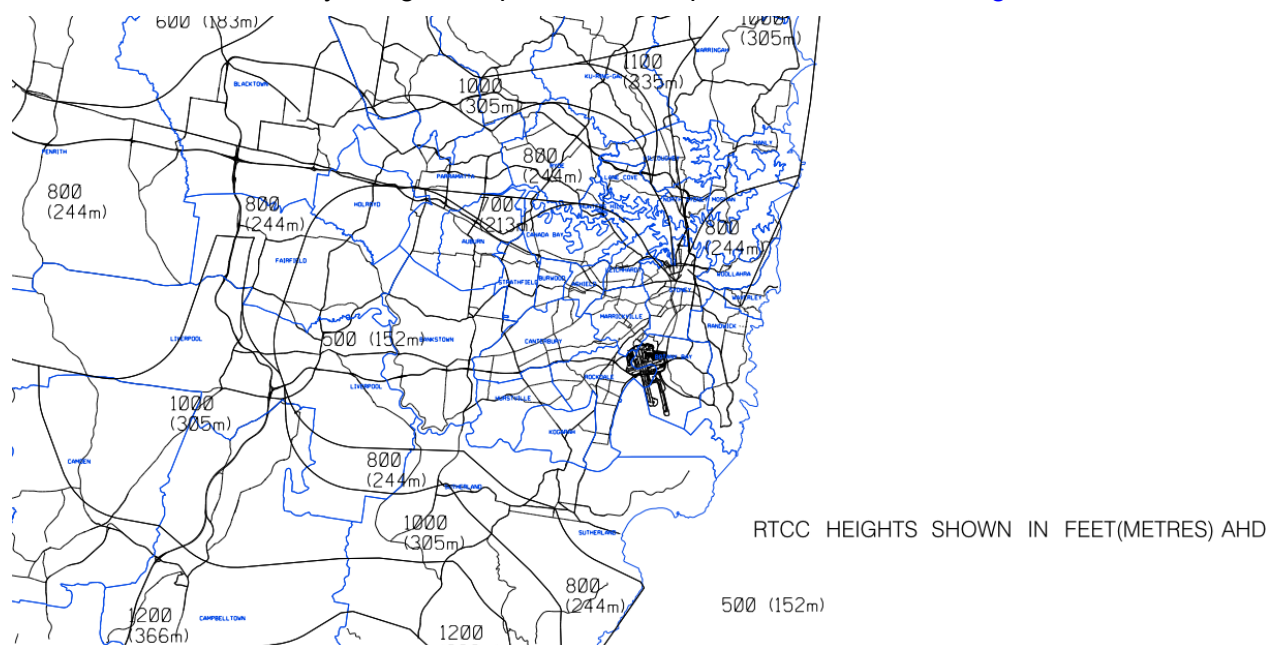


Figure 5: Example of a Radar Terrain Clearance Chart (RTCC)

4. SPECIFIC 10MRPH DEVELOPMENT CONSIDERATIONS

4.1. The Proposed 10MRPH Development Location

The location of the proposed 10MRPH development footprint is shown in [Figure 6](#) and [Figure 7](#) below. It is approximately 4.5 km from Sydney (Kingsford-Smith) Aerodrome and close to the strategically important HLS at RPAH.

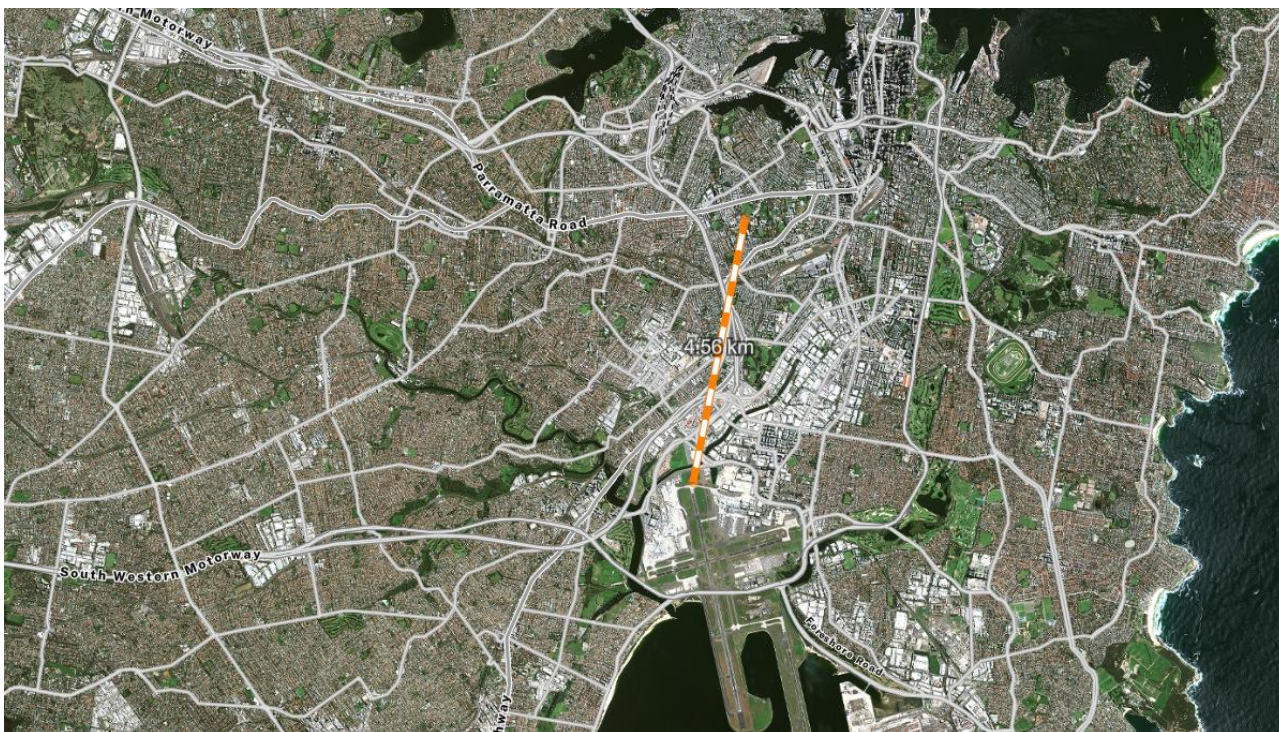


Figure 6: Location of the proposed 10MRPH "Concept Development Area"

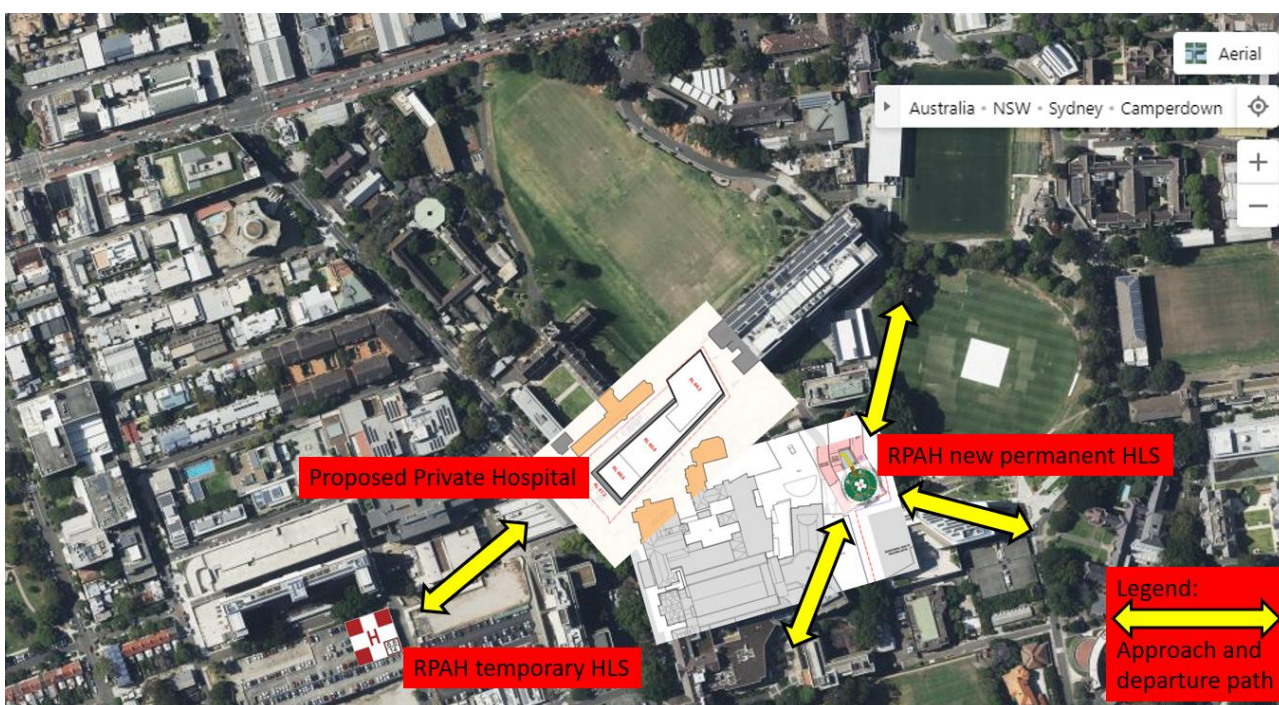


Figure 7: The proposed 10MRPH development within RPAH/USYD Campus

4.2. The Proposed 10MRPH Development Elevation

The proposed development is planned to be built to approximately RL 85.5 (see Figure 8 below).

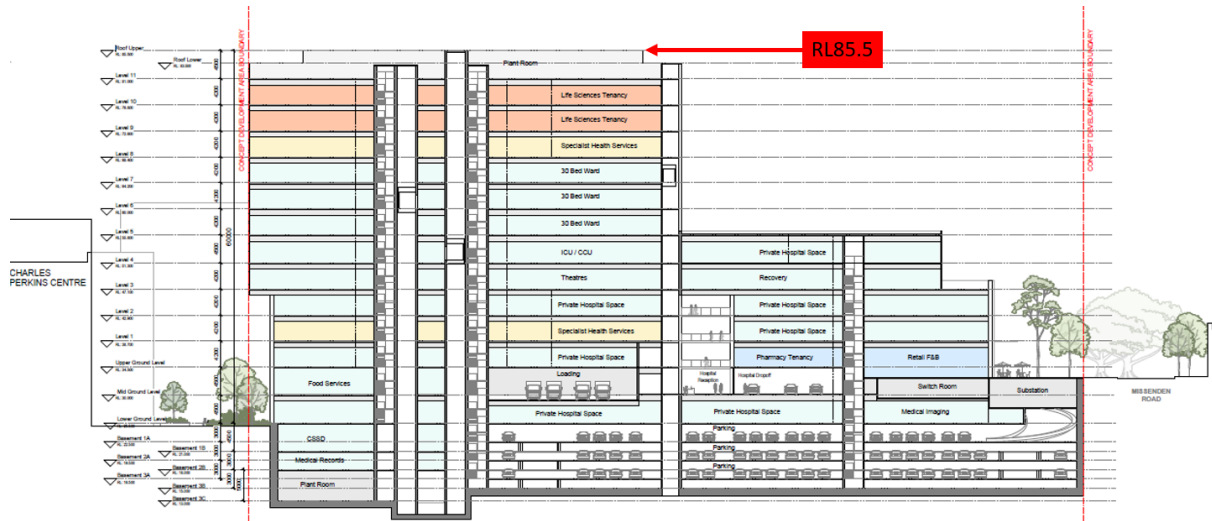


Figure 8: Elevation of the proposed 10MRPH development

4.3. Local Government Requirements

Clause 7.16 of the Sydney Local Environment Plan 2012 states that one objective of the Clause is “to provide for the effective and on-going operation of the Sydney (Kingsford-Smith) Airport by ensuring that such operation is not compromised by proposed development that penetrates the Limitation or Operations Surface for that airport.”

In this case, the term “Limitation or Operations Surface” means “the Obstacle Limitation Surface or the Procedures for Air Navigation Services Operations Surface as shown on the Obstacle Limitation Surface Map or the Procedures for Air Navigation Services Operations Surface Map for the Sydney (Kingsford-Smith) Airport.”

Further, Clause 7.16. states that “If a development application is received and the consent authority is satisfied that the proposed development will penetrate the Limitation or Operations Surface, the consent authority must not grant development consent unless it has consulted with the relevant Commonwealth body about the application.”

4.4. General Airspace Overhead the Proposed 10MRPH Development

The proposed 10MRPH development sits to the south-western edge of the Sydney City Central Business District and within the Sydney Aerodrome’s Control Zone (CTR). See Figure 9 below.



Figure 9: Sydney (Kingsford-Smith) Aerodrome General Airspace

4.5. Application of the Civil Aviation (Buildings Control) Regulations 1988

The position of the proposed 10MRPH development falls within the 50 ft (15m) above ground level zone of the BCRs. Regardless of any other airspace requirements, the proposed development must be advised to Sydney Airport Corporation Limited (SACL). SACL will incorporate the advice into other related activities pertaining to potential penetration of prescribed airspace. This is discussed further below.

4.6. The Sydney (Kingsford-Smith) Aerodrome OLS Overlay

The Sydney (Kingsford-Smith) Aerodrome OLS is depicted in Figures 10 and 11 below. The approximate location of the proposed 10MRPH development is also indicated.

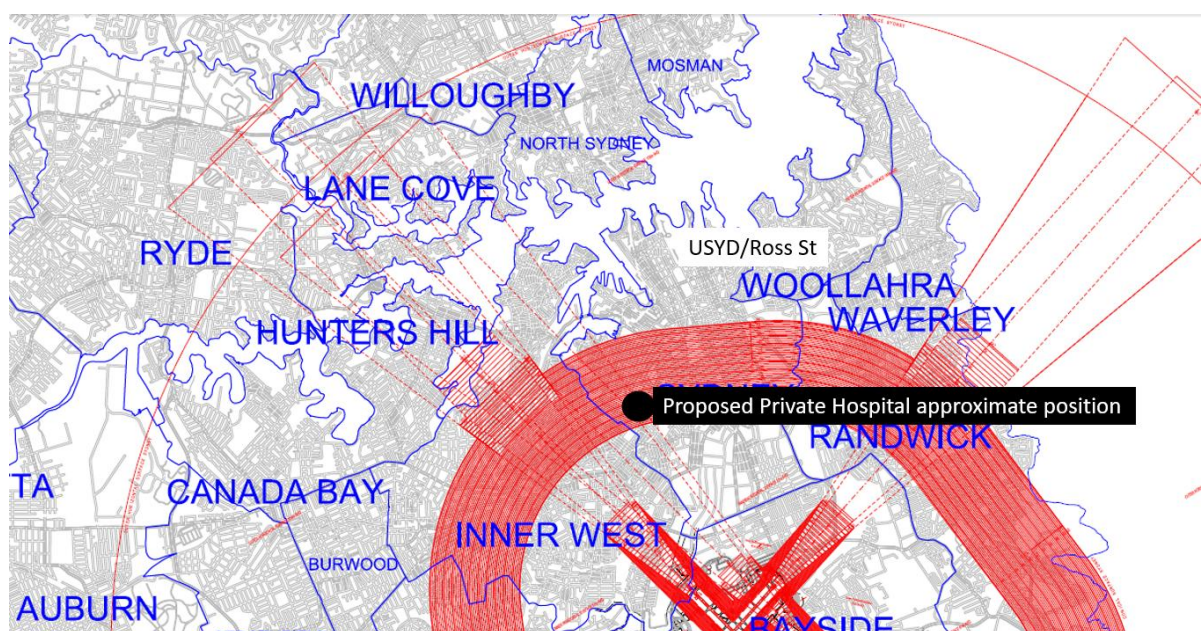


Figure 10: Sydney Aerodrome Obstacle Limitation Surfaces (1)

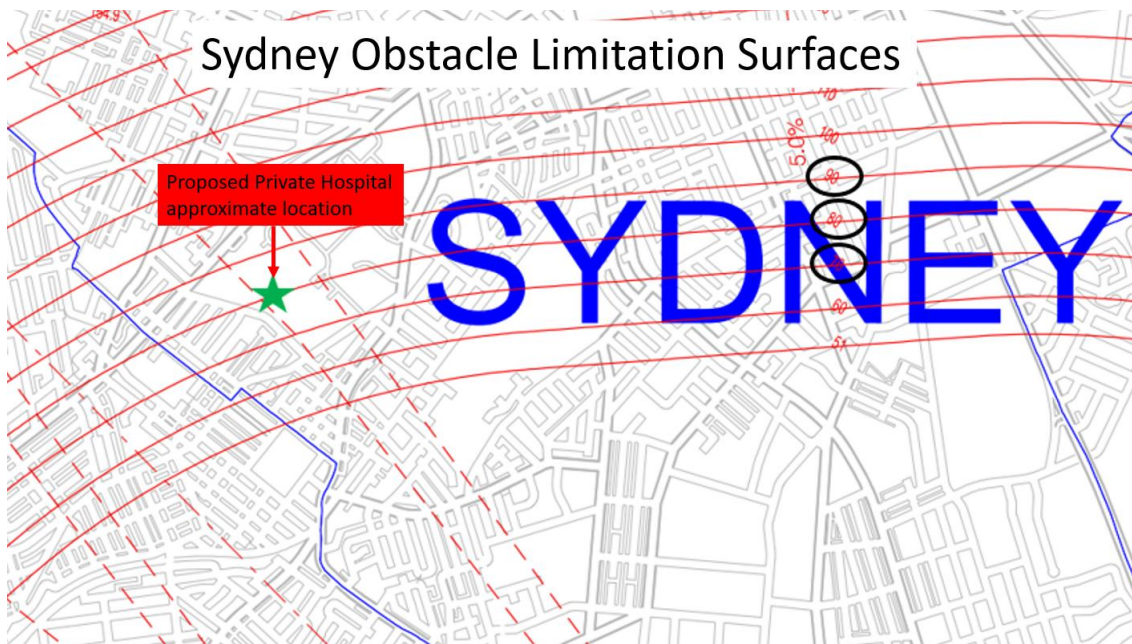


Figure 11: Sydney Aerodrome Obstacle Limitation Surfaces (2)

4.7. Impact on the Sydney (Kingsford-Smith) Aerodrome OLS

The proposed 10MRPH development would enter the Sydney (Kingsford-Smith) Aerodrome OLS from approximately 80 AHD. Because the proposed 10MRPH development is currently planned to be built to approximately RL 85.5, a CASA assessment of the proposed development is required to confirm that there will not be any unacceptable hazard to aviation. A positive outcome is anticipated.

4.8. The Sydney (Kingsford-Smith) Aerodrome PANS-OPS Overlay

The Sydney (Kingsford-Smith) Aerodrome PANS-OPS is depicted in [Figures 12 and 13](#) below. The approximate location of the proposed 10MRPH development is also indicated.

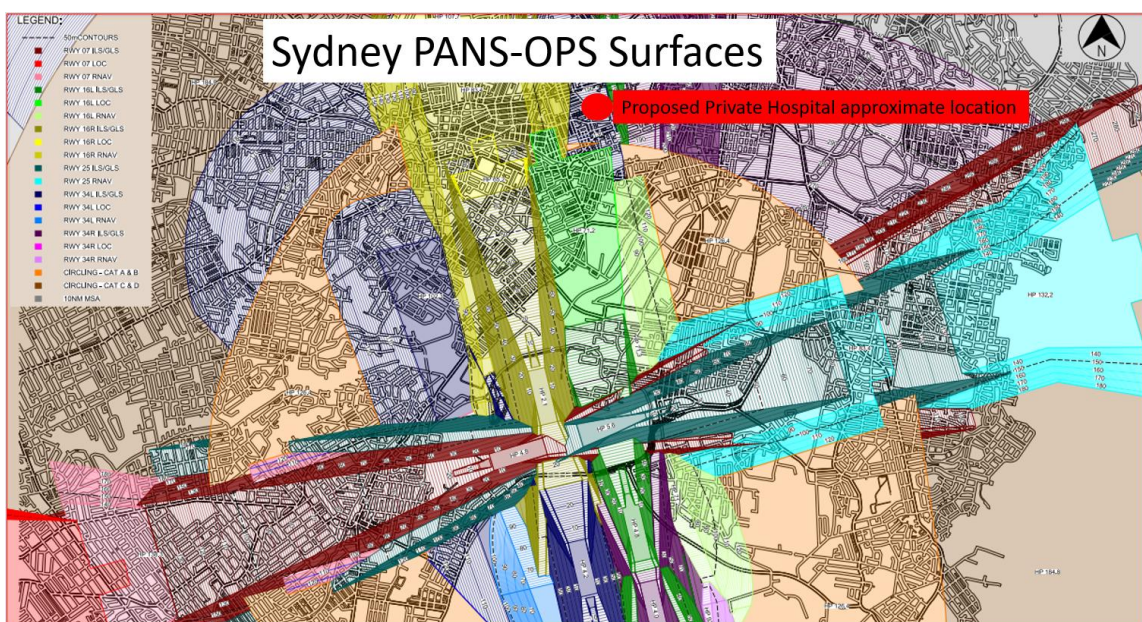


Figure 12: Sydney Aerodrome PANS-OPS Surfaces (1)

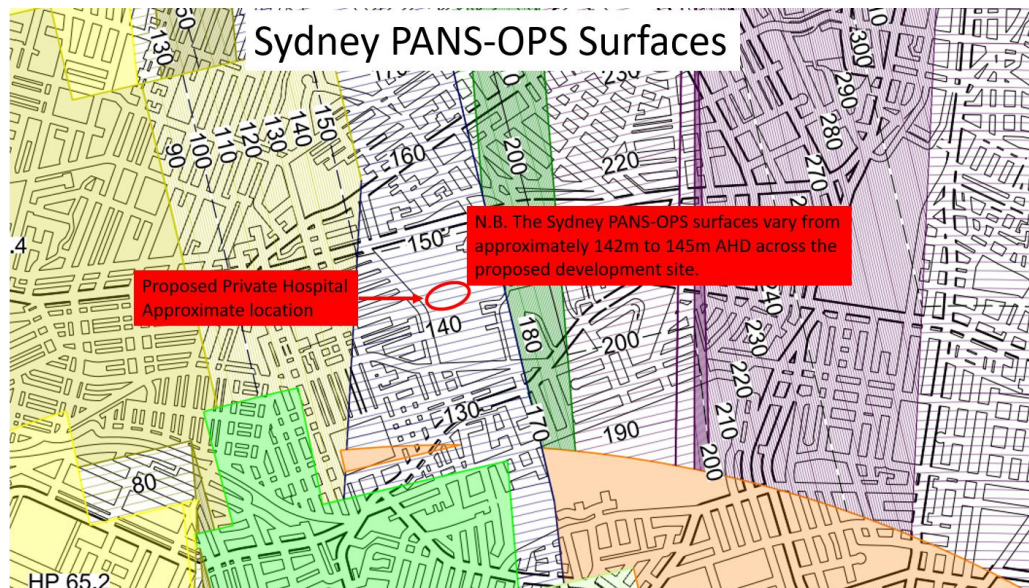


Figure 13: Sydney Aerodrome PANS-OPS Surfaces (2)

4.9. Impact on the Sydney (Kingsford-Smith) Aerodrome PANS-OPS Surfaces

The Sydney (Kingsford-Smith) Aerodrome PANS-OPS surfaces extend over the proposed 10MRPH development at approximately 142-145 AHD. There will be no intrusion (including construction cranes) for an RL 85.5 building.

4.10. The Sydney Aerodrome Radar Terrain Clearance Chart (RTCC) Overlay

The Sydney Aerodrome RTCC overlay is depicted in [Figure 14 and 15](#) below. The approximate location of the proposed 10MRPH is also indicated.

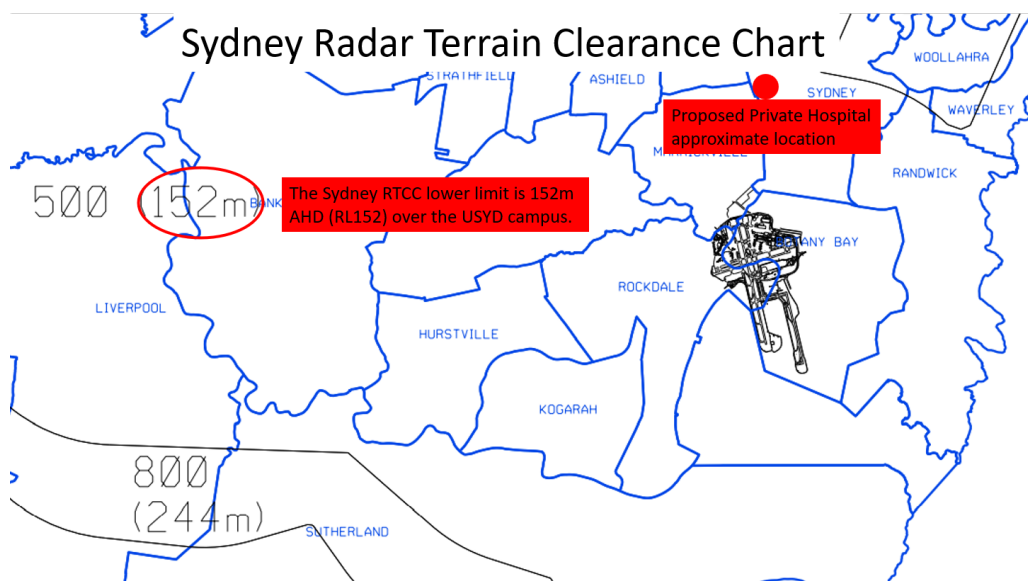


Figure 14: The proposed 10MRPH development within the Sydney RTCC

4.11. Impact on the Sydney Aerodrome RTCC

At its current height, the proposed 10MRPH development will be well below the RTCC lower level for the area of 152m AHD. Construction cranes will need to remain below RL 152.

4.12. Overall impacts on Sydney (Kingsford-Smith) Aerodrome OLS, PANS-OPS and RTCC

The proposed development will intrude into the Sydney (Kingsford-Smith) Aerodrome OLS but will not intrude into the Sydney PANS-OPS surfaces or RTCC. Construction cranes will need to penetrate the OLS. Construction cranes must avoid intruding into the PANS-OPS and RTCC surfaces.

4.13. Impact on the RPA Hospital HLS

There is one strategically important HLS within close proximity to the proposed 10MRPH at RPAH. See [Figure 7](#) and [Figure 15](#) below. There is a temporary HLS in use on the western campus of RPAH and one of its approach and departure paths transits directly overhead the proposed 10MRPH site. For this reason, crane type and elevation must be closely coordinated between RPAH, NSW Ambulance, contracted HEMS operators, and the builder of the proposed 10MRPH. Initiating construction with a low-set hammerhead crane, which can be raised later once the temporary HLS closes, is a very good option. The precise location and elevation of the low-set crane will need to be worked through once development consent has been achieved. All stakeholders are aware of that this coordination exercise is required. The aviation consultant for this project is also the aviation consultant for the RPAH redevelopment project, the Sydney Biomedical Accelerator (SBA) project and several USYD and adjacent related projects.

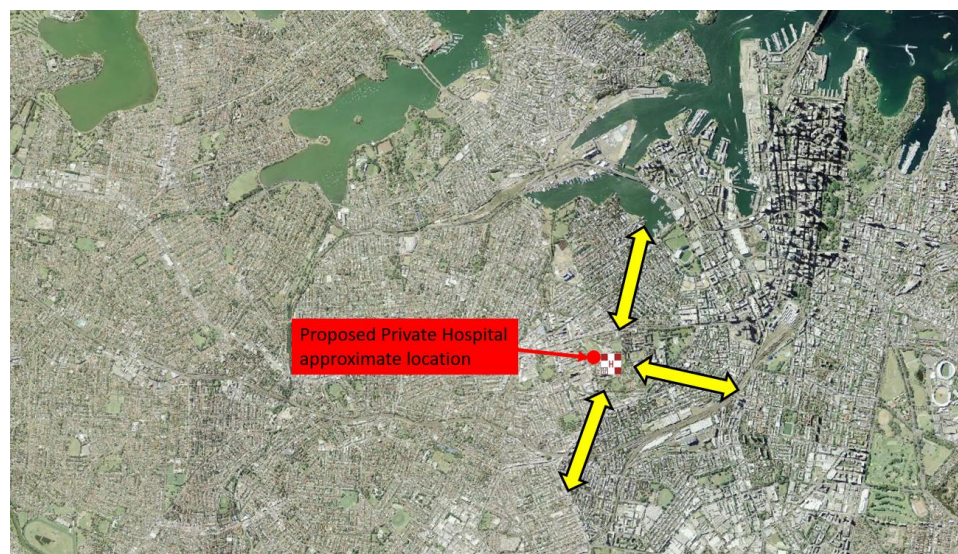


Figure 15: New RPA Hospital HLS Approach and Departure Paths

None of the approach and departure paths that will be surveyed for the new RPAH HLS will transit towards the proposed 10MRPH development. The new HLS deck will be at RL 86.38 or 86.38 AHD which is very slightly higher than the proposed 10MRPH. A tower crane used to construct the proposed 10MRPH building will be somewhat proximate to the RPAH HLS and will therefore need to be lit appropriately to avoid collision at night and in low visibility. The new RPAH HLS is expected to be operational sometime in late 2026 at the earliest. Until then, a temporary HLS will be in use at RPAH and the crane(s) for the building of the proposed 10MRPH must not be permitted to impact that temporary HLS whilst it is in service. It is noted that the planned staging of the elevation of the tower crane to remain under the temporary HLS approach and departure path gradient is a workable strategy to manage this issue.

4.14. Impact on Helicopter Routes

The proposed 10MRPH development will not impact any helicopter routes. There is one helicopter route in the Enroute Supplement - Australia (ERSA) that enters and leaves the Sydney Aerodrome CTR near the proposed 10MRPH development site. The Erskineville route requires helicopters to track via Darling Harbour, to Central Railway Station and Redfern Railway Station; or to follow that route in reverse. This route avoids the inner west of Sydney where the proposed 10MRPH development is located. See [Figure 16](#) below.

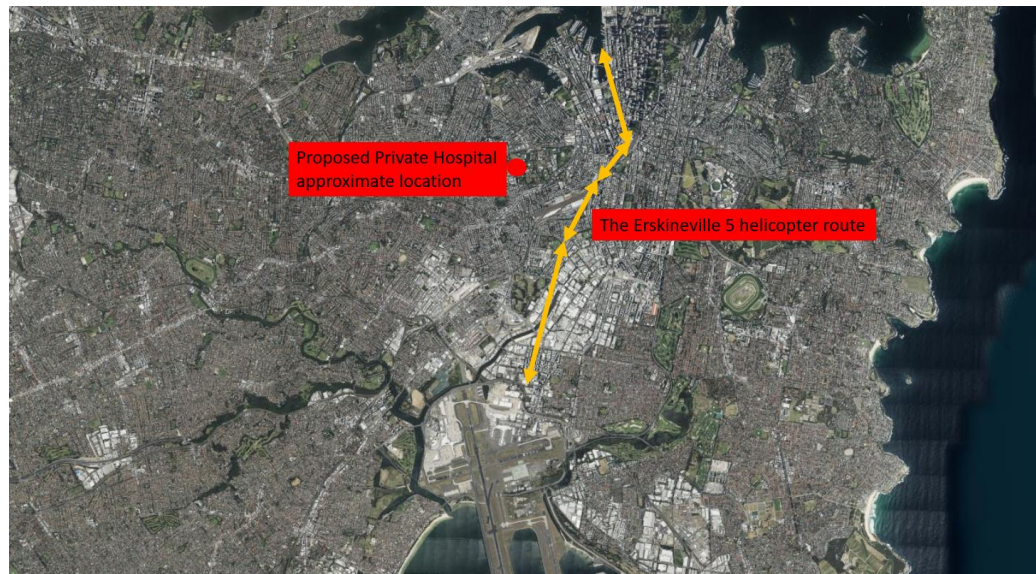


Figure 16: The Erskineville 5 Helicopter Route

4.15. Construction Crane Considerations

The Guidelines require cranes to be lit when “in the vicinity” of a Hospital HLS. The illumination requirements for cranes in the vicinity of a Hospital HLS are detailed below. It should be noted that there are no specified lighting requirements for mobile cranes however a similar level of safety should be applied for these as would be applied for tower cranes.

As a minimum for all tower [hammerhead] cranes:

- top of crane A frame or cabin: medium intensity flashing red obstruction light;
- both ends of Jib: medium intensity flashing red obstruction light
- along Jib: line of white LED fluoro on a PE cell along the full length of the jib, and
- tower section: stairway lights or spot lights attached to the top of the tower pointing down and onto the tower (not up into pilot eyes).

As a minimum for all luffing cranes:

- top of crane A-frame or cabin: medium intensity red obstruction light;
- end of Jib: medium intensity red obstruction light;
- along Jib: line of white LED fluoro on a PE cell along the full length of the jib; and
- tower section: stairway lights or spot lights attached to the top of the tower pointing down and onto the tower (not up into pilot eyes).

The LED jib fluoro lights are to be LED weather proof emergency fluoros controlled via a PE cell with a minimum 90 minute battery back-up.

4.16. Tall Structure Considerations

CASA AC 139.E-01 v1.0 Reporting of tall structures dated December 2021 states that “Any object that extends to a height of 100 m or more above local ground level, must be notified to CASA by the proponent or owner.” At less than 100 m above ground level, this building need not be notified to CASA for “tall structure” assessment. AC 139.E-01 v1.0 also states that “the RAAF and Airservices Australia require information on structures that are 30 m or more above ground level - within 30 km of an aerodrome or 45 m or more above ground level elsewhere for the RAAF, or 30 m or more above ground level elsewhere for Airservices Australia.” This building therefore will need to be notified to Airservices Australia as a tall structure.

4.17. Deductions: Airspace, Cranes, Obstructions and HLSs

The following key deductions can be made:

- The proposed 10MRPH development, once constructed, will not intrude into the:
 - Sydney Aerodrome PANS-OPS surfaces; or
 - Sydney RTCC.
- The proposed 10MRPH development, once constructed, **will** intrude into the Sydney Aerodrome OLS.
- The proposed 10MRPH development, once constructed, will not impact the approach and departure path the RPAH HLS.
- The proposed 10MRPH development construction crane(s) will not intrude into the Sydney Aerodrome PANS-OPS surfaces.
- The proposed 10MRPH development construction crane(s) will not intrude into the Sydney RTCC.
- The proposed 10MRPH development construction crane(s) **will** intrude into the Sydney Aerodrome OLS.
- The proposed 10MRPH development construction crane(s) will not intrude into the approach and departure paths of the new, permanent RPAH HLS.
- The proposed 10MRPH development construction crane(s), at full elevation, **will** intrude into one approach and departure path of the RPAH temporary HLS and must be constrained in elevation to a level that is agreed by NSW Ambulance and its HEMS contractors while the temporary HLS is in operation.
- The proposed 10MRPH development, once constructed, **will** require aviation-standard obstacle lighting.
- The proposed 10MRPH development construction crane(s) **will** require NSW MoH HLS-standard obstacle lighting (due to HLS proximity).
- The proposed 10MRPH development construction crane(s) **will** require formal assessment by CASA and Airservices Australia.
- The proposed 10MRPH development, once constructed, **will** need to be advised to Airservices Australia as being in excess of 45m above ground level.

4.18. Authority Consultation

No consultation has been undertaken with any airspace authorities or any airport in relation to this proposed development. AviPro is constantly in contact with SACL in relation to numerous projects around Sydney Airport, thus consultation can be considered to be ongoing.

4.19. Cumulative Impacts

The cumulative impacts of this proposed development on aviation operations to Sydney Airport are negligible. The cumulative impacts of this proposed development on aviation operations to the temporary HLS at RPAH are potentially significant, and will require close management. This is one of several developments on or adjacent to the RPAH or USYD campuses that will be underway simultaneously. The simultaneity issue is well understood by all of the relevant stakeholders.

The proposed 10MRPH building is of a similar elevation to the new RPAH east tower. The new RPAH east tower will effectively “shield” the proposed 10MRPH from being a hazard to Sydney Airport’s air traffic. Because the proposed 10MRPH development is behind the lift core and overrun for the new RPAH HLS, helicopters will not approach or depart to or from the direction of the proposed 10MRPH.

4.20. Mitigations

The initial working elevation of the proposed 10MRPH construction crane(s) requires close management. This is well understood by stakeholders and information on the required constraints are being shared openly and in good faith. The situation is manageable and full details of crane constraints will be worked through in due course. Aviation-standard obstacle lighting for construction crane(s) are routine issues that are considered on all projects in the vicinity of aerodromes, helicopter landing sites or helicopter routes. See [Table 2](#) below.

Project Stage	Mitigation Measures	Relevant Section
C	Crane elevation constraints during period of operation of the RPAH temporary HLS.	4.13
C	Crane lighting to NSW MoH standards.	4.16-4.17

Table 2: Mitigation Measures

4.21. Conclusion

The proposed 10MRPH development, including its construction crane(s), will not adversely impact aviation safety in relation to either Sydney (Kingsford-Smith) Aerodrome or the new, permanent RPAH HLS. A crane elevation management strategy will be required to protect the RPAH temporary HLS whilst it is in operation. Approvals will be required for both the proposed 10MRPH development building and the construction crane(s) to intrude into the Sydney (Kingsford-Smith) Aerodrome OLS if it/they are planned to be above approximately 80 AHD, which is obviously going to be the case. The construction crane(s) will require NSW MoH HLS-specific aviation obstacle lighting which exceeds the CASA standard. The completed building will be notifiable to Airservices Australia as a building in excess of 45m above ground level.

4.22. Recommendations

Develop, through consultation, a management strategy to control the elevation of the proposed 10MRPH development construction tower crane(s) during the period that the RPAH temporary HLS is operational. Ensure that the proposed 10MRPH development construction tower crane(s) is/are fitted with NSW MoH HLS-specific aviation obstacle lighting. If operating at night or in low visibility, ensure that the proposed 10MRPH development construction mobile crane(s) is/are fitted with NSW MoH HLS-specific aviation obstacle lighting.