

Bringelly Road Business Hub



September 2019

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Cover photo

Construction workers at Brooke Reach housing estate in Dapto NSW (Department of Planning, Industry and Environment)

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Abbreviation	Definition	
Applicant	CIP Constructions Pty Ltd	
BRBH	Bringelly Road Business Hub	
DA	Development Application	
Department	Department of Planning, Industry and Environment	
District Plan	Western City District Plan	
Council	Liverpool City Council	
EP&A Act	Environmental Planning and Assessment Act 1979	
EP&A Regulation	Environmental Planning and Assessment Regulation 2000	
ha	Hectares	
Minister	Minister for Planning and Public Spaces	
POM	Western Sydney Parklands Plan of Management 2030	
Regional Plan	A Metropolis of Three Cities - the Greater Sydney Region Plan	
SEE	Statement of Environmental Effects	
SSD	State Significant Development	
WSP	Western Sydney Parklands	
WSPT	Western Sydney Parklands Trust	



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This report provides an assessment of an application to modify the State significant development (SSD) consent for the Bringelly Road Business Hub (BRBH), a Concept Proposal and Stage 1 development for an industrial estate in Horningsea Park.

The modification application seeks approval for a boundary realignment to reflect the detailed surveying which has been undertaken on the site. All nine lots have been slightly corrected to reflect the actual lot boundaries and sizes.

The application has been lodged by Ethos Urban on behalf of CIP Constructions Pty Ltd (the Applicant) pursuant to section 4.55(1A) of the *Environmental Planning and Assessment Act 1979 (EP&A Act)*.

1.1 Background

The BRBH is a 21 hectare (ha) site located at the southern portion of the Western Sydney Parklands (WSP) in the Liverpool City Council local government area. The site is located to the west of the intersection of Bringelly Road and Cowpasture Road (see **Figure 1**). Construction work has commenced on site, specifically on Lot 6 and Lot 8, further detailed in **Section 1.3**.



Figure 1 | Site Location and surrounding land uses

To the north and west of the site is grazing land and detached residential dwellings, with further residential uses located on the eastern side of Cowpasture Road and the South-West Rail Link located to the south of the site. The closest residential dwelling to the site is located approximately 15 metres east of the site, at 12 Bringelly Road, Horningsea Park.

The Applicant has advised that the proposed amendments to the subdivision plan are required to reflect the detailed surveying which has been undertaken of the site. As a result, all nine lots require a minor realignment.

1.2 Approval History

On 13 January 2016, a Concept Proposal and Stage 1 development consent was granted by the Acting Executive Director, Key Sites and Industry Assessments for the BRBH (SSSD 6324). The approved Concept development application (DA) which sets out the concept proposal and stage 1 can be summarised as follows:

Concept Proposal:

- establishment of the BRBH comprising of: 'large format retail', 'light industry', 'service station' 'takeaway food and drink premises', and 'restaurant and café' land uses
- concept development levels, footprints and building envelopes
- conceptual road layout and site access arrangements
- conceptual landscape designs

Stage 1:

- subdivision of the lot into eight (8) lots serviced through an internal access road along the existing alignment of Bringelly Road, with the main access point via the realigned Bringelly Road
- the demolition of existing structures on site (four dwellings, associated shed and dam structures)
- bulk earthworks
- installation of site services and infrastructure
- site landscaping

The development consent has been modified on three (3) occasions (see **Table 1**).

Table 1 | Summary of Modifications

Mod No.	Summary of Modifications	Consent Authority	Туре	Approval Date
MOD 1	Alteration in car parking requirements	Minister	4.55(1A)	14 April 2016
MOD 2	Boundary realignment and introduction of one (1) allotment	Minister	4.55(1A)	15 August 2018
MOD 3	Boundary realignment of Lot 4, Lot 6 and Lot 8	Minister	4.55(1A)	22 March 2019

1.3 Related Applications

CFC Large Format Retail (SSD 9511)

On 21 December 2018, the Executive Director Key Sites and Industry Assessments approved an SSD Application (SSD 9511) for a Large Format Retail facility for the use of CFC Group on proposed Lot 6 (see **Figure 2 and Figure 3**). Construction of the development is due to be completed in October 2019.

Steelforce Warehouse (SSD 8900)

On 8 July 2019, the Independent Planning Commission approved an SSD Application (SSD 8900) for a warehouse and distribution centre for the use of Steelforce on proposed Lot 8 (see **Figure 2 and Figure 3**). Construction of the development is due to be completed in February 2020.

Bunnings Warehouse (SSD 10366)

On 30 August 2019, the Department of Planning, Industry and Environment (Department) issued Secretary's Environmental Assessment Requirements for a proposed Bunnings Warehouse Large Format Retail Building (SSD 10366) on proposed Lot 3 (see **Figure 2 and Figure 3**). The SSD Application has not yet been lodged with the Department.



Figure 2 | Perspective of BRBH

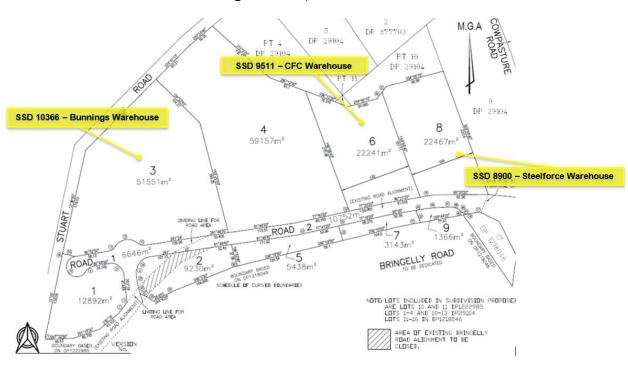


Figure 3 | Location of development within BRBH



2. Proposed Modification

The Applicant has lodged an application under section 4.55(1A) of the EP&A Act to modify SSD 6324 to realign the boundaries of all approved allotments, the changes are reflective of detailed surveying which has occurred for the site.

The survey has determined the site is marginally smaller than originally shown on the approved plans (19.01 ha to 18.78 ha). As a result, all lots have incurred minor changes in their total site areas (refer to **Table 2** and **Figure 4** and **Figure 5**).

Table 2 | Summary of lot realignments and area changes

	Approved	Proposed	Difference
Lot 1	1.35 ha	1.29 ha	-0.06 ha
Lot 2	1.03 ha	0.92 ha	-0.11 ha
Lot 3	5.14 ha	5.16 ha	+0.02 ha
Lot 4	5.93 ha	5.92 ha	+0.02 ha
Lot 5	0.64 ha	0.55 ha	-0.09 ha
Lot 6	2.20 ha	2.23 ha	+0.03 ha
Lot 7	0.29 ha	0.32 ha	+0.03 ha
Lot 8	2.23 ha	2.25 ha	+0.02 ha
Lot 9	0.20 ha	0.14 ha	-0.06 ha
Total Site	19.01 ha	18.78 ha	-0.23 ha

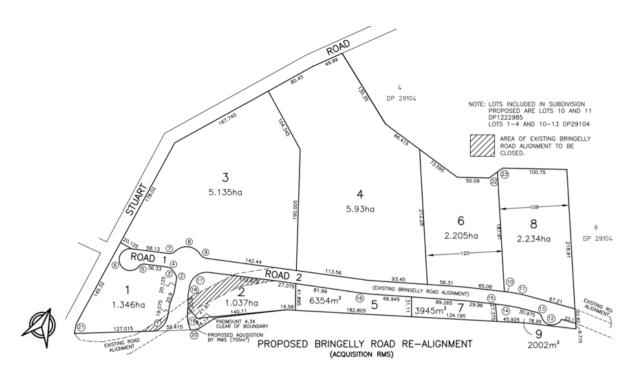


Figure 4 | Approved subdivision plan (approved under SSD 6324 MOD 3)

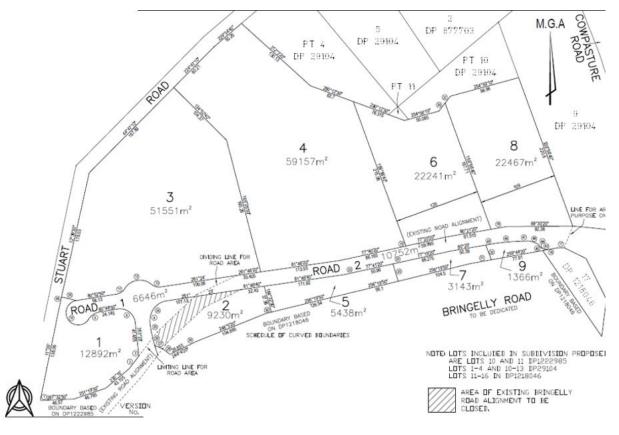


Figure 5 | Proposed subdivision plan



3. Strategic Context

The Department has considered the strategic context of the site and is satisfied the proposed modification is consistent with relevant strategic planning documents including A Metropolis of Three Cities - the Greater Sydney Region Plan (Regional Plan), the Western City District Plan (District Plan) and the Western Sydney Parklands Plan of Management 2030 (POM).

The proposed modification is consistent with the goals, directions and actions outlined in the Regional Plan as it would:

- enable the development of the BRBH which will provide additional jobs closer to where people live (Objective 14)
- facilitate industrial development and large format retail in an approved business hub, ensuring industrial land is planned, retained and managed (Objective 23).

The proposed modification seeks to realign the boundaries of the approved allotments to reflect detailed surveying which has been undertaken of the site. The POM identifies the site as a key business hub. The realignment will facilitate the future development of the BRBH which will contribute to meeting the strategic directions of the POM. In particular, the proposal is consistent with Strategic Direction 4 which seeks to provide income-generating leases on 2% of the WSP, to provide funds for the on-going management and development of the WSP.

The proposed modification will continue to be consistent with the Regional Plan, particularly Objective 23: Industrial and urban services land is planned, protected and managed. The realignment of the allotments will facilitate future investment and business activity into the area and provide employment opportunities through the construction and operational phase.

The proposed modification would continue to be consistent with the District Plan, particularly Planning Priority W10 (maximising freight and logistics opportunities and planning and managing industrial and urban services land). The proposed modification would ensure that as the land is strategically identified for the purposes of industrial uses the land is developed for industrial purposes and contributes to the Greater Sydney economy.



4. Statutory Context

4.1 Scope of Modifications

The Department has reviewed the scope of the modification application and is satisfied the proposed modification would result in minimal environmental impacts, and relates to substantially the same development as the original development consent on the basis that:

- the primary function and purpose of the approved development would not change as a result of the proposed modification
- the modification is of a scale that warrants the use of section 4.55(1A) of the EP&A Act. The boundary realignment has minimal impact on the function of the site
- the number of allotments approved remains unchanged as a result of the proposed modification
- there are no potential environmental impacts which could result from the change, and any outstanding environmental impacts of the development would be appropriately managed through the existing conditions of consent

Therefore, the Department is satisfied the proposed modification is within the scope of section 4.55(1A) of the EP&A Act and does not constitute a new development application. Accordingly, the Department considers that the application can be assessed and determined under section 4.55(1A) of the EP&A Act.

4.2 Consent Authority

The Minister for Planning and Public Spaces (Minister) is the consent authority for the application under section 4.5(a) of the Act. Under the Minister's delegation of 11 October 2017, the Director, Industry Assessments, may determine the application under delegation as:

- the relevant local council has not made an objection
- a political disclosure statement has not been made
- there are no public submissions in the nature of objections.



5.1 Department's Engagement

Clause 117(3B) of the *Environmental Planning and Assessment Regulation 2000* (EP&A Regulation) specifies that the notification requirements of the EP&A Regulation do not apply to State significant development. Accordingly, the application was not notified or advertised. However, it was made publicly available on the Department's website and was referred to Liverpool City Council (Council) and the Western Sydney Parklands Trust (WSPT) for comment.

5.2 Summary of Submissions

Council did not object to the modification application.

WSPT did not object to the modification application.



6. Assessment

The Department has assessed the merits of the proposed modification. During this assessment, the Department has considered the:

- Statement of Environmental Effects (SEE) provided to support the proposed modification (see **Appendix** A)
- original development application, supporting documents and assessment
- submissions from the State government authorities and Council (Appendix A)
- relevant environmental planning instruments, policies and guidelines
- requirements of the EP&A Act, including the objects of the EP&A Act.

The Department assessed the consistency of the proposed modification against the approved concept proposal under SSD 6324.

The development consent included a plan of subdivision, as well as Urban Design Guidelines, which provides an indicative layout for the future subdivision of BRBH.

As a result of detailed surveying which has been undertaken of the site minor adjustments have been made to all allotments, slightly altering the total site areas. No other changes have been sought through this modification application, the Applicant has confirmed that the minor alterations do not result in any changes to the retaining wall plan or landscape plan, and the consistency with the design guidelines is ensured.

The Department's assessment concludes the proposed changes are minor and will not result in any increase in environmental impact, and retain consistency with the concept approval.

The Department has recommended a modified condition of development consent which amends the relevant administrative condition (Condition A2) to include the revised plan of subdivision (SY073409001.1.9) as an approved drawing.



7. Evaluation

The Department has assessed the proposed modification in accordance with the relevant requirements of the EP&A Act. On balance, the Department considers the proposed modification is appropriate on the basis that the:

- proposed modification is substantially the same development as that originally approved
- will result in minimal environmental impacts beyond the approved BRBH
- proposed realignment is generally consistent with the approved subdivision layout
- proposed modification facilitates the future development requirements of the BRBH.

The Department is satisfied the modification should be approved for SSD $6324\,MOD\,4$.



8. Recommendation

It is recommended that the Director, as delegate of the Minister for Planning and Public Spaces:

- **considers** the findings and recommendations of this report
- **determines** that the application SSD 6324 MOD 4 falls within the scope of 4.55(1A) of the EP&A Act
- accepts and adopts all the findings and recommendations in this report as the reasons for making the decision to grant approval to the application
- modify the consent SSD 6324
- signs the attached instrument of modification (Appendix B).

Recommended by:

Ania Dorocinska

Senior Environmental Assessment Officer Industry Assessment

Recommended by:

Joanna Bakopanos

Team Leader Industry Assessments Industry Assessments



9. Determination

30/9/19

The recommendation is: Adopted by:

Chris Ritchie

Director

Industry Assessments



Appendix A – List of Documents

Statement of Environmental Effects –

https://www.planningportal.nsw.gov.au/major-projects/project/25206

Submissions –

https://www.planningportal.nsw.gov.au/major-projects/project/25206

Appendix B – Notice of Modification

Appendix C - Consolidated Consent