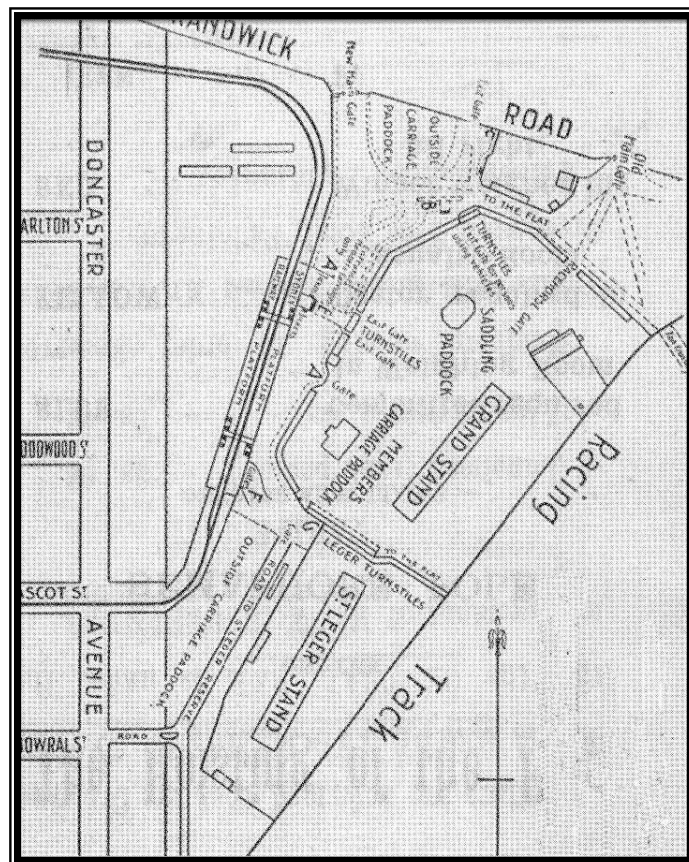




## Royal Randwick Racecourse Spectator Precinct - MP 10\_0097

Archaeological Management Plan (Additional  
to Baseline Non-Indigenous Archaeological  
Assessment)

November 2011

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**Cover Image: 1901 plan, taken from an AJC racing book which shows the amended layout of the spectator precinct from that of 1892. All structures are indicated, including turnstiles and the entry arrangements from Randwick Road – now Alison Road.**

(Source: AJC Archives, reproduced in City Plan Heritage, Baseline Non-Indigenous Archaeological Assessment, October 2011 Final Report, Figure 28)

| Job No/<br>Document<br>No                                                                                    | Description<br>of Issue | Prepared By/<br>Date | Reviewed by<br>Project<br>Manager/Director | Approved by<br>Manager/Director                                                                                              |
|--------------------------------------------------------------------------------------------------------------|-------------------------|----------------------|--------------------------------------------|------------------------------------------------------------------------------------------------------------------------------|
| 11-071                                                                                                       | First Draft             | GS/24.11.11          | KD/26.11.11                                | <br>Name: Kerime Danis<br>Date: 29.11.11 |
| 11-071                                                                                                       | Final                   | GS/29.11.11          | KD/29.11.11                                |                                                                                                                              |
| <b>Note:</b> This document is preliminary unless it is approved by Manager or Director of City Plan Heritage |                         |                      |                                            |                                                                                                                              |

## EXECUTIVE SUMMARY

This Archaeological Management Plan has been prepared specifically to address the Conditions of Project Approval (MP 10\_0097) for the Spectator Precinct, Royal Randwick Racecourse.

The archaeological potential relates to the development of the site as a racecourse and includes the earlier buildings and structures associated with the Royal Randwick Racecourse. The historical research noted that there was no historical development previous to the establishment of the first racecourse on the site in 1832. The development of the site continued predominantly in the area of the subject site, that is, the Spectator Precinct in the north west corner of the Royal Randwick Racecourse.

There are likely to be archaeological remains that meet the criterion for high local significance and low scientific (archaeological) significance in the subject site. They would be associated with the earlier buildings and structures of the Randwick Racecourse. Their remains would be confined to partial and fragmentary foundations or postholes relating to the original 19<sup>th</sup> century grandstands and racing stalls, earlier 20<sup>th</sup> century totalisators, hospital and tram station turnstiles. The impact on these remains by the successive development is assessed as substantial. The history of the Royal Randwick Racecourse is one of successive and ongoing development particularly in this area, the Spectator Precinct. The extensive impacts of the recorded developments, which includes excavations for services and a series of tunnels within the Spectator Precinct, would have disturbed any remaining archaeology in this area. That is why the archaeological potential of the area is considered to be low. No further archaeological excavations are recommended for the site.

However, via a site induction, site workers must be made aware of the following:

1. If substantial intact archaeological relics of State or local significance, which have not been identified in the archaeological assessment and the archaeological overlay plan included in this report at Figure 2 are unexpectedly discovered during excavation, work must cease in the affected area. An archaeologist must be contacted to inspect the finds, photograph them and notify the NSW Heritage Branch in writing, in accordance with section 146 of the *Heritage Act, 1977*. Depending on the nature of the discovery, additional assessment and possibly an excavation permit may be required prior to the recommencement of excavation in the affected area.
2. If any Aboriginal objects are discovered on the site, excavation or disturbance is to cease and the Environmental Protection and Regulation Group of the Department of Environment and Climate Change is to be informed in accordance with section 91 of the National Parks and Wildlife Act, 1974. Any excavation which has revealed Aboriginal objects should be referred to the Senior Aboriginal Heritage Officer at the Heritage Branch. The contact telephone is 02 9873 8500 or 1800 789 290.

## 1.0 BACKGROUND

City Plan Heritage has been engaged by the Australian Turf Club (ATC) to prepare the following Archaeological Management Plan following our completion of the baseline European (non-indigenous) Archaeological Assessment which was in line with the Project Approval (MP 10\_0097) Part C conditions for the Royal Randwick Racecourse, Spectator Precinct.

City Plan Heritage noted that an Archaeological Management Plan report, including all procedures to be implemented during the works (which also addresses Condition C.14.3) was to be an additional document be completed after the initial Assessment was undertaken. The existing (2006) Conservation Management Plan for the site also addressed the archaeological potential of the site. However, an Assessment of Archaeological Significance was required by the Department of Planning under this project. The Project application under Part 3A of the Environmental Planning and Assessment Act 1979 (EP&A Act) was granted approval by the Minister for Planning on 7<sup>th</sup> February 2011. The proposal for redevelopment of the Spectator Precinct at the Royal Randwick Racecourse was declared as a Major Project, identified as MP10\_0097.

### 1.1 PROJECT CONDITIONS OF APPROVAL

The Project Approval was provided under a Part 3A Application for the site. City Plan Heritage was engaged to satisfy the following conditions relating to archaeology. Our brief responses are also included:

#### Part C – Prior to Construction

##### **C.14 Heritage Management Conditions**

*C.14.1; The Proponent shall prepare a Non-Indigenous Heritage Management Plan for the approval of the consent authority as a supplement to the Construction Environmental Management Plan. That document shall include details of all procedures to be implemented during the works **to manage impacts to non-Indigenous heritage items and non-Indigenous archaeology.***

- **This Archaeological Management Plan has been prepared for the non-Indigenous archaeology to satisfy this condition. It should be consulted for excavations in the Spectator Precinct.**

*C.14.3; All construction contractors, subcontractors and personnel are to be inducted and informed by the nominated heritage consultant prior to commencing work on site as to their obligations and requirements in relation to historical archaeological sites and 'relics' in accordance with guidelines issued by the Heritage Council of NSW.*

- **This Archaeological Management Plan has been prepared to inform all construction contractors, subcontractors and personnel via an induction by the nominated heritage consultant of their obligations and requirements in relation**

to historical archaeology and 'relics' on the subject site. Note, some fragmentary foundations may be uncovered, as per the overlay plan included herein at Figure 2. However, it is only if unexpected and intact remains or relics are discovered that work is to cease and an archaeologist be called to site to record and assess these finds.

### **C.15. European Archaeological Heritage Management Conditions**

*C.15.1; The Proponent shall submit a baseline European (Non-Indigenous) Archaeological Assessment and Archaeological Management Plan for the approval of the consent authority as a supplement to the Construction Environmental Management Plan. That document shall include details of all procedures to be implemented during the works to manage impacts to non-indigenous heritage items and non-indigenous archaeology, including recommendations for the appointment of a specialist heritage manager or heritage consultant should the Archaeological Assessment conclude that to be necessary.*

- **The Baseline Non-Indigenous Archaeological Assessment dated October 2011 and prepared by City Plan Heritage concluded that no specific archaeological excavations are required for this part of the subject site. The anticipated archaeological finds would be too fragmentary to provide meaningful resources.**
- **This Archaeological Management Plan has been prepared in case unexpected archaeological finds or relics are uncovered in the area, to inform necessary procedures to be followed. Reference is to be made to Executive Summary and to Section 3.2 Management Measures.**

City Plan Heritage's brief did not include further archaeological works for the Royal Randwick Racecourse Spectator Precinct Site. However, based on the Baseline Non-Indigenous Archaeological Assessment we can note the following for the remaining C.15 archaeology conditions stated in the Project Approval:

*C.15.2; All affected historical archaeological sites of Local and State significance identified in the baseline European (Non-Indigenous) Archaeological Assessment are to be subject to professional archaeological excavation and/or recording before construction works commence. A Research Design including an Archaeological Excavation Methodology must be prepared in accordance with Heritage Council guidelines prior to excavation. Those documents should be prepared for the approval of the consent authority.*

- **The Baseline Non-Indigenous Archaeological Assessment concluded that no specific archaeological excavations are required. The anticipated archaeological finds would be too fragmentary to provide meaningful resources. Therefore, a Research Design and an Archaeological Excavation Methodology are not required.**

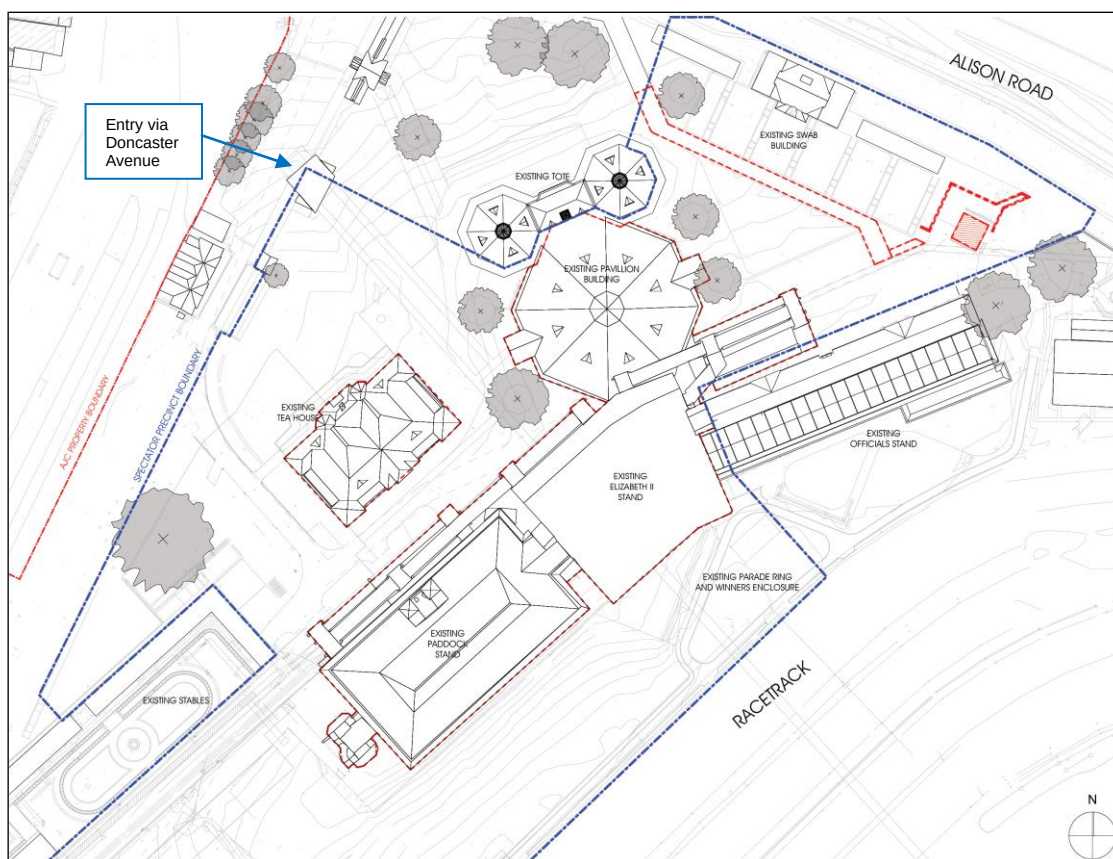
*C.15.3 After archaeological works are undertaken, a copy of the final excavation report(s) shall be prepared and lodged with the Heritage Council of NSW, the Local Studies Library and Randwick City Council. The proponent shall also be required to nominate a repository for the relics salvaged from any historical archaeological excavations.*

- **As noted above, no archaeological excavations are required to be undertaken due to the minimum level of archaeological research potential of the Spectator Precinct. Therefore, no excavation reports are expected.**

The proposal for redevelopment of the Spectator Precinct at the Royal Randwick Racecourse was declared a Major Project Application under Part 3A of the *Environmental Planning and Assessment Act 1979* (EP&A Act) and identified as MP10\_0097.

The scope of the proposal is for the following works, with the areas of impact shown on the plan at Figure 1 overleaf:

- Demolition of the Paddock Stand and construction of a new seven-level stand plus basement.
- Refurbishment of the seven-level QEII Stand.
- Amphitheatre-style parade ring to establish the “Theatre of the Horse”.
- Three storey Owners and Trainers building overlooking the “Theatre of the Horse” parade ring.
- Amenities block.
- Adaptive re-use of the historic Swab building for conference, museum, café, equine gallery and members’ registration office.
- Extensive landscaping improvement to the public domain.
- Demolition of the Randwick Pavilion and the Teahouse buildings.



**Figure 1: Layout plan of the existing buildings within the Spectator Precinct. The red lines indicate the areas for excavation and removal of the following buildings - existing Tea House, existing Pavilion Building, existing Paddock Stand, parts of the existing Elizabeth II stand and the associated motivators.**

(Source: Fitzpatrick + Partners, reproduced in City Plan Heritage Archival Recording, August 2011)

### 1.3 METHODOLOGY

This Archaeological Management Plan has been prepared in accordance with the NSW "Guidelines for the preparation of Archaeological Management Plans", published in 2009 by the State of New South Wales through the Heritage Branch of the Department of Planning.

### 1.4 AUTHOR IDENTIFICATION AND ACKNOWLEDGEMENTS

The following report has been prepared by Gina Scheer (Heritage Consultant) and has been reviewed by Kerime Danis (Manager). Gina has a Bachelor of Arts with Honours degree in Archaeology. Her resume was included with the Baseline Non-Indigenous Archaeological Assessment submitted in October, 2011.



## 1.5 CHRONOLOGY OF BUILDINGS ON THE ROYAL RANDWICK RACECOURSE SITE

Given the size of the site and its long history of construction, additions and replacements, the following table, Table One, has been provided as background for the archaeological potential of the site. The following information has been derived from the documentary sources including photographs, plans and previous histories which were fully outlined in the Baseline Non-Indigenous Archaeological Assessment City Plan Heritage prepared and submitted to the Australian Turf Club in October 2011:

**Table One**

| Date       | Building                                                                  | Description                                                                                                                                         | Extant |
|------------|---------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------|--------|
| c.1830     | Training track                                                            | 'partially cleared and improved sandy soil for use as a horse racing training track'<br>Known as 'the Sandy Course'                                 | No     |
| 1832       | Early enclosure, or seating or grandstand structure and<br>The oval track | Plan shows oval course (laid out by convicts) and early structure on western side of track, in area of current group of stands                      | No     |
| 1858- 1860 | Temporary grandstand - remained until 1875<br>Racetrack                   | Architect John Hilly designed tiered seating for 700, included stewards, weighing and ladies rooms as well as refreshment rooms and bar             | No     |
| 1860       | Entry gates                                                               | Two sets of gates, but no fencing.<br>One set from Doncaster Avenue, the other set from Alison Road, north west corner                              | No     |
| 1865       | Derby Stand, a small grandstand                                           | A small inexpensive grandstand on north eastern side of main grandstand                                                                             | No     |
| 1867       | First St Leger grandstand                                                 | Located to the south western side of the first Hilly's grandstand.                                                                                  | No     |
| 1871       | Main gate replaced using old timber piles salvaged from circular Quay     | Located on Alison Road, west of intersection with Darley Road                                                                                       | No     |
| 1875       | Timber paling fence                                                       | Boundary fence located behind the Grandstands in line with Gates?                                                                                   | No     |
| 1875-76    | Demolition of Hilly's temporary grandstand                                |                                                                                                                                                     | No     |
| 1876       | New Grandstand, "The Grandstand"                                          | Constructed where Hill's grandstand had been, brick on stone and concrete and measuring 67 metres in length                                         | No     |
| 1880       | Demolition of the Derby Grandstand                                        | The materials were salvaged and used for the construction of cake and fruit stalls on the race course site. Likely to be in the Spectator Precinct. | No     |
| 1882       | Demolition of the first St Leger Stand                                    |                                                                                                                                                     | No     |
| 1882       | Construction of the second St Leger grandstand                            | Long timber building located on site of first St Leger grandstand                                                                                   | No     |
| 1886       | Official Stand constructed                                                | In its current location, extended in 1913 and 1920. Built of brick, originally 33 metres in length.                                                 | Yes    |
| 1889       | Iron railing fence to create the St Leger                                 | Located between the Grandstand and the St Leger Stand.                                                                                              | No     |



| Date                 | Building                                                    | Description                                                                                                          | Extant                             |
|----------------------|-------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------|------------------------------------|
|                      | Reserve and Saddling Paddock Reserve                        | This created the St Leger Reserve and the Saddling Paddock Reserve.                                                  |                                    |
|                      | Race day stalls                                             | Included in Saddling paddock area, formed an open triangle in its north west corner                                  | Removed in 2008-2009               |
| 1900-1907            | Tram Station with pedestrian overbridges, etc.              | Located in the area behind the Spectator precinct, however, entry turnstiles were located in the Spectator Precinct. | No                                 |
| 1907                 | Sewerage lines                                              | The Grandstand buildings in the Spectator precinct at that time were first sewered.                                  | Yes                                |
| 1907 to 1914         | Grandstand extensions                                       | Widened along its length, upper deck added,                                                                          | No                                 |
| 1910                 | New Ladies Stand, later named Members and then Queens Stand | Located south of the Grandstand                                                                                      | No                                 |
| 1911                 | New St Leger Stand                                          | This replaced the 1882 Stand. It was Constructed of brick and steel to hold 11,500 spectators                        | No                                 |
| 1911-1914            | Boundary fence replaced with a higher fence                 | Same location as the 1875 fencing                                                                                    | No                                 |
| 1913                 | Official Stand extensions                                   | Extending it to the north by 136 feet (41.5m) for ground, first floor and gallery levels.                            | Yes                                |
| 1913 to 1914         | Extension of the race day stalls                            | Same area of the Saddling Paddock                                                                                    | No                                 |
| 1914                 | Construction of the Swab Building as a men's lavatory       |                                                                                                                      | Yes                                |
| 1914                 | Tea House built                                             | Replacing the members tea room and public tea room                                                                   | No                                 |
| 1917                 | Rebuilding of the Tea House                                 | Same design, 1914 building destroyed by fire                                                                         | Yes                                |
| 1917                 | Construction of the first Totalisator buildings             | located in the Saddling Paddock, behind the Ste Leger Reserve and in the Flat in the infield area.                   | Yes, Saddling Paddock is only one. |
| Uncertain, 1907-1917 | Hospital Building                                           | Near the Totalisator building in the Saddling Paddock area                                                           | No                                 |
| 1919                 | New tramway entrance                                        |                                                                                                                      | No                                 |
|                      | Stripping stalls relocated                                  | From east end of Saddling Paddock to north east corner of racecourse.                                                | Until 2008-2009                    |
|                      | Casualty office and veterinarian office relocated           | From the Saddling paddock to the Flat                                                                                | No                                 |
| 1920                 | Extensions to the Officials Stand                           |                                                                                                                      | Yes                                |
| 1920-21              | Viewing embankment                                          | In front of the St Legers Stand                                                                                      | Yes, likely to be modified         |
| 1925-26              | Alison Road fence replaced                                  | Existing timber fence renewed                                                                                        | No                                 |

| Date      | Building                                                  | Description                                                                                                                                                                          | Extant                         |
|-----------|-----------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------|
| 1928      | Alison Road fencing replaced                              | The brick wall was put in.<br>The main gates replaced.<br>Brick office constructed in place of the iron clad office building                                                         | Yes, but likely to be upgraded |
| 1950s     | Pedestrian overbridges                                    | One joined the Grandstand to the top of the Ladies Stand<br>The other was over the tram tracks                                                                                       | No                             |
| 1962      | Administration Building constructed                       | To a design by Robertson and Marks who had designed most of the Randwick Racecourse buildings.<br>This 2 storey pale brick building is located next to the Members Entrance, gate 1. | Yes                            |
| 1966-1968 | Queen Elizabeth II grandstand constructed                 | It was opened in 1969<br>Northern portion of the old Grandstand was demolished to make way for it.                                                                                   | Yes                            |
| 1986      | Demolition of the St Leger Stand and St Leger Totalisator |                                                                                                                                                                                      | No                             |
| 1989      | Old Grandstand demolished                                 | To make way for the Paddock Stand                                                                                                                                                    | No                             |
| 1992      | Paddock Stand                                             | Constructed on the site of the old Grandstand                                                                                                                                        | Yes                            |
| 1998      | Queens Stand demolished                                   |                                                                                                                                                                                      | No                             |
| 1999      | Subway tunnels constructed                                |                                                                                                                                                                                      | Yes                            |
| 2000      | Randwick Pavilion constructed                             | In an area of open ground in the former Saddling Paddock                                                                                                                             | Yes                            |
| 2008-2009 | Race Day Stalls removed                                   | In north west corner near the Alison Road boundary fence                                                                                                                             | No                             |
| 2009      | Race Day Stalls                                           | Located southwest of the paddock Stand                                                                                                                                               | Yes                            |

## 2.0 SITE EVALUATION AND ARCHAEOLOGY

### 2.1 PHASES OF THE SITE'S OCCUPATION

An assessment of the archaeological potential of the subject site must consider the sequence of events and the material and/or structures associated with those events compared with later modifications and developments across the site. The level of subsequent modification can determine the extent of the impact on the potential archaeological resource. An understanding of this process will facilitate the grading of significance for archaeological potential on the site.

The history of the Royal Randwick Racecourse site and, more specifically, the Spectator Precinct area, are firmly linked with horse racing.<sup>1</sup> There were no previous functions or uses identified in this area. The historical documents, photographs and plans attested to the sandy soil and low scrub and nearby swampy ground, therefore it is unlikely that previous non-Indigenous uses had been made of the site. The cultural phases and subsequent modifications which were introduced and discussed in the Baseline non-Indigenous Archaeological Assessment are all associated with the development of the Royal Randwick Racecourse.

The history of development of the area of the Spectator Precinct is extensive. The archaeological remains of the area would relate to former structures. While former landscaping and pathways would also have been present in this area, their remains are not considered to be of archaeological significance, given the ongoing use of the area in its original function and the overlay of current pathways and landscaping. In addition, these types of constructions are unlikely to leave an archaeological imprint that would be intact.

It must also be noted that for the archaeological potential of the former structures, the subsequent layers of landscaping, developing, services, clearing and construction that have been the focus of this area are considered to be extensive enough to have removed or at the very least, very heavily impacted on the former structural remains.

The extensive impacts on the area include:

- The modifications to the natural topography of the area to create or reinforce a slope towards the racetrack.
- The pedestrian subway from the tram station to the Turnstile building which was located in the Spectator precinct.
- The construction of the Queen Elizabeth II (QEII) grandstand would have necessitated deep excavation for the large pilings.
- The 1999 pedestrian tunnel beneath the QEII stand to the Flat.

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<sup>1</sup> The tramline and tram stop, while associated with travel and economy were both established on the site for access to it.

- The Paddock Stand, constructed in 1992 on the location of the former Grandstand, has a basement level, has been terraced into the existing modified slope (see site photograph at Figure 8. The southern end of the Paddock Stand, in the area of the former St Leger Stands was lowered to provide a vehicle access road for the basement levels.

The phases for archaeological potential for the subject site can be divided into the following chronological periods. The structures from each period, and the likelihood of their remains to exist on the site are presented in Table Two, Section 3.1 of this report.

### **1. Establishment of the racecourse and first infrastructure – 1830s**

- The remains of the first race track and the first grandstand and possibly other structures, although the early plans only depict the track and a small grandstand, are unlikely to have remained on the site given the successive track maintenance and excavations and ground levelling and raising in the area of the spectator precinct.

### **2. Repair and re-establishment – 1860s – Refer Figure 19 for first layout.**

- The remains of the Hilly Grandstand, which was demolished in 1875 are unlikely to have remained on the site after the 1990-92 construction of the existing Paddock Stand.
- There is potential for archaeological remains of the Derby Stand, constructed 1865 demolished 1880 to remain at the front of the existing Officials Stand, facing the racetrack. However, this area may well have been changed by changing ground levels and surface treatments. Therefore, the condition of the remains is considered to be compromised.
- There is potential for the first St legers Stand, constructed 1867 demolished in 1882, and the second St Leger Stand, constructed in 182 demolished in 1910 to remain in the area at the front of the temporary marquee, south of the Paddock Stand.
- There is the potential for the original location and alignment of the Race Day Stalls, c.1892 arrangement and possibly the later Race Day Stalls demolished in 2008-2009 to remain on the site.

### **3. Tram access from 1901**

- The entry turnstiles associated with the tram stations were located within the Spectator Precinct.
- The hospital constructed
- The first and later constructed Teahouse. The first building destroyed by fire was located where the present day Teahouse is constructed.

#### **4. Establishment of new buildings 1960**

- The QEII grandstand was constructed on part of the site of the old Grandstand
- The Paddock Stand was constructed on the site of the old Grandstand

#### **5. 2000 and onwards**

- Changes to the fencings along Alison Road
- Changed location of the race day stalls

##### **2.2.1 SUMMARY**

The gentle slope of the land in the Spectator Precinct area and the viewing areas immediately in front of the various spectator stands are not natural features. This is evidence of the levelling of the area from early times for the racetrack use.

The history and chronology of Racecourse related development in the Spectator Precinct area is extensive. It is unlikely that previously undocumented finds would be located here.

Currently there are only three remaining early (19<sup>th</sup> century and early 20<sup>th</sup> century) structures located in this Precinct; they are the Swab Building, the Official Stand and the Teahouse. Therefore, there is the potential for remains of the identified former structures to still be located within the Spectator Precinct. The archaeological remains likely to exist below ground would be confined to the foundations of previously demolished buildings, such as former grandstands and structures such as turnstiles and totalisators.

However, the extensive impacts of the recorded successive developments tabulated in Table One, which includes services and tunnels within the Spectator Precinct, would have disturbed any remaining archaeology in this area. Therefore the archaeological potential of the area is considered to be low. The research potential of these partial remains are unlikely to contribute to the well recorded histories, photographs, plans and reports that already have been prepared or published for the Royal Randwick Racecourse.

## **2.2 ARCHAEOLOGICAL ASSESSMENT**

There are likely to be archaeological remains of local significance in the subject site associated with the earlier buildings and structures of the Randwick Racecourse. They would consist of the original 19<sup>th</sup> century grandstands and racing stalls, c.1918 hospital and tram station turnstiles. Their remains would be confined to partial foundations or postholes. There may also be relics associated with the use or demolition of these structures, in association with the remains.

However, the history of the Royal Randwick Racecourse is one of successive and ongoing development and changes in line with changing conditions and demands for horse racing,

particularly in the area of the Spectator Precinct. It was evident from the history and site inspection that many changes in ground level have occurred to create the even and sloping ground now bordering the grandstands and racecourse. In addition there were successive deep excavations for the current grandstands, successive and associated services to buildings and two phases of underground tunnels across the area, the latest occurring in 1999.

It was therefore assessed that, while there may be remains of the earlier recorded structures in the Spectator Precinct, the development impact and level of disturbance on any archaeological remains in this area has been substantial. Any remains, if they exist at all, would most likely be in a fragmentary or partial condition. The research potential that these partial remains would have is therefore unlikely to contribute to the well recorded histories and reports that already have been prepared or published for the Royal Randwick Racecourse. The archaeological potential of the subject site is regarded as low.

### 3.0 ARCHAEOLOGICAL MANAGEMENT FOR THE SITE

While there are likely to be disturbed remains of former Racecourse buildings and structures located in parts of the area nominated for current development, these items have been assessed as having historical significance but low archaeological potential and low research potential. The previously recorded histories of the ongoing development and ground level disturbance in the area would have impacted to a large extent on any archaeological remains. Therefore, no specific archaeological excavations or test trenches are recommended for the Spectator Precinct of the Royal Randwick Racecourse.

Disturbed remains of former Racecourse buildings and structures constitute archaeological remains (assessed as low significance), under Section 139(4), of the *Act*. If this project were not a Part 3A approved project, an Excavation Permit Exception Notification Form, would be submitted to the Director of the NSW Heritage Branch for approval. Section 139 (4) of the *Act* specifies:

*(d) any disturbance or excavation of land in respect of which an archaeological assessment approved by the Heritage Council indicates:*

- (i) that there is little likelihood of there being any relics in the land, or*
- (ii) that any relics in the land are unlikely to have State or local heritage significance*

However, for this major project, Part 3A suspends the *Heritage Act* under the *EPA&A*. In this situation a copy of the Baseline Non-Indigenous Archaeological Assessment was sent to the NSW Heritage Branch noting the conclusions and recommendations for the site under Section 139(4) of the *Heritage Act*. The Heritage Branch have acknowledged receipt and will issue a letter to the Australian Turf Club and to the relevant section of the Department of

Planning on this issue, noting that no further archaeological excavations are required for the Spectator Precinct, based on the assessment. The letter also notes that submission of information which satisfies the Major Project Consent Conditions is to be via the Department of Planning and Infrastructure, unless the specific conditions also require that information to be provided to the Heritage Council of NSW (and/or the Heritage Branch) The letter also recommends the 'stop work' provision should unexpected historical archaeological 'relics' which are not a part of the assessment come to light, as Section 146 of the Heritage Act is not suspended by the Part 3A approvals process<sup>2</sup>. A copy of that correspondence is included as the attachment to this Plan.

### **3.1 IMPACT OF THE PROPOSAL**

#### **General**

The redevelopment proposal will affect and remove entirely any cultural or structural material located in the specific areas of the Spectator Precinct which would include any remnant or partial earlier foundations of the identified former Racecourse buildings and structures. The impacts are tabulated in Table Two overleaf.

The overlay of development in the area is also shown at Figure 2. This diagram has been included within this Archaeological Management Plan to visually indicate the areas of impact and the earlier, disturbed remains. The diagram was originally prepared as part of the 2006 Conservation Management Plan for the Royal Randwick Racecourse by Godden Mackay Logan.

There are no further archaeological investigations or mitigation measures recommended for the Spectator Precinct area for the archaeology of the site that relates to the items in Table Two. Site management issues are discussed in Section 3.2.

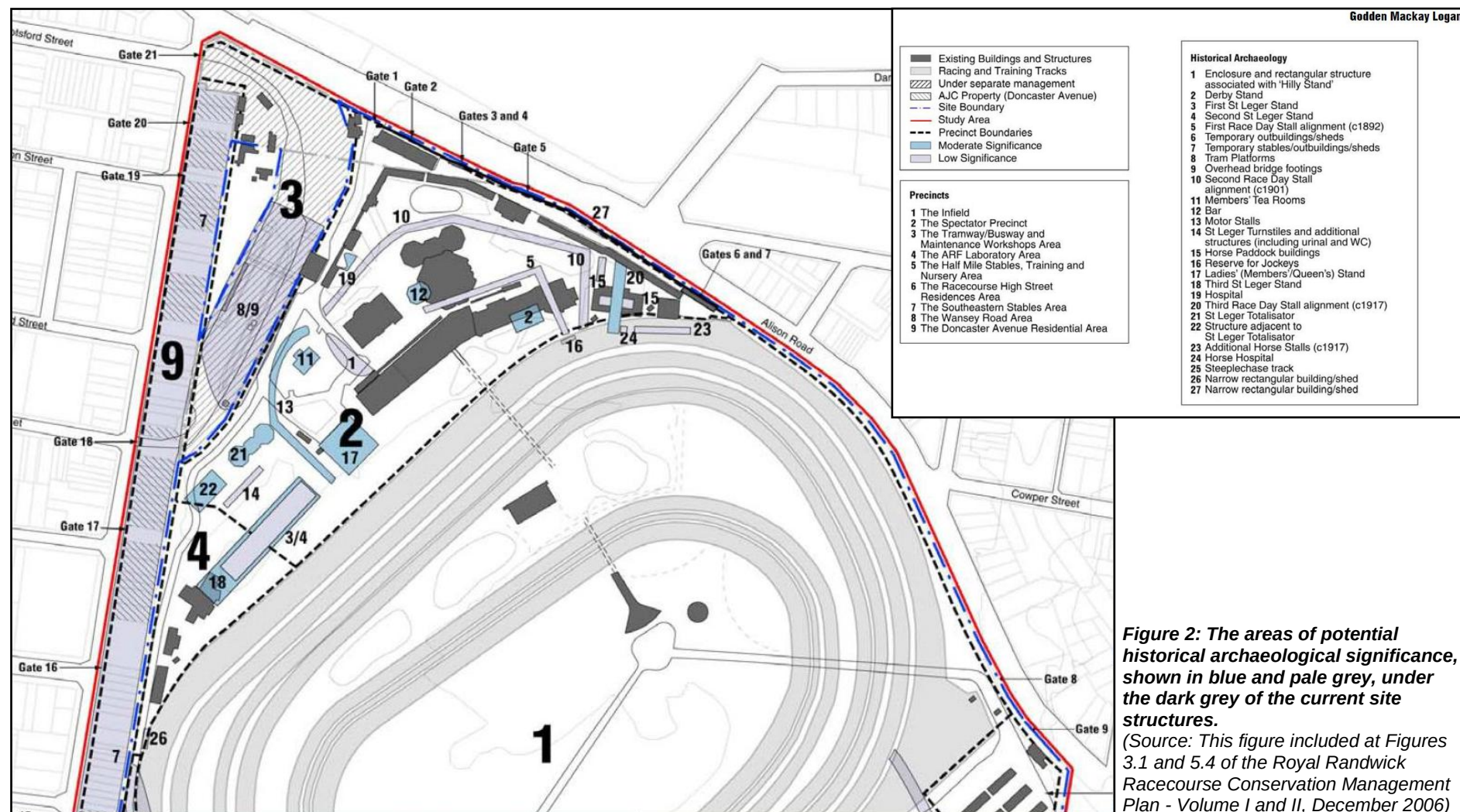
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<sup>2</sup> NSW Heritage Branch / Heritage Council correspondence dated 24.11.2011, attached



**Table Two - Areas of Impact and Archaeology**

| ITEM                                                                                                                      | IMPACT                                                                                                                                                                                                                                                                                                                                                                          | ACTIONS                                                                                                                                                                                                                                                                                     |
|---------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Queen Elizabeth II grandstand upgrade, strip back to basic structure                                                      | No ground level works were planned which would impact on any remnant archaeology beneath the 1969 grandstand.<br><br>If ground level works take place they may uncover disturbed remains of the former grandstand in this area, although this is unlikely due to the depth of construction for the QEII Stand. However, they have been assessed as being of low significance.   | No actions required                                                                                                                                                                                                                                                                         |
| New link building between Paddock Stand and the Queen Elizabeth II grandstand                                             | Impact on the southern end of the Officials Stand<br><br>Excavations towards the southern end may uncover disturbed remains of the former grandstand in this area. They have been assessed as being of low significance.                                                                                                                                                        | Archival recording of the Officials Grandstand before any further impacts were carried out would apply. However this was undertaken for the whole of the Spectator Precinct, including the landscaping and trees in August 2011.<br><br>No specific archaeological excavations are required |
| Teahouse demolition                                                                                                       | The Teahouse<br><br>The following historic items in this area are not assessed as having archaeological potential, that is, any remains would be very fragmentary and disturbed by development. <ul style="list-style-type: none"> <li>• Carriage paddock which later became the motor stalls</li> <li>• Motor stalls</li> <li>• Pedestrian subway from tram station</li> </ul> | The Teahouse has been archivally recorded<br><br>The former historic uses of this area are not considered to be of sufficient archaeological significance for an excavation.<br><br>No specific archaeological excavations are required.                                                    |
| Construction of a new parade ring where the Teahouse was located                                                          | As above                                                                                                                                                                                                                                                                                                                                                                        | As above                                                                                                                                                                                                                                                                                    |
| Construction of facilities building adjacent to the new parade ring.                                                      | As above                                                                                                                                                                                                                                                                                                                                                                        | As above                                                                                                                                                                                                                                                                                    |
| Upgrade all building services infrastructure to the boundary and within the buildings in the former Saddling Paddock area | Existing buildings are identified as the Tote building, Swab Building and Official Stand.                                                                                                                                                                                                                                                                                       | Archival recording was undertaken for the whole of the Spectator Precinct, including the landscaping and trees in August 2011.<br><br>It is unlikely that any excavation trenches for services would disturb former remains of significance.                                                |
| Upgrades to the Spectator Lawn and existing parade ring                                                                   | No impacts.<br><br>This area is adjacent to the racetrack where no earlier structures have been identified.                                                                                                                                                                                                                                                                     | No action for archaeology is required                                                                                                                                                                                                                                                       |
| Changes to the Alison Road pedestrian entry area                                                                          | There may be remnants of the earlier fencing configurations<br><br>There may be remnant foundations remains of the race day stalls which were removed in 2008-2009.                                                                                                                                                                                                             | No action for archaeology is required                                                                                                                                                                                                                                                       |



**Figure 2: The areas of potential historical archaeological significance, shown in blue and pale grey, under the dark grey of the current site structures.**

(Source: This figure included at Figures 3.1 and 5.4 of the Royal Randwick Racecourse Conservation Management Plan - Volume I and II, December 2006)

## 3.2 MEASURES TO BE UNDERTAKEN DURING CONSTRUCTION

For the area of impact at the Spectator Precinct of the Royal Randwick Racecourse there are no archaeological excavations planned.

The following measures should be undertaken during excavations for construction in the nominated areas of impact:

### 3.2.1 INDUCTION

As per the Project Approval Condition C.14.3; *All construction contractors, subcontractors and personnel are to be inducted and informed by the nominated heritage consultant prior to commencing work on site as to their obligations and requirements in relation to historical archaeological sites and 'relics' in accordance with guidelines issued by the Heritage Council of NSW.*

This Archaeological Plan has been prepared to be provided to all the construction contractors, subcontractors and the project team personnel working at the Spectator Precinct in relation to this project.

There may be fragmentary foundations relating to the structures discussed in Table Two. As noted in that Table and in this Archaeological Management Plan there are no further archaeological excavations or photographic recordings required of those items. This is to be advised to all relevant staff, as noted above, in case these fragmentary remains are uncovered.

The stop work provision under Section 146 of the *Heritage Act* only relates to historical archaeological relics which have not been identified herein. Under the 2009 amendments to the *NSW Heritage Act*, the definition of an archaeological 'relic' is: "A relic is an archaeological deposit, resource or feature that has heritage significance at a local or State level. An archaeological site is an area which contains one or more archaeological relics."<sup>3</sup>

Australian Turf Club are to nominate a heritage consultant to provide an induction to all workers on the site prior to commencement of construction works, as per this condition.

### 3.2.2 STOP WORK PROVISION

If substantial intact archaeological relics of State or local significance, which have not been identified in the archaeological assessment are unexpectedly discovered during excavation, work must cease in the affected area. An archaeologist must be contacted to inspect the finds, photograph them and notify the Heritage Branch in writing, in accordance with section

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<sup>3</sup> Lavelle, S., NSW Heritage Branch (then the Department of Planning), *Assessing Significance for Historical Archaeological Sites and 'Relics'*, 2009

146 of the *Heritage Act, 1977* - which has not been suspended by the Part 3A approvals. Depending on the nature of the discovery, additional assessment and possibly an excavation permit may be required prior to the recommencement of excavation in the affected area.

If any Aboriginal objects are discovered on the site, excavation or disturbance is to cease and the Environmental Protection and Regulation Group of the Department of Environment and Climate Change is to be informed in accordance with section 91 of the *National Parks and Wildlife Act, 1974*. Any excavation which has revealed Aboriginal objects should be referred to the Senior Aboriginal Heritage Officer at the Heritage Branch. The contact telephone is 02 9873 8500 or 1800 789290.

## **4.0 CONCLUSION**

The archaeological management provided in this Plan responds to and meets the Project Approval Condition C14.3 and C15.1 as noted previously at Section 1.1. As noted,

- The Baseline Non-Indigenous Archaeological Assessment was submitted to the Proponent and to the NSW Heritage Branch who will submit it to the consent authority, the Department of Planning. That document concluded that no specific archaeological excavations are required for the areas of impact in the Spectator Precinct, based on the assessment that the expected archaeological finds would be too fragmentary to provide meaningful information for the site.
- This Archaeological Management Plan is submitted to the Proponent, who will submit it for the approval of the consent authority. The two documents, this Plan and the Baseline Non-Indigenous Archaeological Assessment should be read together. However, this Archaeological Management Plan is the document to be submitted to construction contractors, subcontractors and personnel via an induction by the nominated heritage consultant, so that they are aware what their obligations are in relation to historical archaeology and 'relics' on the subject site.

CITY PLAN HERITAGE

**NOVEMBER, 2011**

## **ATTACHMENT A - HERITAGE BRANCH LETTER FOR DEPARTMENT OF PLANNING**